

File No.: 04-1000-20-2018-181

May 1, 2018

s.22(1)

Dear s.22(1)

Re: Request for Access to Records under the Freedom of Information and Protection of Privacy Act (the "Act")

I am responding to your request of March 21, 2018 for:

Any internal (non-public) presentations made to the Senior Management Steering Committee (SMSC) and/or Senior Managers regarding VanSplash from February 1, 2017 to December 11, 2017.

All responsive records are attached.

Under section 52 of the Act you may ask the Information & Privacy Commissioner to review any matter related to the City's response to your request. The Act allows you 30 business days from the date you receive this notice to request a review by writing to: Office of the Information & Privacy Commissioner, info@oipc.bc.ca or by phoning 250-387-5629.

If you request a review, please provide the Commissioner's office with: 1) the request number assigned to your request (#04-1000-20-2018-181); 2) a copy of this letter; 3) a copy of your original request for information sent to the City of Vancouver; and 4) detailed reasons or grounds on which you are seeking the review.

Please do not hesitate to contact the Freedom of Information Office at foi@vancouver.ca if you have any questions.

Yours truly,



Barbara J. Van Fraassen, BA
Director, Access to Information & Privacy

Barbara.vanfraassen@vancouver.ca
453 W. 12th Avenue Vancouver BC V5Y 1V4
Phone: 604.873.7999
Fax: 604.873.7419

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Vancouver Aquatic Strategy – VanSplash

Phase 2 – Draft Recommendations
SMT April 12, 2017

Overview

Presentation Purpose

Project Process

Recommendations

Order of Magnitude Costing

Next Steps

Recap and final questions

Purpose

To present and seek feedback on the draft recommendations prior to proceeding with public engagement.

Where we are in the Process

Phase 1:

Current State Analysis
Public Engagement
Precedent Study

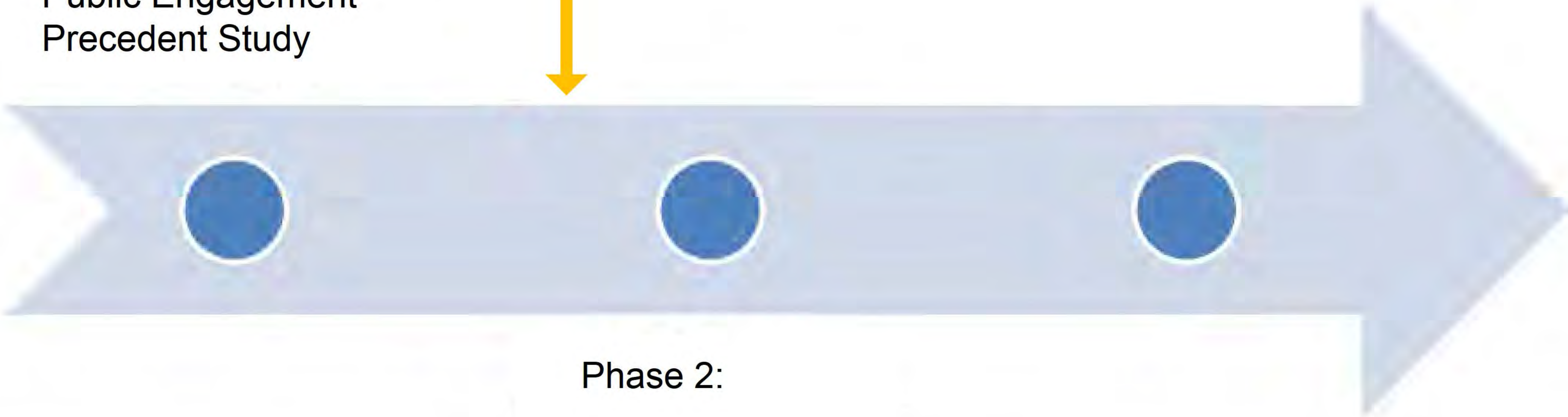
APRIL 2017



Winter 2017

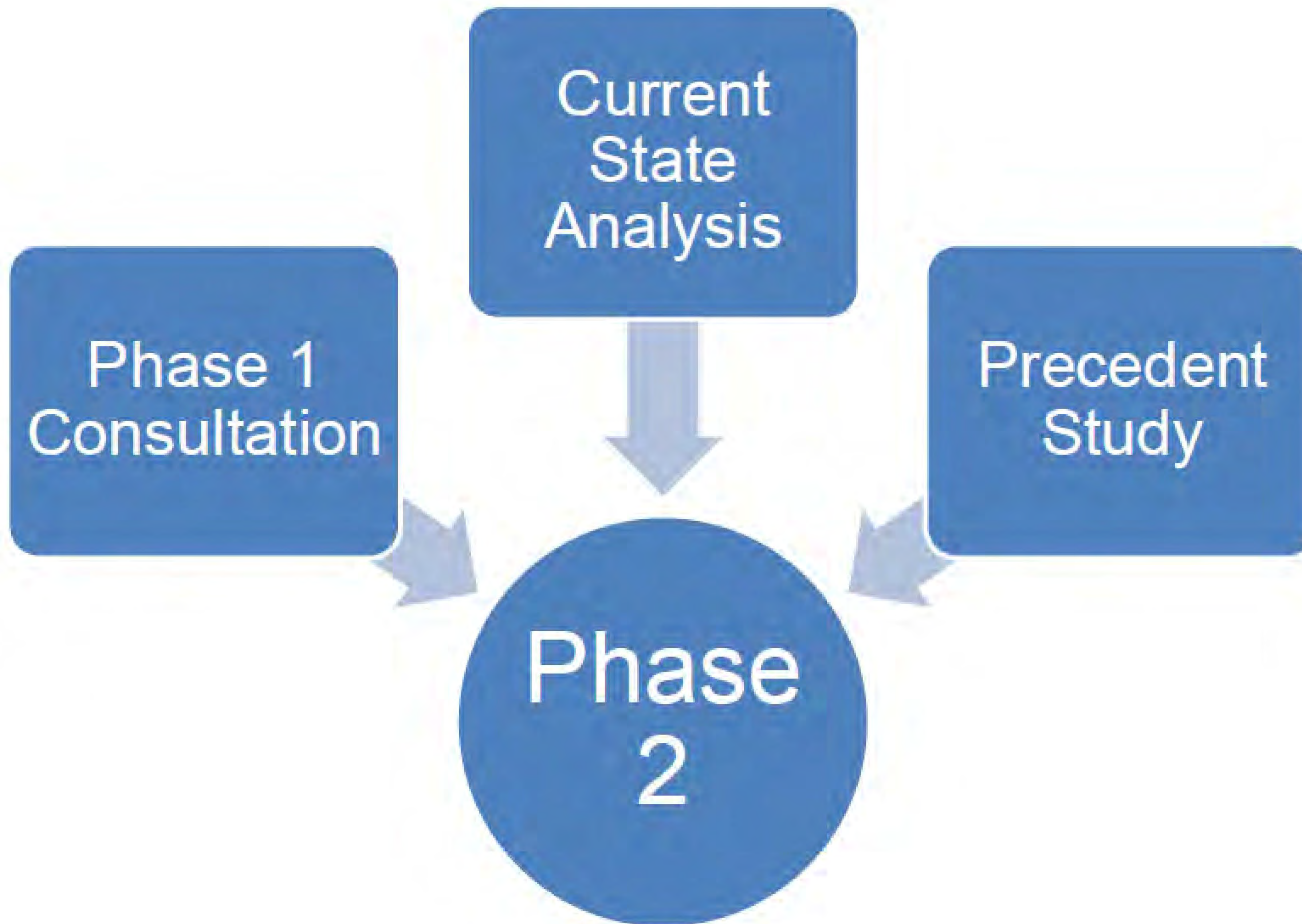
Phase 3:

Final Recommendation



Phase 2:

Draft Recommendation
Public Consultation
Summer 2017



Key Questions

The outdoor pool recommendations do not meet the Board direction for a quick start pool.

Does SMT support the outdoor pool direction/proposed location for the new outdoor destination pool?

The draft recommendations recommend **continued phase-out of the wading pools, but does not include locational criteria for spray parks**, signaling that this will be included in the PRSMP. **Do we need an interim solution for Park Development?**

Should we **renew the Kerrisdale pool on-site?**

Should **VAC** be rebuilt as a **destination or community scale pool?**

Confirm direction on **sport training vs sport hosting** aquatic facilities in Vancouver.

Recommendations

Indoor Pools

Outdoor Pools

Beaches

Spray Pads + Wading Pools

Non-traditional Aquatics

Test Fit

Indoor Pools

Three Levels of Geographic Pool Supply

LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	<ul style="list-style-type: none">• Skill Development• Fitness Swimming

Three Levels of Geographic Pool Supply

LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	<ul style="list-style-type: none">• Skill Development• Fitness Swimming
COMMUNITY	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	+ Therapy and rehab

Three Levels of Geographic Pool Supply

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COMMUNITY	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	+ Therapy and rehab
CITY-WIDE (DESTINATION)	Much more comprehensive multi-tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year	Hillcrest Vancouver Aquatic Centre	<ul style="list-style-type: none"> + Recreational Swimming + Sport training + Leadership Training + Special Events

Three Levels of Geographic Pool Supply

2-3 ←

4 ←

1 ←

7

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Indoor Swim Targets

Target was 5 swims/capita - currently 4.3 swims/capita

New Targets

Social Inclusivity

Engaging People

Well-being

Sustainability

Connection to Nature

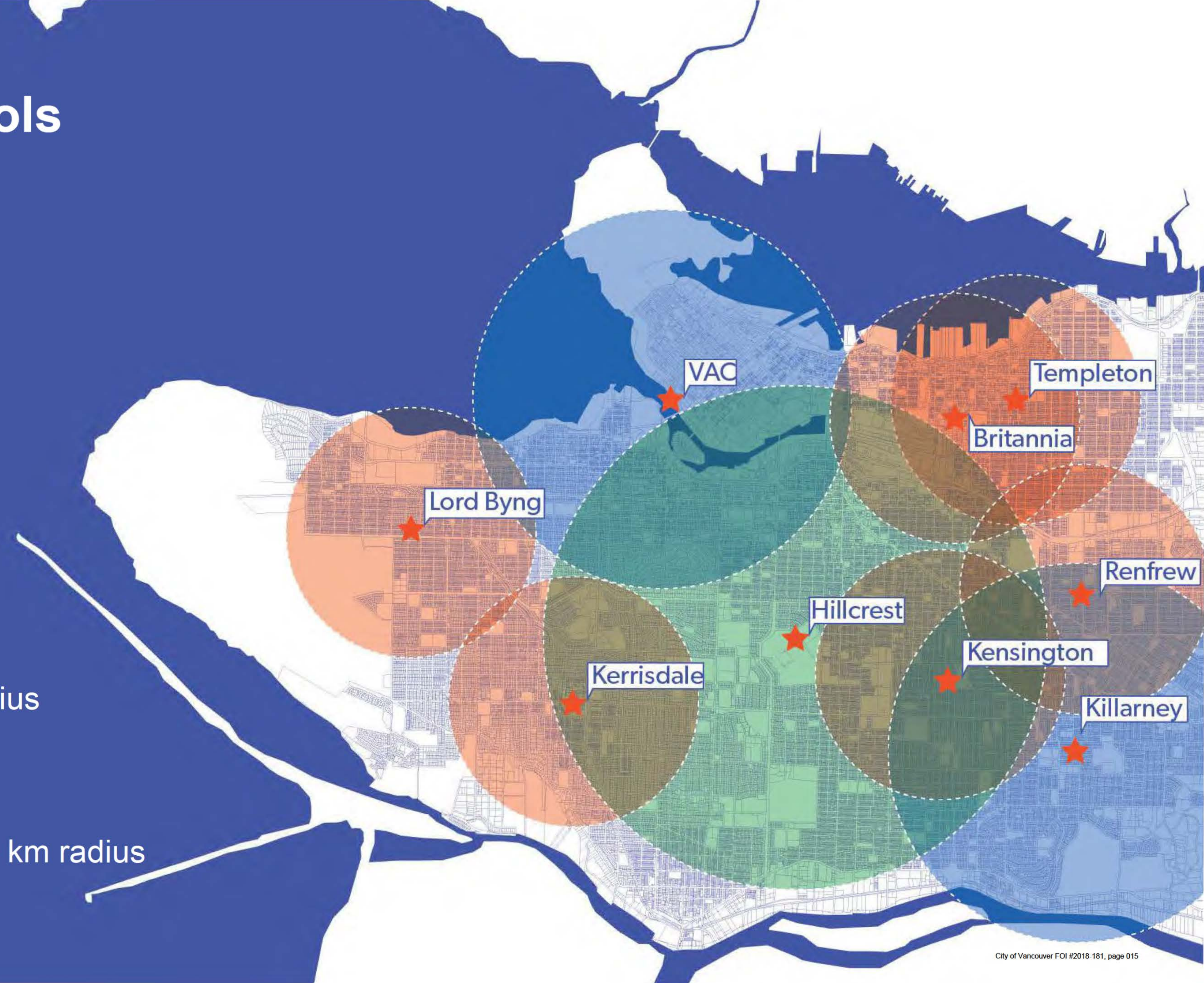
Active Living

Vibrant Experiences

Flexible + Functional Facilities

Current Indoor Pools

- Neighbourhood – 2 km radius
- Community – 3 km radius
- City-Wide / Destination – 4 km radius



INSIGHT

Hillcrest is the most popular indoor pool, with **675,000** swims recorded in 2014.

Current Indoor Pools

We learned that Hillcrest is a destination for the whole city, and that people are willing to travel.

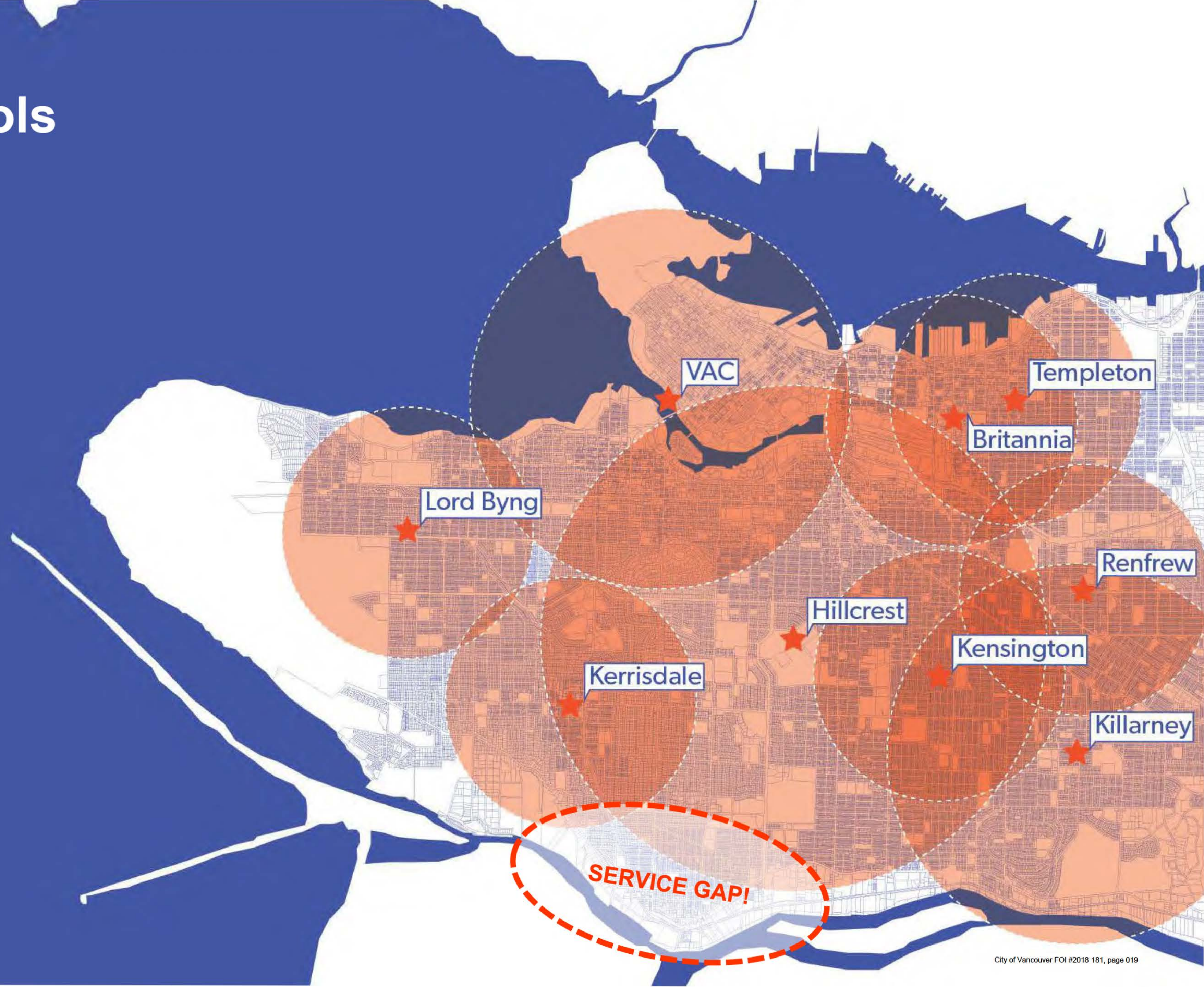


INSIGHT

Geographically, all areas of Vancouver are well served with indoor pool facilities within the targeted range of a 10 minute drive, with the exception of a small area in South Vancouver near Cambie and Marine Drive.

