CITY OF VANCOUVER COMMUNITY SERVICES GROUP

REPORT FOR THE DEVELOPMENT PERMIT BOARD FEBRUARY 20, 2012

177 ROBSON STREET (COMPLETE APPLICATION) DE415323- ZONE DD

AM/BM/DJ/LH

EXECUTIVE SUMMARY

• **Proposal**: To construct a new 20-storey hotel and residential building with commercial on the ground floor and hotel rooms on the second to fourth floors.

See Appendix A - Standard Condition

- Appendix B Standard Notes and Conditions of Development Permit
- Appendix C Robson and Cambie Street Building Elevations Approved Under DE411173
- Appendix D Proposed Robson and Cambie Street Building Elevations
- Appendix E Letter "A" from the Receiver and Donor Regarding the Purchase of Heritage Density
- Issues: None

STAFF RECOMMENDATION: APPROVE

THAT the Board APPROVE the Heritage Density Transfer request contained in Development Application No. DE415323 submitted, the plans and information forming a part thereof, thereby permitting the development of a 20-storey hotel and residential building with commercial on the ground floor and hotel rooms on the second to fourth floors, subject to the following conditions:

- 1.0 That the condition set out in Appendix A be met prior to the issuance of the Development Permit.
- 2.0 That the Notes to Applicant and Conditions of the Development Permit set out in Appendix B be approved by the Board.

• Technical Analysis:

	PERMITTED (MAXIMUM)		APPROVED DE411173	UNDER	PROPOSED	
Site Size			224.89 ft./22 120.16 ft.	24.95 ft. x	224.89 ft./224.95 f 120.16 ft.	t. x
Site Area			27,026 sq. ft		27,026 sq. ft.	
FSR ¹	Basic(Area 'C')	5.00				
l	(maximum Residential - 3.00)					
	Bonuses					
	(maximum Residential - 10%x3.00 = 0.30)					
	Basic	5.00	Retail Stores	0.38	Retail Stores 0.38	
	10% Heritage Density	0.39	Residential	2.31	Residential 3.27	
	15% Hotel Bonus	<u>0.16</u>	Hotel	<u>2.81</u>	Hotel <u>1.87</u>	
	Total	5.55	Total	5.50	Total 5.52	
Floor Area ²	Basic (Area 'C')	135,130 sq. ft.				
	(maximum Residential -81,078 sq. ft.)					
	Bonuses					
	(maximum Residential-10%=8,108 sq. ft.)					
	Basic	135,130 sq. ft.	Retail Stores	10,271 sq. ft.	Retail Stores 10,235 so	1. ft.
	10% Heritage Density	10,600 sq. ft.	Residential	62,564 sq. ft.	Residential 88,462 sq	. ft.
	15% Hotel Bonus	4,268 sq. ft.	Hotel	75,928 sq. ft.	Hotel <u>50,625 sq</u>	. ft.
	Total	149,998 sq. ft.	Total	148,763 sq. ft.	Total 149,322 sq	. ft.

¹ **FSR:** The existing building has previously obtained additional FSR through heritage density transfers. See further discussion under **Background**, page 5.

² Floor Area: Under Section 3.2 of the DODP, an additional 15 percent hotel bonus for hotel floor area having floor-to-floor dimensions of less than 10 feet and used for guest accommodation and ancillary corridors, service and access areas may be considered by the DP Board. Under Section 3.14 of the DODP, an additional 10 percent heritage density transfer may be considered by the DP Board, except that this increase shall not apply to hotels where the floor space has already been increased.

