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Date: 1/26/2018 5:09:16 PM
Subject: Agenda and Briefing Note for Council to Council – January 29, 2018
Attachments: 2018 Council to Council_TWN_agenda_January 29.docx
Tsleil-Waututh - Council to Council Meeting - January 29, 2018 - Briefin....docx

Greetings Mayor and Council,

Please see attached the following documents for the Council to Council meeting with the Tsleil-Waututh Nation on Monday, January 29th, 2018.

1. Council to Council Agenda
2. Council briefing document on Tsleil-Waututh

Please contact Ginger Gosnell-Myers at ginger.gosnell-myers@vancouver.ca if you have any questions.

Best
Sadhu

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Tseil-Waututh & Vancouver
2018 Council to Council
January 29, 2018

Vancouver City Hall, Town Hall - Main Floor
453 West 12th Ave

Co-chaired by City of Vancouver City Manager Sadhu Johnston &
Tseil-Waututh Chief Administrative Officer Maureen Lerat

| Time | Agenda Item | Lead |
|-------------|---|---|
| 5:30 | Registration | |
| 6:00 | Welcoming Remarks and Introductions | Mayor Robertson & Chief Thomas |
| 6:15 | Dinner | |
| 7:00 | <u>Canada 150+</u> <ul style="list-style-type: none">• Overview of activities | Marnie Rice |
| 7:30 | <u>Tseil-Waututh</u> <ul style="list-style-type: none">• Joint TLR and CoV Initiative• New and Upcoming TLR Initiatives of Potential Interest to CoV• Challenges and Opportunities | TWN |
| 8:15 | <u>Re-Naming and Indigenous Design Guidelines</u> <ul style="list-style-type: none">• Presentation on Vancouver Council Motion• Discussion on opportunities and issues | Councillor Andrea Reimer |
| 8:45 | <u>Intergovernmental Relations & Cooperation</u> <ul style="list-style-type: none">• Opportunities and issues• Capacity building and funding | Marnie McGregor & Ginger Gosnell- Myers |
| 9:00 | Wrap-Up & Next Steps | Mayor Robertson & Chief Thomas |



**City Council and Tsleil-Waututh Nation:
Council to Council Meeting**
Meeting: January 29, 2018

Briefing Document
Prepared for: City Council

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Key Individuals:

Tsleil-Waututh Nation Council

- Chief Maureen Thomas
- Councillor Charlene Aleck
- Councillor Deanna George
- Councillor Michelle George
- Councillor Liana Martin
- Councillor Jen Thomas

Tsleil-Waututh Nation Administrative Staff

- Maureen Lerat - CAO
- Ernie George, TLR Director
- Bridget Doyle, TLR Natural Resources Planner

Vancouver City Council

- Mayor Gregor Robertson
- Councillor George Affleck
- Councillor Elizabeth Ball
- Councillor Adriane Carr
- Councillor Melissa De Genova
- Councillor Kerry Jang
- Councillor Raymond Louie
- Councillor Hector Bremner
- Councillor Andrea Reimer
- Councillor Tim Stevenson

Vancouver City Staff

- Kevin Quinlan - Chief of Staff, Office of the Mayor
- Naveen Girn - Director, Community Relations, Office of the Mayor
- Wendy Au - Assistant City Manager
- Marnie McGregor - Director, Intergovernmental Relations & Strategic Partnerships
- Ginger Gosnell-Myers - Aboriginal Relations Manager
- Marnie Rice - Cultural Planner
- Lesley Campbell - Social Planner, Social Policy
- Spencer Lindsay - Aboriginal Engagement Coordinator, Public Engagement
- Savannah Seaton - Aboriginal Liaison, Engineering Services

CLT

- Sadhu Johnston - City Manager
- Paul Mochrie - Deputy City Manager
- Kaye Krishna - General Manager, Development, Buildings and Licensing
- Bill Aujla - General Manager, Real Estate and Facilities Management
- Jerry Dobrovoly - General Manager, Engineering Services
- Adam Palmer, Chief Constable, Vancouver Police Department
- Patrice Impey - General Manager, Finance, Risk & Supply Chain Management
- Gil Kelley - General Manager, Planning, Urban Design and Sustainability
- Kathleen Llewellyn-Thomas - General Manager, Community Services

Tsleil-Waututh Nation - General Background

Tsleil-Waututh People

- Tsleil-Waututh (pronounced tSLAY-wah-tooth) means “People of the Inlet” in Halkomelem, the community’s traditional language. The language has been largely lost although efforts are being made to revive it through the Nations’ community school.
- They are a Coast Salish people, with distinct customs and history.
- The Tsleil-Waututh Nation (TWN) is a small but growing community of almost 500 people.

