

VanSplash (Aquatic Strategy) Update

May 18, 2017



City of Vancouver FOI #2018-181, page 193

Purpose



To provide an update on progress to date on the Vancouver Aquatic Strategy (VanSplash) including draft recommendations.

Outline



- Introduction (objectives, process)
- Summary of Phase 1
- Draft Recommendations

Strategy Objectives and Progress - Scope



- Reviews condition, effectiveness and performance of current system.
- Validates optimum city-wide service levels and delivery, including metrics.
- Establishes a timeline for renewal and replacement of existing facilities (indoor and outdoor).
- Considers aquatic services within a 25 year time-frame (accounting for anticipated population growth).
- Provides a 10 year Implementation Plan, but a longer vision.

Strategy Objectives and Progress - Scope



- Broadens the definition of aquatics to include beaches, wading pools, spray parks.
- Explores recommendations for new and innovative directions, and the idea of water as only one component of the destination.
- Seeks to:
 - enhance social inclusion
 - support community and personal well, being #2018-181, page 197

Process & Schedule





Winter 2017

Final Strategy



Analysis &
Recommendations
& Round 2 public
consultation

Summer 2017

May 2017

City of Vancouver FOI #2018-181, page 198

Policy Framework



- Greenest City Action Plan energy use and GHG emissions, active transportation…
- Healthy City Strategy active living, inclusion & access, cultivating connections, healthy human services…
- Vancouver Sport Strategy
- Park Board Strategic Framework
- VanPlay (ongoing) and other Park Board processes...
- An awareness of area plans and major projects i.e. Pearson-City of Vancouver FOI #2018-181, page 199 Dogwood...

Strategy Approach and Key Considerations



- 2001 Strategy resulted in a phased implementation plan, recommending a reassessment once Phase 1 was completed.
- Phase 1 was accomplished and evaluated through a Strategy update in 2011.
- 2017 Strategy builds on this evaluation and method.

Themes



- Vancouver's unique aquatic context.
- Focus on a broader range of experiences.
- Broader definition of aquatic services the idea of water as only one component of the destination.

Process



Phase 1 Consultation Current State Analysis

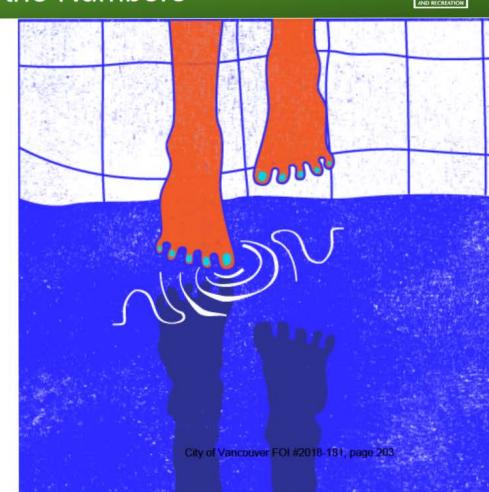
Precedent Study

Phase 2

Phase 1 Public Engagement by the Numbers



- 2 open house events: 375
- Online and hard copy survey:4556
- Translated Chinese language hard copy survey: 60
- Comments received via email:45
- Stakeholder workshops: 5
- Groups in attendance/invited:60/150



Current State Analysis Highlights



Explored:

- Why do people swim?
- What amenities are required to meet needs?
- How are amenities accessed?
- Where are the amenities located?



Current State Analysis Highlights: Facility Case Study

Killarney Community Indoor Aquatic Facility 2006

Pools

25 m

15 m leisure tank (260 m whirlpool (34m) weer ana)

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Amenities

400,000 planned target weight room in squeent capacity learnessed universal change rooms

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Aquatic Experiences

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- . Public commutation bacont Sat Son 10-1-20 pm)
- . Majority of use is recreational, followed by aqualitant lessons, then
- . Digistration levels crave pargrams, occurred Megnanium and Visitricational programs forfuture employees.
- · Estim tentility is when behalf accessible, he ality choices for enach
- . The lacility chase a high number of are children

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Swims (2014)

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"Favourite aspect of the pool is the leisure pool - the swimming lessons and kids having fun."







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Site Context



anywhere from 20 minutes to 4 hours depending on the amenities they are using

"People stay

City of Vancouver FOI #2018-181, page 205

Current State Analysis Highlights: Facility Case Study



Changes that wanted make the facility more successful would be larger deck space with more senting. larger change area with securo atorado. larger lecture pool with more Ventures."

- · Adjournable Classery Securitary School and Executarity Center
- Width ratter my the how his knew playspowers, prison. Britis, and mount in views

Relationship to other facilities / amonths

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- . Obsert incompocinare forther approximately 2 form the north and Newstream Europsylmately 2 intractive week.

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COMMUNICATE AGAINST \$5

to Apart of a larger community comme?

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MANAGE OF FRETH MAY / RESPONDED MARKET OFF

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Social Inclusivity

PEOPLE WITH DISABILITYS · Wagehiles acception becally

- * Signed, beautiful always a

This facility a designer, we are gifts for this for man particles from the 267 T \$75/6505 Sewant and invitation the Ball coding about their

- No services apporting programming. Full most popular super are larger.
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Well Being

- Facility and poor acceptable to promite with 0 sub-lines.
- Fitness centre viljacent
- + Steam room.

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- . Escapero classes in materials to provide viewcand return light
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Sustainability

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Final Observations

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Mary Continue Pain





Hierarchy of Pools



LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD (local)	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	Skill Development Fitness Swimming
COMMUNITY (district)	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	Therapy and rehab
Much more comprehensive multi- tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year		Hillcrest Vancouver Aquatic Centre	Recreational SwimmingSport trainingLeadership TrainingSpecial Events







Strategy Approach and Key Considerations



- 2001 Strategy represented the beginning of a transformation of the system.
- 2011 Update confirmed the success of the new hierarchy of facility sizes (Hillcrest and Killarney), and recommended shifting away from a network of neighbourhood pools.

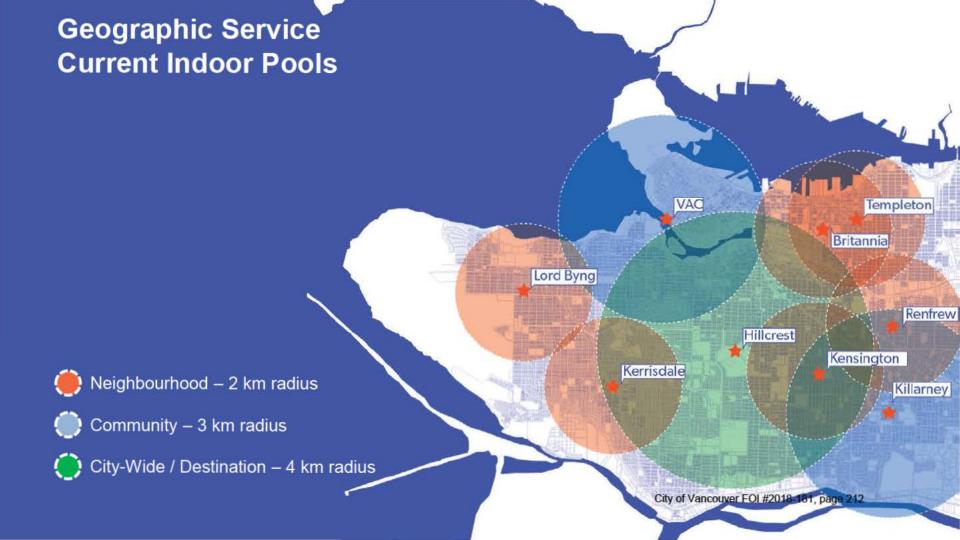




Strategy Approach and Key Considerations



- The 2017 strategy builds on this transformation:
 - continuing to focus on renewal and consolidation of indoor facilities,
 - while increasing the capacity of the system to accommodate anticipated population growth.
- Retains 2001 swim target of 5 swims/capita.
- Retains geographic coverage target.

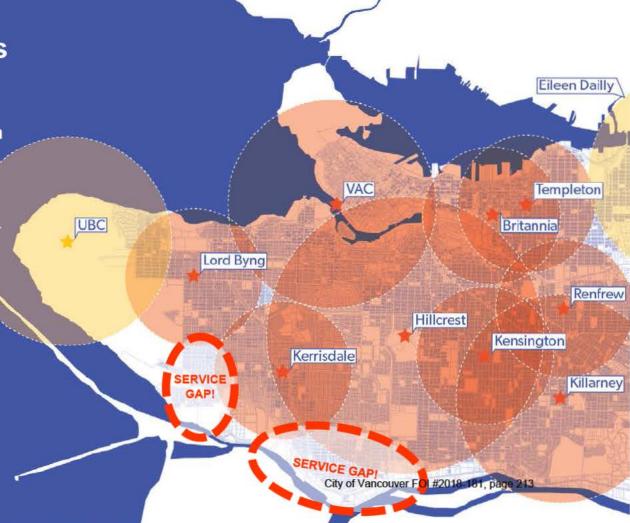


Current Indoor Pools

Geographically, all areas of Vancouver are well served with indoor pool facilities within the targeted range of a 10 minute drive, with the exception of a small area in South Vancouver.