• Legal Description

• History of Application:

11 11 21 Complete DE415323 submitted

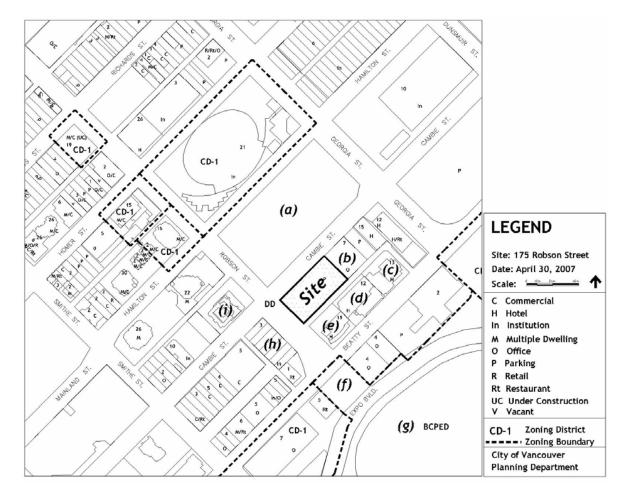
Lot: A Block: 58 District Lot: 541 Plan: EPP16248

• Site: The site is located at the northeast corner of the intersection of Robson Street and Cambie Street and was previously used as an at-grade parking lot at the eastern edge of the Downtown District. Immediately across the lane to the east is Hampton Inn. Across Robson Street is the Catholic Charities building. Across the intersection at Robson Street and Cambie Street is a new mixed use development under construction. Across Cambie Street to the west is the existing CBC studio building and two new residential towers under construction. Immediately north of the site is an office building.

• Context: Significant adjacent development includes:

(a) 700 Hamilton Street, CBC Studios with 21- and 30-storey residential towers

- (b) 750 Cambie Street 'Centennial Building' 7-storey office building
- (c) 733 Beatty Street 'YWCA' 13-storey hotel/residence
- (d) 773 Beatty Street 'Georgian Court' 12-storey hotel
- (e) 111 Robson Street 'Hampton Inn' 15-storey hotel
- (f) Terry Fox Plaza
- (g) BC Place Stadium
- (h) 150 Robson Street 'Catholic Charities' 3-storey Heritage 'B' designated building
- (i) 821 Cambie Street 'Raffles' 23-storey retail/residential development



• Background: Several development applications including a hotel use have been issued for this site.

A development permit was issued in 1998 for an 18 storey hotel development but that project did not proceed.

In April 2008, the Development Permit Board approved development permit (DE411173) for a 20-storey mixed-use project containing Retail, Hotel and Residential uses, over three levels of underground parking. The project contained 102 hotel suites on the 3rd through 9th floor and 78 dwelling units on the 10th through 20th floors.

This development permit was issued on Jan 10, 2012 and the building permit was issued on February 3, 2012.

Prior to issuing the above permit, the applicant met with staff regarding a reconfiguration and distribution of the hotel and residential uses within the building. The current development application is keeping to a similar form of development that had been previously approved, but is seeking to redistribute and reduce the amount of hotel floor area and increase the amount of residential floor area in the building.

• Applicable By-laws and Guidelines:

1. Downtown Official Development Plan (DODP)

An FSR of 5.0 in a variety of uses (with a maximum 3.0 FSR for residential), including required retail on Robson Street. The By-law permits Heritage Density floor space transfers up to 10% of the total permitted floor (area excluding hotel floor area) and a separate hotel (guest accommodation) floor area increase up to 15%.

Response to Applicable By-laws and Guidelines:

The current proposal is for smaller boutique hotel rather than the previous hotel that included a large scale conference facility, restaurant, lounge, full service kitchen and two elevators. The reconfiguration of these spaces will contain hotel administration offices, smaller hotel conference room, redistribution and reduction of hotel rooms to 75 on levels 2 thru 4 and increase the amount of residential floor space and dwelling units to 106 on levels 5 thru 20.

The ground level remains primarily retail, along with hotel and residential lobbies. Hotel guest rooms, hotel administrative uses and most of the amenity areas are now concentrated at the second, third and fourth levels of the building (podium). Above the podium levels, the tower will contain only residential uses. There have been massing improvements to the tower, through a reduction of the overall floor plate. The overall height of the building has remained the same but one level within the tower has been removed allowing for higher ceilings within the residential units.

