

Date: June 24, 2009



**TO:** Board Members – Vancouver Park Board  
**FROM:** General Manager – Parks and Recreation  
**SUBJECT:** Capital Budget for 2009 - Update

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## RECOMMENDATION

**A. THAT the Board approve a revised 2009 Capital Budget of \$31,310,600, as described in this report and outlined in Appendix A, from the following funding sources:**

- **Capital from borrowing authority for Parks and Recreation: \$25,280,000;**
- **Capital from revenue for Parks and Recreation: \$2,735,000;**
- **City-Wide Development Cost Levies (DCL): \$1,925,000;**
- **Community Amenity Contribution (CAC) from Bayshore Gardens: \$300,000;**
- **Community Amenity Contribution (CAC) from 1100 West Georgia and 1221 West Georgia: \$450,000 (previously approved by Council on May 13, 2008); and**
- **External funding from senior governments, non-profit partners and donations: \$620,600.**

## POLICY

The Park Board's three year Capital Plan and its annual Capital Budgets require Board and Council approval. Council approves the fiscal envelope for the Park Board's Capital Plan and its annual Capital Budgets. Within this fiscal envelope, the Board approves the allocation to individual projects and programs.

## BACKGROUND

On September 30, 2008, Council approved the 2009-2011 Capital Plan, which included \$91,375,000 for Parks and Recreation projects. Since the plan was approved, a total of \$7,070,600 has been added, increasing the Capital Plan to \$98,445,600.

On February 2, 2009, the Park Board and, on February 17, 2009, Council approved \$6,130,000 in capital expenditure in advance of the 2009 Capital Budget for projects that needed to be initiated in first half of 2009. This amount is included in the 2009 Capital Budget outlined in this report.

On May 4, 2009, the Park Board approved a Capital Budget for 2009 in the amount of \$66,635,600, from the following sources:

- Capital from borrowing authority for Parks and Recreation: \$54,605,000;
- Capital from revenue for Parks and Recreation: \$2,735,000;
- City-Wide Development Cost Levies (DCL): \$1,925,000;
- Community Amenity Contribution (CAC) from Bayshore Gardens: \$300,000;
- Community Amenity Contribution (CAC) from 1100 West Georgia and 1221 West Georgia: \$450,000 (previously approved by Council on May 13, 2008);
- Curling Venue Post-Olympic Conversion Fund: \$6,000,000; and
- External funding from senior governments, non-profit partners and donations: \$620,600.

The Park Board’s 2009 Capital Budget was then submitted to the City for review and inclusion in the City’s 2009 Capital Budget.

**DISCUSSION**

In late May 2009, City staff recommended to City Council that three larger scale projects included in the Park Board’s 2009 Capital Budget be revised to receive funding for planning/design but not construction, noting that “staff will report back to the Park Board and Council with a detailed budget and funding request for subsequent phases of the projects”. These changes would be accompanied by a reduction in debenture costs.

<b>Project (reference #)</b>	<b>Planning, design and construction</b>	<b>Planning and design only</b>	<b>Difference</b>
<b>Riley Park Community Centre, Pool and Rink (R-01b)</b>	\$17,000,000	\$4,000,000	\$13,000,000
<b>Van Dusen Botanical Garden Building Renewal (R-01c)</b>	\$3,000,000	\$1,000,000	\$2,000,000
<b>Trout Lake Community Centre Renewal (R-01f)</b>	\$22,500,000	\$2,500,000	\$20,000,000
<b>Debenture costs</b>	\$605,000	\$280,000	\$325,000
<b>TOTAL</b>			<b>\$35,325,000</b>

The Park Board’s 2009 Capital Budget being recommended by City staff totaled \$31,310,600 – a \$35,325,000 reduction from the Capital Budget approved by the Park Board (\$66,635,600).

On June 1, 2009, the Park Board approved “that Park Board urge Council to support its commitment to the community to complete three major capital projects in a timely manner, and approve the 2009 Capital Budget of \$66,635,600 as originally approved by the Board”.