Other facilities

VPB facilities



New Targets

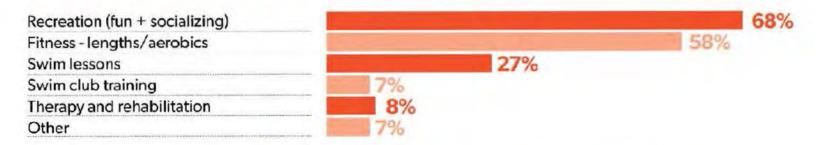


Social Inclusivity Engaging People

Well-being Sustainability

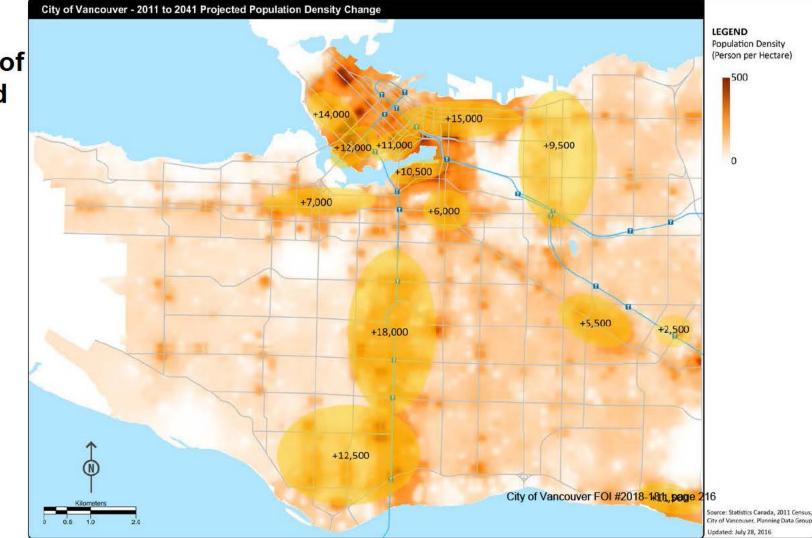
Vibrant Experiences Flexible + Functional Facilities

MAIN ACTIVITIES VISITORS PARTAKE IN:



"My teenagers would like more "things to do" in local pools - rope swings, large slides, lazy rivers, etc. There are few of these facilities in Vancouver, so the demand is high at those locations (e.g. Hillcrest). In past years, we have frequently gone to Ladner Leisure Centre/ Eileen Dailly instead, as well as the UBC pool."

Key Areas of Anticipated Growth & Density (25 Years)



Current State Highlights: Demographic Influences



- The population is expected to grow by up to 15% over the next 25 years.
- It is expected to age significantly, with fewer net school aged children.
- With an aging population, we foresee a change in swimming programming and need to be able to adapt.

Indoor Pools Analysis

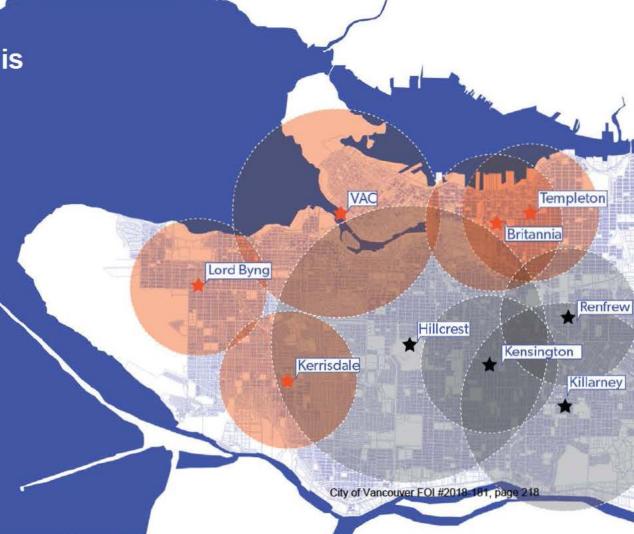
Determine "What's working..."

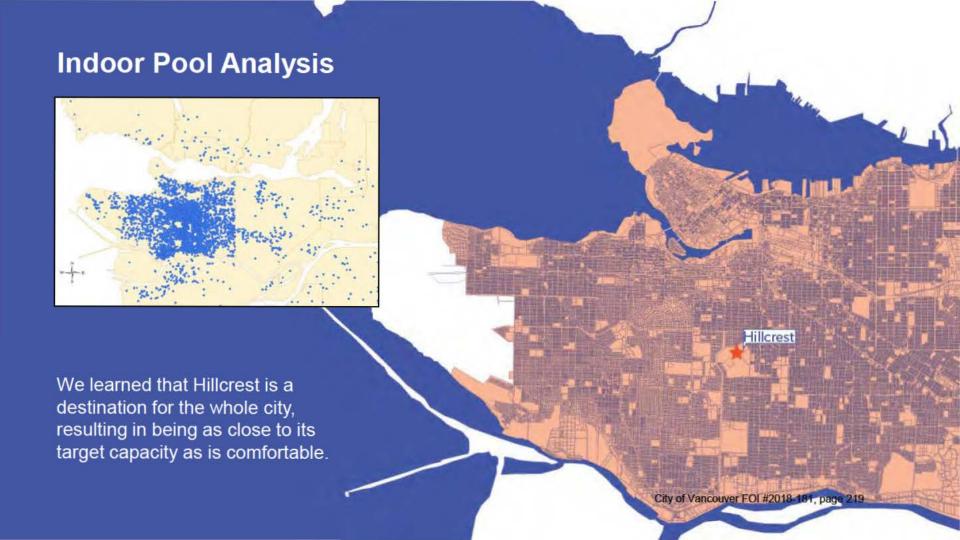
The pools that are the newest, or have had significant investment (Renfrew, Killarney, Hillcrest) are the best utilized and most financially efficient.

Indoor pool use has increased since these investments (from 2.4 to 3.4 swims/capita).

Upgrades recommended

No upgrades recommended





Indoor Pools Analysis

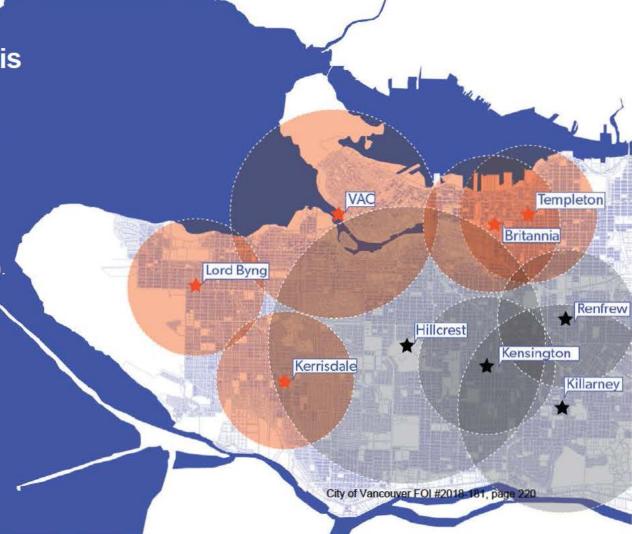
Determine "What's not working..."

The indoor pools approaching the end of their functional lifespan are the most underutilized, least efficient, and have the highest subsidy per swim (VAC, Kerrisdale, Britannia, Lord Byng, Templeton).

They make up only 34% of all visits to indoor pools.

Upgrades recommended

No upgrades recommended



Indoor Pools Vision

Variety of aquatic experiences across improved geographic coverage.

VAC English Bay UBC Britannia VAC Connaught Renfrew Hillcrest Kensington Kerrisdale Killarney YMCA

City of Vancouver FOI #2018-181, page 221

Eileen Dailly

Other facilities

Recommended VPB facilities

Recommended Level of Pool Supply



2017 Recs	2017 Existing	2011 Recs
2	×	×<
3-4	之	2
2-3	1	1
8	X	M

LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	Skill Development Fitness Swimming
community (district)	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	Therapy and rehab
CITY-WIDE (DESTINATION) (city-serving)	Much more comprehensive multi- tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year	Hillcrest Vancouver Aquatic Centre	Recreational SwimmingSport trainingLeadership TrainingSpecial Events

Indoor Pools Vision

Replace Templeton and Britannia with one *Community* pool.

Replace Kerrisdale with a *Community* pool.