As a result of this reconfiguration and the increase of residential floor area within the building, there is a shortfall in the amount of density to accommodate the increase. The previous and current application optimizes the provisions of the hotel (guest accommodation) floor area increase of 15%. The previous application did not maximize its residential floor area provisions (previously 2.31 FSR - proposed 3.27 FSR) and the maximum transfer of 10% heritage density can still be considered for the increase amount, results in a modest of additional heritage density needed to be purchased of 4,096 sq. ft.

There have been some modest design changes in the building and staff are satisfied that these are acceptable.

• **Conclusion**: Staff support this proposal for a small heritage density transfer with the conditions attached.

J. Greer Chair, Development Permit Staff Committee

A. Molaro, MAIBC Senior Development Planner

B. Mah Project Coordinator

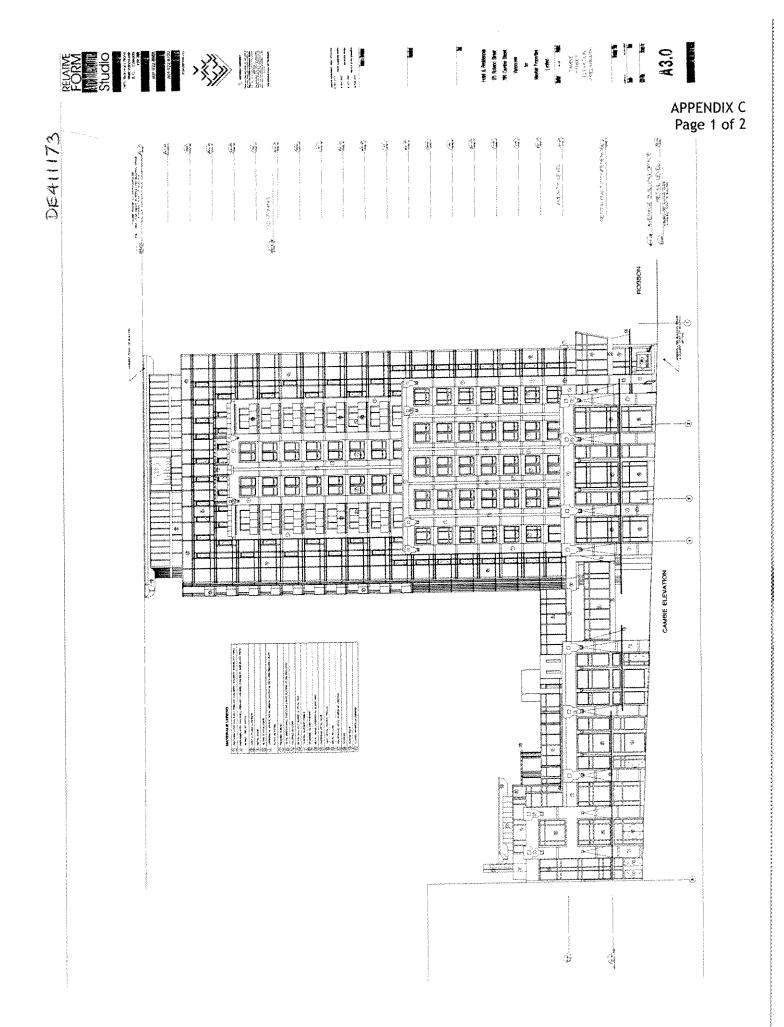
Project Facilitator: David Jung

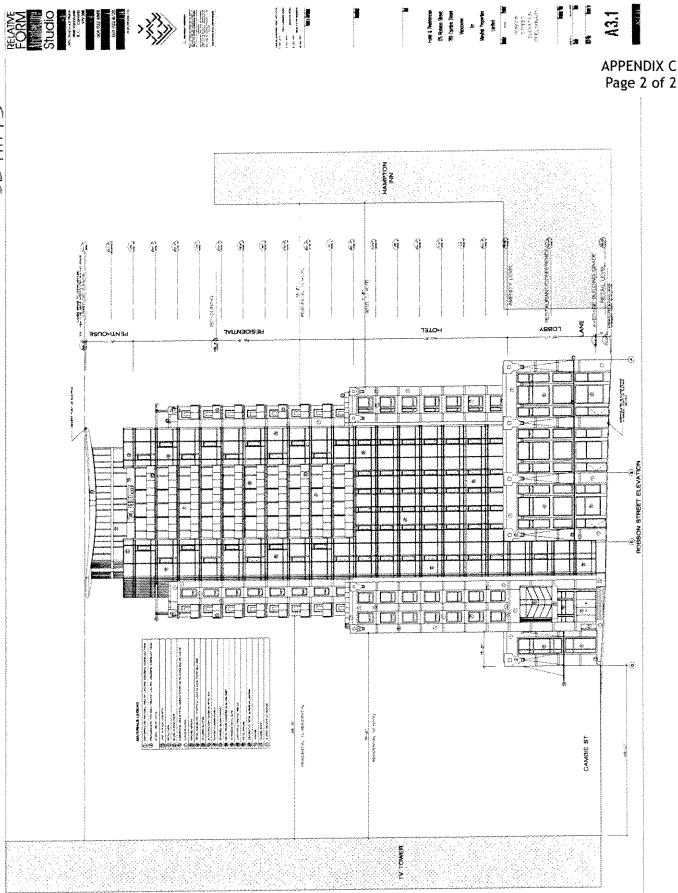
A.1 Standard Condition