Tsleil-Waututh Territory

- In the 1700s, upwards of 10,000 Tsleil-Waututh occupied the Nations’ traditional territory, which encompasses about 720 square miles from the Fraser River in the south to Mamquam Lake (east of Whistler) in the north. Much of the community was lost to a plague in the 1700s.
- Today the Tsleil-Waututh people live on a reserve on Burrard Inlet in North Vancouver with additional reserve and private lands in the Indian River valley.
- The map below outlines the TWN traditional territory. The City of Vancouver is located within the TWN traditional territory.



- During the summer, the people would fish sockeye on the Fraser River and in the fall, when the run ended, they would relocate to the Capilano and Seymour rivers to fish for pink and chum salmon.
- In the 1850s, the community moved from the Belcarra area to the present site on the north shore of Burrard Inlet.

Economic Development

The TWN owns and operates several businesses and has joint undertakings with business partners that range from recreational facilities, real estate endeavors, a forestry company, and a cultural tourism operation. The main focus of each business is to strengthen the community through capacity building, generating revenue for the Nation, or through providing employment opportunities for individual community members.

Economic development ventures include:

- Takaya Developments, a majority-owned development company
- Raven Woods, a master-planned residential condominium and townhouse community being developed on reserve land in nine phases
- Takaya Golf Centre, a full golf practice centre with a partially-covered driving range and two short game practice greens
- Takaya Tours, an eco-tourism business that explores Indian Arm by canoe or kayak with experienced guides sharing legends, songs and stories of the Tsleil-Waututh Nation
- TWN Wind Power
- Burrard General Store
- SPAL Constructors
- Inlailawatash Forestry Limited Partnership

Tsleil-Waututh Governance

There are two main sources of governance: 1) Elected Council; and 2) Traditional Council.