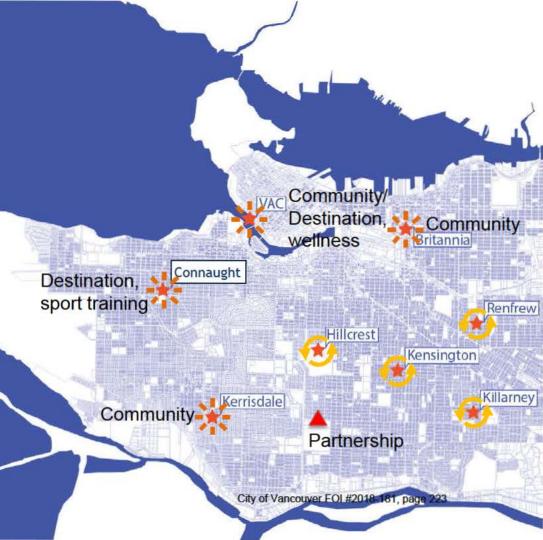
Demolish Lord Byng, replace with a new **City-Wide (Destination)** pool with a sport training focus.

Replace VAC with a wellness-oriented Community or **Destination** pool on the same site.

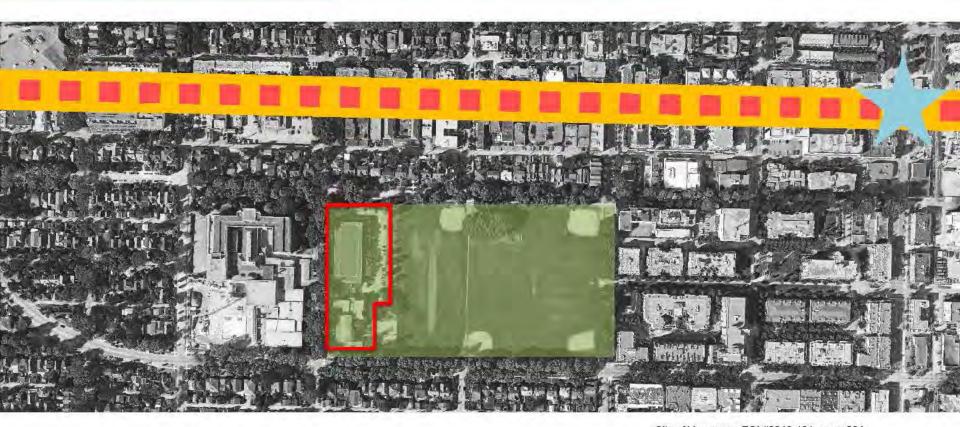
No significant investments to Kensington Pool.

YMCA partnership in south Vancouver.





Destination Pool - Connaught Park Site



Indoor Pools Vision





New



Maintain as-is



New Partnership

Delivery Models



- Focus on Park Board facilities, primarily colocated with rinks and community centres.
- Testing a partnership model: YMCA in South Vancouver (details TBD).

Considerations re: other partnerships:

- Operating models.
- Programming synergies.
- Equity and access, location.

Indoor Pool Replacements/Consolidations



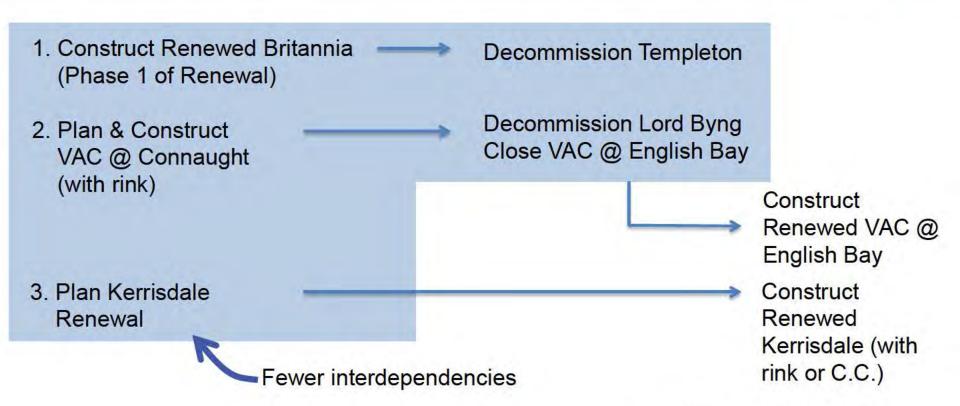
 All pools proposed for replacement are at end of functional life cycle, and all have public pressure.

Pool	Constructed	Renovated	Recommendation
Vancouver Aquatic Centre (English Bay)	1974		Replace
Templeton	1974		Consolidate/decom
Kensington	1979		No future investment
Lord Byng	1979		Consolidate/decom
Kerrisdale	1955	1996	Replace
Britannia	1975	1998	Replace
Renfrew	1963	1970, 2005	**
Killarney	2006		
Hillcrest	2011		City of Vaneouver FOI #2018-181, page 227

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Indoor Pool Recommendations Sequencing





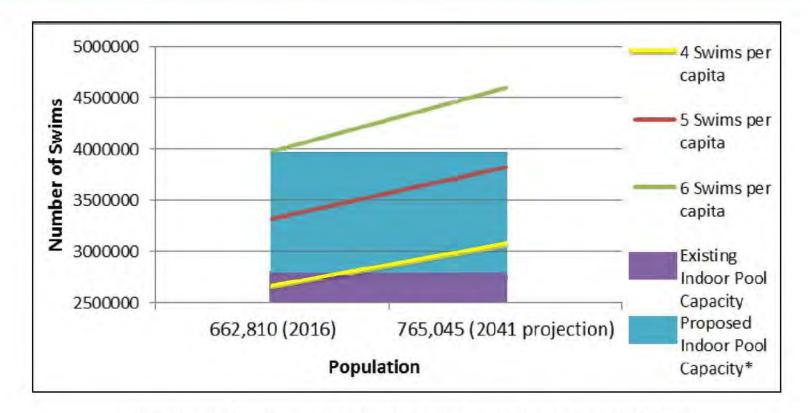
Economics of Pool Operation – Phased Approach



 To comfortably meet a target of 5 swims/capita, we would need to build for 6 swims/capita.

Vancouver should try to size its pools to meet current and short term future needs, and not the needs of the very long term future – requiring an incremental approach to system growth.

Capacity

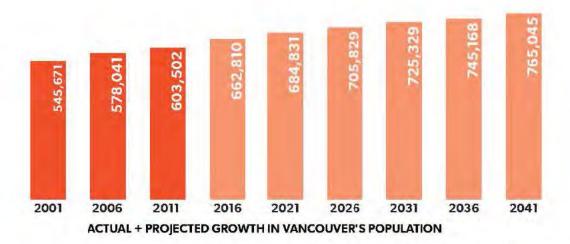


^{*} Assumes Destination pool at English Bay, does not include Yallow Fol #2018-181, page 230

Growth Related Changes



 Approximately 30% of the system's increased capacity is growth related.



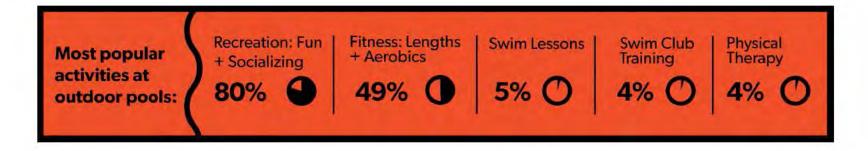


Strategy Approach and Key Considerations



- 2001 Strategy has been followed:
 - Maintain existing outdoor destination pools over long term.
 - Close small stand alone outdoor pools as they wear out (Sunset, Mount Pleasant).
 - Introduce outdoor components at indoor pools (Hillcrest).
- The 2017 Strategy builds on this approach.





Recommendations intend to balance recreation and fitness interests in swimming across the city through a range of outdoor pool facilities and experiences.

Outdoor Pool Analysis

Determine "What's not working..."

- change rooms at all outdoor pools are inadequate

 concession stands/food services for all outdoor pools could be improved

- inadequate shade





Continue to invest in existing pools to keep them as gems within Vancouver.

Review + Upgrade change rooms and concession stands/food services for all outdoor pools.

Consider upgrades to provide shade, and potentially chair and umbrella rentals.