A.1.1 Provision of Letter "B" (sample copy attached) which includes confirmation from the owner of the "donor" site that the agreement has been finalized, and confirming the new "balance" of transferable density remaining on the donor site.

B.1 Standard Notes to Applicant

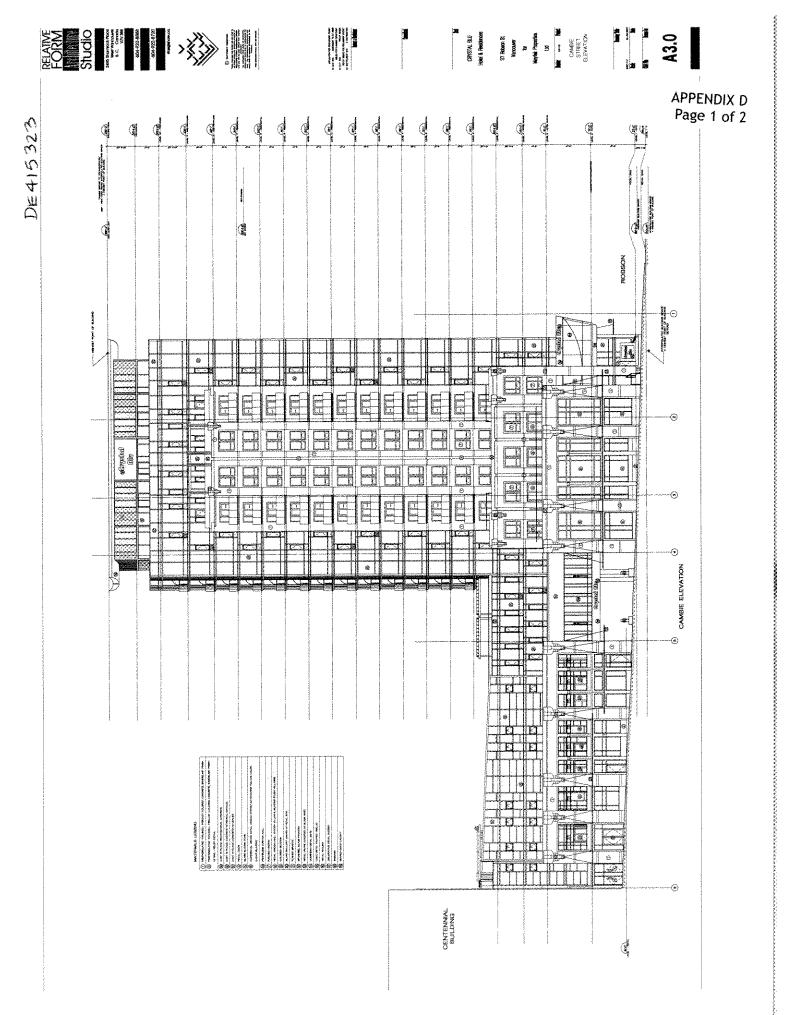
- B.1.1 It should be noted that if condition 1.0 has not been complied with on, or before August 20, 2012, this Development Application shall be deemed to be refused, unless the date for compliance is first extended by the Director of Planning.
- B.1.2 This approval is subject to any change in the Official Development Plan and the Zoning and Development By-law or other regulations affecting the development that occurs before the permit is issuable. No permit that contravenes the bylaw or regulations can be issued.
- B.1.3 A new development application will be required for any significant changes other than those required by the above-noted conditions.
- B.2 Condition of Development Permit:
- B.2.1 This site is affected by the Development Cost Levy By-law No. 6924. Levies will be required to be paid prior to issuance of Building Permits.