On June 11, 2009, City Council approved \$30,410,000 for the Park Board’s Capital Budget for 2009, plus \$280,000 to cover debenture costs and \$620,600 in external funding, for a total of \$31,310,600.

The Capital Budget for 2009, revised according to Council’s decision, breaks down as follows. Details are listed in Appendix A.

<b>Programs</b>	<b>Capital Borrowing Authority</b>	<b>Capital from Revenue</b>	<b>City-Wide DCLs</b>	<b>Other City Funds</b>	<b>External Funding</b>	<b>TOTAL</b>
<b>Parks</b>	\$3,500,000	\$620,000	\$1,425,000	\$750,000	\$250,000	<b>\$6,545,000</b>
<b>Land acquisition and development</b>	\$0	\$0	\$0	\$0	\$0	<b>\$0</b>
<b>Facilities</b>	\$20,300,000	\$1,865,000	\$0	\$0	\$370,600	<b>\$22,535,600</b>
<b>Street trees</b>	\$0	\$250,000	\$0	\$0	\$0	<b>\$250,000</b>
<b>Overhead / project management / debenture costs</b>	\$1,480,000	\$0	\$500,000	\$0	\$0	<b>\$1,980,000</b>
<b>TOTAL</b>	<b>\$25,280,000</b>	<b>\$2,735,000</b>	<b>\$1,925,000</b>	<b>\$750,000</b>	<b>\$620,600</b>	<b>\$31,310,600</b>

## **SUMMARY**

In accordance with Council’s adjustment to the fiscal envelope, a revised Capital Budget is being presented to Park Board for approval. Funding for the construction of the new Riley Park Community Centre and Ice Rink, the renewal of buildings at Van Dusen Botanical Garden, and the reconstruction of Trout Lake Community Centre will be requested once detailed designs and cost estimates are generated for each project.

Prepared by:  
 Planning and Operations  
 Vancouver Board of Parks and Recreation  
 Vancouver, BC  
 MD/md

			2009-2011 Capital Plan (approved Nov. 2008 with adjustments)	2009 Capital Budget	Remaining for 2010 & 2011
DIVISION	PROGRAM	PROJECTS	TOTAL	TOTAL	TOTAL
<b>TOTAL</b>			<b>\$98,445,600</b>	<b>\$31,310,600</b>	<b>\$67,135,000</b>
<b>P. Parks</b>			\$24,465,000	\$6,545,000	\$17,920,000
<b>Q. Land Acquisition and development</b>			\$6,000,000	\$0	\$6,000,000
<b>R. Facilities</b>			\$61,570,600	\$22,535,600	\$39,035,000
<b>S. Street Trees</b>			\$750,000	\$250,000	\$500,000
<b>Overhead &amp; Project Management</b>			\$5,660,000	\$1,980,000	\$3,680,000
<b>P. Parks</b>	P-01 Park Renewal	a) Hillcrest and Riley Parks	\$3,000,000	\$0	\$3,000,000
		c) Oppenheimer Park	\$950,000	\$950,000	\$0
		d) Other parks: Carleton, Fraserview, Grandview, Norquay, Renfrew	\$2,125,000	\$150,000	\$1,975,000
	P-02 Walking, Cycling and Universal Access	a) Existing pathways	\$910,000	\$300,000	\$610,000
		b) New pathways	\$250,000	\$100,000	\$150,000
		c) Cycling	\$100,000	\$30,000	\$70,000
		d) Universal Access	\$250,000	\$50,000	\$200,000
	P-03 Playgrounds	a) Playgrounds	\$1,080,000	\$290,000	\$790,000
	P-04 Playfields	a) Grass playfields	\$1,750,000	\$600,000	\$1,150,000
		b) Synthetic turf playfields	\$5,500,000	\$0	\$5,500,000
	P-05 Sport Courts/Active Uses	a) Basketball courts	\$150,000	\$50,000	\$100,000
		b) Running tracks	\$500,000	\$0	\$500,000
		c) Tennis courts	\$725,000	\$500,000	\$225,000
		d) Wading pools and water spray parks	\$250,000	\$0	\$250,000
	P-06 Other Park Improvements	b) Dog off-leash areas	\$100,000	\$30,000	\$70,000
		c) Minor park upgrades and unforeseen projects	\$750,000	\$300,000	\$450,000
	P-07 Waterfront	a) Burrard Marina renewal study	\$100,000	\$0	\$100,000
		b) Seawall structural repairs	\$700,000	\$0	\$700,000
	P-08 Conservation/ Restoration	a) Stanley Park: rock scaling and slope stabilization	\$180,000	\$0	\$180,000
		b) Stanley Park: forest management	\$200,000	\$70,000	\$130,000
		c) Everett Crowley Park	\$170,000	\$25,000	\$145,000
	P-09 Park Infrastructure	a) Golf courses (pitch & putt)	\$200,000	\$200,000	\$0
		b) Roads and parking lots	\$1,000,000	\$1,000,000	\$0
		c) Structures (bridges, piers, stairs, fences, etc.)	\$500,000	\$250,000	\$250,000
		e) Jericho Park: Marginal Wharf	\$1,400,000	\$1,400,000	\$0
		f) Stanley Park: Brockton Point	\$850,000	\$0	\$850,000
		g) Electrical, sewer and water infrastructure	\$400,000	\$100,000	\$300,000
P-10 Planning and Public Involvement	a) Neighbourhood Matching Fund & Park Partners	\$150,000	\$50,000	\$100,000	
	b) Park Planning & Research	\$225,000	\$100,000	\$125,000	