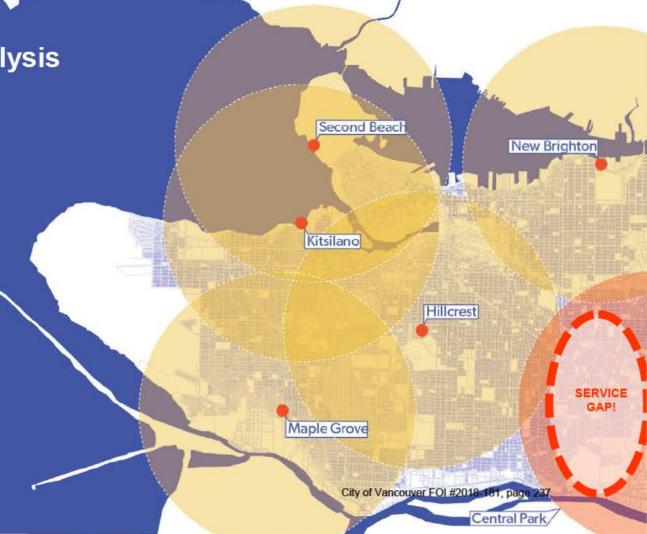


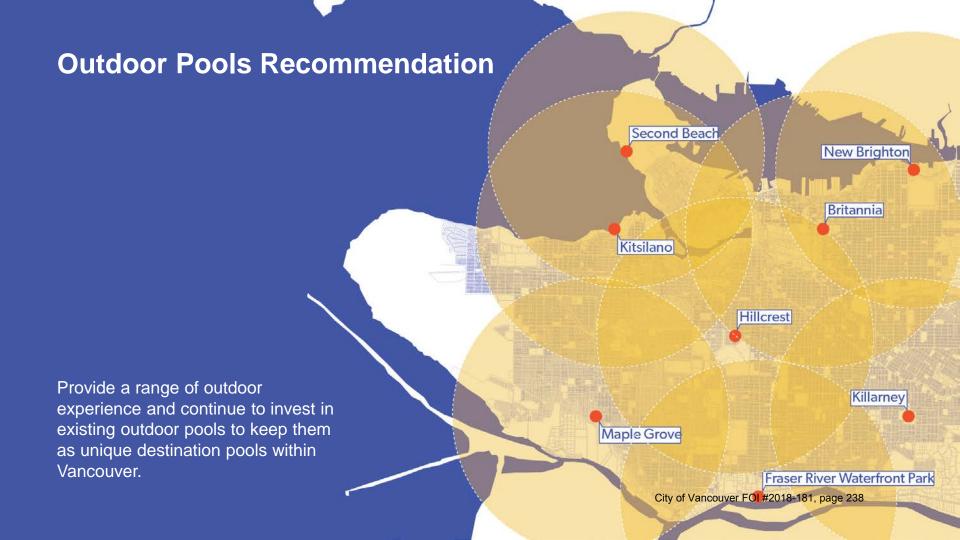
Other facilities

4km radius shown, no previous standard for outdoor pools.

Burnaby's Central Park provides outdoor fitness swimming.

Gap for outdoor leisure swimming in south-east Vancouver.





Outdoor Pools Recommendation

Provide a new outdoor pool at the existing Killarney Community indoor pool location.

Provide a new outdoor component at the new Britannia Community indoor pool location.

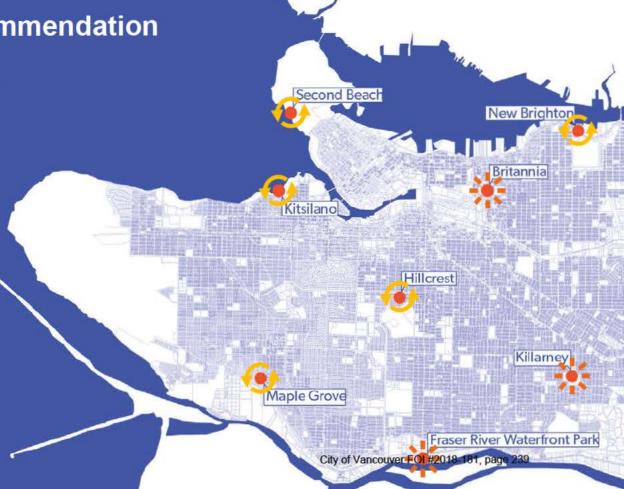
Provide a new **Destination natural outdoor** pool along the Fraser River.



New

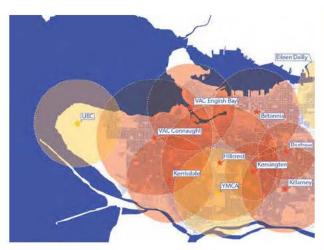


Upgrade existing facility



Combined System





Second Beach

New Brighter

Britannia

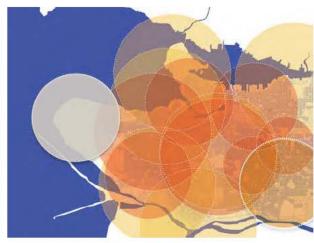
Kristano

(Hillcrest)

Kristanoy

Maptic Grove

Fraser River Waterfront Park



Indoor Pools

Outdoor Pools

Combined

Outdoor Pool Recommendations Phasing



- Design and Construct
 Killarney Outdoor Component (quick start)
- 2. Undertake Improvement Study on Existing Outdoor Pools ID and undertake quick wins, develop a phased approach, considering sea level rise.

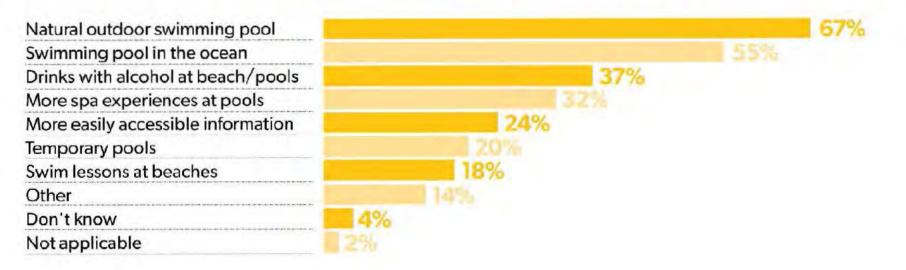
Implement Upgrades

- 3. Design and Construct Britannia Outdoor Component/Urban splash park and hot tub
- 4. Design and Construct Natural Outdoor Pool in New Fraser River Park (long term)



Non-Traditional Aquatics

MOST POPULAR FUTURE INNOVATIVE EXPERIENCES:



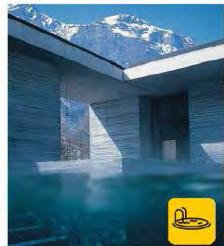
Non-Traditional Aquatics





More diversity of experiences, opportunities for greater equity across the city.

















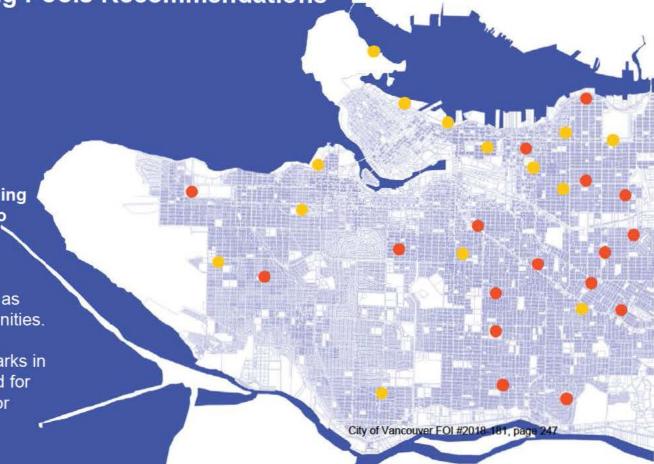
Spray Parks + Wading Pools Recommendations

Spray Park

Wading Pool

continue to phase-out all wading pools in the City, converting to spray parks or closing them, pending location criteria to be identified through the Parks and Recreation Service Master Plan as well as consultation with communities.

Where possible, design spray parks in a way that water can be recycled for park use, ie: adjacent irrigation or water features.









Portland, Oregon











Next Steps



- Draft Implementation Plan Costing, Connaught Park
 Test Fit May
- Presentation to CPOC May 26th
- Park Board Briefing June, TBD
- Public Engagement June July
- Board Presentation for Approval December



Indoor Pool Order of Magnitude Costing



City-Wide Destination Facility ~\$25 - 45 million

City-Wide Training Facility ~\$45 million

Community Facility (District Serving) ~\$18 million

Value Engineering



- Co-locating facilities Connaught, Kerrisdale.
- Move away from neighbourhood scaled pools.
- Plan to decommission or replace older pools, which are operationally less efficient, and require higher subsidies.
- Reduction in total number of Park Board owned pools.
- Connaught as a sport training pool, but not a hosting facility.

Value engineering



- Co-locate outdoor components at indoor pools, rather than stand-alone neighbourhood outdoor pools.
 - Higher number of swim opportunities and swim participants
 - Lower cost per swim
 - Extended outdoor season
 - Shared staff-guarding, maintenance customer service
 - Shared operations systems-admissions, marketing, program development
 - Shared infrastructure-facility, change rooms
 - Shared mechanical systems
 - Access to services, amenities and features

Value engineering



 Spray parks are more operationally efficient than wading pools as they do not require staffing.

Value engineering



 Maximizing beaches as cost effective approaches to aquatics service delivery.

