

*(These Minutes to be adopted at the Regular Council meeting on November 25, 2008)*



CITY OF VANCOUVER

## REPORT TO COUNCIL

### STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

OCTOBER 30, 2008

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, October 30, 2008, at 9:30 a.m., in the Council Chamber, Third Floor, City Hall.

**PRESENT:**

- Councillor Peter Ladner, Chair
- Mayor Sam Sullivan
- Councillor Suzanne Anton
- Councillor Elizabeth Ball
- Councillor David Cadman
- Councillor Kim Capri
- Councillor George Chow
- Councillor Heather Deal
- Councillor B.C. Lee \*
- Councillor Raymond Louie, Vice-Chair
- Councillor Tim Stevenson \*\*

**CITY MANAGER'S OFFICE:** James Ridge, Deputy City Manager

**CITY CLERK'S OFFICE:** Pat Boomhower, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

\*\* Denotes absence for a portion of the meeting due to civic business.

### ADOPTION OF MINUTES

The Minutes of the Standing Committee on City Services and Budgets meeting of October 2, 2008 were adopted.

#### 1. Award of Contract ITT 08098 - Granville Street Reconstruction October 15, 2008

Engineering Staff and a construction representative were present to respond to questions.

The Committee heard from two speakers who spoke in support of the report recommendations.

MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT subject to the conditions set out in B, C and D of the Administrative Report dated October 15, 2008, entitled *Award of Contract ITT 08098 - Granville Street Reconstruction*, the General Manager of Engineering Services be authorized to enter into a contract with Jacob Bros. Construction Ltd. for the construction of civil works on Granville Street from Drake Street to Cordova Street at an estimated value of \$15,872,535.00 plus the applicable 5% Goods and Services Tax (less any municipal rebate received) with funding provided from the 2006-2008 Streets Basic Capital Budgets for the Granville Street Reconstruction.
- B. THAT the Director of Legal Services be authorized to execute and deliver on behalf of the City all legal documents required to implement A above.
- C. THAT all such legal documents be on terms and conditions satisfactory to the General Manager of Engineering Services and the Director of Legal Services.
- D. THAT no legal rights or obligations will be created or arise by Council's adoption of A, B and C above unless and until such legal documents are executed and delivered by the Director of Legal Services.

CARRIED UNANIMOUSLY

(Councillors Lee and Stevenson absent for the vote)

**2. 2009 Solid Waste Utility (SWU) Fees and By-law Changes**  
October 17, 2008

Engineering Services staff provided an overview of the report and responded to questions.

MOVED by Councillor Cadman

THAT the Committee recommend to Council

- A. THAT Council endorse in principle changing the current Solid Waste Utility cost of service rate structure for garbage collection to a uniform price per litre rate structure effective January 1, 2009, and instruct staff to:
  - i) conduct public communications and solicit cart size change information based on estimated new program rates;
  - ii) report back in 2009 with details of an implementation plan including staff and equipment resources and budget requirements.
- B. THAT effective January 1, 2009, Vancouver Landfill demolition material disposal fees be increased from \$520 to \$550 for each tandem axle trailer, and from \$630 to \$660 for each tridem axle trailer to reflect market rates.

- C. THAT the garbage disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$68/tonne to \$71/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- D. THAT the yard trimmings material disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$50/tonne to \$56/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- E. THAT Council approve the following capital projects at the Vancouver South Transfer Station and Vancouver Landfill:
- i. Pit Wall Repairs (\$500,000)
  - ii. Weighscale Software Upgrades (\$250,000)
  - iii. Road Paving (\$300,000)
- at an estimated total cost of \$1,050,000 to be funded with a loan from the Capital Financing Fund (Solid Waste Capital Reserve) to be repaid by the various users of those facilities on terms acceptable to the Director of Finance.
- F. THAT the Director of Legal Services be instructed to bring forward for enactment the revisions to the Solid Waste By-law substantially as referred to in A to E above and substantially as set out in Appendix A of the Administrative Report dated October 17, 2008, entitled *2009 Solid Waste Utility (SWU) Fees and By-Law Changes*.

amended

AMENDMENT MOVED by Councillor Louie

THAT the motion be struck and substituted with the following:

Council requested to sever the vote on the amendment.

