



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON PLANNING AND ENVIRONMENT

JULY 8, 2010

A Regular Meeting of the Standing Committee of Council on Planning and Environment was held on Thursday, July 8, 2010, at 2:00 pm, in the Council Chamber, Third Floor, City Hall.

PRESENT:

Councillor Andrea Reimer, Chair
Mayor Gregor Robertson*
Councillor Suzanne Anton
Councillor David Cadman*
Councillor George Chow*
Councillor Heather Deal, Vice-Chair
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Tim Stevenson*
Councillor Ellen Woodsworth

ABSENT:

Councillor Geoff Meggs (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE:

Penny Ballem, City Manager
Sadhu Johnston, Deputy City Manager

CITY CLERK'S OFFICE:

Pat Boomhower, Meeting Coordinator

* Denotes absence for a portion of the meeting.

ADOPTION OF MINUTES

The Minutes of the Standing Committee on Planning and Environment meeting of June 24, 2010, were adopted.

1. **Chauffeur's Permit Requirements for Taxicabs and Limousines**
June 22, 2010

The City Manager and Licensing staff responded to questions.

The Committee heard from two speakers, one of whom was in support and one of whom was not in support or opposition, but expressed concerns about his permit.

MOVED by Councillor Cadman

THAT the Committee recommend to Council

- A. THAT Council approve an amendment to the Vehicles for Hire By-Law which changes the term of the chauffeur's permit for taxi and limousine drivers by increasing the renewal period from one year to two years after the second one-year term as outlined in the Administrative Report dated June 22, 2010 entitled "Chauffeur's Permit Requirements for Taxicabs and Limousines"; and

FURTHER THAT the Taxi Roundtable consider increasing the renewal period to three years and provide advice to Council.

- B. THAT Council approve an amendment to the Vehicles for Hire By-Law which eliminates taxi driver identification and requires a redesigned chauffeur's permit to be displayed on the front dash of the vehicle.
- C. THAT the Director of Legal Services be requested to prepare the necessary By-Law amendments to the Vehicles for Hire By-Law generally as set out in Appendix A of the Administrative Report dated June 22, 2010 entitled "Chauffeur's Permit Requirements for Taxicabs and Limousines".

CARRIED UNANIMOUSLY

(Councillor Stevenson absent for the vote - Leave of Absence - Civic Business)

2. **Burrard Bridge Reconfiguration and Structural Rehabilitation**

June 24, 2010

Engineering staff responded to questions.

The Committee heard from three speakers who were in general support of permanent bicycle lanes and expressed concerns regarding configuration.

MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT Council approve funding for the design of bridge rehabilitation work and permanent separated cycling paths on the Burrard Bridge at an estimated cost of \$2.0 million, the source of funding to be:
 - i. \$0.8 million from the 2010 closeout of 2006-2008 Streets Basic Capital - Major Projects - Burrard Bridge Cycling Improvements, and
 - ii. \$1.2 million from pre-approved 2011 Streets Basic Capital - Burrard Bridge Cycling Improvements.

- B. THAT maximum flexibility regarding the configuration be a design consideration, allowing for the possibility of returning the east sidewalk to pedestrians.

CARRIED UNANIMOUSLY

(Councillor Stevenson absent for the vote - Leave of Absence - Civic Business)

**3. Regional Integrated Solid Waste and Resource Management Plan and Progress Update on Greenest City Action Team (GCAT) Zero Waste Recommendations
June 29, 2010**

Solid Waste Management staff provided an overview of the report and responded to questions.

The Committee heard from four speakers, and many of whom in general support and provided additional comments.

The Committee agreed to separate the vote on the components of the motion.

MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT Council forward comments on the April 28, 2010, draft regional Integrated Solid Waste and Resource Management Plan (ISWRMP) to Metro Vancouver summarized generally as follows, and specifically as listed in Appendix 1 as set out in the Administrative Report dated June 29, 2010, entitled "Regional Integrated Solid Waste and Resource Management Plan and Progress Update on Greenest City Action Team (GCAT) Zero Waste Recommendations" and further described in that report:
- It is considered premature to seek Provincial approval on the ISWRMP prior to completing comprehensive analysis of social, environmental and economic impacts and confirmation of net-benefits of proposed ISWRMP strategies and actions;
 - Additional actions with respect to waste reduction and diversion are recommended, including strengthened goals and performance measures, increased utilization of Extended Producer Responsibility (EPR) policy and regulatory options, and expansion of regional material recovery capacity;
 - The long-term viability of funding waste diversion initiatives with surplus tipping fee revenue derived from reducing quantities of waste requiring disposal needs to be monitored closely; contingency options should be developed fully;
 - Further assessment of mass burn incineration with energy recovery is required, including an independent review of current findings and recommendations; pursuit of WTE should be subject to an open market request for proposals for all site-specific options;

- It is considered critically important that waste disposal bridging and contingency strategies be fully developed relative to timelines proposed within the plan;
- Actions which propose regulatory oversight of the Vancouver Landfill by Metro Vancouver should be removed from the ISWRMP given these are Provincial responsibilities.