Indoor Swim Target



Recommendation

Target is 5 swims/capita

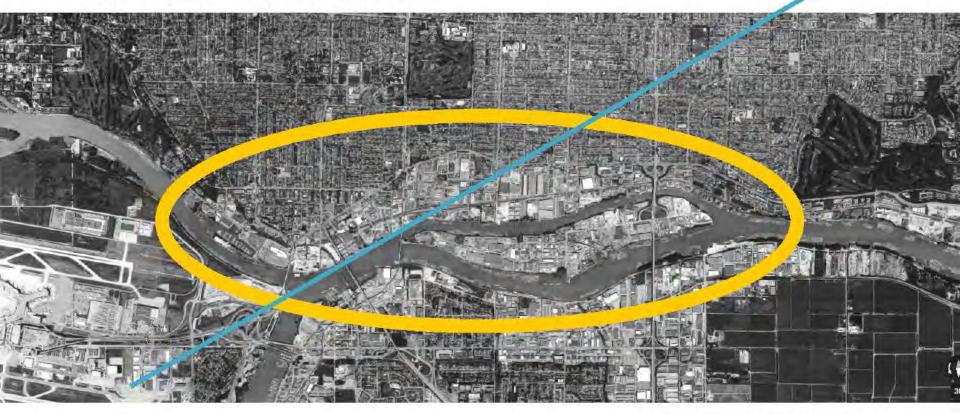
Currently operating at 4.3 swims/capita

Proposed capacity of recommendation is 4.89 – 5.38 swims/capita

Ideal is closer to 6 swims/capita

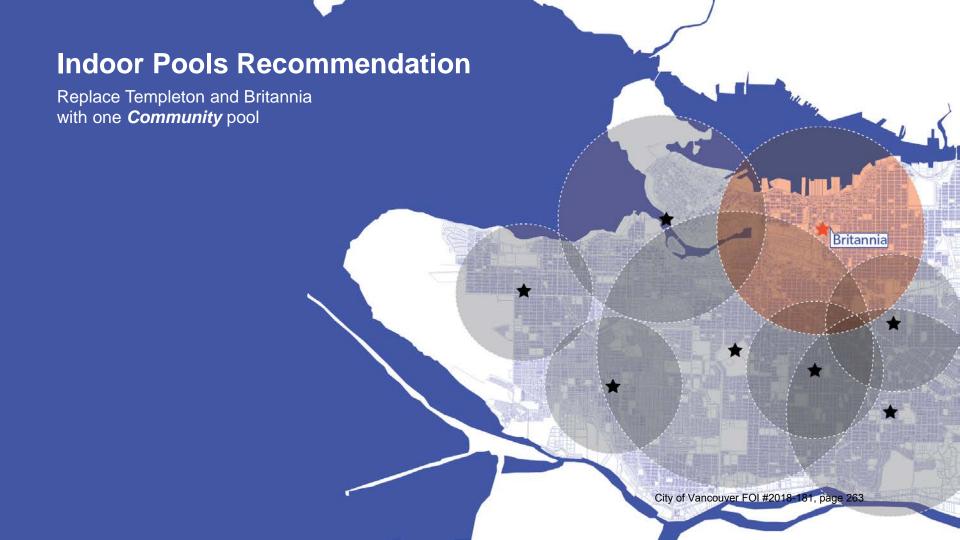


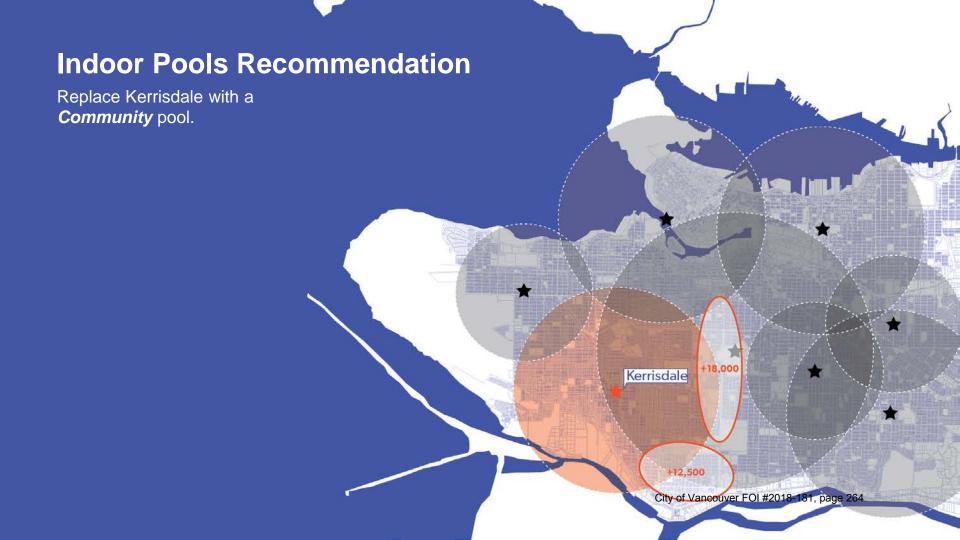
Fraser River Waterfront Park

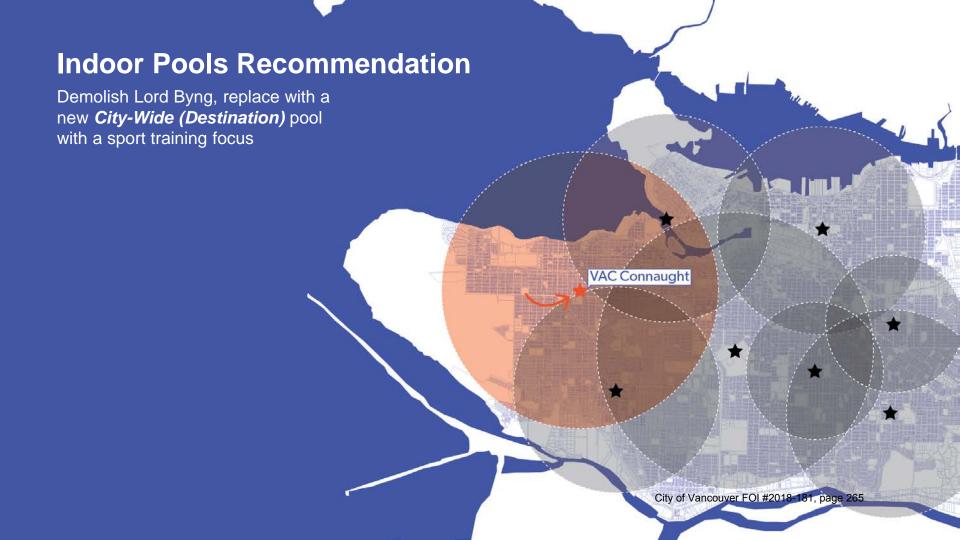






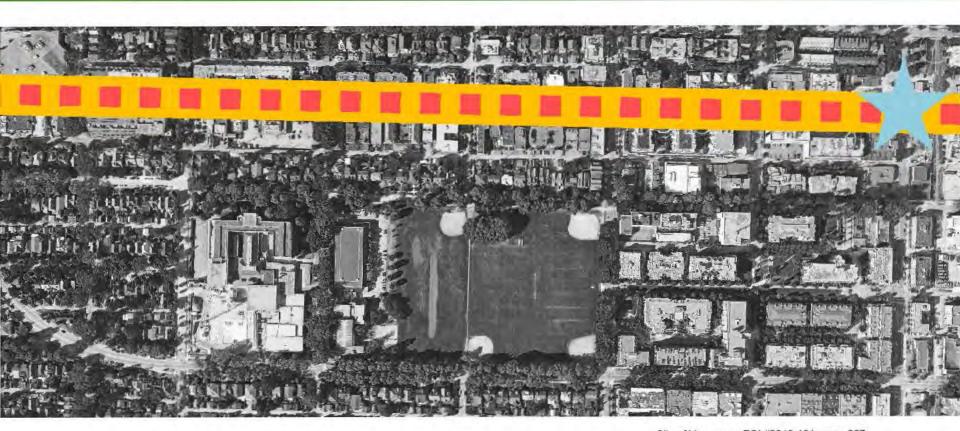


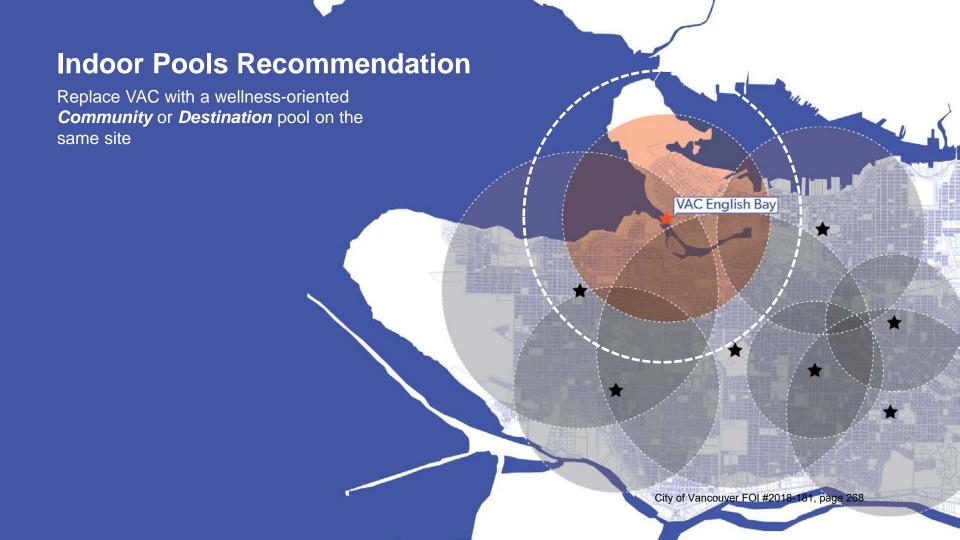


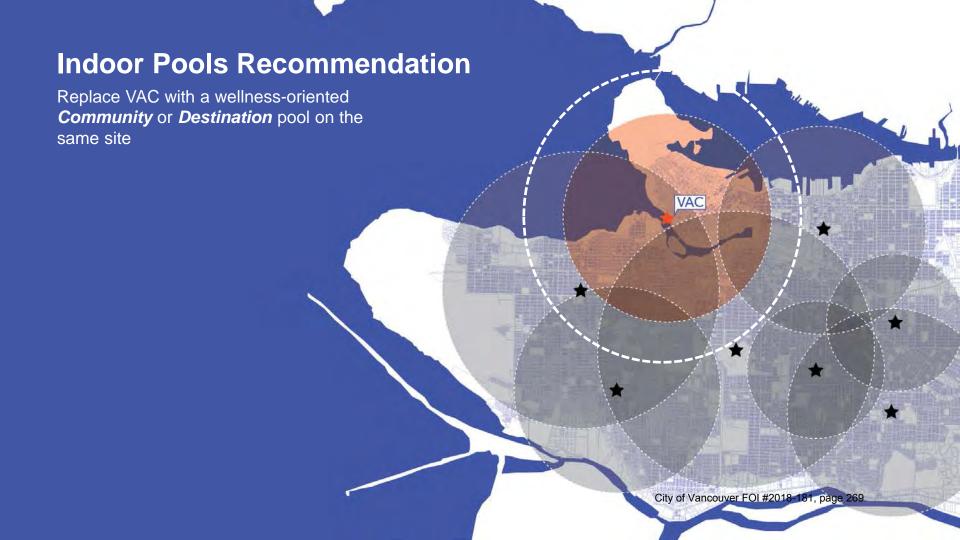




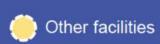
Connaught Park



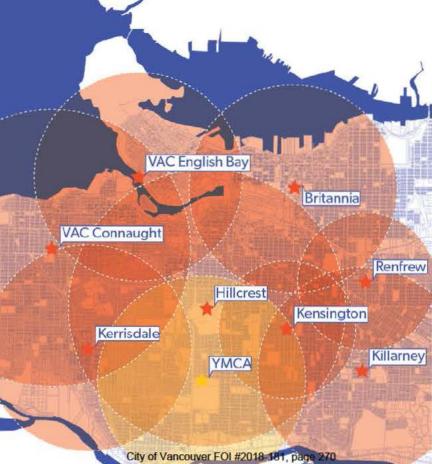




Indoor Pools Recommendation Partner with the YMCA on a pool in South Vancouver.



Recommended VPB facilities





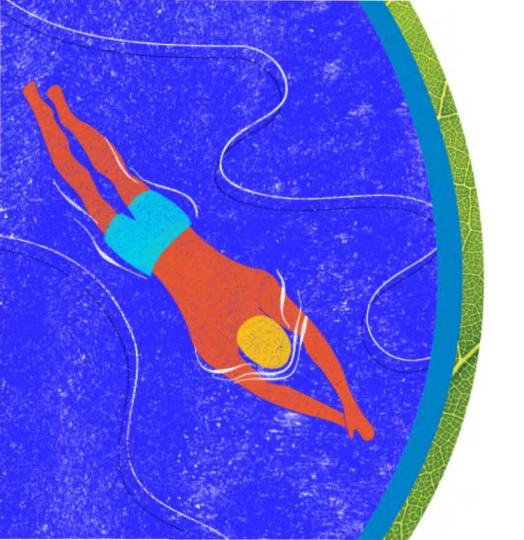








Year	Population	Indoor Swim Target	Indoor Swim Capacity
2016	662,810	3,314,050 – 3,976,860	~2,750,000
2041	765,045	3,825,225 – 4,590,270	~3,550,000 — 3,9550,000 + YMCA ^{City} pfärtiners附資 ^{018-181, page 276} HCI



VanSplash (Aquatic Strategy) Update

May 26, 2017



City of Vancouver FOI #2018-181, page 277

Purpose



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- Seeks to:
 - enhance social inclusion
 - support community and personal well, being | #2018-181, page 280

Process & Schedule



Phase 1: Policy Review, Current State Analysis & Round 1 public consultation



Winter 2017

Final Strategy





June PB Briefing



Analysis & Recommendations & Round 2 public consultation

Summer 2017

City of Vancouver FOI #2018-181, page 281

Why Provide Public Aquatic Services?



- Public aquatic facilities can transform communities.
- Almost all municipalities invest heavily in them because of their significant benefits, despite them being among the most expensive public facilities a community can provide...