Elected Council

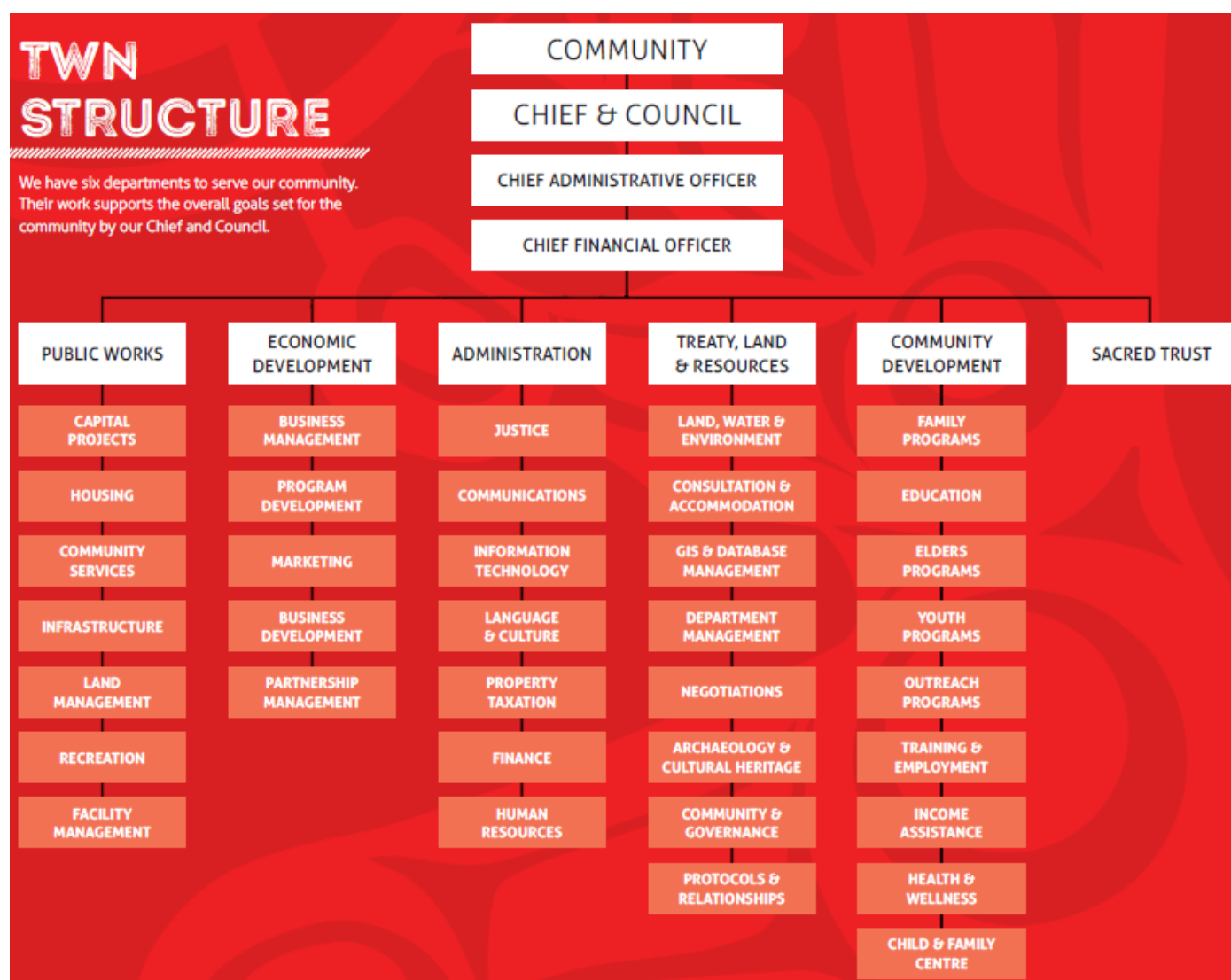
- Under the Indian Act, the electors elect a Band Council which consists of 5 Council members who are elected for a 2 year term to administer the Band's affairs as prescribed in the Indian Act.
- An all-woman Chief and Council were chosen in a close election decided on March 30, 2017.
- The current council term ends on March 31, 2019.
- The current elected Chief and Council include:
 - Chief Maureen Thomas
 - Councillor Jen Thomas
 - Councillor Liana Thomas
 - Councillor Michelle George
 - Councillor Charlene Aleck
 - Councillor Deanna George
- Leonard George, who was the elected Chief from 1989-2001, represented TWN on the Mayor's Task Force on Housing Affordability. He was also a recipient of the Governor General of Canada's Citizens Medal of Honor and founded the Chief Dan George Education Centre (in affiliation with SFU). Leonard passed away on December 6, 2017.

Traditional Council

- Unelected and operates outside of the structure set up under the Indian Act.
- Comprised of the heads of the nine family groups within the TWN and has one “Hereditary Chief”.
- Hereditary Chief is Ernest “Iggy” George.

Tsleil-Waututh Administrative Structure

- The administrative head is the Chief Administrative Officer - Maureen Lerat.
- The administration consists of six departments: Public Works; Economic Development; Administration; Treaty, Land & Resources; Community Development and Sacred Trust.
- The TWN established the Sacred Trust Initiative, led by Evan Stewart, to oppose the Kinder Morgan Pipeline Expansion Project and advocate for protection of the Burrard Inlet.



(Source: Tsleil-Waututh Nation 2014/15 Progress & Performance Report)

Tsleil-Waututh Reserve Lands

General Information

- The traditional lands of the TWN, the Musqueam Indian Band and the Squamish First Nation all encompass the City of Vancouver; Tsleil-Waututh and Musqueam completely, Squamish partially.
- The Musqueam and Squamish Nations have Indian Reserves (IR) within the City:
 - Squamish - has a land base of 11 acres in Kitsilano under the Burrard Bridge, near Vanier Park
 - Musqueam - land base is 469 acres in the Southlands area of southwest Vancouver.

Tsleil-Waututh Nation Reserve Lands

- TWN has three reserves. The main residential reserve is the Burrard Inlet (IR No. 3) which covers 108.2 hectares and is located approximately 3 kilometres east of the Second Narrows Bridge, via Dollarton Highway, in North Vancouver. There are two small reserves - Inlailawatash (IR No. 4) - 0.5 hectares; and Inlailawatash (IR No. 4A) - 2.0 hectares.
- Approximately 57% of the population lives on the Reserve lands. The rest live off reserve.
- Between 2001 and 2006, the Burrard Inlet IR No. 3 experienced a large population increase (16.8%) resulting in an absolute growth of 202 people, which represented 25.5% of the region's overall increase (791 people) in reserve population. The primary reason for this large increase is the number of housing units developed by the First Nation and leased to non-Aboriginals since 1996.
- TWN's land base is the second smallest of the First Nations located within Metro Vancouver.