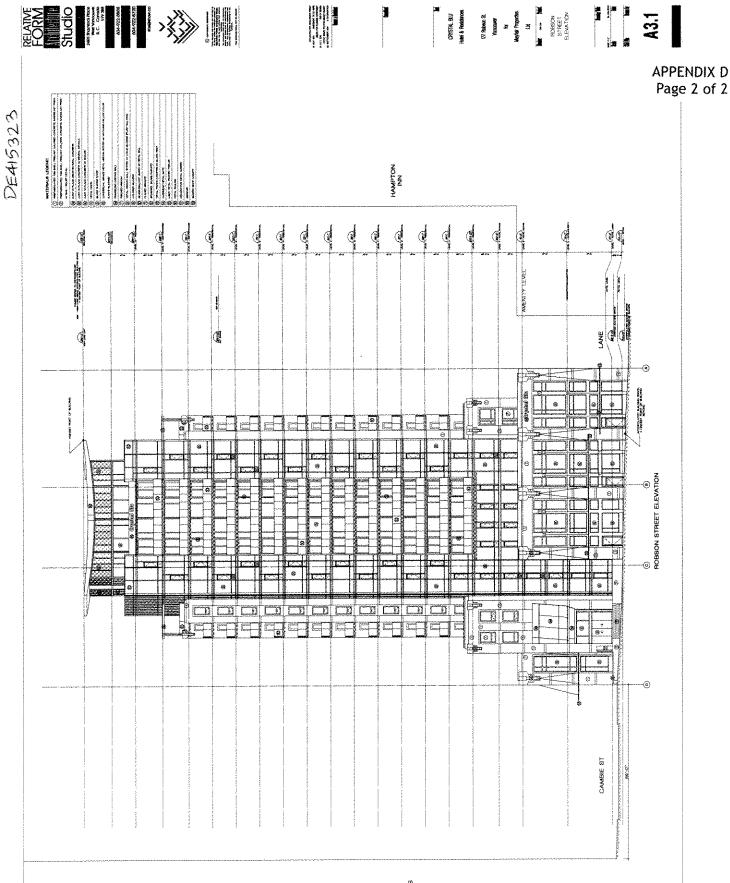




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Page 2 of 2





TV TOWERS

Letter "A" - Transfer of Heritage Density

February 13, 2012

City of Vancouver Development Services 453 West 12th Avenue Vancouver, BC V5Y 1V4

Attention: Project Facilitator

Dear Sir or Madam:

Re: Transfer of Heritage Density

<u>798 Cambie Street / 155 Robson Street / 762 Cambie Street, Vancouver, BC</u> (receiver site) receiver site addresses