- A. i) THAT the 2009 garbage collection fees be established as follows:
- | <u>Cart Size</u> | <u>2009 Fee</u> |
|------------------|-----------------|
| 75 litres        | \$85            |
| 120 litres       | \$101           |
| 180 litres       | \$122           |
| 240 litres       | \$143           |
| 360 litres       | \$185           |

- ii) THAT the 2009 annual garbage collection fees be increased by \$9 to \$59 for each collection point, and increased by \$8 to \$35 for each garbage can allocated or purchased for properties receiving garbage can service;
- iii) THAT the 2009 recycling collection fees for each dwelling unit be increased by \$1 to \$19, except where one or more common collection points, at locations agreed to by the City Engineer are serviced the rate be increased by \$1 to \$11 for each dwelling unit, and the rate for each collection point remain at \$8;
- iv) THAT the 2009 yard trimmings collection fees be established as follows:

| <u>Cart Size</u> | <u>2009 Fee</u> |
|------------------|-----------------|
| 120 litres       | \$45            |
| 180 litres       | \$52            |
| 240 litres       | \$58            |
| 360 litres       | \$72            |

- B. THAT effective January 1, 2009 Vancouver Landfill demolition material disposal fees be increased from \$520 to \$550 for each tandem axle trailer, and from \$630 to \$660 for each tridem axle trailer to reflect market rates.
- C. THAT the garbage disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$68/tonne to \$71/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- D. THAT the yard trimmings material disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$50/tonne to \$56/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- E. THAT Council approve the following capital projects at the Vancouver South Transfer Station and Vancouver Landfill:
  - i. Pit Wall Repairs (\$500,000)
  - ii. Weighscale Software Upgrades (\$250,000)
  - iii. Road Paving (\$300,000)

at an estimated total cost of \$1,050,000 to be funded with a loan from the Capital Financing Fund (Solid Waste Capital Reserve) to be repaid by the various users of those facilities on terms acceptable to the Director of Finance.

- F. THAT the Director of Legal Services be instructed to bring forward for enactment the revisions to the Solid Waste By-law substantially as referred to in A to E above and substantially as set out in Appendix A of the Administrative

Report dated October 17, 2008, entitled *2009 Solid Waste Utility (SWU) Fees and By-Law Changes*.

CARRIED  
(Councillor Cadman opposed A)

THAT Council endorse in principle changing the current Solid Waste Utility cost of service rate structure for garbage collection effective January 1, 2010, and instruct staff to:

- i) investigate a linear and beyond linear per litre rate structure;
- ii) conduct public communications and solicit cart size change information based on estimated new program rates;
- iii) report back in 2009 with details of an implementation plan including staff and equipment resources and budget requirements.

LOST  
(Councillors Anton, Ball, Capri, Ladner, and Lee and the Mayor opposed)

A to F of the Amendment having CARRIED, the Motion as amended was put;  
A CARRIED with Councillor Cadman opposed, and B to F CARRIED UNANIMOUSLY.

FINAL MOTION AS AMENDED AND ADOPTED

THAT the Committee recommend to Council

- A.
  - i) THAT the 2009 garbage collection fees be established as follows:

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|------------------|-----------------|
| 75 litres        | \$85            |
| 120 litres       | \$101           |
| 180 litres       | \$122           |
| 240 litres       | \$143           |
| 360 litres       | \$185           |
  - ii) THAT the 2009 annual garbage collection fees be increased by \$9 to \$59 for each collection point, and increased by \$8 to \$35 for each garbage can allocated or purchased for properties receiving garbage can service;
  - iii) THAT the 2009 recycling collection fees for each dwelling unit be increased by \$1 to \$19, except where one or more common collection points, at locations agreed to by the City Engineer are serviced the rate be increased by \$1 to \$11 for each dwelling unit, and the rate for each collection point remain at \$8;

- iv) THAT the 2009 yard trimmings collection fees be established as follows:

| <u>Cart Size</u> | <u>2009 Fee</u> |
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| 120 litres       | \$45            |
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- B. THAT effective January 1, 2009, Vancouver Landfill demolition material disposal fees be increased from \$520 to \$550 for each tandem axle trailer, and from \$630 to \$660 for each tridem axle trailer to reflect market rates.
- C. THAT the garbage disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$68/tonne to \$71/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- D. THAT the yard trimmings material disposal fee at the Vancouver Landfill and Vancouver South Transfer Station for loads greater than 900 kilograms be increased from \$50/tonne to \$56/tonne effective January 1, 2009, if a Metro Vancouver proposed regional tipping rate increase of the same amount receives their Board's approval in 2008.
- E. THAT Council approve the following capital projects at the Vancouver South Transfer Station and Vancouver Landfill:
- i. Pit Wall Repairs (\$500,000)
  - ii. Weighscale Software Upgrades (\$250,000)
  - iii. Road Paving (\$300,000)
- at an estimated total cost of \$1,050,000 to be funded with a loan from the Capital Financing Fund (Solid Waste Capital Reserve) to be repaid by the various users of those facilities on terms acceptable to the Director of Finance.
- F. THAT the Director of Legal Services be instructed to bring forward for enactment the revisions to the Solid Waste By-law substantially as referred to in A to E above and substantially as set out in Appendix A of the Administrative Report dated October 17, 2008, entitled *2009 Solid Waste Utility (SWU) Fees and By-Law Changes*.