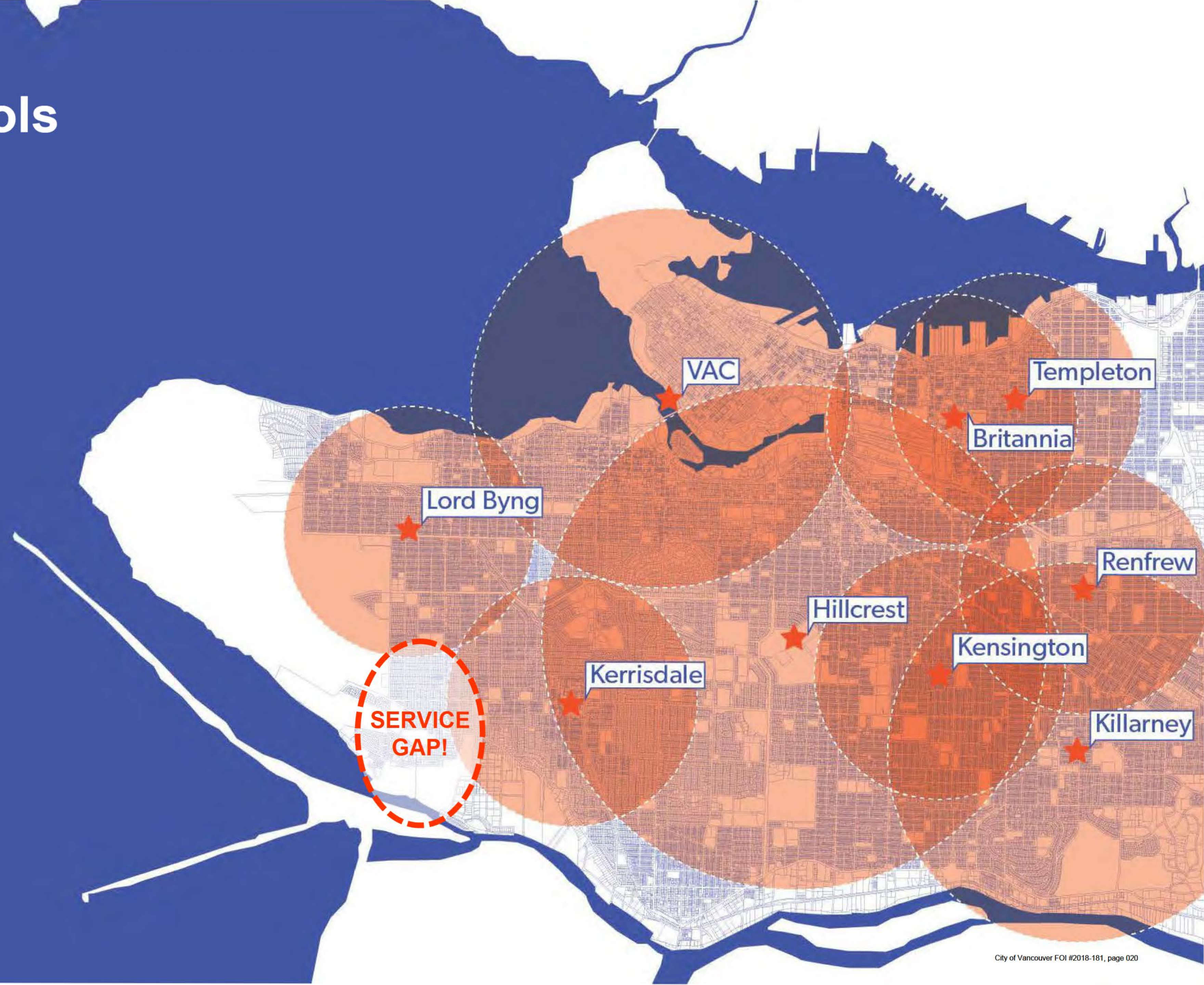
Current Indoor Pools

● VPB facilities

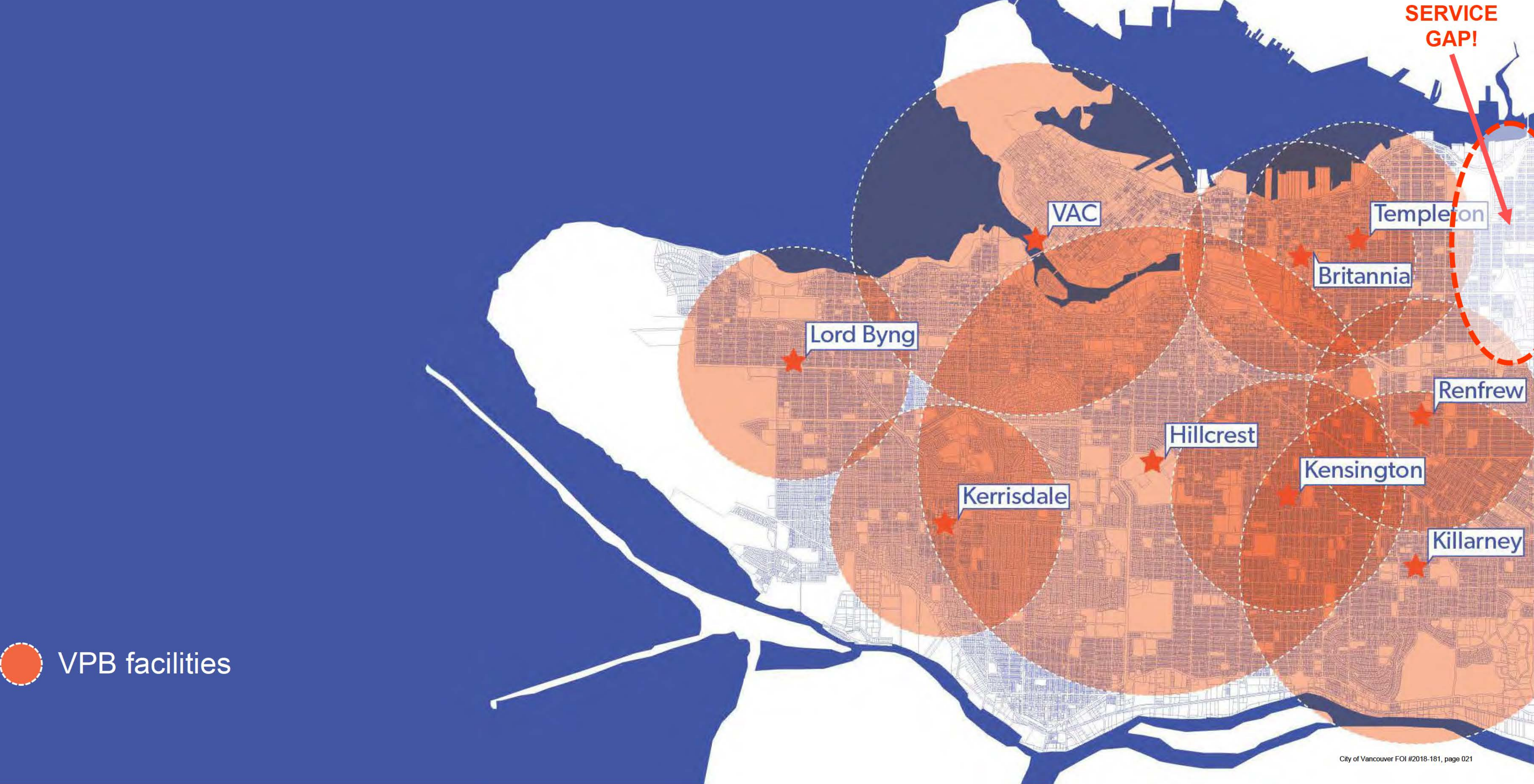


Current Indoor Pools

 VPB facilities

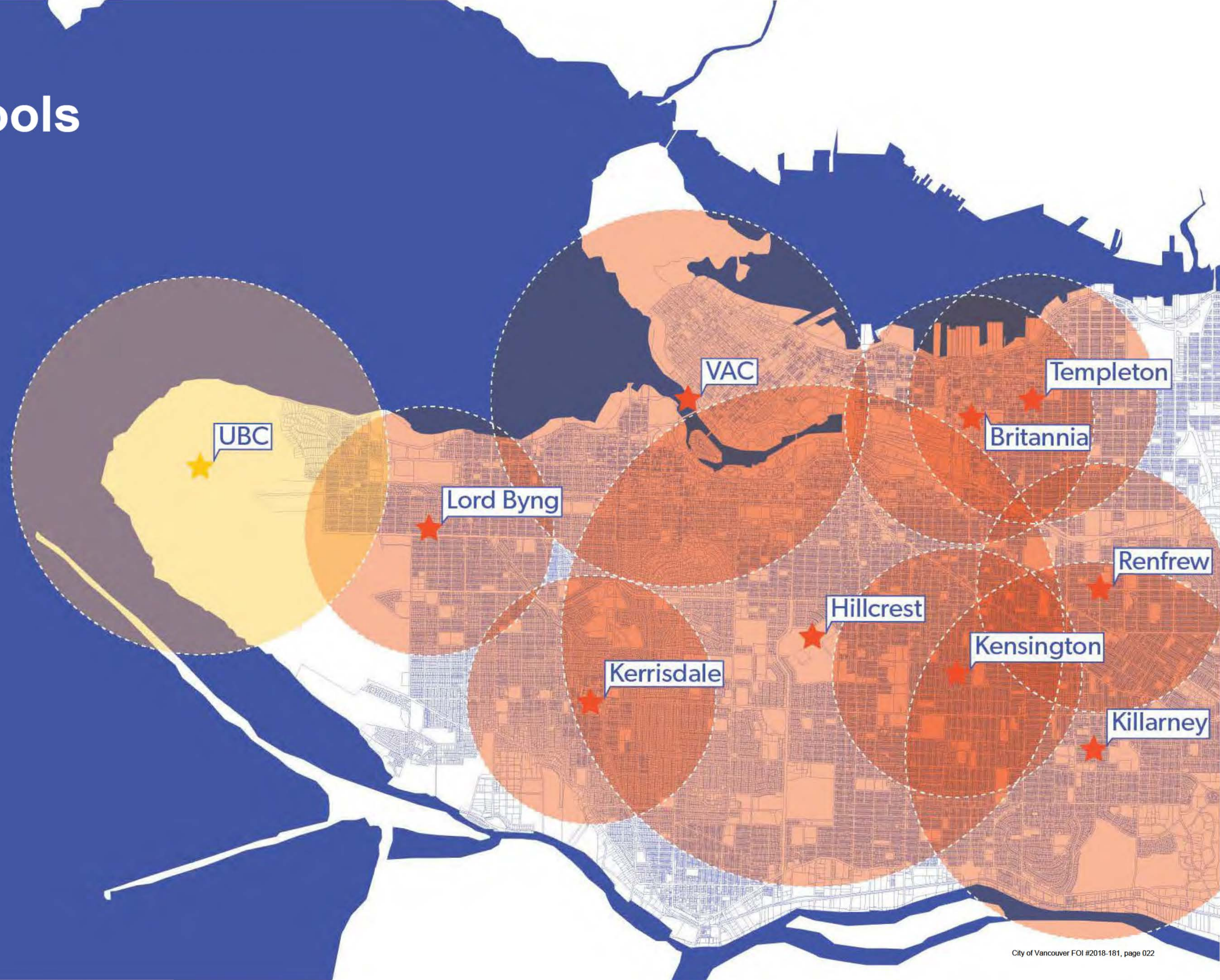


Current Indoor Pools

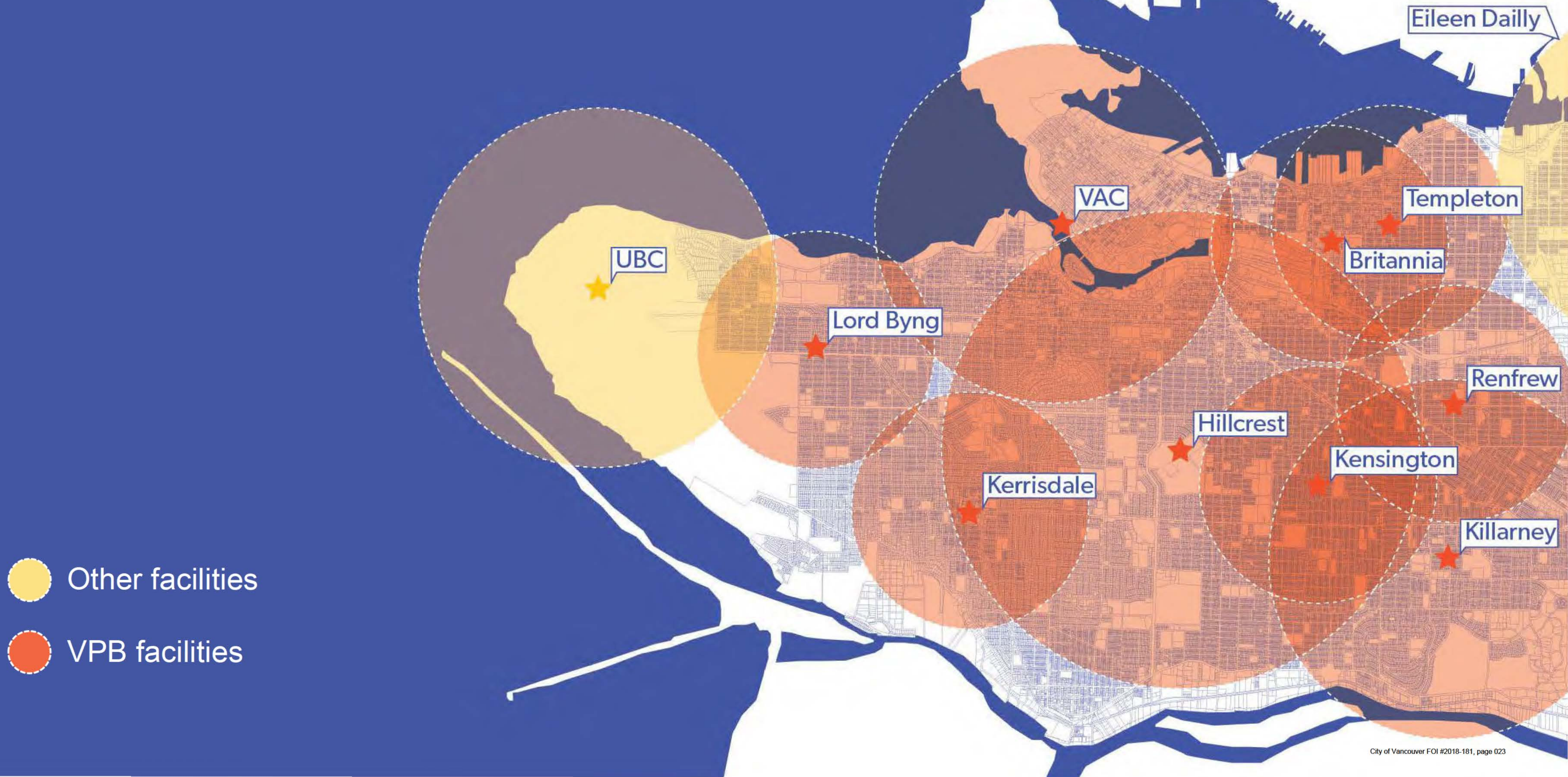


Current Indoor Pools

- Other facilities
- VPB facilities



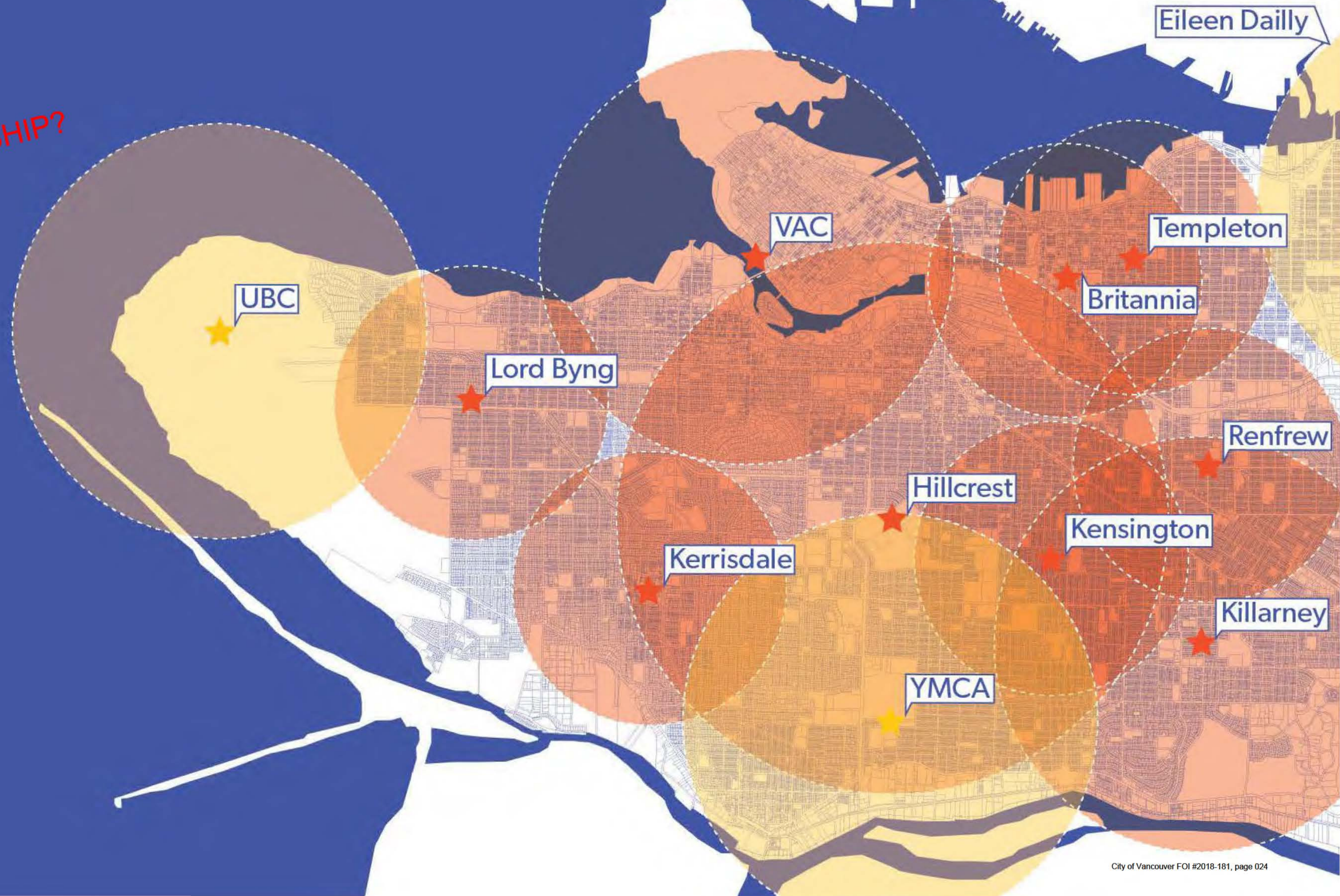
Current Indoor Pools



Current Indoor Pools

INCLUDE THE Y NOW THAT WE
KNOW THERE IS NO PARTNERSHIP?

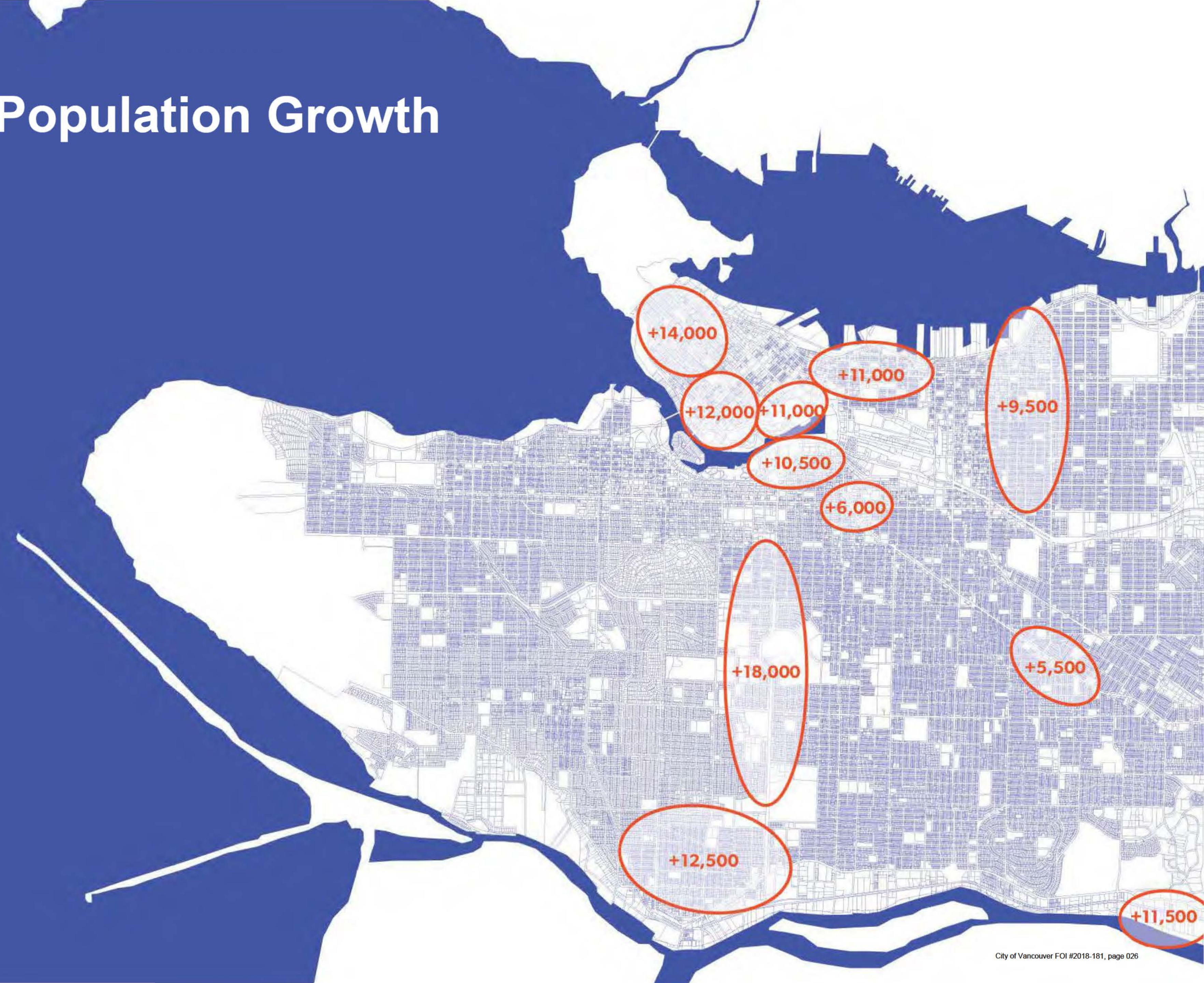
- Other facilities
- VPB facilities



INSIGHT

59% of survey respondents visit an indoor pool at least once a month, with **29%** of respondents visit at least once a week.