Why Provide Public Aquatic Services?



- Water Safety
- Learning and Improving Skills
- Fitness
- Rehabilitation and therapy
- Social opportunities

- Family opportunities
- Mixing subsets of the community: all ages and abilities
- Leadership training
- Special events
- Sport Tourism

Policy Framework



- Greenest City Action Plan energy use and GHG emissions, active transportation…
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Process to Date



Phase 1
Consultation

Current State Analysis

> Precedent Study

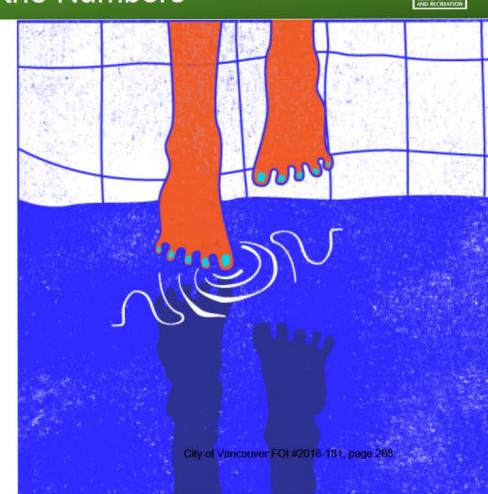
Phase 2

City of Vancouver FOI #2018-181, page 287

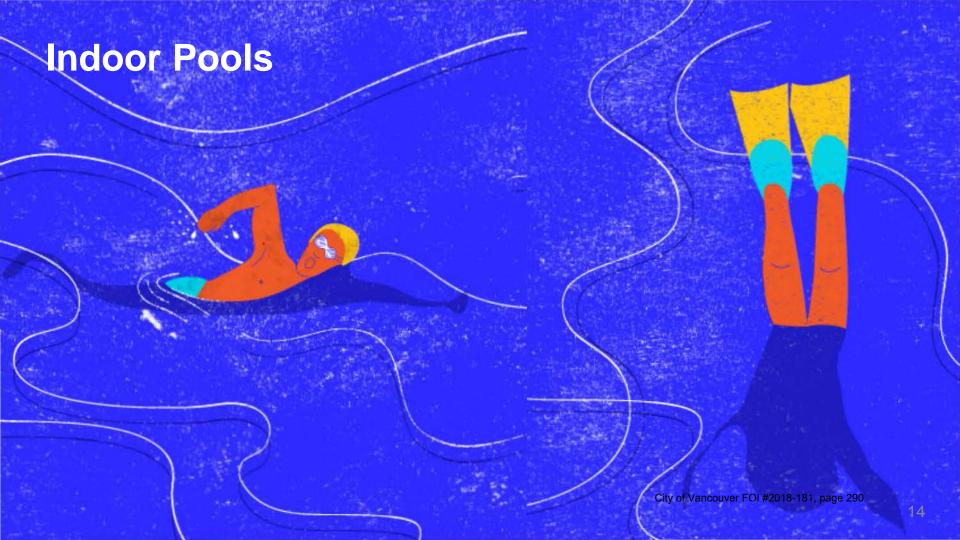
Phase 1 Public Engagement by the Numbers



- 2 open house events: 375
- Online and hard copy survey:4556
- Translated Chinese language hard copy survey: 60
- Comments received via email:45
- Stakeholder workshops: 5
- Groups in attendance/invited:60/150







Hierarchy of Pools



LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD (local)	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	Skill Development Fitness Swimming
COMMUNITY (district)	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	Therapy and rehab
CITY-WIDE (DESTINATION) (city-serving)	Much more comprehensive multi- tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year	Hillcrest Vancouver Aquatic Centre	Recreational SwimmingSport trainingLeadership TrainingSpecial Events







Strategy Approach and Key Considerations



- 2001 Strategy represented the beginning of a transformation of the system.
- 2011 Update confirmed the success of the new hierarchy of facility sizes (Hillcrest and Killarney), and recommended shifting away from a network of neighbourhood pools.