3. **385 Burrard Street - Elephant and Castle Canada Inc. -  
Liquor Primary Liquor License  
October 3, 2008**

A representative for the applicant was present to respond to questions.

MOVED by Councillor Capri  
THAT the Committee recommend to Council

THAT Council, having considered the opinion of local area residents and business operators as determined by neighbourhood notifications, noise impacts and relevant Council policy as outlined in the Administrative Report dated October 3, 2008, entitled "385 Burrard Street - The Elephant and Castle Canada Inc, - Liquor Primary Liquor License", endorse the request by The Elephant and Castle Canada Inc for a 40 seat Liquor Primary liquor license (Neighbourhood Pub) in conjunction with the existing Restaurant Class 1 at The Elephant and Castle, 385 Burrard Street, subject to:

- i. A Time Limited Development Permit;
- ii. A signed Good Neighbour Agreement prior to business license issuance;
- iii. Hours of operation limited to Standard Hours: 11:00 a.m. to 2:00 a.m., 7 days a week for six months;
- iv. Extended Hours of operation 9:00 a.m. to 3:00 a.m., 7 days a week may be considered by the Chief License Inspector once the six month trial period has elapsed; and
- v. No exotic entertainment/dancers or off-premise sales.

CARRIED UNANIMOUSLY

#### 4. Automatic Meter Reading System - CUPE 15 Positions

Withdrawn.

*Note from Meeting Coordinator: This item to be re-scheduled to a future meeting.*

The Committee adjourned at 11:07 a.m.

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## CITY OF VANCOUVER

### REGULAR COUNCIL MEETING MINUTES STANDING COMMITTEE OF COUNCIL ON CITY SERVICES AND BUDGETS

OCTOBER 30, 2008

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, October 30, 2008, at 11:08 a.m. in the Council Chamber, Third Floor, City Hall, following the Standing Committee on City Services and Budgets meeting, to consider the recommendations and actions of the Committee.

**PRESENT:**

- Mayor Sam Sullivan
- Councillor Suzanne Anton
- Councillor Elizabeth Ball
- Councillor David Cadman
- Councillor Kim Capri
- Councillor George Chow
- Councillor Heather Deal
- Councillor Peter Ladner \*
- Councillor B.C. Lee
- Councillor Raymond Louie
- Councillor Tim Stevenson \*\*

**CITY MANAGER'S OFFICE:** James Ridge, Deputy City Manager

**CITY CLERK'S OFFICE:** Pat Boomhower, Meeting Coordinator

\* Denotes absence for a portion of the meeting.

\*\* Denotes absence for a portion of the meeting due to civic business.

#### COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson

SECONDED by Councillor Anton

THAT this Council resolve itself into Committee of the Whole, Mayor Sullivan in the Chair.

CARRIED UNANIMOUSLY

## UNFINISHED BUSINESS

### 1. Procedure By-Law October 16, 2008

Due to time constraints, Vancouver City Council at its meeting on October 28, 2008, postponed further discussion and decision on this matter to the Regular Council meeting immediately following the October 30, 2008, City Services and Budgets meeting.

MOVED by Councillor Anton

THAT Council approve the proposed Procedure By-law as set out in Appendix B of the Administrative Report dated October 16, 2008, entitled *Procedure By-law*, with the following amendments:

- That Leaves of Absence be included in section 10.4 as urgent business, and
- That section 17.12 to read as follows: The City Clerk must make an audio recording of the hearing, and preserve it for the longer of two years after the hearing or the end of the then current Council term.

AND THAT the Director of Legal Services be instructed to prepare a by-law for enactment substantially in the form of the by-law attached as Appendix B.

amended

Council requested that the vote be severed on the following sections of the proposed Procedure By-law:

THAT Council approve section 10.3 of the proposed Procedure By-Law (Appendix B of the Administrative Report dated October 16, 2008 entitled *Procedure By-law*).

CARRIED  
(Councillors Cadman, Chow and Deal opposed)  
(Councillor Stevenson absent for the vote)

THAT Council approve section 11.1 of the proposed Procedure By-Law (Appendix B of the Administrative Report dated October 16, 2008, entitled *Procedure By-law*).