25-Year Expected Population Growth



"My teenagers would like more "things to do" in local pools - rope swings, large slides, lazy rivers, etc. There are few of these facilities in Vancouver, so the demand is high at those locations (e.g. Hillcrest). In past years, we have frequently gone to Ladner Leisure Centre/ Eileen Dailly instead, as well as the UBC pool."

-From 2016 VanSplash Survey

Three Levels of Geographic Pool Supply

2 ~~2-3~~ ←

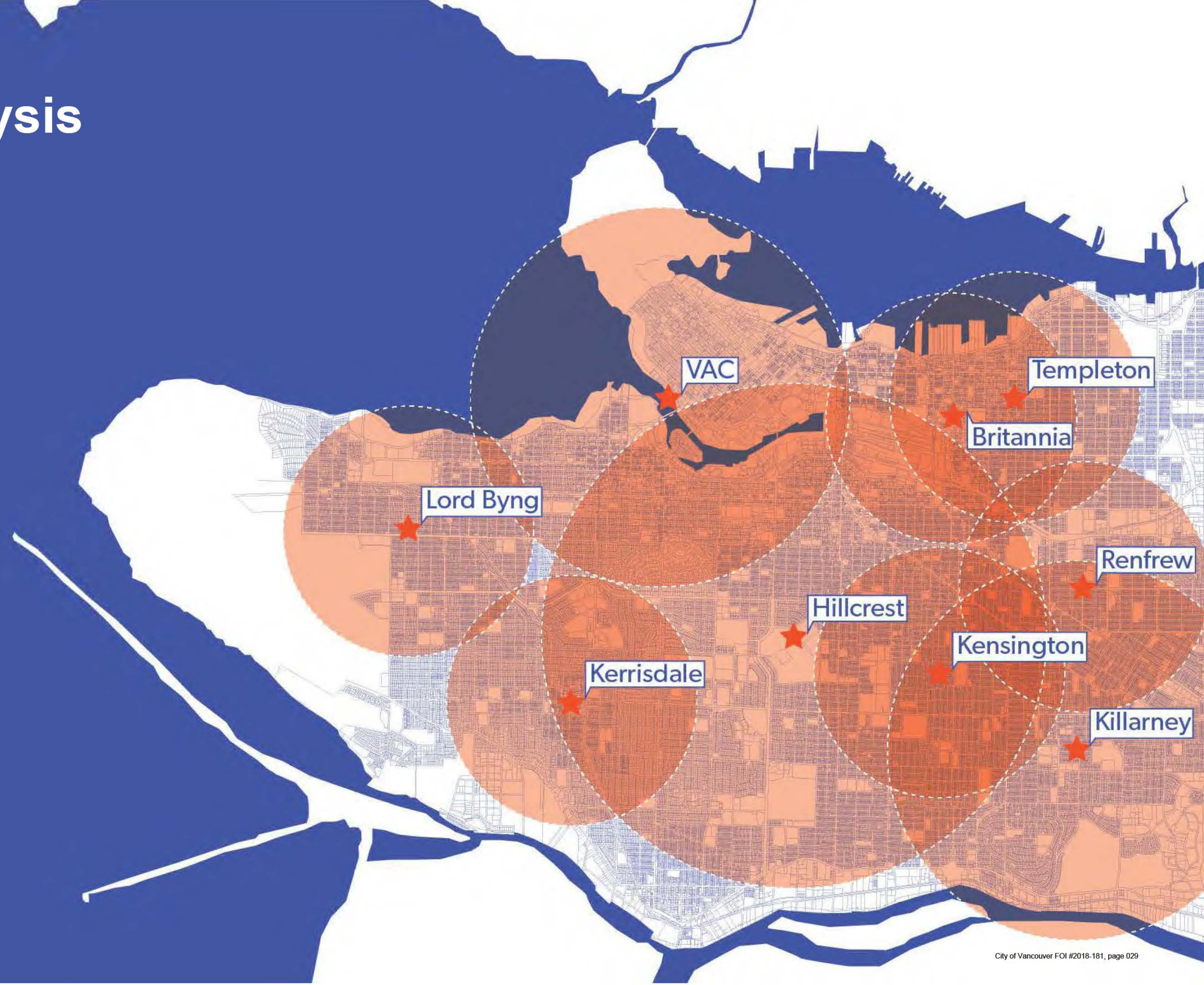
4 ~~4~~ ←

2 ~~1~~ ←
8

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Indoor Pools Analysis

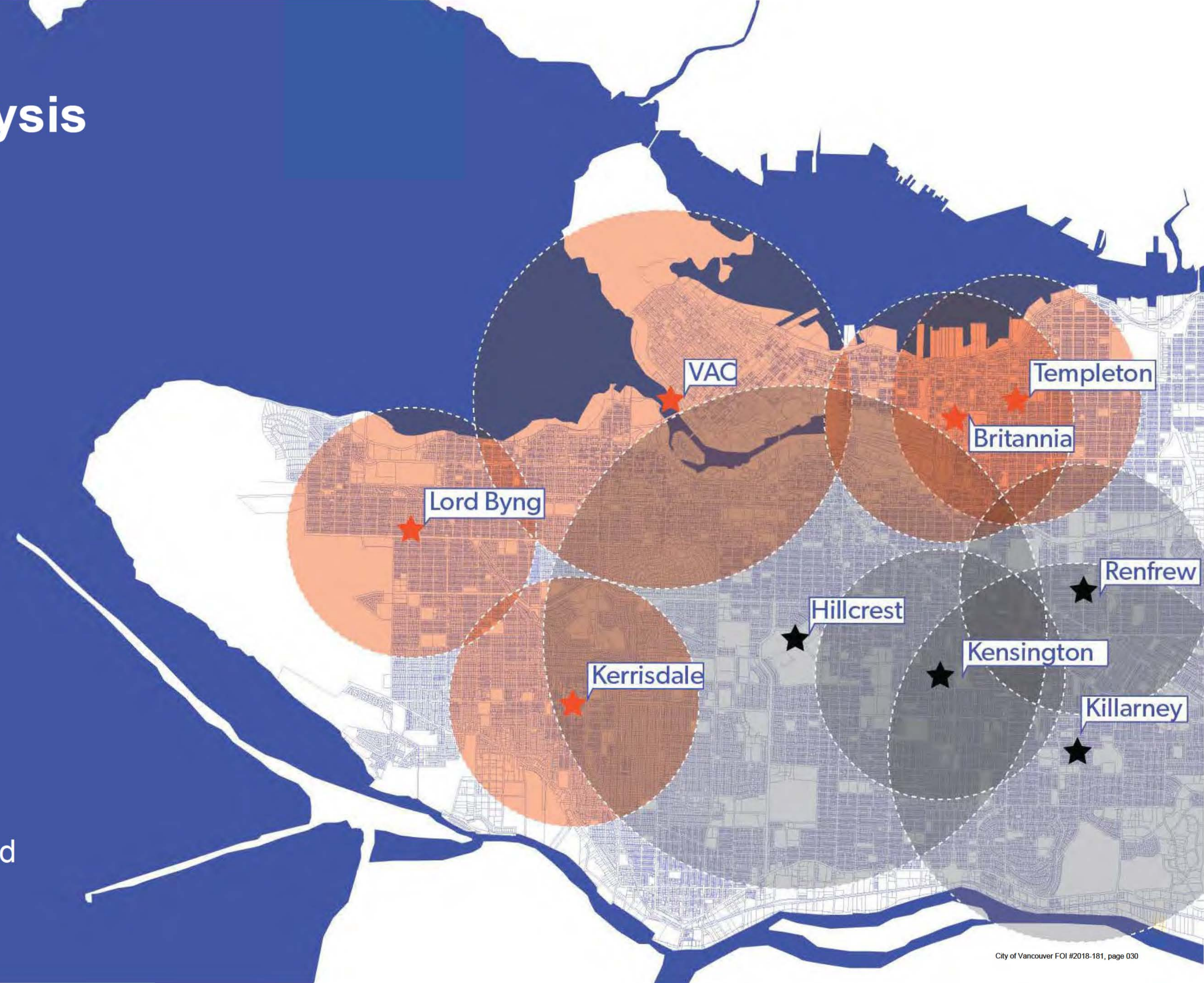
Current VPB Pools



Indoor Pools Analysis

Determine “What’s working...”

- Upgrades recommended
- No upgrades recommended



Facilities at a Glance

Hillcrest

City-Wide (Destination), Indoor/Outdoor
2010, legacy component 2011

- Newest facility in VPB
- Only City-Wide (Destination) facility
- Greatest number of annual visits (675,000 in 2014)

Renfrew

Neighbourhood, Indoor
1963, renovated 1970, 2005 + 2010

- Second lowest subsidy per swim
- Third most well-used facility after Hillcrest and Killarney
- Operates at high efficiency rate

Kensington

Neighbourhood, Indoor
1979

- Currently operates cost effectively, but is an aging facility
- Minor upgrades recommended in 2011 study to improve accessibility and change rooms
- Warmer pool temperature

Killarney

Community, Indoor
2006

- One of the newest facilities in VPB
- Second most highly visited pool

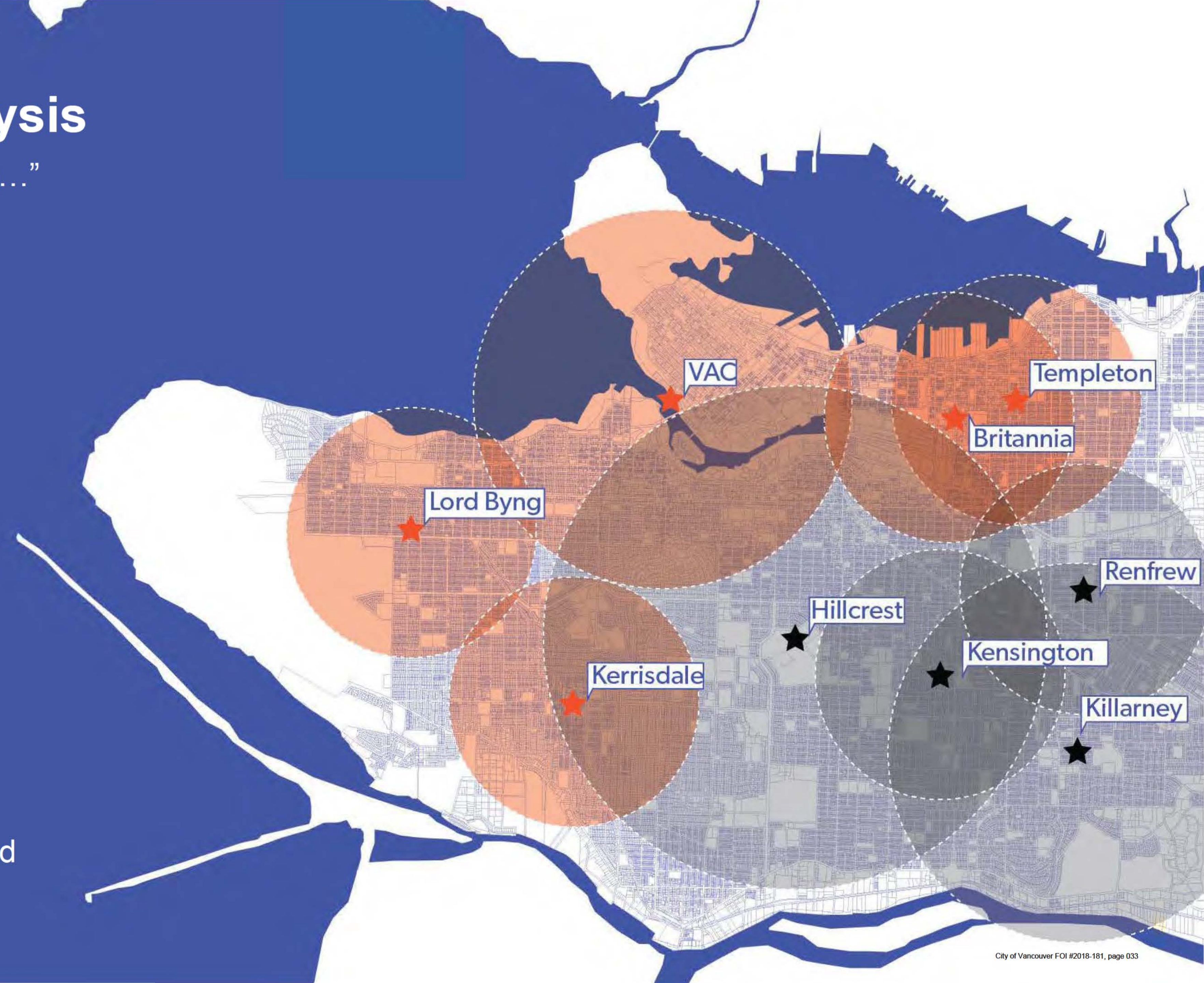
INSIGHT

Vancouver Aquatic Centre, Kerrisdale, Britannia, Lord Byng and Templeton are the most underutilized pools. Together, they make up only **34%** of all visits to indoor pools in VPB.

Indoor Pools Analysis

Determine “What’s not working...”

- Upgrades recommended
- No upgrades recommended



Facilities at a Glance

Lord Byng

Neighbourhood, Indoor
1974

- Never renovated, **one of the oldest facilities in VPB**
- Performs in midrange of subsidies and operating capacities
- 2011 study recommended combining fitness and considered exploring a relationship with the schools to increase usage

Templeton

Neighbourhood, Indoor
1974

- Never renovated, one of the oldest facilities in VPB
- Received **third highest subsidy per swim in 2014**
- 2011 study recommended replacement with high profile facility
- **Service overlap with Britannia**

Britannia

Community, Indoor
1975, renovated 1998

- Recommended for upgrades in 2011 study for infrastructure and range of user experience
- Overall **masterplan currently underway** which will impact the future of this facility

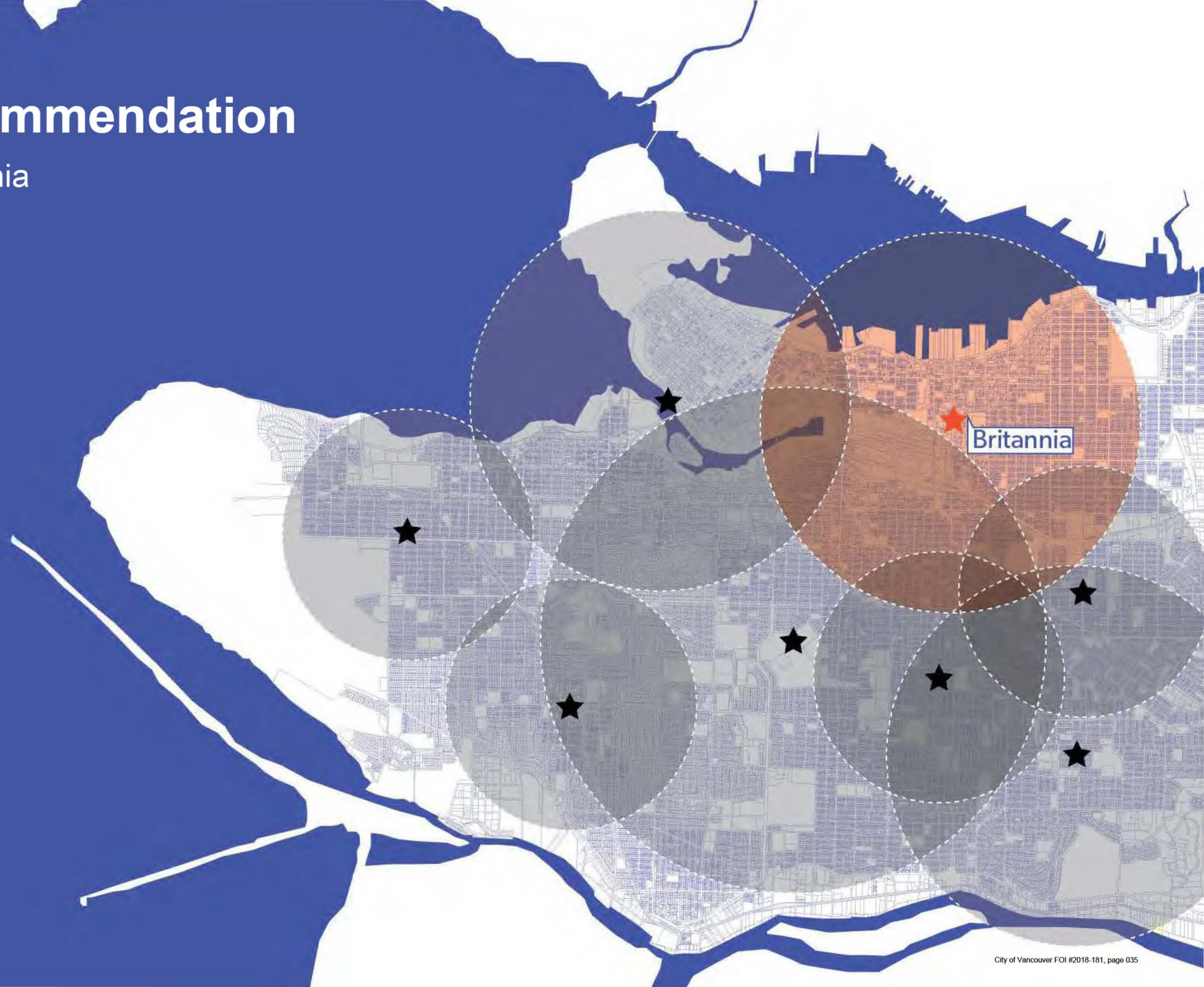
Kerrisdale

Neighbourhood, Indoor
1955, renovated 1996

- Oldest facility in VPB
- **Operates at 50% capacity and is the second lowest efficiency pool in the VPB**
- 2011 study recommended as a priority for replacement