- B. THAT Council confirm its commitment to the amendments put forward by the City of Vancouver at the April 9, 2010, Greater Vancouver Sewerage and Drainage District (GVS&DD) meeting (below) and that Council forward the amendments to the Metro Vancouver Waste Management Committee for its consideration at its July 21, 2010 meeting.
1. That the Board amend the Main Motion by amending the Draft Integrated Solid Waste and Resource Management Plan by adding a reduction target matching the 2006 Canadian municipal average of 1.1 tonnes of solid waste generated per capita by 2020.
 2. That the Board amend the Main Motion by amending the Draft Integrated Solid Waste and Resource Management Plan in section 2.6.2 by replacing "(d)" with "(e)", and by adding a new section (d) as follows: "(d) Implement a ban on compostable organics in all Metro Vancouver landfills and incinerators in 2015."
 3. That the Board amend the Main Motion by amending the Draft Integrated Solid Waste and Resource Management Plan in section 3.3.2 by replacing the phrase "ban wood from landfill disposal" with the phrase "implement a ban on commercial wood waste in all Metro Vancouver landfills and incinerators in 2015."
 4. That the Board amend the Draft Integrated Solid Waste and Resource Management Plan:
 - a. in section 3.1.1. by replacing the phrase "waste-to-energy" with the phrase "incineration";
 - b. b) in section 3.1.2.:
 - i. by replacing the phrase "expand the use of" with the word "Use";
 - ii. by replacing the phrase "may include but not necessarily be limited to" with the phrase "is defined as";
 - iii. by replacing the phrase:
 1. Targeted incineration
 2. Industrial use of refuse derived fuel
 3. Gasification/pyrolysis
 4. Anaerobic digestion
 5. or a combination of technologies"with the phrase: "Conversion technologies, referring to a wide array of state of the art technologies capable of converting un-recyclable solid waste into useful products, such as green fuels and renewable energy, in an environmentally beneficial way. These technologies may be thermal, chemical, biological, mechanical, or a combination of processes and technologies, but do not include incineration (waste combustion)".

- C. THAT Council reaffirm that as a condition of its participation in a Regional Solid Waste Management Plan, Vancouver maintains autonomy in the disposal of its solid waste by providing and operating its own facilities, including the Vancouver Landfill and Vancouver South Transfer Station.
- D. THAT Council invite the Corporation of Delta and Metro Vancouver to discuss a goal of setting maximum annual disposal tonnage targets at the Vancouver Landfill which reduce over time and which are less than the Landfill's permitted annual disposal capacity of 750,000 tonnes.
- E. THAT Council direct staff to develop strategies and report back with recommendations for banning the disposal of food scraps and clean wood waste at the Vancouver South Transfer Station and the Vancouver Landfill.
- F. THAT Council direct staff to review options and report back with recommendations for increasing penalties for non-compliance with material disposal bans.
- G. THAT Council receive for information the enclosed draft *Solid Waste Stewardship 2020* visioning document dated June 15, 2010.

CARRIED
(Councillor Anton opposed to B1)

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At this point in the proceedings, it was

MOVED by Councillor Woodsworth

THAT Items 5 and 6 be postponed to the next Standing Committee meeting to be held July 22, 2010.

LOST

(Councillors Anton, Cadman, Chow, Deal, Jang, Louie, Reimer and Stevenson, and the Mayor opposed)

MOVED by Councillor Louie

THAT the Committee recess at 5:00 pm and reconvene at 6:00 pm.

CARRIED UNANIMOUSLY

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4. Celebrate Vancouver's 125th Year of Incorporation
May 31, 2010

Vancouver City Council, at its meeting on July 6, 2010, referred this matter to the Standing Committee on Planning and Environment meeting on July 8, 2010, in order to hear from speakers.

Cultural Services staff responded to questions.

The Committee heard from one speaker who was generally in support of the recommendations and also read comments on someone else's behalf.