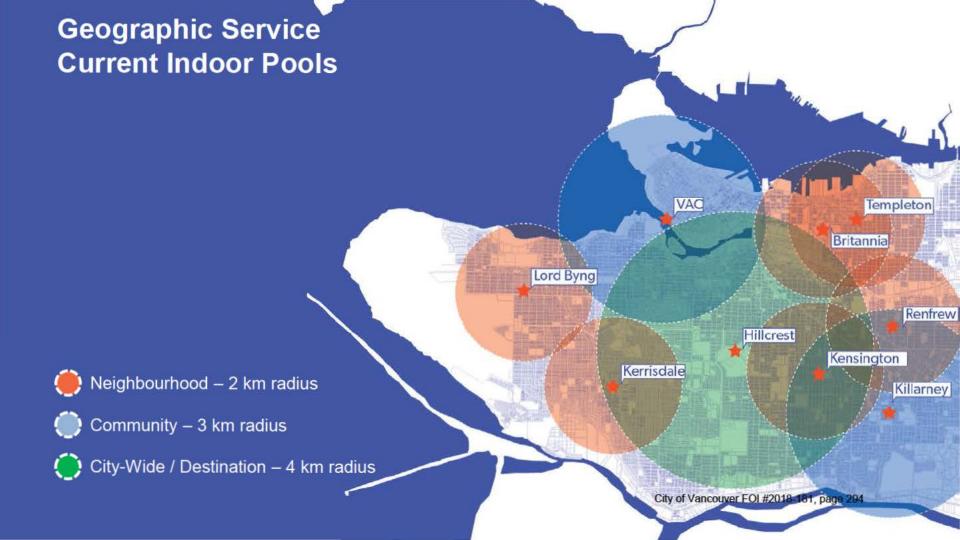




Strategy Approach and Key Considerations



- The 2017 strategy builds on this transformation:
 - continuing to focus on renewal and consolidation of indoor facilities
 - while increasing the capacity of the system to accommodate anticipated population growth.
- Increase 2001 swim target from 4 to 5 swims/capita.
- Retains geographic coverage target.

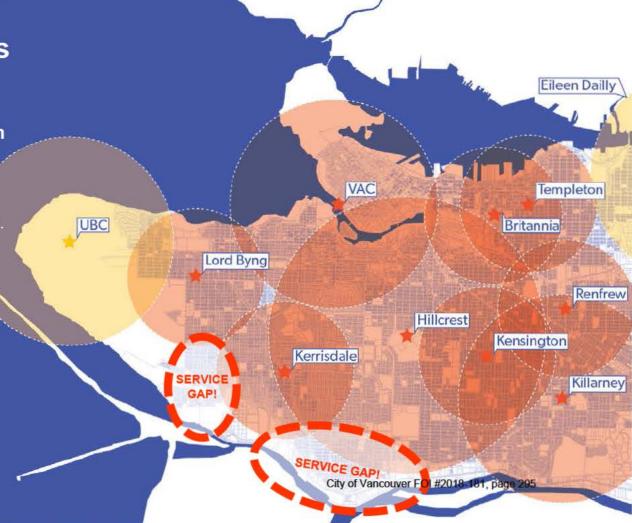


Current Indoor Pools

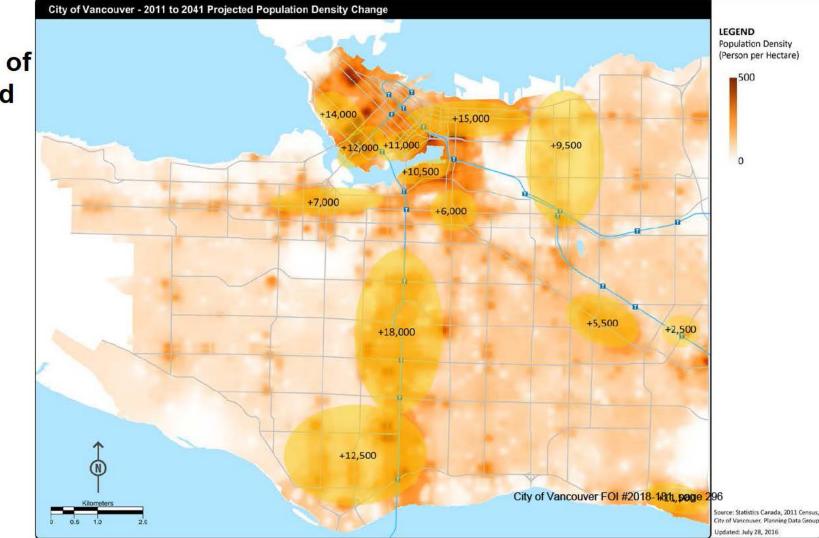
Geographically, all areas of Vancouver are well served with indoor pool facilities within the targeted range of a 10 minute drive, with the exception of a small area in South Vancouver.

Other facilities

VPB facilities



Key Areas of Anticipated Growth & Density (25 Years)



Current State Highlights: Demographic Influences



- The population is expected to grow by up to 15% over the next 25 years.
- It is expected to age significantly, with fewer net school aged children.
- With an aging population, we foresee a change in swimming programming and need to be able to adapt.

New Targets

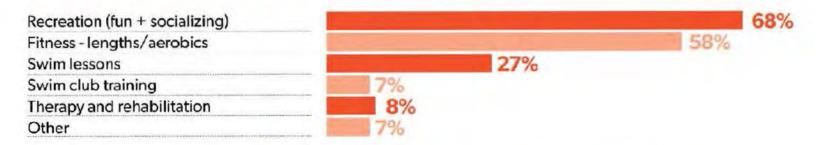


Social Inclusivity Engaging People

Well-being Sustainability

Vibrant Experiences Flexible + Functional Facilities

MAIN ACTIVITIES VISITORS PARTAKE IN:



"My teenagers would like more "things to do" in local pools - rope swings, large slides, lazy rivers, etc. There are few of these facilities in Vancouver, so the demand is high at those locations (e.g. Hillcrest). In past years, we have frequently gone to Ladner Leisure Centre/ Eileen Dailly instead, as well as the UBC pool."

Indoor Pools Analysis

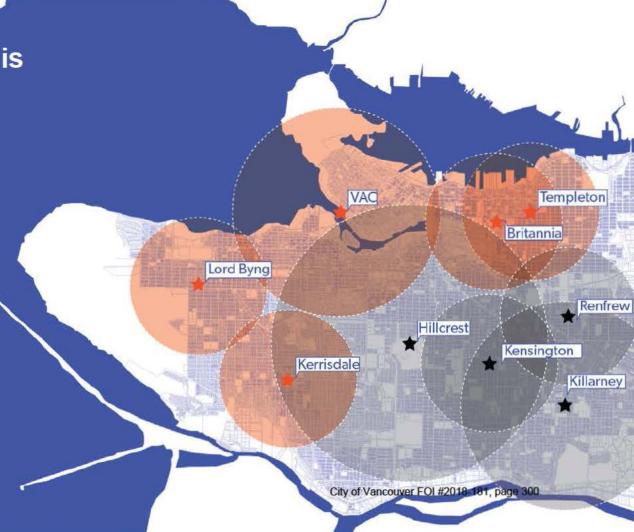
Determine "What's working..."

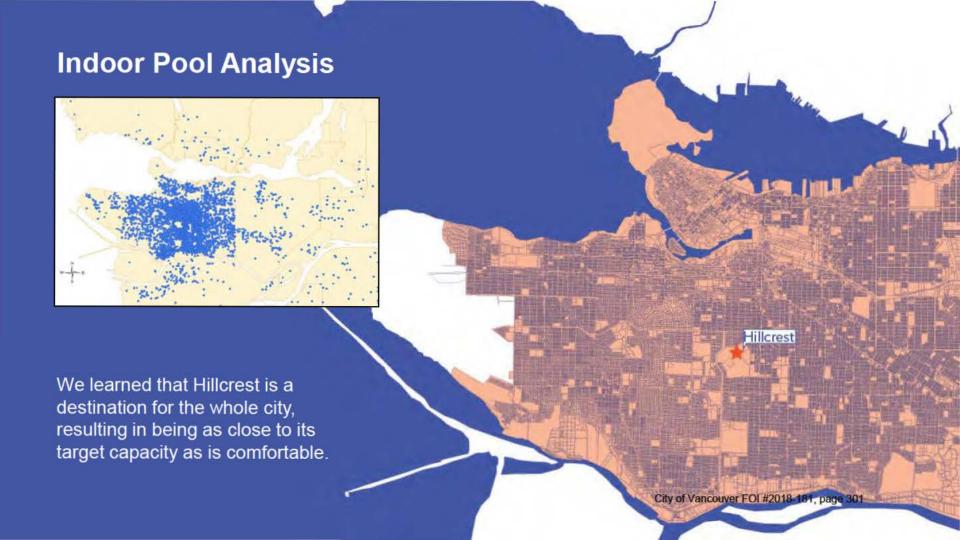
The pools that are the newest, or have had significant investment (Renfrew, Killarney, Hillcrest) are the best utilized and most financially efficient.