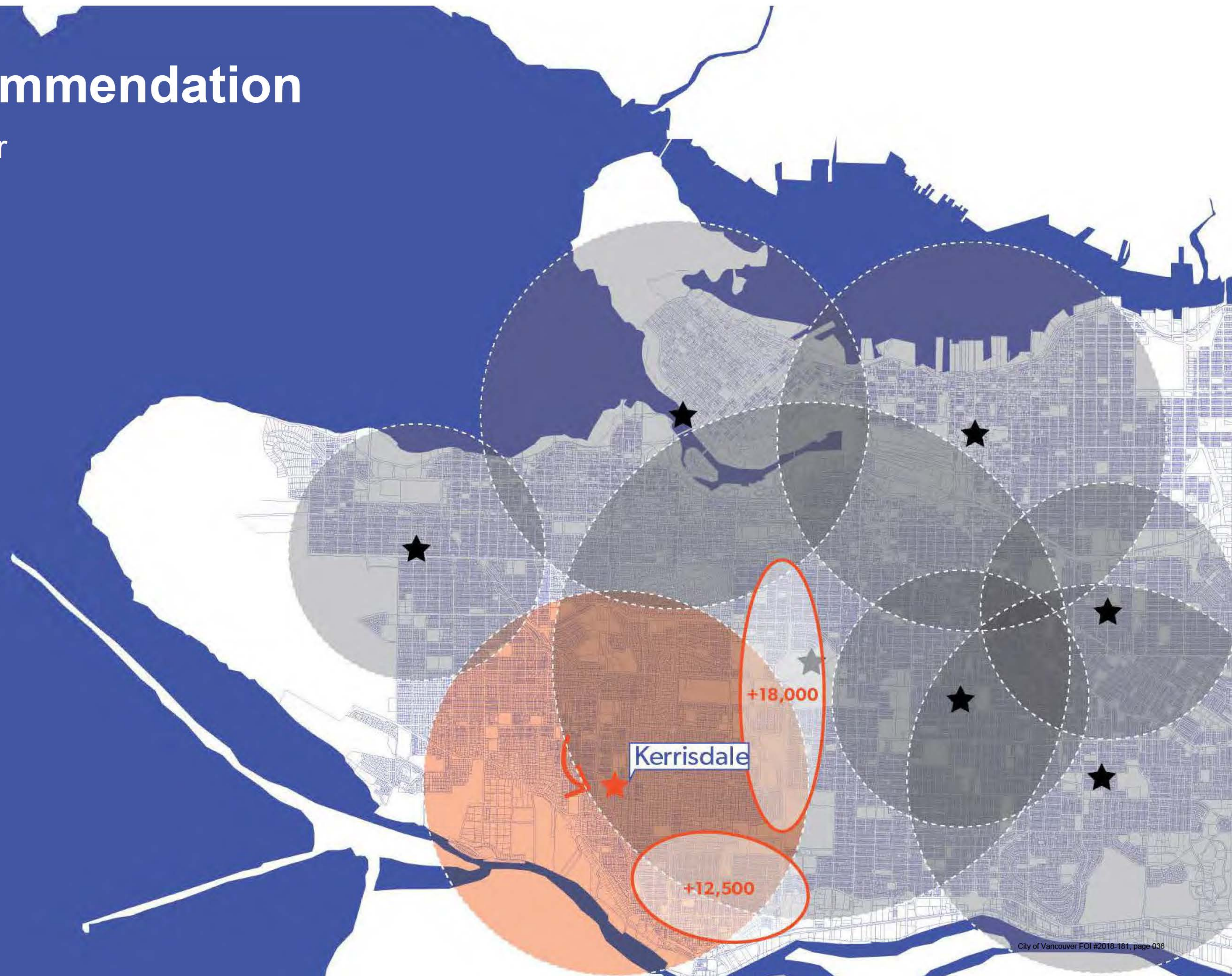
Indoor Pools Recommendation

Replace Templeton and Britannia
with one *Community* pool



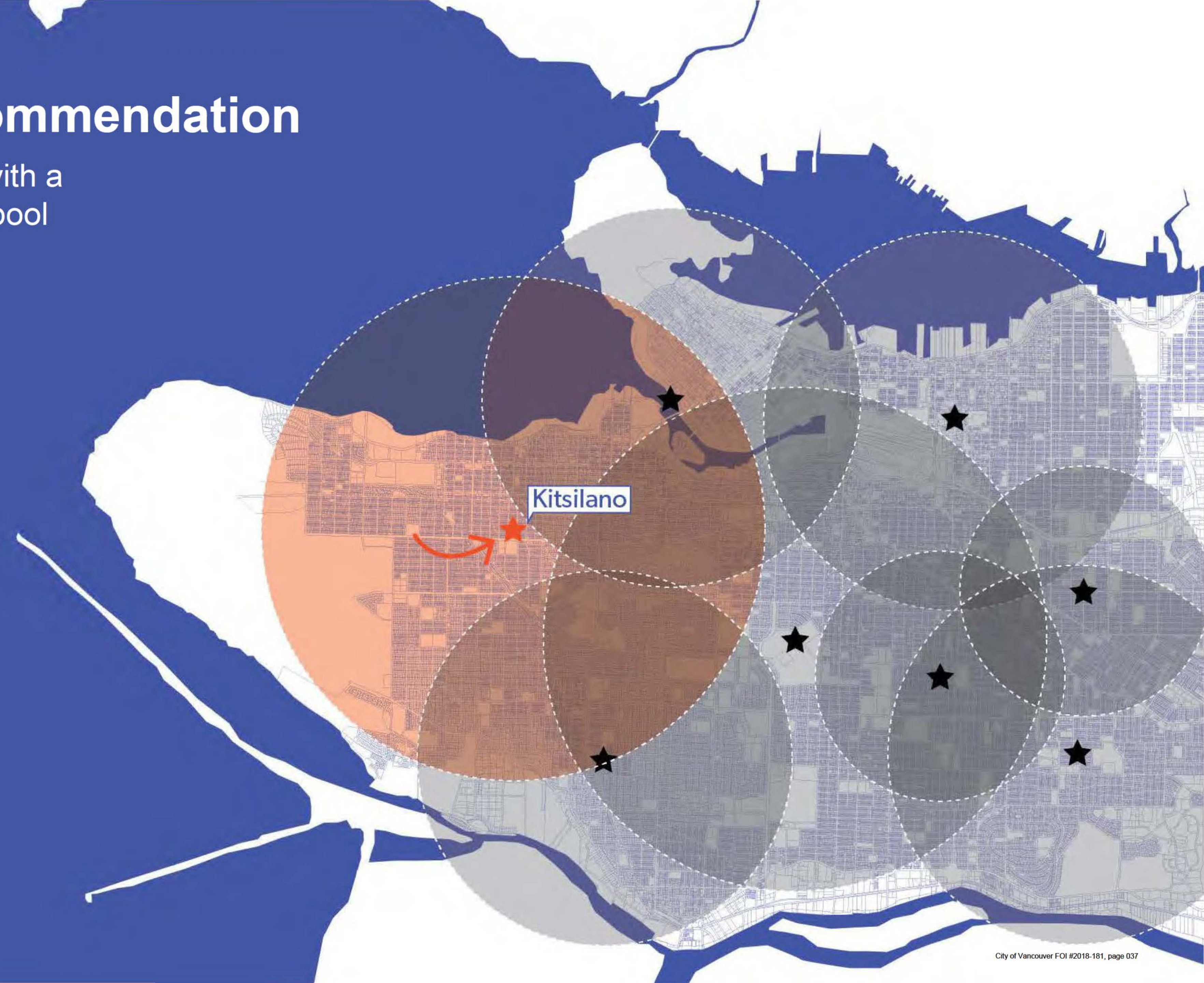
Indoor Pools Recommendation

Replace Kerrisdale with another
Community pool.



Indoor Pools Recommendation

Demolish Lord Byng, replace with a new ***City-Wide (Destination)*** pool with a sport training focus



Indoor Pools Recommendation



Connaught Park



Facilities at a Glance

Vancouver Aquatic Centre

Community (Unique), Indoor
1974

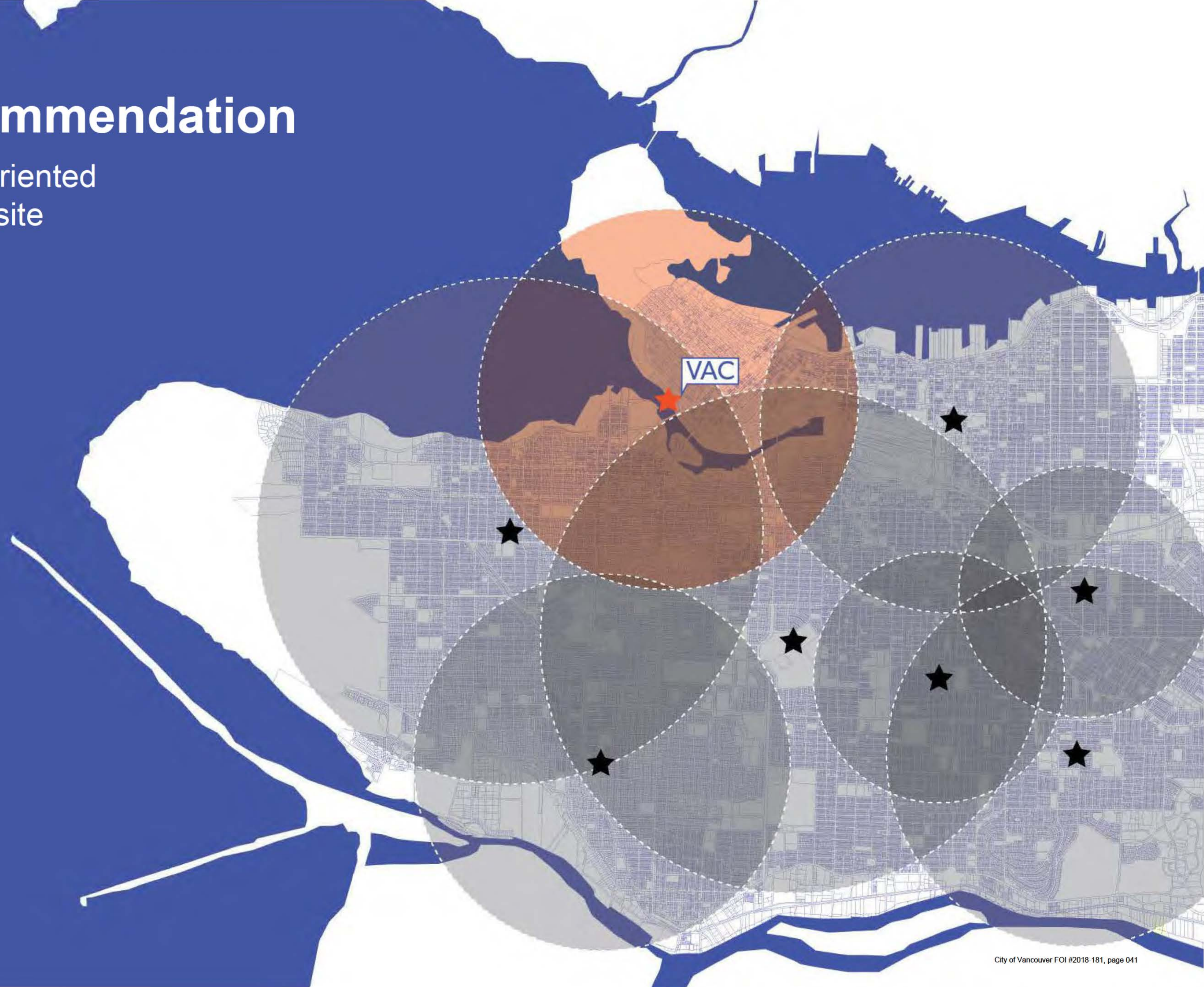
- High demand for diving, synchro, water polo and elite aquatic based training
- **Operating at 25% operating capacity, making it the least efficient pool in the VPB**
- Given its low efficiency, it operates with the highest subsidy per swim, over **3 times the deficit of the newest facilities**
- Previous studies noted **problematic structure and cladding from a seismic perspective**
- 2011 study recommended a new facility to address current and emerging sport aquatics, along with fitness and spa amenities
- Is within the **area of highest expected population growth** over the next 24 years

INSIGHT

5% survey respondents said (in an open call for comments) to keep VAC at its current location.

Indoor Pools Recommendation

Replace VAC with a wellness-oriented
Community pool on the same site



Indoor Pool Recommendations

Reconsider balance of geographic levels of service:

2 Destination

Hillcrest

+ *new Kitsilano*

4 Community

Killarney

+ *new replacement for Britannia / Templeton*

+ *new VAC replacement*

+ *new replacement for Kerrisdale*

2 Neighbourhood

Renfrew

Kensington

Indoor Pools Recommendation

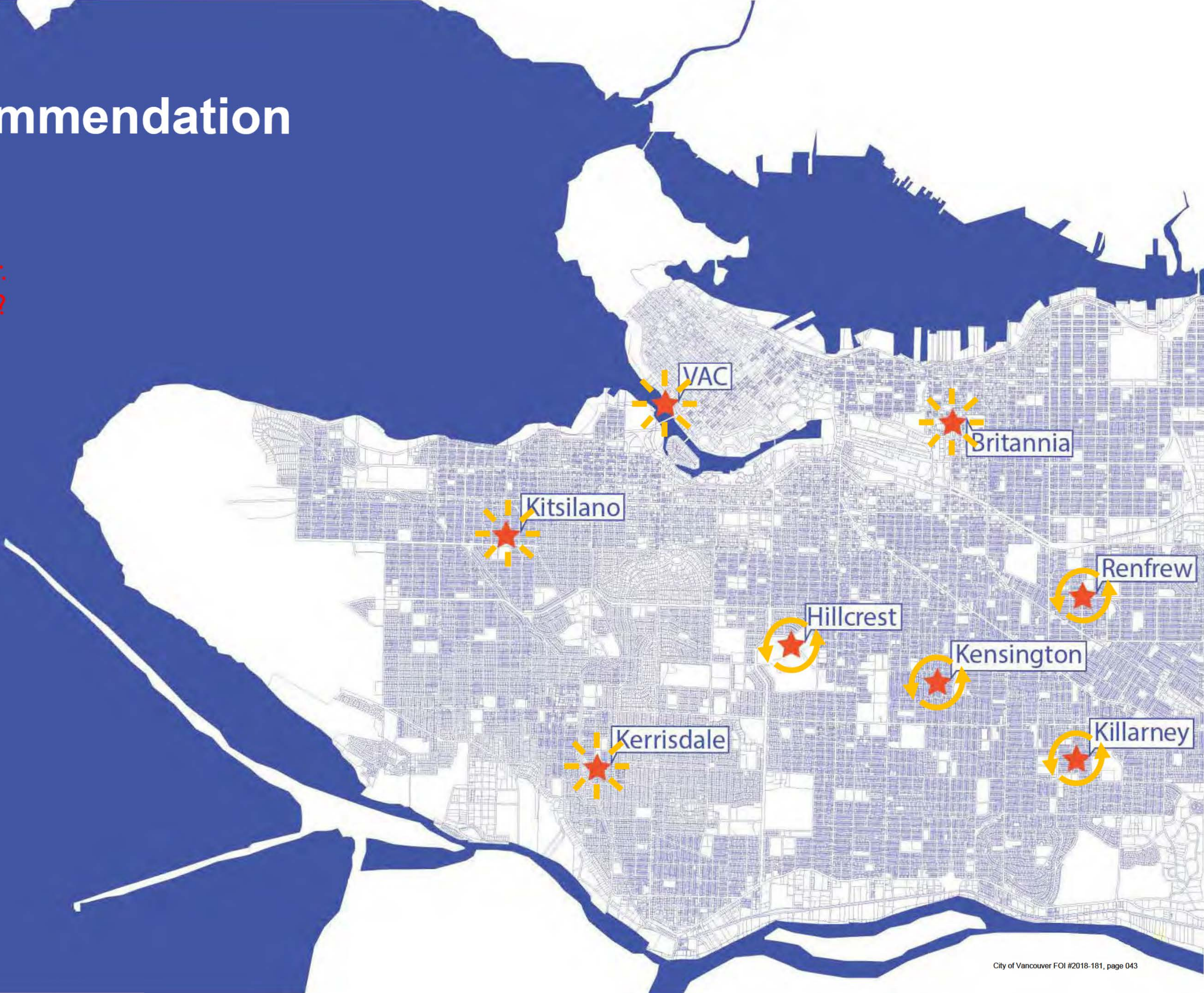
WILL WE RECOMMEND ANY
UPGRADES TO AMENITIES? IE:
CHANGE ROOMS, DECKS, ETC?

WHAT ARE OUR PRIORITIZED
IMPROVEMENTS?



New

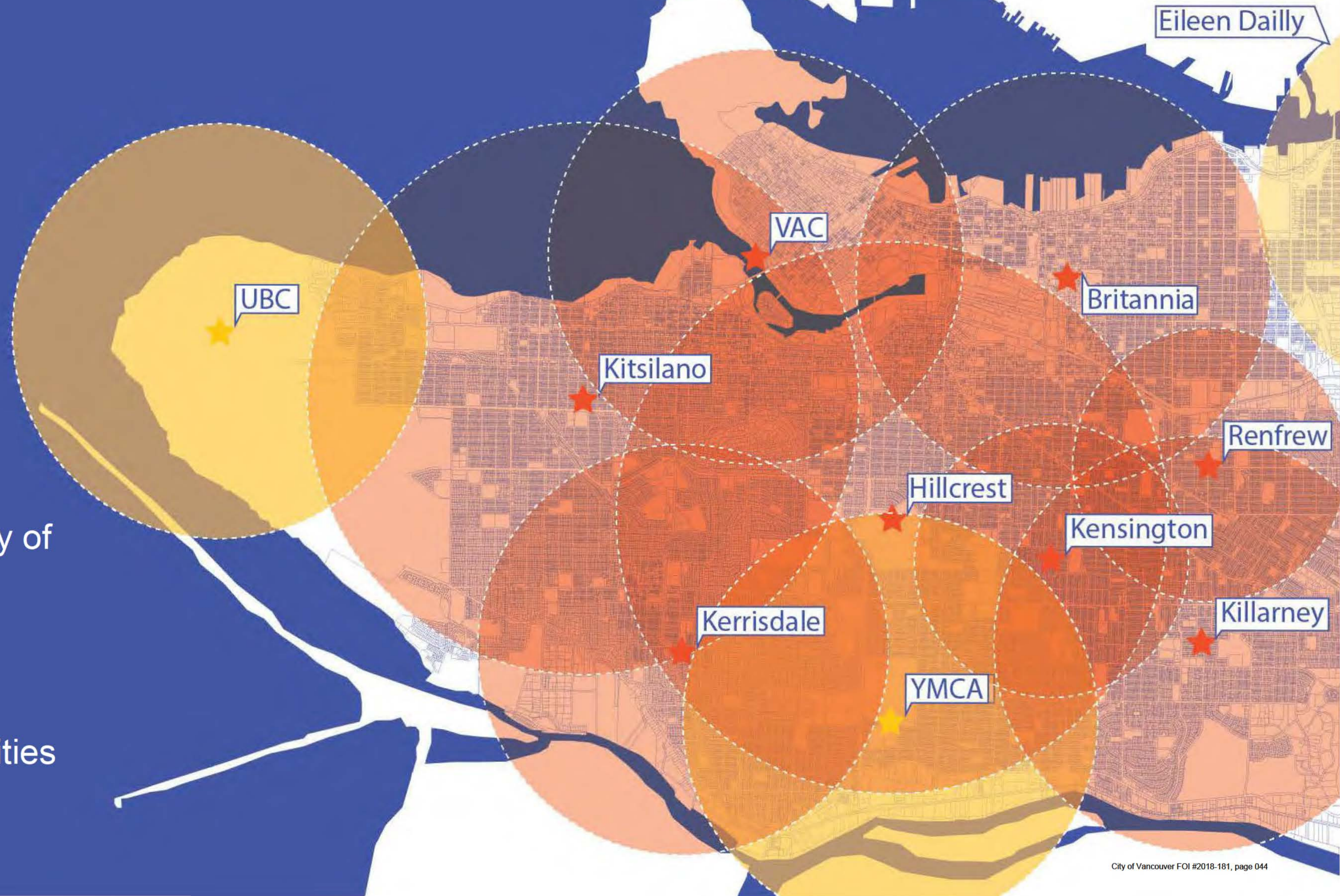
Maintain as-is



Indoor Pools Recommendation

Broad accessibility to a variety of aquatic experiences.