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The Committee recessed at 4:55 pm to convene in Regular Council, then reconvened at 6:03 pm to continue discussion on Item 4. All members were present except for Councillor Cadman who was absent and Councillors Chow and Woodsworth and the Mayor who arrived shortly thereafter.

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MOVED by Councillor Deal
THAT the Committee recommend to Council

- A. THAT Council approve the following allocation to deliver the programs and activities defined herein:
 - i. \$900,000 from the Cultural Tourism Strategic Planning Reserve held in reserve in 2007, 2008, 2009 and 2010.
 - ii. \$400,000 from the Cultural Tourism Product Investment Grant Program from 2010 and 2011.
 - iii. \$70,000 as balance remaining from Arts Partners in Creative Development Program in 2010.
- B. THAT Council approve in principle a \$1,000,000 one-time increase to the 2011 Cultural Services budget as financial support to deliver the programs and activities defined herein, subject to the 2011 budget process and contingent upon external support and partnerships.
- C. THAT Council approve in principle \$500,000 in advance of the 2011 Public Art Capital budget as financial support to deliver the programs and activities defined herein, subject to the 2011 capital budget process and contingent upon external support and partnerships.
- D. THAT Council direct staff to execute scalable programs and activities as defined herein within existing funds, expanding as additional support is

secured; and to report back in December 2010 with financial status and programming updates.

CARRIED UNANIMOUSLY

(Councillors Cadman and Chow and Mayor Robertson absent for the vote)

5. Accounting for Density

Vancouver City Council, at its meeting on July 6, 2010, referred the following motion to the Standing Committee on Planning and Environment meeting on July 8, 2010, in order to hear from speakers.

WHEREAS

1. The City approves a number of development applications every year which result in additional density, and those approvals result in a variety of public benefits, including heritage retention, public spaces, childcare, and more recently, under the STIR program, rental housing;
2. The calculation of the value of density is complex and not always easily understood by the general public;
3. Density transactions do not form part of the City's financial statements or annual reporting;

THEREFORE BE IT RESOLVED

- A. THAT staff reports involving the approval of additional density be written to provide sufficient detail so as to enhance the transparency of density transactions while respecting proprietary information and private sector confidentiality.
- B. THAT staff be directed to report back annually on the additional density approved each year, showing the financial implications to the city and the public benefits achieved.

amended

Planning and Real Estate Services staff responded to questions.

The Committee heard from seven speakers who were generally in support and provided additional comments.

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During the hearing of speakers, at 6:25 pm Councillor Reimer stepped down from the Chair, and Councillor Deal as Vice-Chair, assumed the Chair. Councillor Reimer returned and assumed the Chair at 6:50 pm.

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AMENDMENT MOVED by Councillor Louie

THAT A and B be struck and substituted with the following:

- A. THAT staff be directed to enhance public transparency of density/land lift valuations within density-related staff reports, while balancing issues of private-sector confidentiality and proprietary information.
- B. THAT staff be directed to report to Council annually on applications for additional/conversion of density approved throughout the year; the community benefits (both type and value) accruing from each approval; and the aggregate total value by benefit-type over the year and this report provide context by comparing the total city investments in Community Amenities from all sources.
- C. THAT staff provide and update information on the city's website relative to increased density-related applications that is easy for the general public to understand including possible public benefits.

CARRIED

(Councillor Anton opposed to A and B)
(Councillor Cadman absent for the vote)

The amendment having carried, the motion was put and CARRIED UNANIMOUSLY with Councillor Cadman absent for the vote.

FINAL MOTION AS ADOPTED

THAT the Committee recommend to Council

WHEREAS

- 1. The City approves a number of development applications every year which result in additional density, and those approvals result in a variety of public benefits, including heritage retention, public spaces, childcare, and more recently, under the STIR program, rental housing;
- 2. The calculation of the value of density is complex and not always easily understood by the general public;

3. Density transactions do not form part of the City's financial statements or annual reporting;

THEREFORE BE IT RESOLVED

- A. THAT staff be directed to enhance public transparency of density/land lift valuations within density-related staff reports, while balancing issues of private-sector confidentiality and proprietary information.
- B. THAT staff be directed to report to Council annually on applications for additional/conversion of density approved throughout the year; the community benefits (both type and value) accruing from each approval; and the aggregate total value by benefit-type over the year and this report provide context by comparing the total city investments in Community Amenities from all sources.
- C. THAT staff provide and update information on the city's website relative to increased density-related applications that is easy for the general public to understand including possible public benefits.