			2009-2011 Capital Plan (approved Nov. 2008 with adjustments)	2009 Capital Budget	Remaining for 2010 & 2011
DIVISION	PROGRAM	PROJECTS	TOTAL	TOTAL	TOTAL
<b>Q. Land Acquisition and development</b>	Q-01 Land Acquisition	a) Acquire land for parks	\$5,000,000	\$0	\$5,000,000
	Q-02 New Park Dev.	a) Development of newly acquired park	\$1,000,000	\$0	\$1,000,000
<b>R. Facilities</b>	R-01 Major Renewal / Replacement	a) Curling Venue, Aquatic Centre, Killarney Ice Rink, Trout Lake Ice Rink	\$10,000,000	\$10,000,000	\$0
		b) Riley Park Community Centre, Pool and Rink	\$17,000,000	\$4,000,000	\$13,000,000
		c) VanDusen Garden buildings	\$3,000,000	\$1,000,000	\$2,000,000
		d) Nat Bailey Stadium	\$2,000,000	\$2,000,000	\$0
		e) Renfrew Pool (change rooms)	\$800,000	\$800,000	\$0
		f) Trout Lake Community Centre	\$22,500,000	\$2,500,000	\$20,000,000
		g) Malkin Bowl	\$200,000	\$200,000	\$0
		h) Community centre renewal design	\$200,000	\$0	\$200,000
		i) Facility studies	\$230,000	\$80,000	\$150,000
		j) Facility upgrades with external funding	\$340,600	\$340,600	\$0
	R-02 Improvements / Renovations	a) Washrooms and fieldhouses	\$700,000	\$200,000	\$500,000
		b) Concessions	\$250,000	\$0	\$250,000
	R-03 Major Maintenance	a) Community centres	\$500,000	\$200,000	\$300,000
		b) Pools	\$500,000	\$100,000	\$400,000
		c) Rinks	\$500,000	\$100,000	\$400,000
		d) Other facilities	\$500,000	\$100,000	\$400,000
		e) Roof replacement	\$1,000,000	\$500,000	\$500,000
		f) Floor replacement	\$200,000	\$100,000	\$100,000
		g) Painting (interior and exterior)	\$300,000	\$100,000	\$200,000
		h) Abatement of hazardous materials	\$500,000	\$100,000	\$400,000
R-04 Conservation Initiatives	a) Energy and water conservation	\$250,000	\$75,000	\$175,000	
R-05 Technical Upgrades	a) Computer systems	\$100,000	\$40,000	\$60,000	
<b>S. Street Trees</b>	S.01 Street tree planting		\$750,000	\$250,000	\$500,000
<b>Administration</b>	Project Management and Overhead		\$5,000,000	\$1,700,000	\$3,300,000
	Debenture costs		\$660,000	\$280,000	\$380,000