- Other facilities
- Recommended VPB facilities



Indoor Swim Target

Recommendation

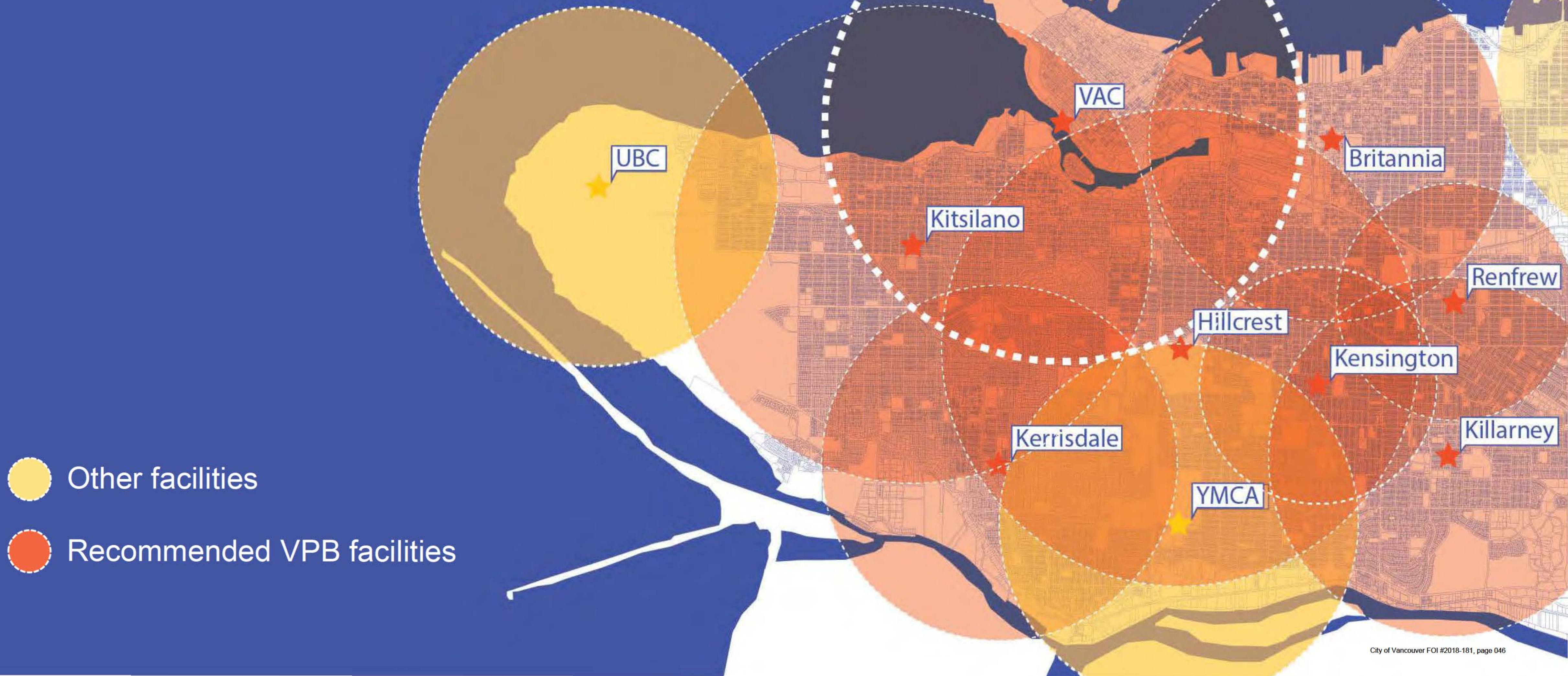
Target is 5 swims/capita

Currently operating at 4.3 swims/capita

Proposed capacity of recommendation is 4.89 swims/capita

Indoor Pools Recommendation

Alternate: Replace VAC with a wellness-oriented *Destination* pool on the same site



Indoor Swim Target

Alternate Recommendation

Target is 5 swims/capita

Currently operating at 4.3 swims/capita

Proposed capacity of recommendation is ~~4.89~~ swims/capita
5.38

Ideal is closer to 6 swims/capita

Outdoor Pools

Current Outdoor Pools



Outdoor Pools Analysis

Determine “What’s working...”



INSIGHTS

37% said they visited outdoor pools once per week or more during summer months

38% of respondents would be encouraged to visit outdoor pools more often if improvements were made to the existing pool near their home or work.

11% of survey respondents said (in an open ended call for comments) they want improved changing facilities.

INSIGHTS

80% of respondents stated that their primary reason for visiting an outdoor pool was for fun and socializing.

19% indicated that they think Vancouver needs more outdoor facilities

INSIGHT

The total capacity for swimming in public outdoor pools in Vancouver is at least as high as cities that have more pools.

Outdoor Pools Analysis

Determine “What’s working...”

● VPB facilities

4km radius shown

Provide a range of outdoor experience and continue to invest in existing pools to keep them as gems within Vancouver. All existing outdoor pools should be considered **destination** level pools, any investment should enhance the ability of each to provide a range of unique offerings.



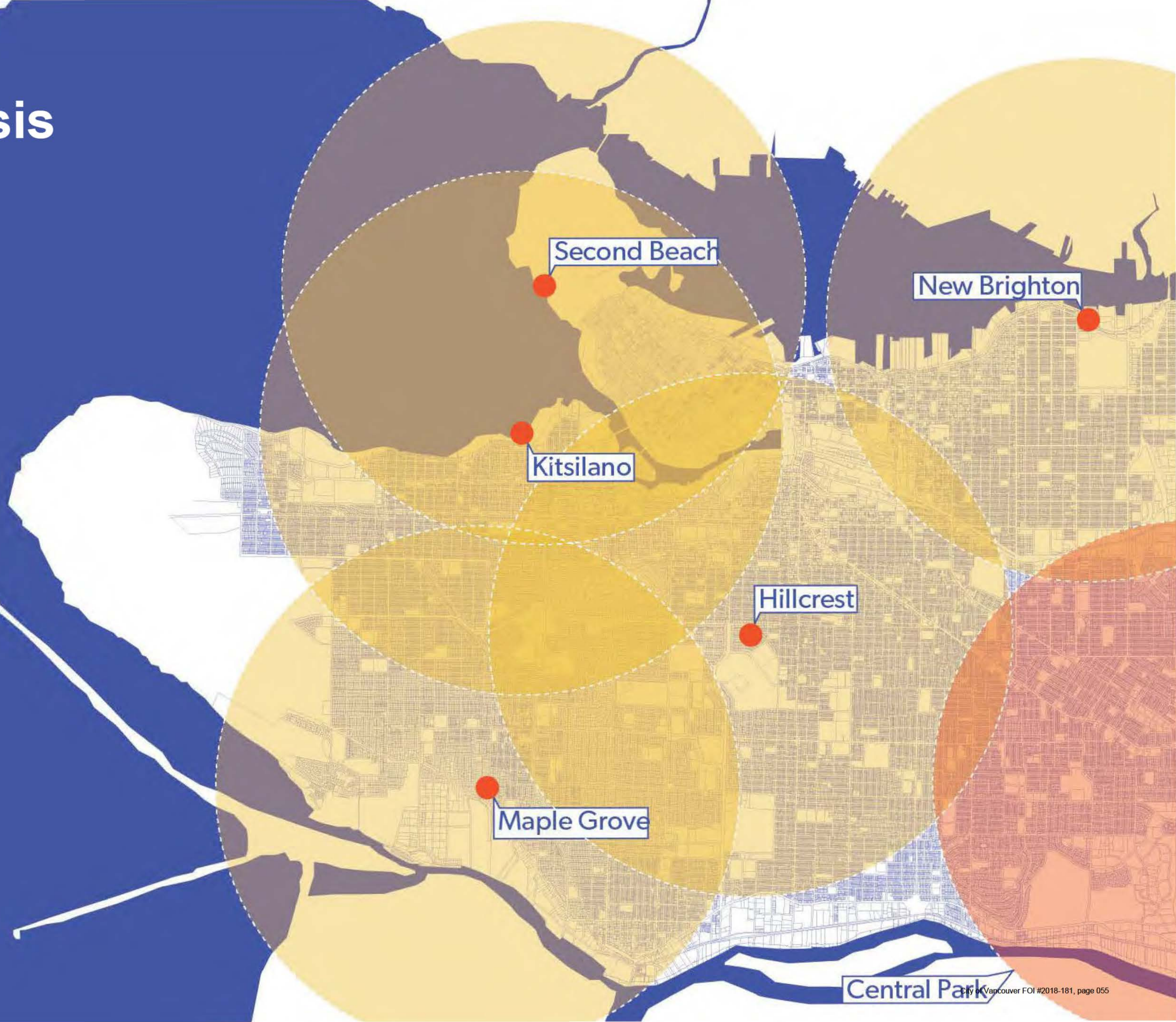
Outdoor Pools Analysis

Determine “What’s working...”

- VPB facilities
- Other facilities

4km radius shown

Provide a range of outdoor experience and continue to invest in existing pools to keep them as gems within Vancouver. All existing outdoor pools should be considered **destination** level pools, any investment should enhance the ability of each to provide a range of unique offerings.



Facilities at a Glance

Kitsilano

Community + Destination, Outdoor
1979

- Extremely long length, perfect for length swimming
- Located on cycling route, walking path, and tourist area
- Connected to the city's most popular Kitsilano Beach
- **Change rooms need upgrading**

New Brighton

Community, Outdoor
1973

- **Limited programming**, mostly recreational use
- Expansive views to North Shore Mountains and water
- Located within New Brighton Park, but **pool area has only a small green area**

Maple Grove

Community + Neighbourhood, Outdoor
1995

- Popular venue for children's groups and family days
- Large green space good for picnics
- Quiet location within a park
- **No adequate change rooms**

Second Beach

Community + Destination, Outdoor
1995

- Located off of seawall in high traffic and tourist area
- Large pool deck area, but minimal shading
- Second most popular outdoor pool in the system
- **No adequate changerooms**

Hillcrest

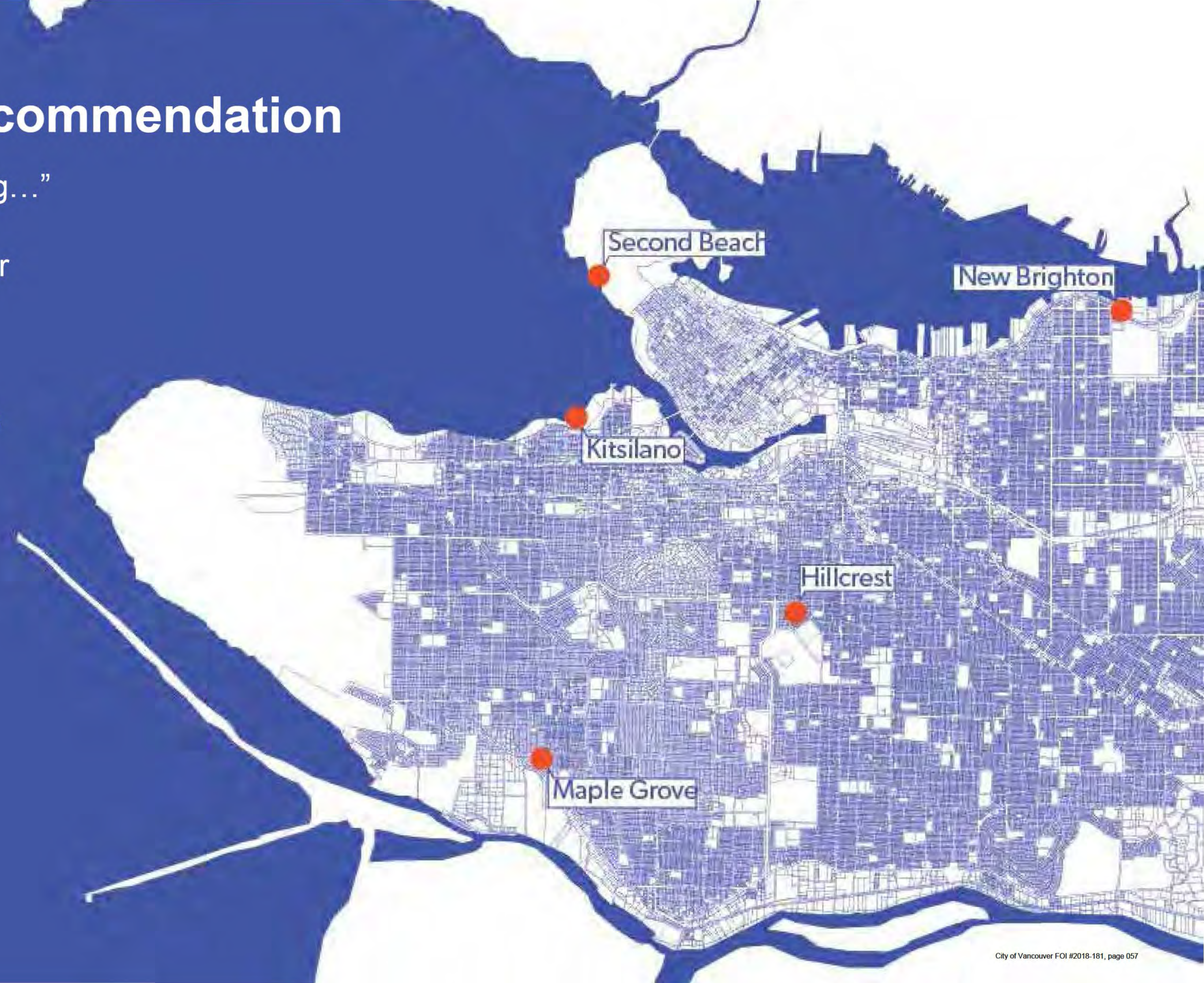
City-wide, Outdoor
2010

- Located nearby Queen Elizabeth park
- Outdoor pool is extremely popular during warm weather
- Connected to large facility with fitness, arenas, indoor pool

Outdoor Pools Recommendation

Determine “What’s not working...”

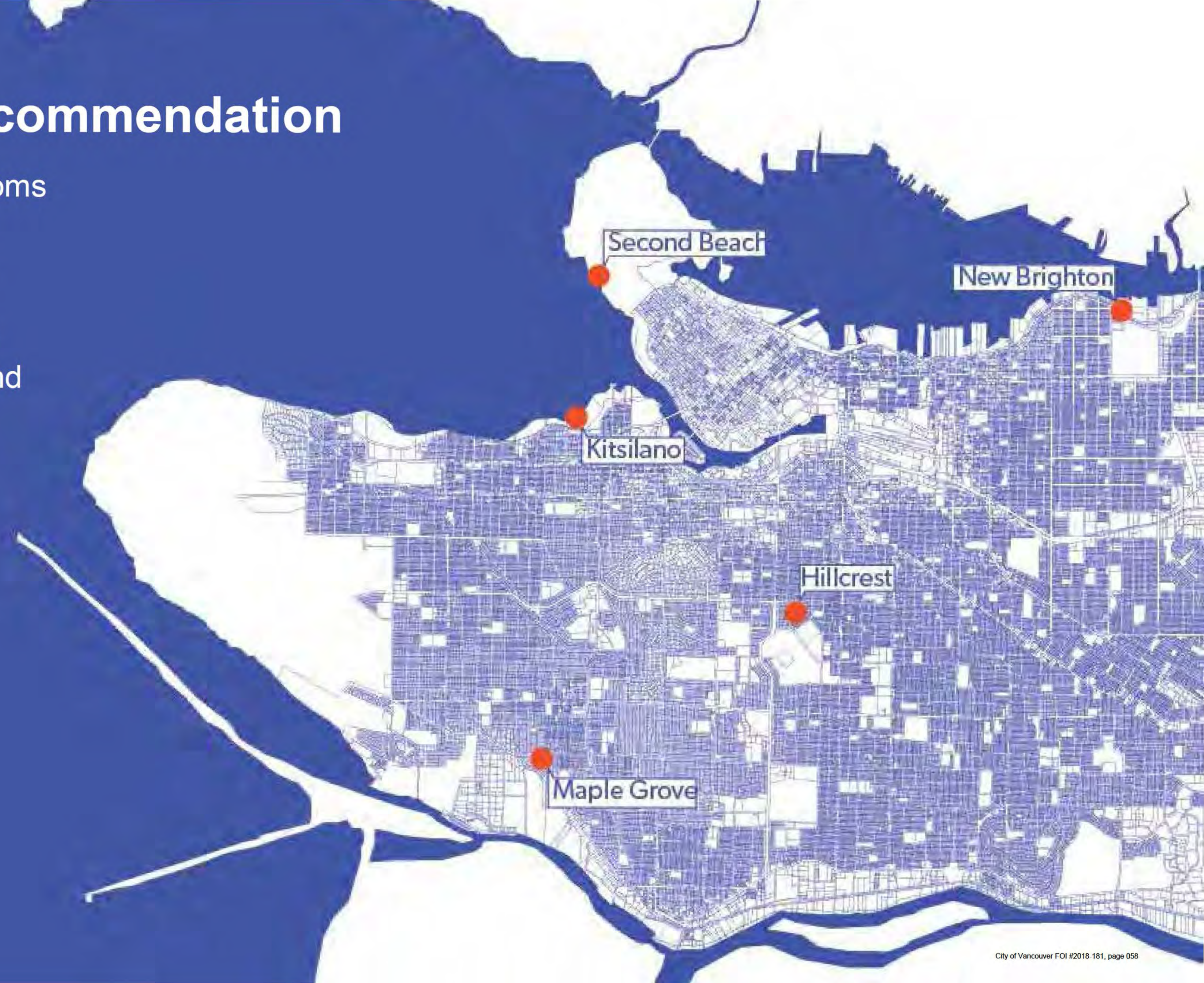
- change rooms at all outdoor pools are inadequate
- concession stands/food services for all outdoor pools could be improved.
- provide opportunities for shade.