LOST (TIE VOTE)  
(Councillors Cadman, Capri, Chow, Deal, and Louie opposed)  
(Councillor Stevenson absent for the vote)

The vote on section 11.1 having lost, the vote on the motion as amended was put and CARRIED UNANIMOUSLY, with Councillor Stevenson absent for the vote.

FINAL MOTION AS AMENDED AND APPROVED

THAT Council approve the proposed Procedure By-law as set out in Appendix B of the Administrative Report dated October 16, 2008, entitled *Procedure By-law* and as amended below:

- That Leaves of Absence be included in section 10.4 as urgent business,
- That section 17.12 to read as follows: The City Clerk must make an audio recording of the hearing, and preserve it for the longer of two years after the hearing or the end of the then current Council term.
- THAT section 11.1 to read as follows: A Council member must not speak to a motion for more than five minutes unless Council resolves to permit the member one five minute extension, and, in either case, must not speak to the motion again until every other member has spoken, or has had the opportunity to speak, to it.

AND THAT the Director of Legal Services be instructed to prepare a by-law for enactment substantially in the form of the by-law attached as Appendix B and as amended above.

ADMINISTRATIVE REPORTS

1. **Proposed Amendments to the License and Vehicles for Hire By-laws**  
October 16, 2008

Vancouver City Council at its meeting on October 28, 2008, postponed discussion and decision on this matter to the Regular Council meeting immediately following the October 30, 2008, City Services and Budgets meeting.

MOVED by Councillor Cadman

- A. THAT Council approve the proposed amendments to the License By-law, generally as set out in Appendix A of the Administrative Report dated October 16, 2008 entitled "Proposed Amendments to the License and Vehicles for Hire By-laws".
- B. THAT Council approve the proposed amendments to the Vehicles for Hire By-law, generally as set out in Appendix B of the Administrative Report dated October 16, 2008 entitled "Proposed Amendments to the License and Vehicles for Hire By-laws".
- C. THAT Council instruct the Director of Legal Services to bring forward amendments to the License By-law, and Vehicles for Hire By-law, generally as set out in Appendices A and B of the Administrative Report dated October 16, 2008 entitled "Proposed Amendments to the License and Vehicles for Hire By-laws".

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

## COMMITTEE REPORTS

### Report of Standing Committee on City Services and Budgets October 30, 2008

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. Award of Contract ITT 08098 - Granville Street Reconstruction
2. 2009 Solid Waste Utility (SWU) Fees and By-law Changes
3. 385 Burrard Street - Elephant and Castle Canada Inc. - Liquor Primary Liquor License
4. Withdrawn

Items 1 - 3

MOVED by Councillor Chow

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of October 30, 2008, as contained in items 1 - 3, be approved.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

### RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Anton

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

### ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Lee  
SECONDED by Councillor Ball

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

## MOTIONS

### A. Administrative Motions

None.

### B. Motions on Notice

Due to time constraints, Vancouver City Council at its meeting on October 28, 2008, postponed the following motions B1 to B3, to the Regular Council meeting immediately following the October 30, 2008, City Services and Budgets meeting.

#### 1. Taxes Relating to Commercial Hotels Operating as Residential Facilities

MOVED by Councillor Cadman  
SECONDED by Councillor Deal

THAT a report back be provided to Council on facilities known to be operating as commercial hotels, but taxed as residential facilities in order to inform the tax authorities of the nature of the problem from the City's perspective to change the taxes from a residential to a commercial base.

LOST

(Councillors Anton, Ball, Capri, and Lee, and the Mayor opposed)  
(Councillors Ladner and Stevenson absent for the vote)

#### 2. Identification Requirements for Civic Election

The following Motion reflects an amendment to the Notice of Motion agreed to by Council.

MOVED by Councillor Chow  
SECONDED by Councillor Stevenson

WHEREAS it is in the interests of all municipal political parties in Vancouver that there be a high voter turnout and no citizen be denied the right to vote;

WHEREAS the recent federal election reflected an all-time low turnout of Canadian voters;

WHEREAS, based on reports from the federal election, there are concerns that immigrant seniors, homeless people, and students may be disenfranchised if restrictive interpretations of election ID requirements are used;

WHEREAS part of the mission of the City of Vancouver is to involve citizens in their city and its governance;

WHEREAS the Vancouver Charter and existing voter regulations are permissive in the classes of ID they permit for registration on voting day;

WHEREAS there is little or no history of identification fraud in Vancouver elections, and that historic concerns have rather been a disproportionately low number of voters given Vancouver's population;

WHEREAS many of the groups who are most likely to be disproportionately disenfranchised are explicitly protected against such disproportional impact by the Canadian Charter of Rights and Freedoms, the B.C. Human Rights Act, and international agreements to which Canada is a party; and,