			2009 Capital Budget					
			FUNDING SOURCES					
DIVISION	PROGRAM	PROJECTS	TOTAL	Capital from Borrowing Authority	Capital from Revenue	City-Wide Development Cost Levies (DCLs)	Other City Funds	External Funding
<b>TOTAL</b>			<b>\$31,310,600</b>	<b>\$25,280,000</b>	<b>\$2,735,000</b>	<b>\$1,925,000</b>	<b>\$750,000</b>	<b>\$620,600</b>
<b>P. Parks</b>			\$6,545,000	\$3,500,000	\$620,000	\$1,425,000	\$750,000	\$250,000
<b>Q. Land Acquisition and development</b>			\$0	\$0	\$0	\$0	\$0	\$0
<b>R. Facilities</b>			\$22,535,600	\$20,300,000	\$1,865,000	\$0	\$0	\$370,600
<b>S. Street Trees</b>			\$250,000	\$0	\$250,000	\$0	\$0	\$0
<b>Overhead &amp; Project Management</b>			\$1,980,000	\$1,480,000	\$0	\$500,000	\$0	\$0
<b>P. Parks</b>	P-01 Park Renewal	a) Hillcrest and Riley Parks	\$0	\$0	\$0	\$0	\$0	\$0
		c) Oppenheimer Park	\$950,000	\$50,000	\$0	\$450,000	\$450,000	\$0
		d) Other parks: Carleton, Fraserview, Grandview, Norquay, Renfrew	\$150,000	\$0	\$0	\$150,000	\$0	\$0
	P-02 Walking, Cycling and Universal Access	a) Existing pathways	\$300,000	\$0	\$0	\$0	\$300,000	\$0
		b) New pathways	\$100,000	\$0	\$0	\$100,000	\$0	\$0
		c) Cycling	\$30,000	\$0	\$0	\$30,000	\$0	\$0
		d) Universal Access	\$50,000	\$0	\$0	\$50,000	\$0	\$0
	P-03 Playgrounds	a) Playgrounds	\$290,000	\$0	\$0	\$140,000	\$0	\$150,000
	P-04 Playfields	a) Grass playfields	\$600,000	\$550,000	\$0	\$50,000	\$0	\$0
		b) Synthetic turf playfields	\$0	\$0	\$0	\$0	\$0	\$0
	P-05 Sport Courts/Active Uses	a) Basketball courts	\$50,000	\$0	\$0	\$50,000	\$0	\$0
		b) Running tracks	\$0	\$0	\$0	\$0	\$0	\$0
		c) Tennis courts	\$500,000	\$400,000	\$0	\$100,000	\$0	\$0
		d) Wading pools and water spray parks	\$0	\$0	\$0	\$0	\$0	\$0
	P-06 Other Park Improvements	b) Dog off-leash areas	\$30,000	\$0	\$0	\$30,000	\$0	\$0
		c) Minor park upgrades and unforeseen projects	\$300,000	\$0	\$50,000	\$150,000	\$0	\$100,000
	P-07 Waterfront	a) Burrard Marina renewal study	\$0	\$0	\$0	\$0	\$0	\$0
		b) Seawall structural repairs	\$0	\$0	\$0	\$0	\$0	\$0
	P-08 Conservation/Restoration	a) Stanley Park: rock scaling and slope stabilization	\$0	\$0	\$0	\$0	\$0	\$0
		b) Stanley Park: forest management	\$70,000	\$0	\$70,000	\$0	\$0	\$0
		c) Everett Crowley Park	\$25,000	\$0	\$0	\$25,000	\$0	\$0
	P-09 Park Infrastructure	a) Golf courses (pitch & putt)	\$200,000	\$0	\$200,000	\$0	\$0	\$0
		b) Roads and parking lots	\$1,000,000	\$1,000,000	\$0	\$0	\$0	\$0
		c) Structures (bridges, piers, stairs, fences, etc.)	\$250,000	\$0	\$250,000	\$0	\$0	\$0
		e) Jericho Park: Marginal Wharf	\$1,400,000	\$1,400,000	\$0	\$0	\$0	\$0
		f) Stanley Park: Brockton Point	\$0	\$0	\$0	\$0	\$0	\$0
		g) Electrical, sewer and water infrastructure	\$100,000	\$100,000	\$0	\$0	\$0	\$0
	P-10 Planning and Public Involvement	a) Neighbourhood Matching Fund & Park Partners	\$50,000	\$0	\$50,000	\$0	\$0	\$0
		b) Park Planning & Research	\$100,000	\$0	\$0	\$100,000	\$0	\$0