Outdoor Pools Recommendation

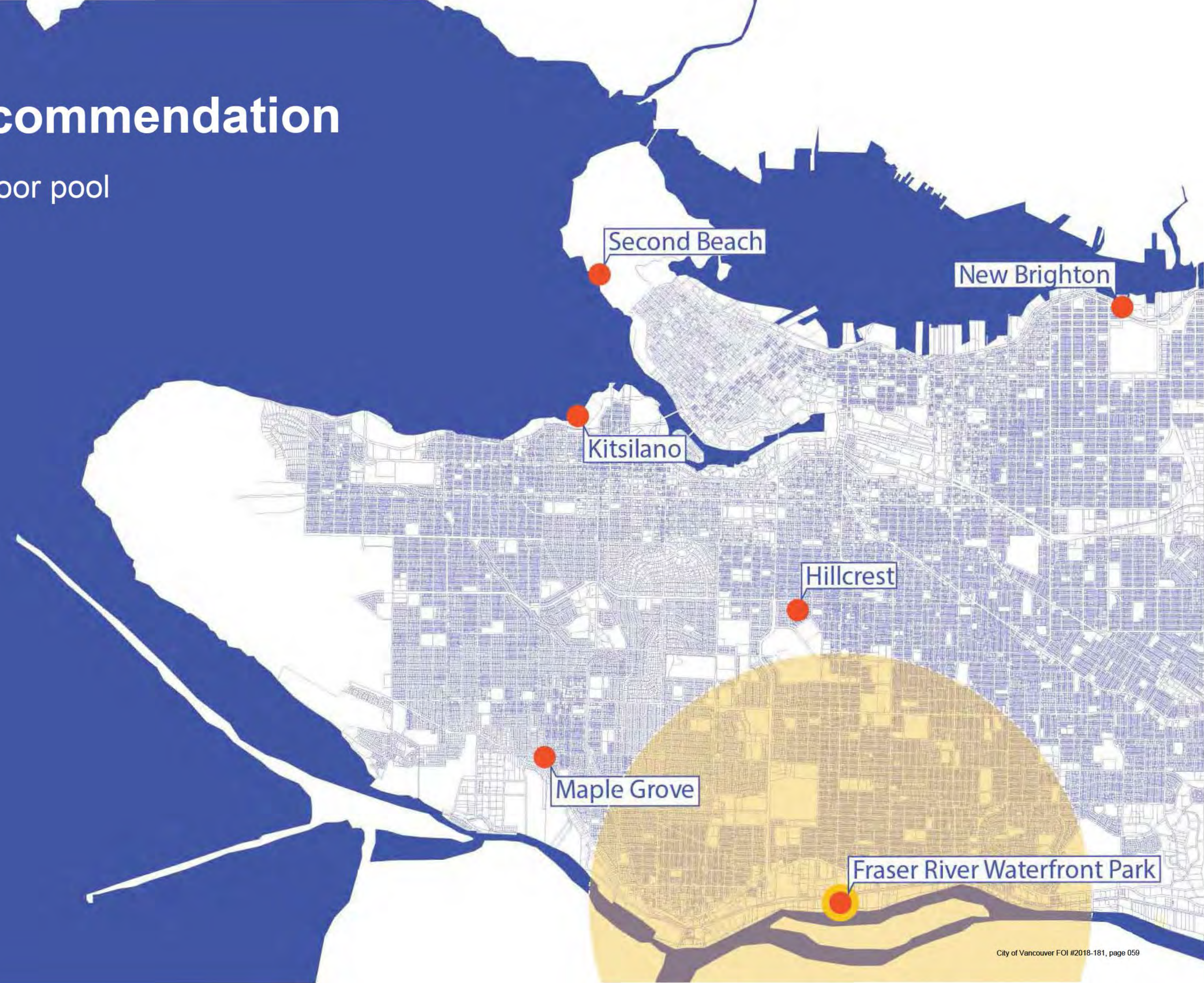
Review + Upgrade change rooms and concession stands/food services for all outdoor pools.

Consider upgrades to provide shade, and potentially chair and umbrella rentals.



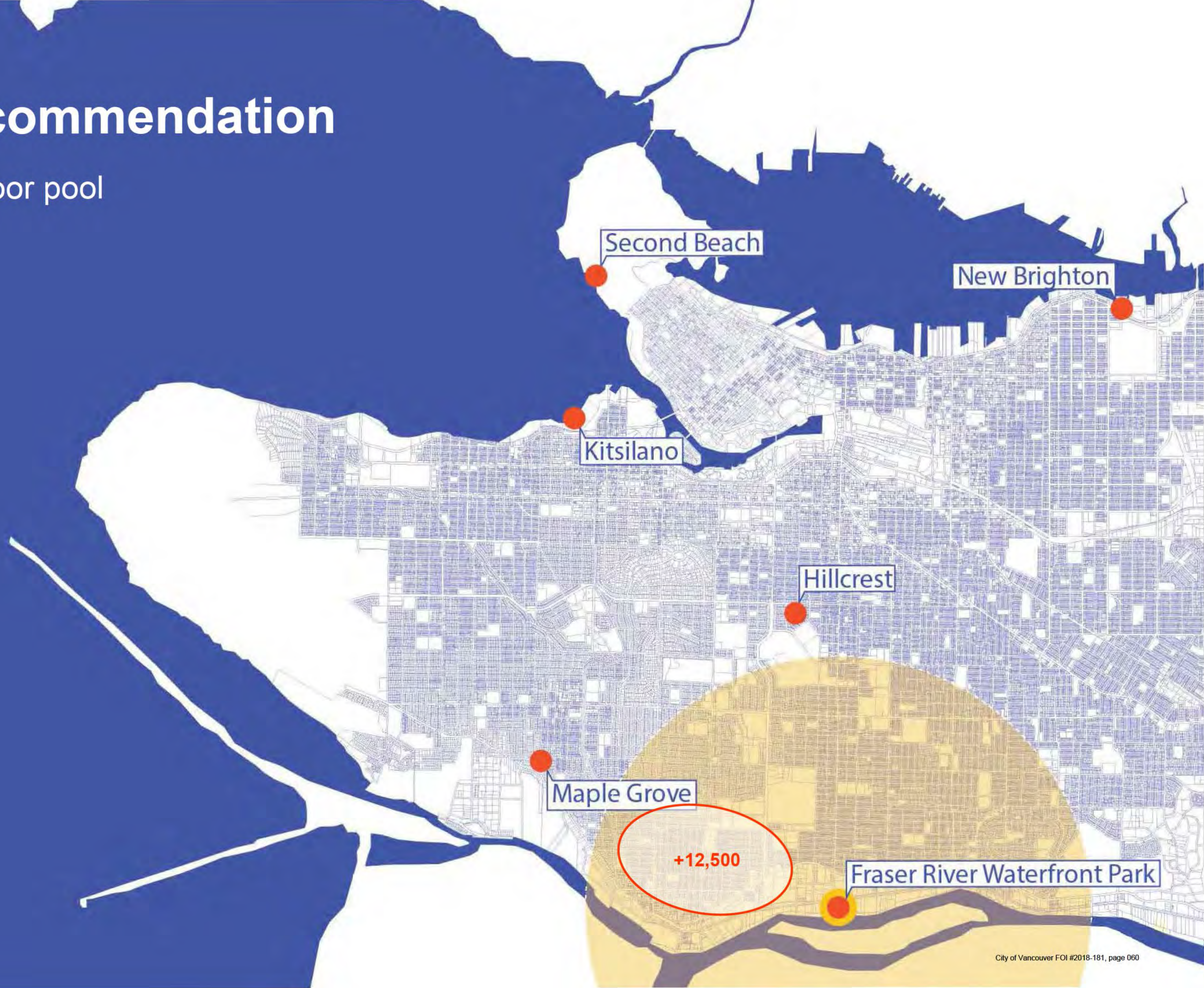
Outdoor Pools Recommendation

Proposed new site for an outdoor pool



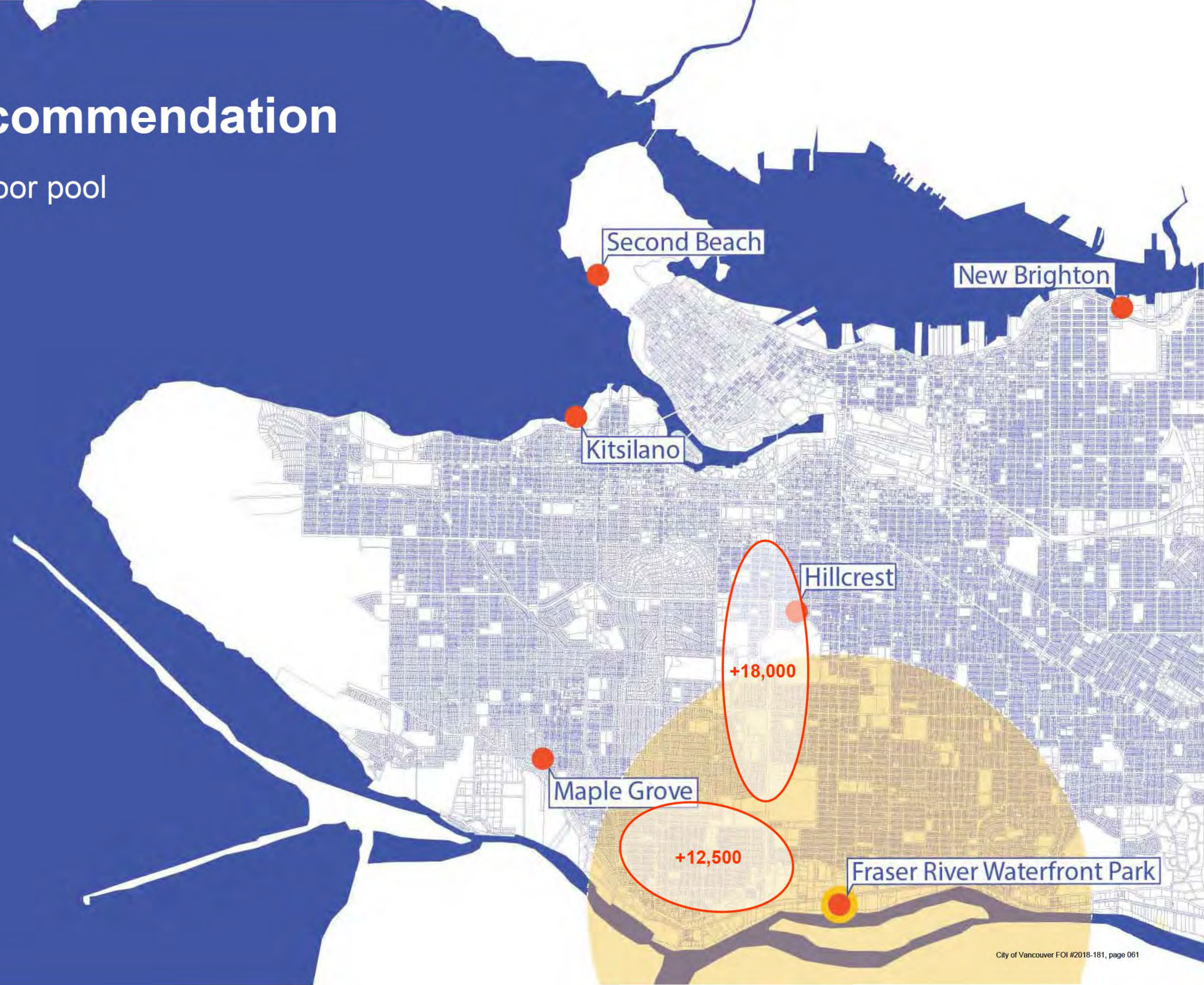
Outdoor Pools Recommendation

Proposed new site for an outdoor pool



Outdoor Pools Recommendation

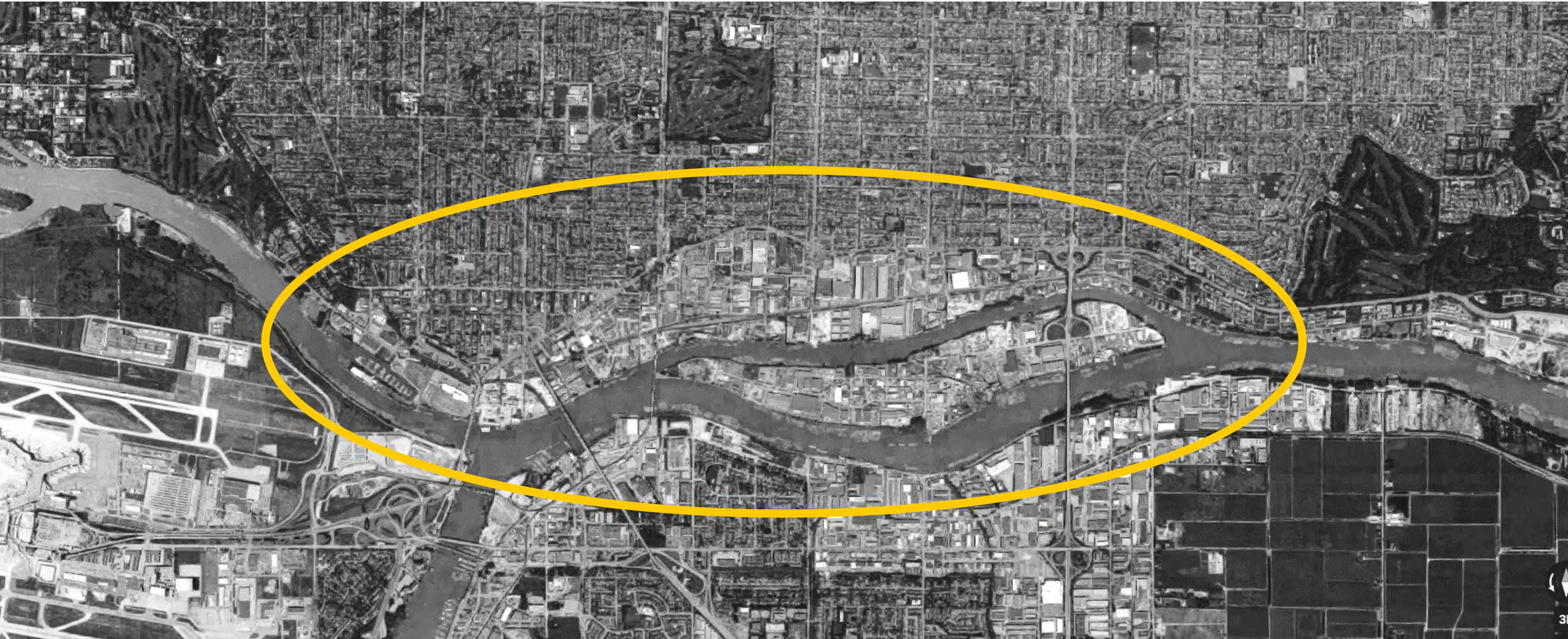
Proposed new site for an outdoor pool



INSIGHT

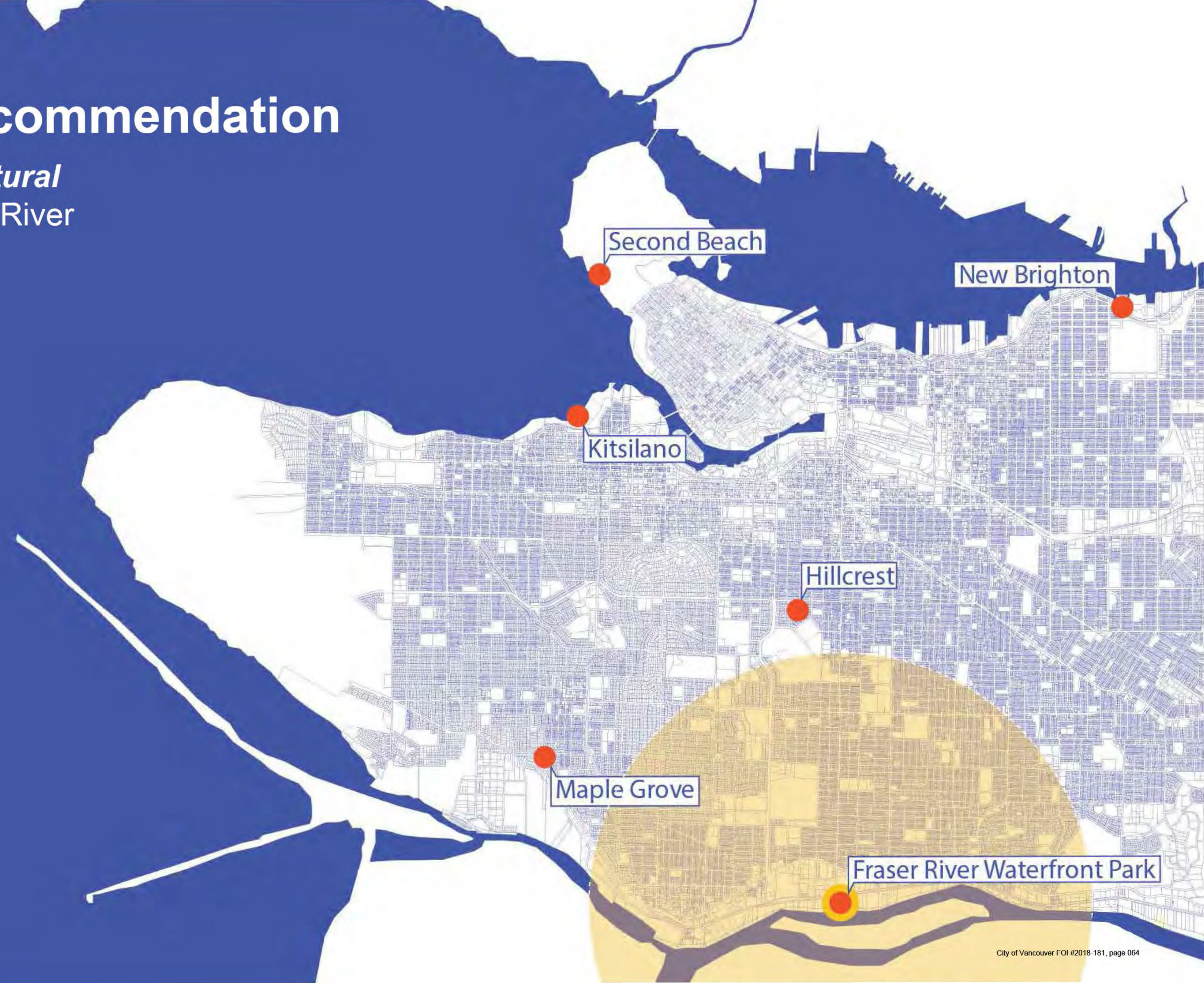
67% of survey respondents identified a natural outdoor swimming pool as an innovative feature they want to see as a part of Vancouver aquatics.