WHEREAS re-statement of the existing regulations around voting, and how such rules should be interpreted, will assist in expediting the Election Day process and ensure a more consistent practice across the city;

THEREFORE BE IT RESOLVED THAT:

1. Staff be instructed to train election day workers (in particular Presiding Election Officials at each polling station) to accept the following types of identification when a voter is registering on election day as the below list of identification requires an individual to prove his or her identity in a verifiable way prior to the identification being issued:
  - Senior and Social Housing Rent Receipt
  - Seniors' Bus Passes
  - Canadian Passports
  - Pigeon Park Savings member/debit card
  - Correctional Services Identification
  - Pigeon Park Savings VanCity Bank Statement,
  - Photo Copied ID stamped by Ministry of Housing and Social Development or Pigeon Park Savings
  - Indian Status cards
  - Student Union Membership Card, and
  - Community Centre Membership Card
2. Election day staff (in particular Presiding Election Officials at each polling station) be instructed that when they are exercising their discretion in response to a voter presenting other kinds of identification that they work towards the enfranchisement of voters.

CARRIED

(Councillors Anton, Ball, Capri and Lee opposed)

(Councillors Ladner and Stevenson absent for the vote)

### 3. Advance Poll in Strathcona/Downtown Eastside

*Councillor Anton rose on a point of order that the motion is out of order due to insufficient time for arrangements to be made for additional advance polls.*

*The Chair ruled the motion out of order.*

*Councillor Cadman rose on a point of order and noted the motion was introduced at Council's morning meeting on October 28, 2008, subsequently placed on the afternoon agenda and not called out of order either time.*

*The Chair ruled the motion out of order, since Council received an update from staff that additional polls were not doable at this time.*

*Councillor Cadman challenged the ruling of the Chair*

*The Chair then put the question,*

*Shall the ruling of the Chair be sustained?*

*(Councillors Cadman, Chow, Deal and Louie opposed)  
(Councillors Ladner and Stevenson absent for the vote)*

*A two-thirds majority of those present is required to overrule the ruling of the Chair.  
Therefore, the ruling of the Chair was SUSTAINED.*

MOVED by Councillor Cadman  
SECONDED by Councillor Stevenson

WHEREAS advanced voting provides citizens with a larger window of time in which to cast votes;

AND WHEREAS advance voting enhances voter participation, particularly for citizens who are elderly, disabled or have other challenges that may prevent them from voting on election day;

AND WHEREAS many residents of the Downtown Eastside have difficulty proving the electors residency requirements;

AND WHEREAS there is currently no advanced polling location near the Downtown Eastside;

AND WHEREAS the Downtown Eastside and adjoining areas have often registered a lower voter turnout relative to other areas of the city;

AND WHEREAS some of the most pressing issues facing all residents of Vancouver in this election directly impact residents of the Downtown Eastside, including homelessness, crime, and drug addiction;

AND WHEREAS the Strathcona Community Centre could serve as an ideal advance poll location for residents of the Downtown Eastside and adjacent areas;

THEREFORE BE IT RESOLVED THAT Vancouver City Council direct the Vancouver Elections Office to schedule an advance poll at a location in the Downtown Eastside, Strathcona, Chinatown districts.

Not put

#### NEW BUSINESS

##### 1. Velo-City 2011 Conference

MOVED by Councillor Anton  
SECONDED by Councillor Capri

WHEREAS:

1. The Velo-City Conference, run by the European Cyclists Federation is being invited to Vancouver for 2011; and
2. The bid is supported by Tourism Vancouver and the Bicycle Advisory Committee.

THEREFORE BE IT RESOLVED

THAT the Mayor write a letter in support of the Velo-City Conference bid.

CARRIED UNANIMOUSLY  
(Councillors Ladner and Stevenson absent for the vote)

#### ENQUIRIES AND OTHER MATTERS

##### 1. 2011 G.L.I.S.A. North America Continental Outgames

Councillor Capri advised that the Gay Lesbian International Sport Association has selected Vancouver as the host city for the 2011 G.L.I.S.A. North America Continental Outgames.

##### 2. Train Named Captain Vancouver

Councillor Ball presented a framed picture of the train in England named after Captain Vancouver and a "Captain Vancouver" train sign which are gifts to the City from King's Lynn, England and the train company, First Capital Connect.

##### 3. Travel Reports Request

Councillor Deal enquired as to the status of the written reports from members who traveled as City representatives to England for the Captain Vancouver Festival in June 2007, and to China for the 2008 Beijing Olympics.

Councillors Anton, Ball and Lee advised they are working with staff on them and their reports will be distributed shortly.

The Council adjourned at 12:55 p.m.

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