			2009 Capital Budget					
			FUNDING SOURCES					
DIVISION	PROGRAM	PROJECTS	TOTAL	Capital from Borrowing Authority	Capital from Revenue	City-Wide Development Cost Levies (DCLs)	Other City Funds	External Funding
<b>Q. Land Acquisition and development</b>	Q-01 Land Acquisition	a) Acquire land for parks	\$0	\$0	\$0	\$0	\$0	\$0
	Q-02 New Park Dev.	a) Development of newly acquired park	\$0	\$0	\$0	\$0	\$0	\$0
<b>R. Facilities</b>	R-01 Major Renewal / Replacement	a) Curling Venue, Aquatic Centre, Killarney Ice Rink, Trout Lake Ice Rink	\$10,000,000	\$10,000,000	\$0	\$0	\$0	\$0
		b) Riley Park Community Centre, Pool and Rink	\$4,000,000	\$4,000,000	\$0	\$0	\$0	\$0
		c) VanDusen Garden buildings	\$1,000,000	\$1,000,000	\$0	\$0	\$0	\$0
		d) Nat Bailey Stadium	\$2,000,000	\$2,000,000	\$0	\$0	\$0	\$0
		e) Renfrew Pool (change rooms)	\$800,000	\$800,000	\$0	\$0	\$0	\$0
		f) Trout Lake Community Centre	\$2,500,000	\$2,500,000	\$0	\$0	\$0	\$0
		g) Malkin Bowl	\$200,000	\$0	\$200,000	\$0	\$0	\$0
		h) Community centre renewal design	\$0	\$0	\$0	\$0	\$0	\$0
		i) Facility studies	\$80,000	\$0	\$50,000	\$0	\$0	\$30,000
		j) Facility upgrades with external funding	\$340,600	\$0	\$0	\$0	\$0	\$340,600
	R-02 Improvements / Renovations	a) Washrooms and fieldhouses	\$200,000	\$0	\$200,000	\$0	\$0	\$0
		b) Concessions	\$0	\$0	\$0	\$0	\$0	\$0
	R-03 Major Maintenance	a) Community centres	\$200,000	\$0	\$200,000	\$0	\$0	\$0
		b) Pools	\$100,000	\$0	\$100,000	\$0	\$0	\$0
		c) Rinks	\$100,000	\$0	\$100,000	\$0	\$0	\$0
		d) Other facilities	\$100,000	\$0	\$100,000	\$0	\$0	\$0
		e) Roof replacement	\$500,000	\$0	\$500,000	\$0	\$0	\$0
		f) Floor replacement	\$100,000	\$0	\$100,000	\$0	\$0	\$0
		g) Painting (interior and exterior)	\$100,000	\$0	\$100,000	\$0	\$0	\$0
		h) Abatement of hazardous materials	\$100,000	\$0	\$100,000	\$0	\$0	\$0
R-04 Conservation Initiatives	a) Energy and water conservation	\$75,000	\$0	\$75,000	\$0	\$0	\$0	
R-05 Technical Upgrades	a) Computer systems	\$40,000	\$0	\$40,000	\$0	\$0	\$0	
<b>S. Street Trees</b>	S.01 Street tree planting		\$250,000	\$0	\$250,000	\$0	\$0	\$0
<b>Administration</b>	Project Management and Overhead		\$1,700,000	\$1,200,000	\$0	\$500,000	\$0	\$0
	Debenture costs		\$280,000	\$280,000	\$0	\$0	\$0	\$0