Fraser River Waterfront Park



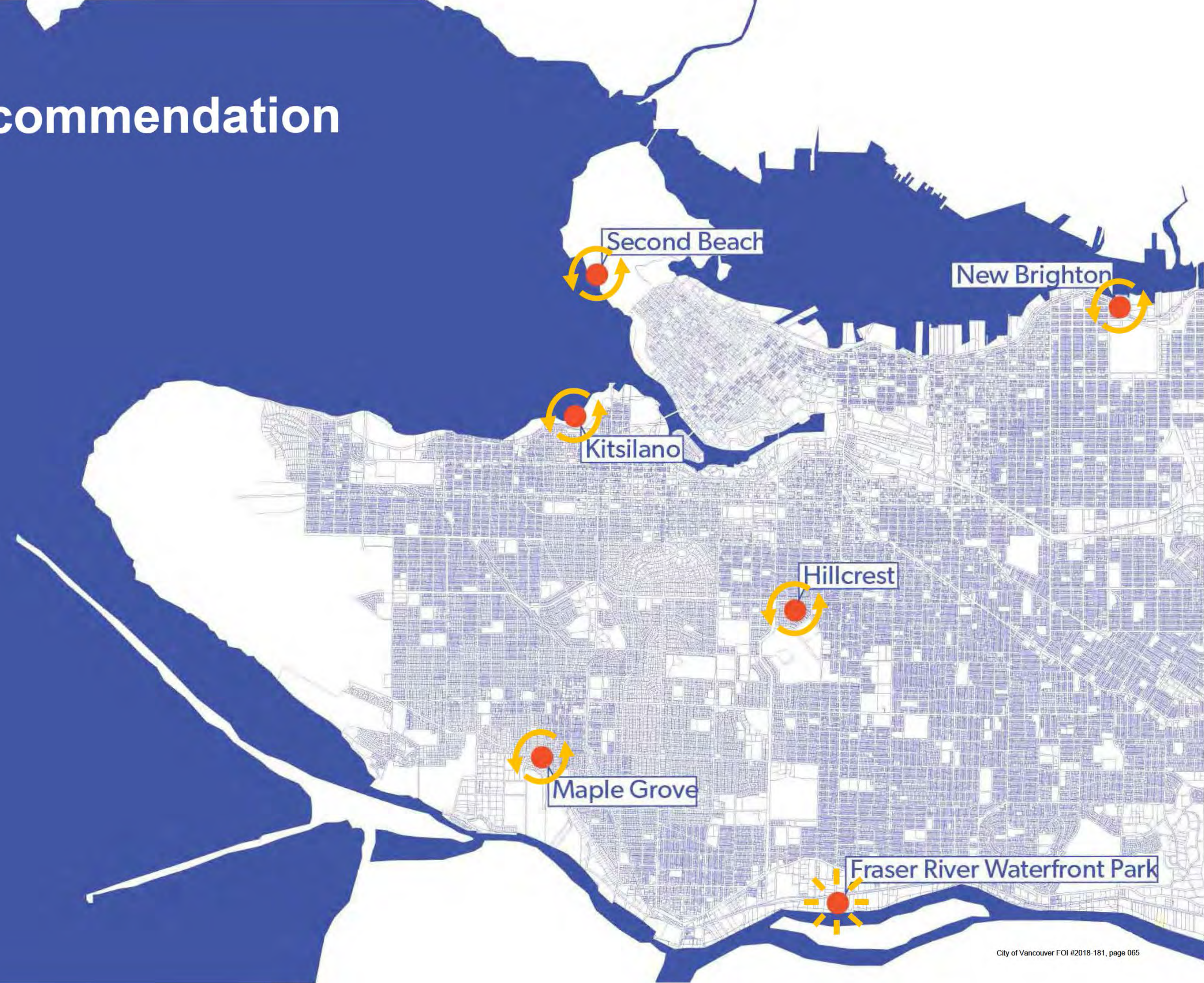
Outdoor Pools Recommendation

Provide a new *Destination natural outdoor* pool along the Fraser River



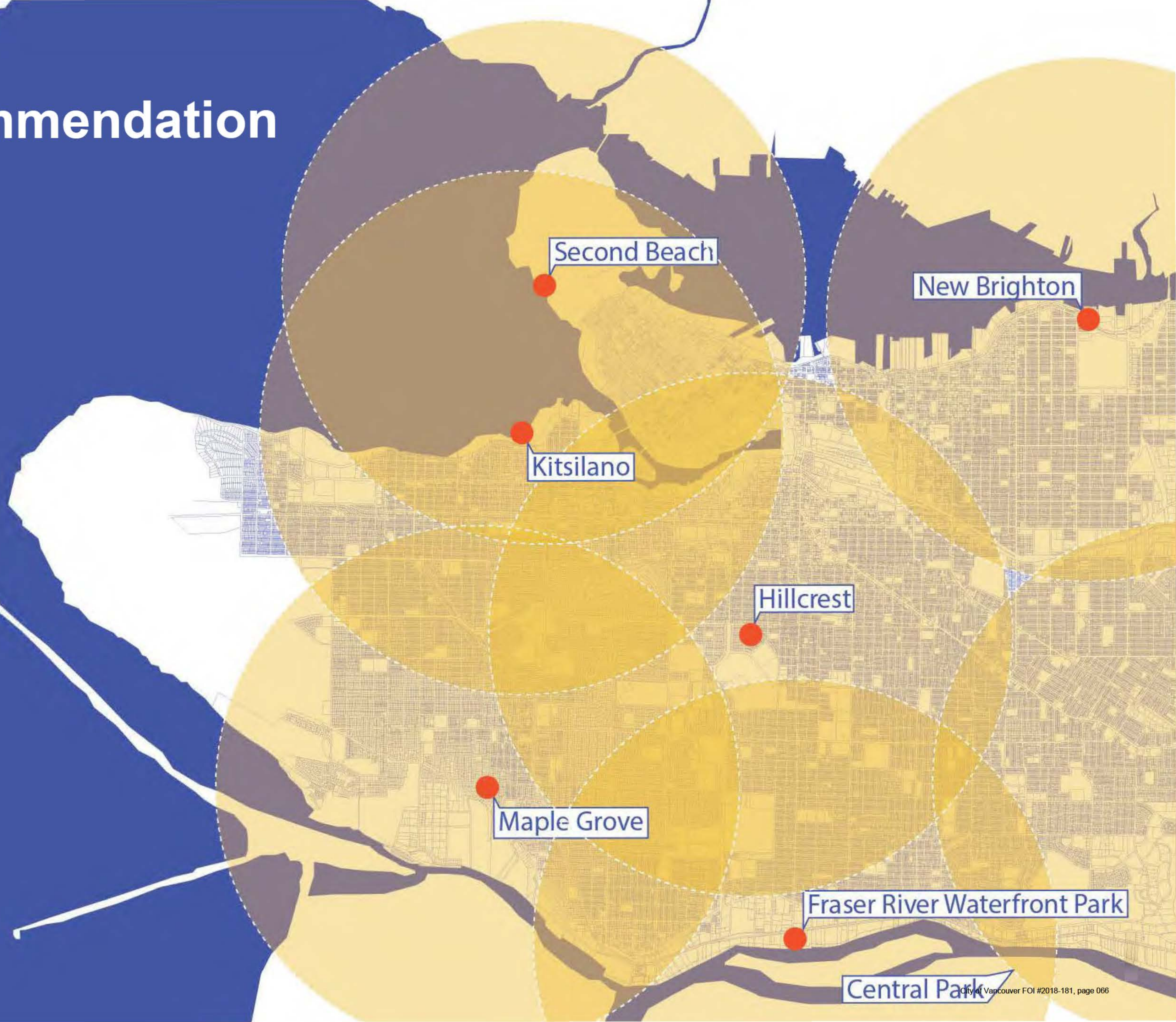
Outdoor Pools Recommendation

-  New
-  Upgrade existing facility



Outdoor Pools Recommendation

Provide a range of outdoor experience and continue to invest in existing outdoor pools to keep them as unique destination pools within Vancouver.



Outdoor Swim Targets

Should there be a swims/capita target?

Summary of Recommendation

Indoor + Outdoor Service Radii

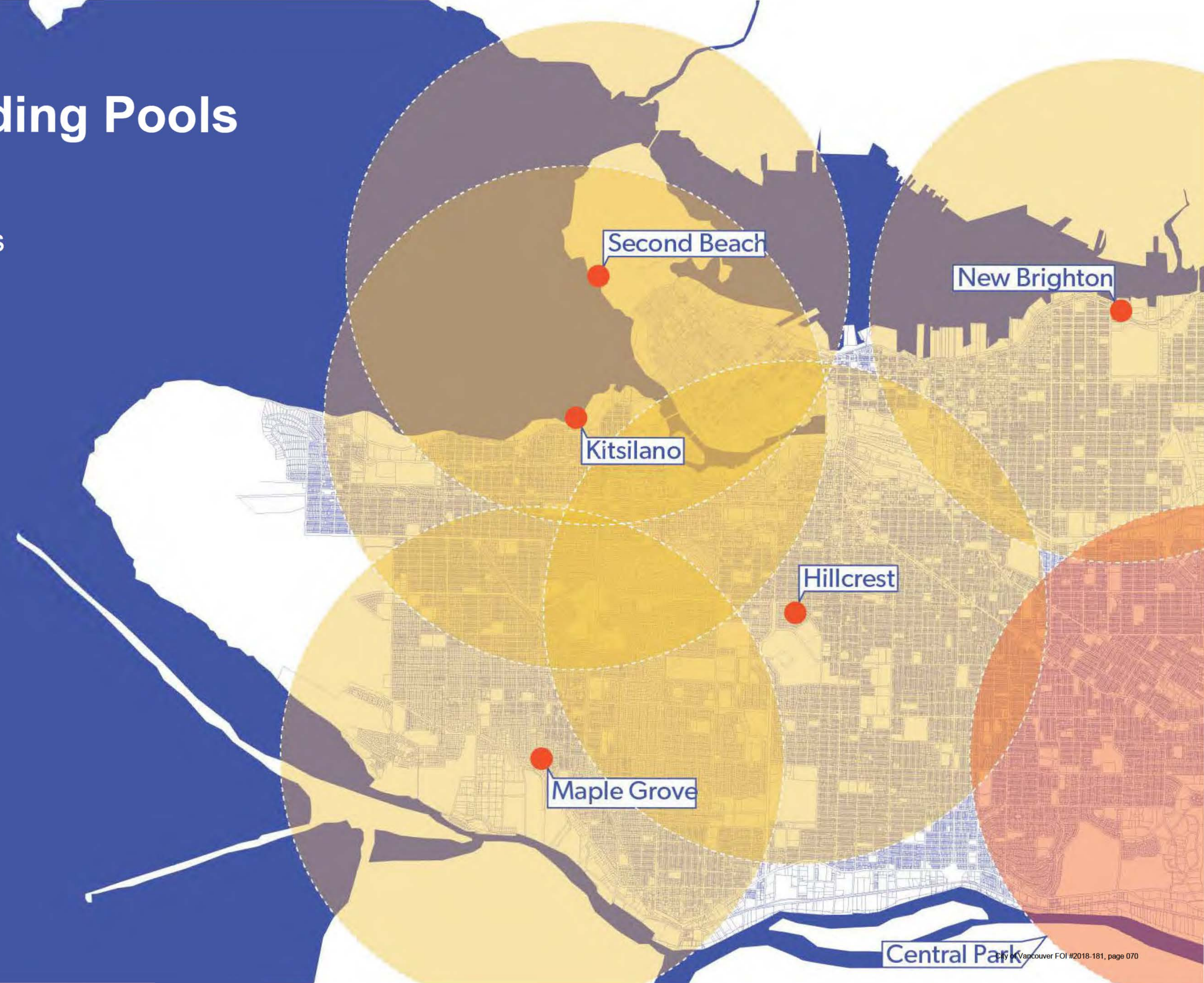
Broad accessibility to a variety of aquatic experiences.



Spray Parks + Wading Pools

Spray Parks + Wading Pools

- Existing VPB outdoor pools
- Existing other outdoor pools

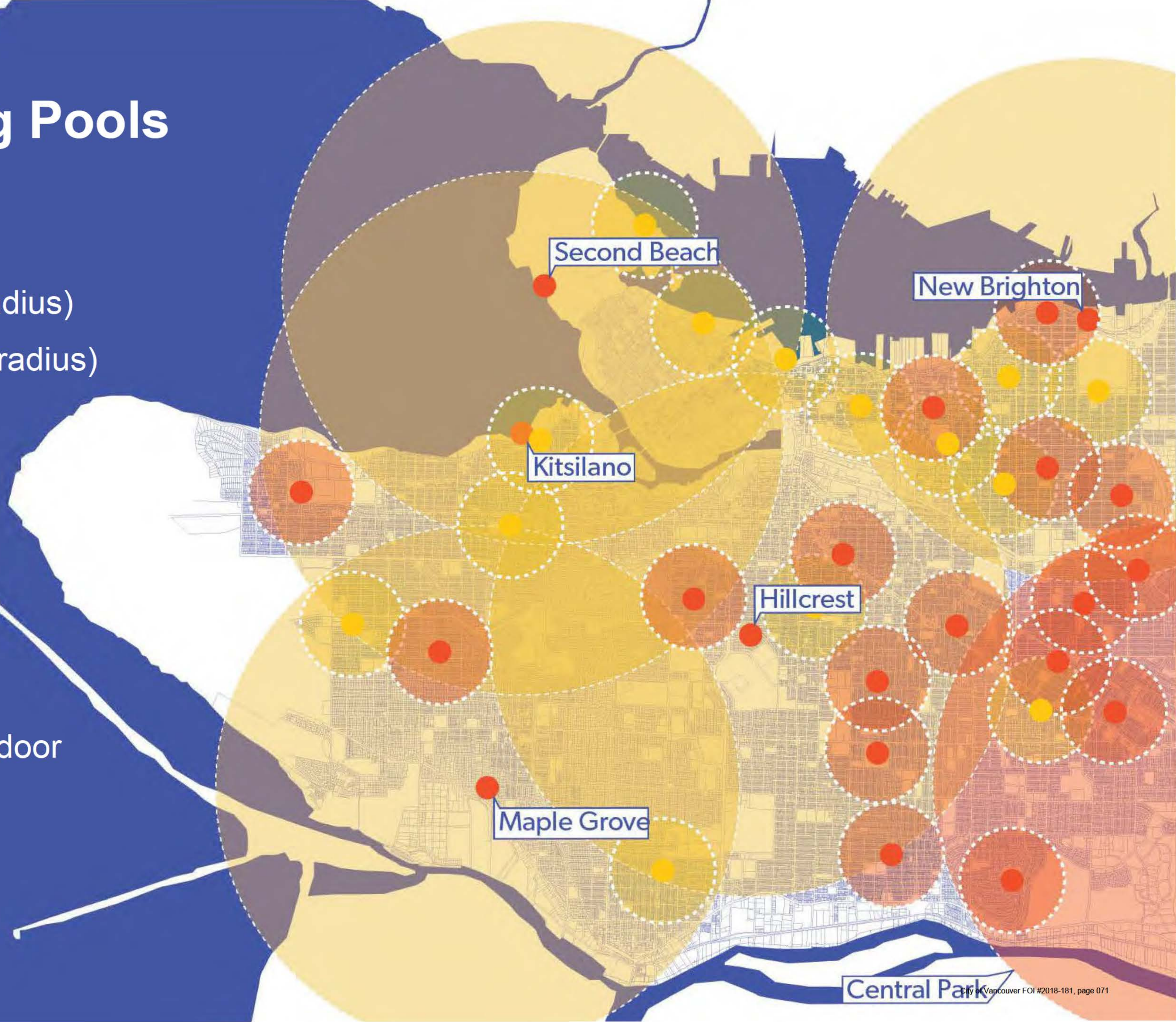


Spray Parks + Wading Pools

- Existing VPB outdoor pools
- Existing other outdoor pools
- Spray Park (10 minute walking radius)
- Wading Pool (10 minute walking radius)

Smaller outdoor aquatics add to the service areas between the large outdoor pools.

The use of spray decks and wading pools is not currently measured.



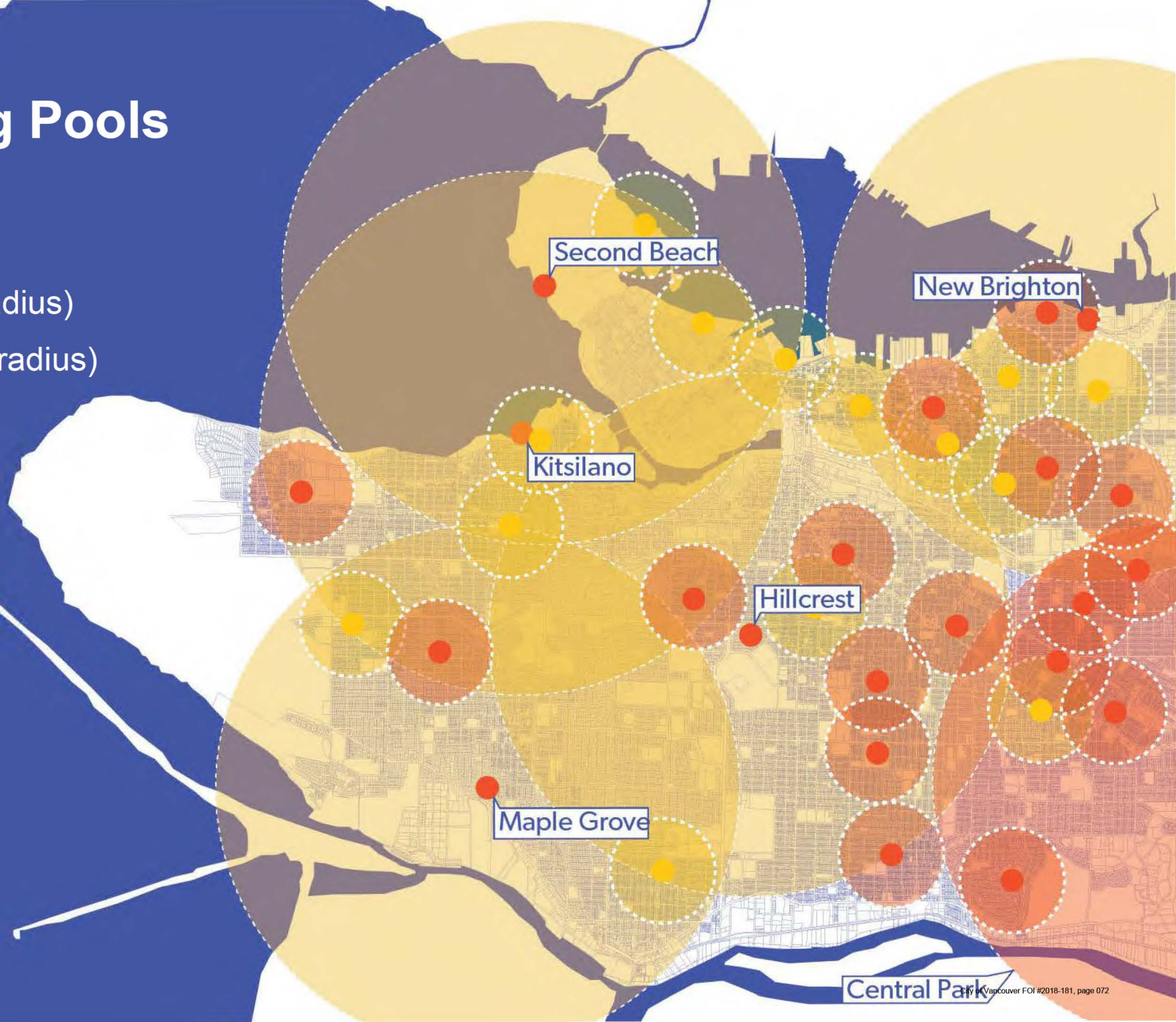
Spray Parks + Wading Pools

- Existing VPB outdoor pools
- Existing other outdoor pools
- Spray Park (10 minute walking radius)
- Wading Pool (10 minute walking radius)

Experiences provided by wading pools and spray parks provide an introduction to water.

Spray parks have been found to be better at doing so, in part by being more socially inclusive and accessible for longer seasons.

The Park Board wading pools do not meet current Ministry of Health legislation. Our local Health Authority strongly encourages that they be removed or converted to meet the updated legislation.