6. Mayor's West End Community Advisory Committee

Vancouver City Council, at its meeting on July 6, 2010, referred the following motion to the Standing Committee on Planning and Environment meeting on July 8, 2010, in order to hear from speakers.

WHEREAS on April 8, 2010 Council adopted a recommendation to "implement an innovative approach to engage the West End community in an open discussion on issues of community needs including affordable housing";

AND WHEREAS two public meetings were arranged by the City Manager in consultation with the Managing Director of the Social Development Department and the Director of Planning, subsequent to this recommendation being adopted;

AND WHEREAS at the two public meetings held with the West End community it was indicated that the community would strongly support an interim measure to a planning process being initiated in the area, that allows the community to solicit community feedback on priorities and express community priorities to the City and developers;

AND WHEREAS the West End is one of six communities in the City that is in line for a community planning process and the current budget challenges indicate these six planning processes may take many years to be completed;

AND WHEREAS these circumstances provide an opportunity to pilot an innovative engagement approach that can be evaluated as a potential interim measure for all communities waiting for official planning processes to be initiated;

THEREFORE BE IT RESOLVED THAT Council establish a Mayor's West End Community Advisory Committee as a Type D committee to provide advice to the Mayor and with the terms of reference as set out in Appendix A to the Motion entitled "Mayor's West End Community Advisory Committee".

carried

The Committee heard from seven speakers, two of whom were in general support, and many who expressed concerns. Some of these speakers read comments on behalf of others.

The Director of Planning responded to questions.

Following the hearing of speakers, the motion was put and CARRIED with Councillors Anton and Woodworth opposed and Councillor Cadman absent for the vote.

The Committee adjourned at 9:48 pm

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REGULAR COUNCIL MEETING MINUTES
STANDING COMMITTEE OF COUNCIL ON
PLANNING AND ENVIRONMENT

JULY 8, 2010

A Regular Meeting of the Council of the City of Vancouver was held on Thursday, July 8, 2010, at 4:55 pm in the Council Chamber, Third Floor, City Hall, following the Standing Committee on Planning and Environment meeting, to consider the recommendations and actions of the Committee.

PRESENT: Mayor Gregor Robertson
Councillor Suzanne Anton
Councillor George Chow
Councillor Heather Deal*
Councillor Kerry Jang
Councillor Raymond Louie
Councillor Andrea Reimer
Councillor Tim Stevenson
Councillor Ellen Woodsworth

ABSENT: Councillor David Cadman
Councillor Geoff Meggs (Leave of Absence - Civic Business)

CITY MANAGER'S OFFICE: Penny Ballem, City Manager

CITY CLERK'S OFFICE: Pat Boomhower, Meeting Coordinator

* Denotes absence for a portion of the meeting.

"IN CAMERA" MEETING

MOVED by Councillor Cadman
SECONDED by Councillor Jang

THAT Council will go into a meeting later this day, which is closed to the public, pursuant to Section 165.2(1) of the *Vancouver Charter*, to discuss matters related to paragraph:

- (k) negotiations and related discussions respecting the proposed provision of an activity, work or facility that are at their preliminary stages and that, in the view of the Council, could reasonably be expected to harm the interests of the city if they were held in public.

CARRIED UNANIMOUSLY
(Councillor Deal absent for the vote)

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At 4:56 pm, Council recessed to go into an In Camera meeting and later to continue the Standing Committee on Planning and Environment meeting, and reconvened at 9:48 pm with all members present except for Councillor Cadman who was absent.

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COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson
SECONDED by Councillor Jang

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair.

CARRIED UNANIMOUSLY

COMMITTEE REPORTS

Report of Standing Committee on Planning and Environment
July 8, 2010

Council considered the report containing the recommendations and actions taken by the Standing Committee on Planning and Environment. Its items of business included:

1. Chauffeur's Permit Requirements for Taxicabs and Limousines
2. Burrard Bridge Reconfiguration and Structural Rehabilitation
3. Regional Integrated Solid Waste and Resource Management Plan & Progress Update on Greenest City Action Team (GCAT) Zero Waste Recommendations
4. Celebrate Vancouver's 125th Year of Incorporation
5. Accounting for Density
6. Mayor's West End Community Advisory Committee

Items 1 - 6

MOVED by Councillor Deal

THAT the recommendations and actions taken by the Standing Committee on Planning and Environment at its meeting of July 8, 2010, as contained in items 1 - 6, be approved.

CARRIED UNANIMOUSLY

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Stevenson

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY

ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Deal
SECONDED by Councillor Jang

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY

The Council adjourned at 9:49 pm

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