640 West Pender Street, Vancouver, BC (donor site) donor site address

This is to confirm that a conditional agreement has been reached between Bontebok Holdings Ltd., the registered owner of a heritage donor site at 640 West Pender Street, Vancouver, to sell 4,096 square feet of heritage density to 4266 Investments Ltd., the registered owner of the above receiver site at 798 Cambie Street / 155 Robson Street / 762 Cambie Street in Vancouver, BC, at a price of \$ 53 per sq. ft. and total value of \$ 217,088.00 plus 12% HST. This agreement is subject to the City's approval of the Development Application for the receiver site.

The Donor Site Owner and the Receiver Site Owner both agree that the City has no responsibility to ensure payment or the fulfilment of any condition of our agreement. We also agree that the City has no obligation to effect the transfer. The decision to transfer is within the City's discretion to refuse or approve, as it will, without recourse by any party.

Both the Donor Site Owner and the Receiver Site Owner are aware that the City cannot, and will not, effect a density transfer until all conditions for release of the density from the donor site have been fulfilled including:

- the donor site is possessed of the density which is the subject of this agreement (that is, that the rezoning by-law is enacted, or the Heritage Agreement is enacted and registered on title and the related Development and Building Permits are issued); and
- the density from the donor site is available for sale to the Receiver Site Owner; and
- the Donor Site Owner has completed the rehabilitation of the heritage building, or given the City a letter of credit therefore, or completed sufficient donor site rehabilitation to warrant a partial release of density, and fulfilled any other requirement as set out in the legal agreements with City; and
- submission of a fully executed Letter B in the form acceptable to the City.

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Donor Site Table

(Note: Donor Site Owner is responsible for ensuring data in table is correct.)

A.	Total transferable density awarded to the Dono Heritage Agreement or Rezoning	35,000	<u>ft</u> ²	
	sfers approved to date (that is, receiver site's) oved with conditions)	Development Pern	nit or Rezon	ing
	Address of receiver site(s)	Amount transferred		
	1200 West Hastings Street, Vancouver, BC		26, 460	\mathbf{ft}^2
	520 - 550 West 8th Avenue, Vancouver, BC	DE408752	26,497	ft ²
~	1104 – 1238 Seymour Street, Vancouver, BC	DE410075	77	ft²
	1012 - 138 Seymour Street, Vancouver, BC	DE411186	110	ft²
-	833 Homer Street, Vancouver, BC	DE410566	13,075	ft²
-	PH6 – 1188 Richards Street, Vancouver, BC	DE411443	76	ft ²
	505 – 1188 Richards Street, Vancouver, BC	DE411933	56	ft²
	1206 – 822 Seymour Street, Vancouver, BC	DE411631	130	ft ²
	175 Robson Street, Vancouver, BC	DE411173	6,504	ft ²
	777 Thurlow Street, Vancouver, BC	DE411833	569	ft²
	806 – 1238 Seymour Street, Vancouver, BC	DE412352	135	ft ²
	1006 - 1238 Seymour Street, Vancouver, BC		66	ft ²
	1007 - 1238 Seymour Street, Vancouver, BC		62	ft
	906 - 1238 Seymour Street, Vancouver, BC	159	ft	
	1201 – 1215 Bidwell Street & 1702 – 1726 Davie Street, Vancouver, BC	3	5,714	ft
В	Total transfers approved to date		79,690	ft
С	Total density available for transfer (A - B)	55,310	ft	
D	Other transfer agreements not yet approved by th	26,692	ft	
E	Transfer amount proposed in this transaction	4,096	ft	
F	Total density available after proposed transfer (C	24,522	ft	

Yours truly,

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Receiver Site Owner – 4266 Investments Ltd. Zack Bhatia – Authorized Signatory

P

Donor Site Owner – Bontebol, Holdings Ltd. Gary Segal – Authorized Signatory

cc: Heritage Planning Analyst, Heritage Group Development Officer, Real Estate Services