Tsleil-Waututh Land Claims

The TWN commenced land claims negotiations with the Government of Canada and the Province of British Columbia in 1994.

- The following Metro Vancouver jurisdictions are within the TWN's Statement of Claim:
 - Anmore
 - Belcarra
 - Burnaby
 - Coquitlam
 - Electoral Area A
 - Fraser Valley Regional District
 - New Westminster
 - North Vancouver City
 - North Vancouver District
 - Port Coquitlam
 - Port Moody
 - Squamish-Lillooet Regional District

- Vancouver
- West Vancouver
- The TWN is at Stage 4 (Agreement in Principle).

Tsleil-Waututh Nation Regulation and Economic Development

Tsleil-Waututh Nation Land Code

- In 2007, the TWN brought a Land Code into effect, making them one of the first Nations to implement such a code.
- The TWN Land Registry handles 350-400 transactions per year.
- Control over land transactions resides with the TWN's Manager of Lands who is an official of the TWN and the community itself with respect to major land transactions which are approved by a majority community vote
- This is in contrast to the pre-Land Code system where every land transaction had to be sent to Indian Affairs and then reviewed and if acceptable, approved by the Minister of Indian Affairs. This could take up to 2 years. Now they take care of most matters in a few days.

Tsleil-Waututh Nation Taxation/Regulation

- The TWN collects property tax in much the same way as local government - i.e. they rely on BC Assessment Authority assessments and a standard mill rate to collect property tax from its residents.
- A large part of the property tax collected is paid to the District of North Vancouver as compensation for municipal services provided by the District of North Vancouver to the TWN Reserve.
- The TWN has also implemented a building bylaw and a number of other administrative bylaws regulating various activities of its residents on the Reserve.
- As part of the implementation of its Land Code, the TWN are currently developing a land use plan which will guide future land use planning decisions under their Land Code.

Services Agreement with the District of North Vancouver

- The TWN has extended a services agreement with the District of North Vancouver and is currently negotiating a new five-year agreement.
- The agreement allows for TWN to resume operating and maintenance of all infrastructure located on the reserve with a commensurate reduction in service fees.

Economic Development

- Takaya Developments, majority owned by the TWN, has been developing condos and townhomes for the past 17 years.
- Raven Woods Development
 - Raven Woods is a significant development undertaken in partnership with a private sector developer via Takaya Developments
 - TWN owns a 60% interest in Takaya Developments
 - Much of the development was constructed under the pre-Land Code Indian Act regime utilizing the typical structure of a 99-year head lease to the development company followed by individual subleases of individual condominium units and townhouses to the end consumer.
 - All post-2007 phases of Raven Woods have been undertaken under the TWN Land Code including the most recent phase called the Signature Estates consisting of 50 luxury townhomes.
- Takaya Tours Inc., a well-known Aboriginal tourism operation in BC, offers interpretive ocean-going canoe and kayak rentals, lessons and tours. Their business goals are to create a sustainable economic development initiative, educate community and public on its culture and create youth employment opportunities.
- TWN Wind Power Inc., launched in 2011 and wholly-owned by Tsleil-Waututh Nation, is a distributor of small and community wind turbines.
- Takaya Golf Centre is the largest golf facility in North Vancouver.

Environment

- TWN view environmental and cultural issues as inter-related and not separate.
- The TWN is opposed to oil tankers and the Kinder Morgan pipeline, and they signed the Save the Fraser declaration on July 7, 2012. This declaration is an indigenous law ban on tar sands pipelines through First Nations' traditional territories.
- The TWN participated in Stanley Park Restoration planning. The planning process was largely successful, although in the final stages First Nations' representatives were displeased with being considered stakeholders not partners. TWN Councillor Carleen Thomas and Chief Justin George were involved with this initiative.
- The TWN has participated in the development of a vision for the ecological and culturally sensitive restoration of Beaver Lake, the first major initiative of Stanley Park Ecological Action Plan.