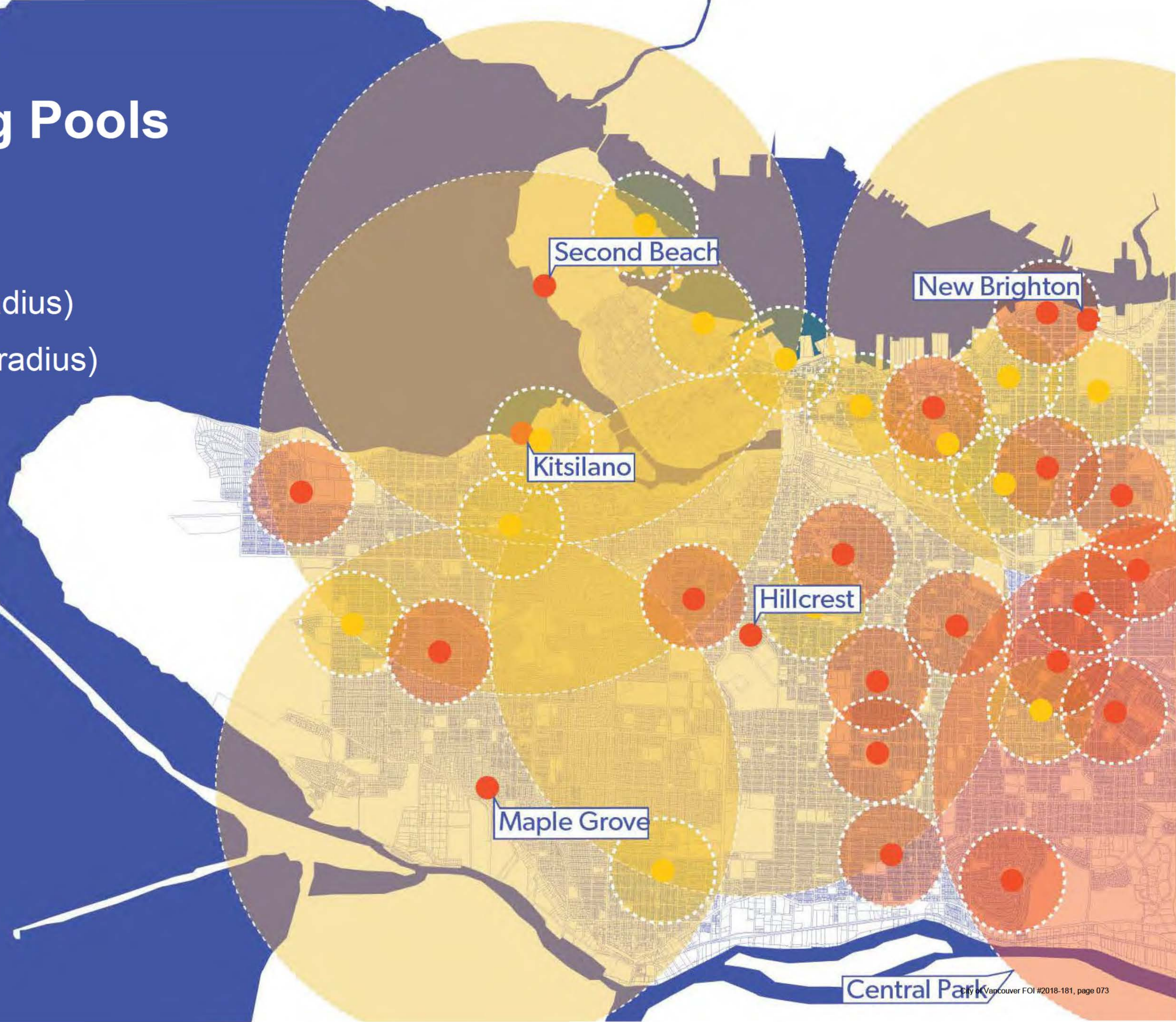
Spray Parks + Wading Pools

- Existing VPB outdoor pools
- Existing other outdoor pools
- Spray Park (10 minute walking radius)
- Wading Pool (10 minute walking radius)

The Park Board currently has an ongoing, phased program to convert wading pools into spray parks.

Significant retrofitting would be required to meet the legislation, regardless of chlorination technology.

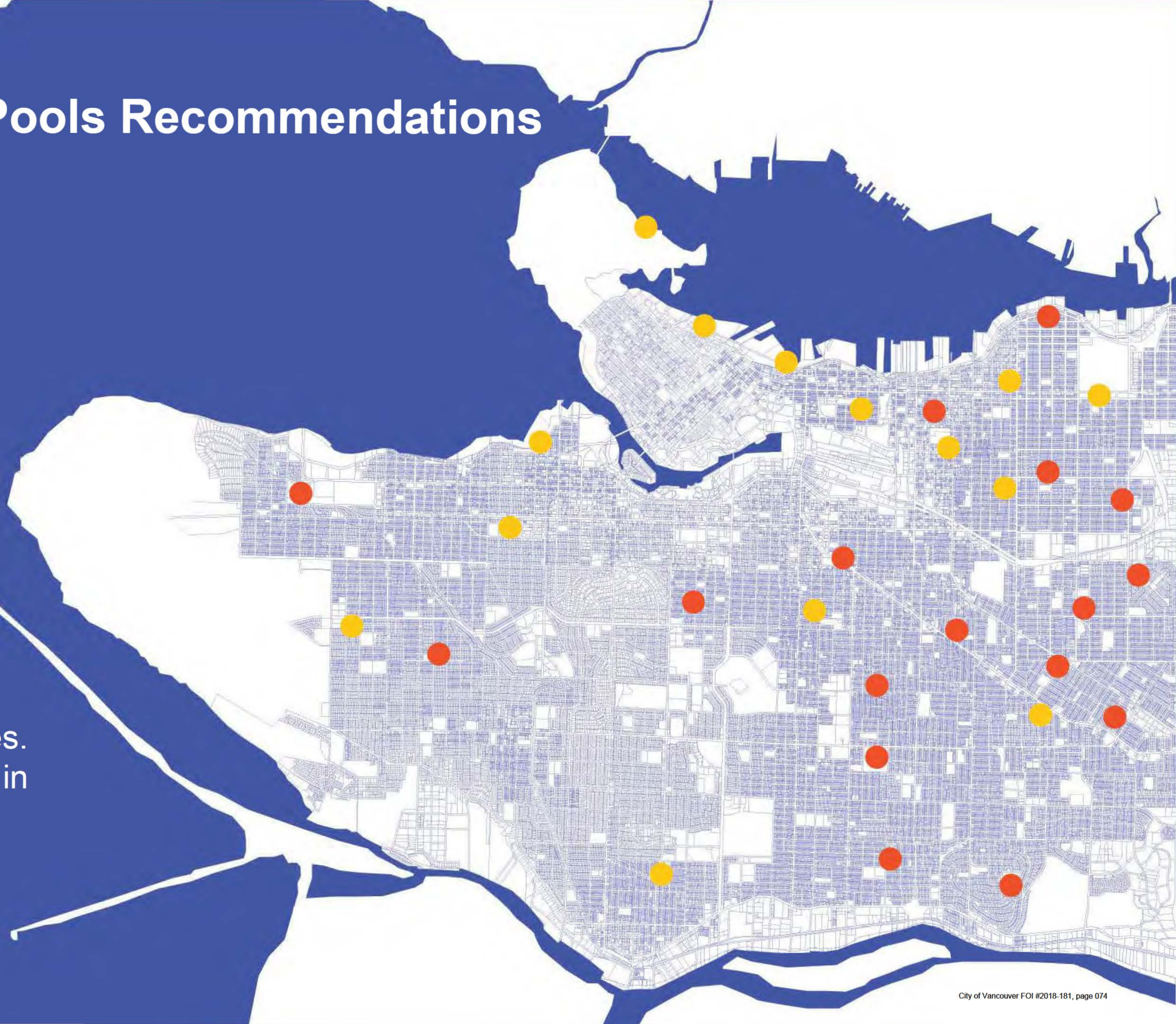
Replacement would be more cost effective than retrofitting.



Spray Parks + Wading Pools Recommendations

- Spray Park
- Wading Pool

Continue to phase-out all wading pools in the City, converting to spray parks where feasible, pending local criteria to be identified through the Parks and Recreation Service Master Plan as well as consultation with communities. Where possible, design spray parks in a way that water can be recycled for park use, ie: adjacent irrigation or water features.

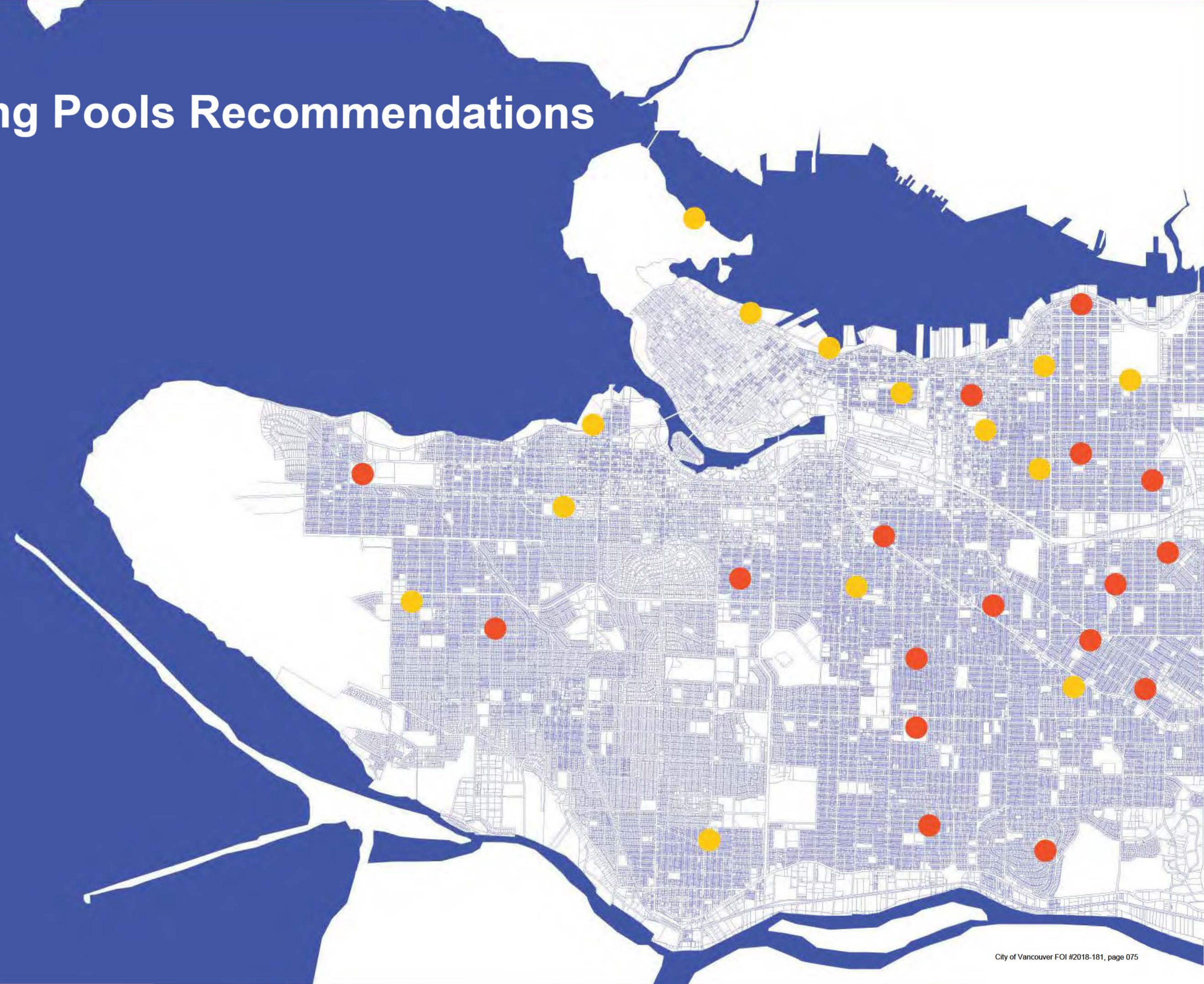


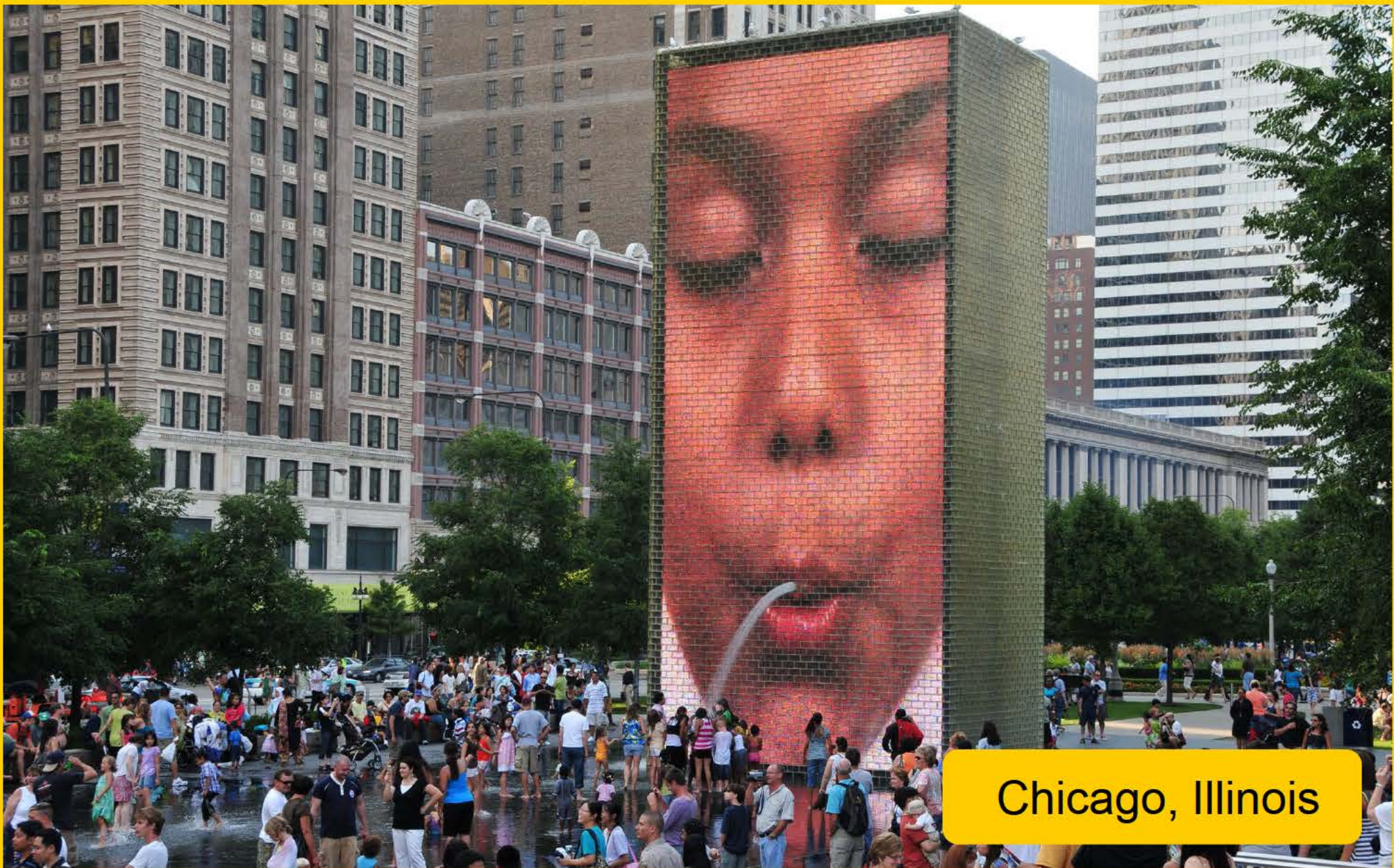
Spray Parks + Wading Pools Recommendations

- Spray Park
- Wading Pool

Track usage at sample spray parks to begin collecting background data similar to pool usage.

Does Park Development require an interim solution?

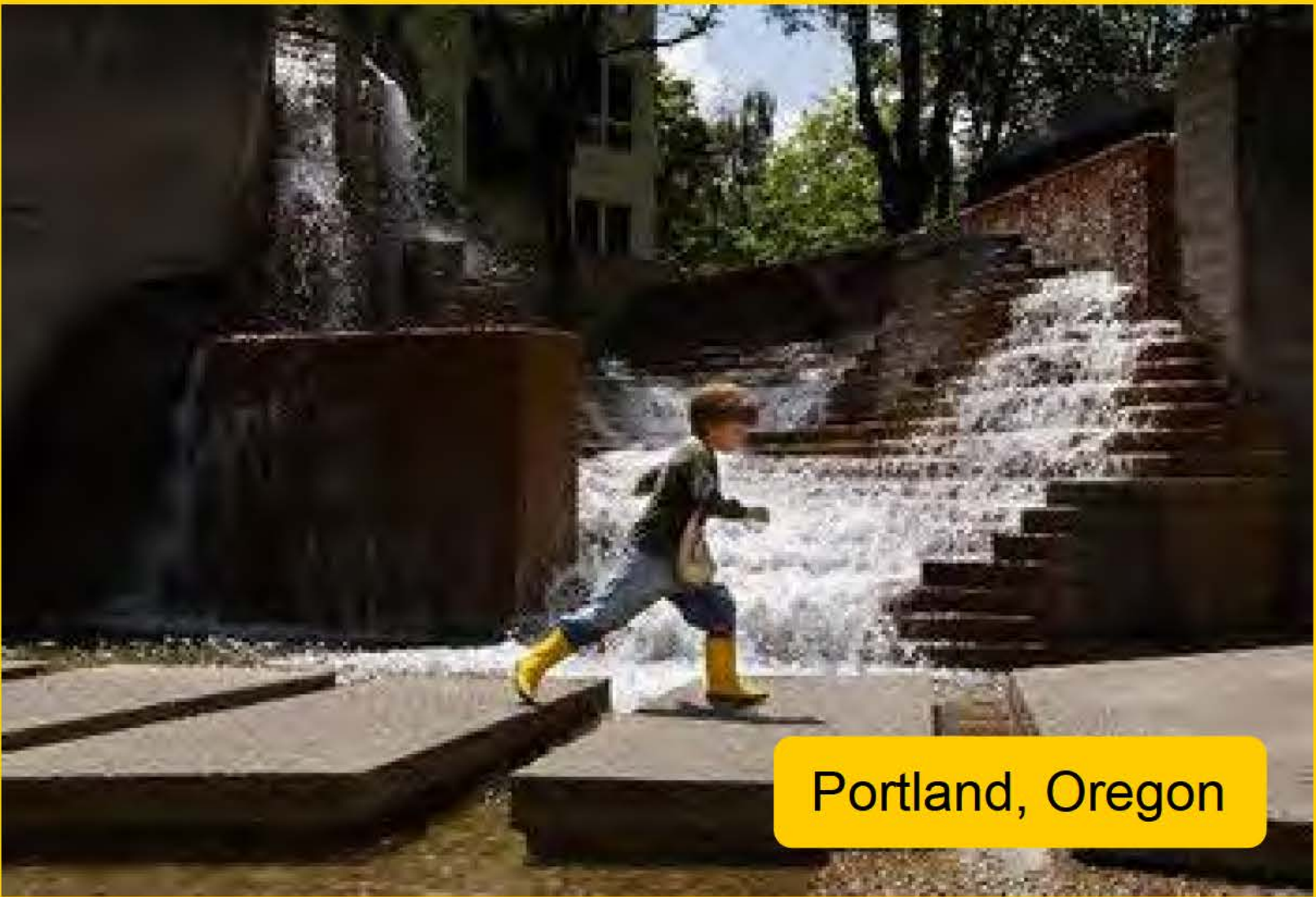




Chicago, Illinois



Portland, Oregon



Portland, Oregon



Sydney, Australia



NYC, New York



Normal, Illinois

Beaches