Indoor pool use has increased since these investments (from 2.4 to 3.4 swims/capita).

Upgrades recommended

No upgrades recommended





Indoor Pools Analysis

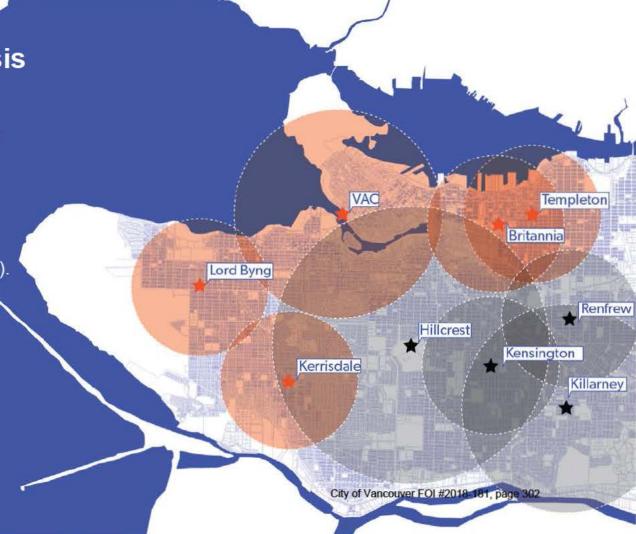
Determine "What's not working..."

The indoor pools approaching the end of their functional lifespan are the most underutilized, least efficient, and have the highest subsidy per swim (VAC, Kerrisdale, Britannia, Lord Byng, Templeton).

They make up only 34% of all visits to indoor pools.

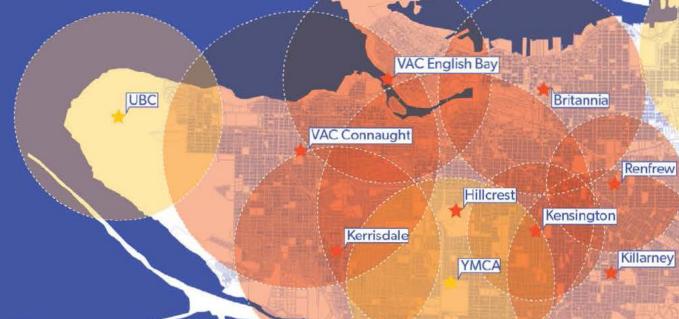
Upgrades recommended

No upgrades recommended



Indoor Pools Vision

Variety of aquatic experiences across improved geographic coverage.



City of Vancouver FOI #2018-181, page 303

Eileen Dailly

Other facilities

Recommended VPB facilities

Recommended Level of Pool Supply



2017 Recs	2017 Existing	2011 Recs
2	X	×<
3-4	冷	2
2-3	1	1
8	X	M

LEVEL	DESCRIPTION + PROVISION STANDARD	EXAMPLES	PRIMARY AQUATIC SERVICE CATEGORIES DELIVERED
NEIGHBOURHOOD	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	Renfrew	Skill Development Fitness Swimming
community (district)	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	Killarney	Therapy and rehab
CITY-WIDE (DESTINATION) (city-serving)	Much more comprehensive multi- tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year	Hillcrest Vancouver Aquatic Centre	 Recreational Swimming Sport training Leadership Training Special Events

Indoor Pools Vision

Replace Templeton and Britannia with one *Community* pool.

Replace Kerrisdale with a *Community* pool.

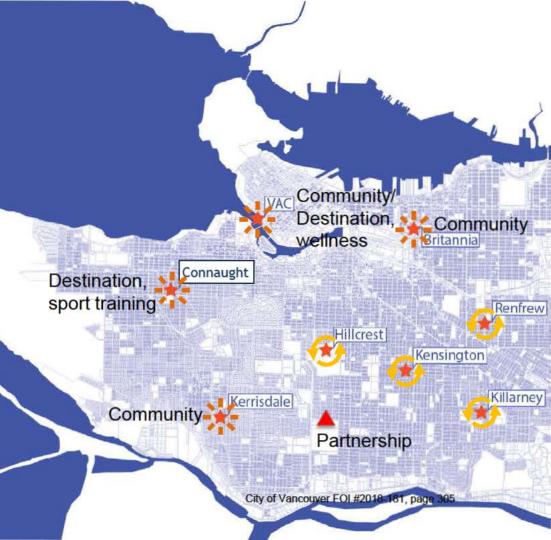
Demolish Lord Byng, replace with a new **City-Wide (Destination)** pool with a sport training focus.

Replace VAC with a wellness-oriented Community or Destination pool on the same site.

No significant investments to Kensington Pool.

YMCA partnership in south Vancouver.





Delivery Models



- Focus on Park Board facilities, primarily colocated with rinks and community centres.
- Testing a partnership model: YMCA in South Vancouver (details TBD).

Considerations re: other partnerships:

- Operating models.
- Programming synergies.
- Equity and access, location.

Indoor Pool Replacements/Consolidations



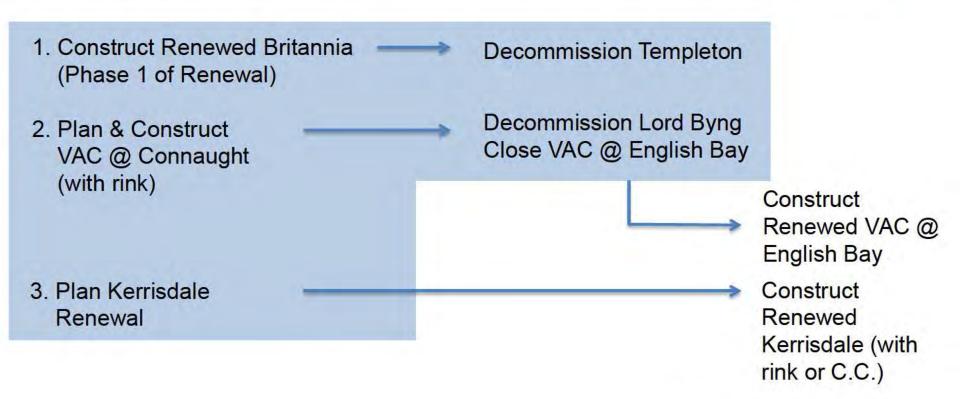
 All pools proposed for replacement are at end of functional life cycle, and all have public pressure.

Pool	Constructed	Renovated	Recommendation
Vancouver Aquatic Centre (English Bay)	1974		Replace
Templeton	1974		Consolidate/decom
Kensington	1979		No future investment
Lord Byng	1979		Consolidate/decom
Kerrisdale	1955	1996	Replace
Britannia	1975	1998	Replace
Renfrew	1963	1970, 2005	Maintain
Killarney	2006		Maintain
Hillcrest	2011		City of Van Mainta in 2018-181, page 307

31

Indoor Pool Recommendations Sequencing

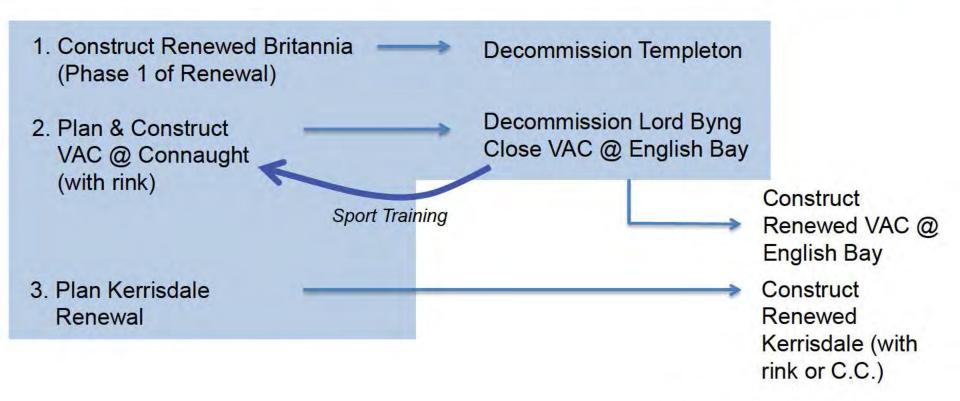




Indoor Pool Recommendations Sequencing



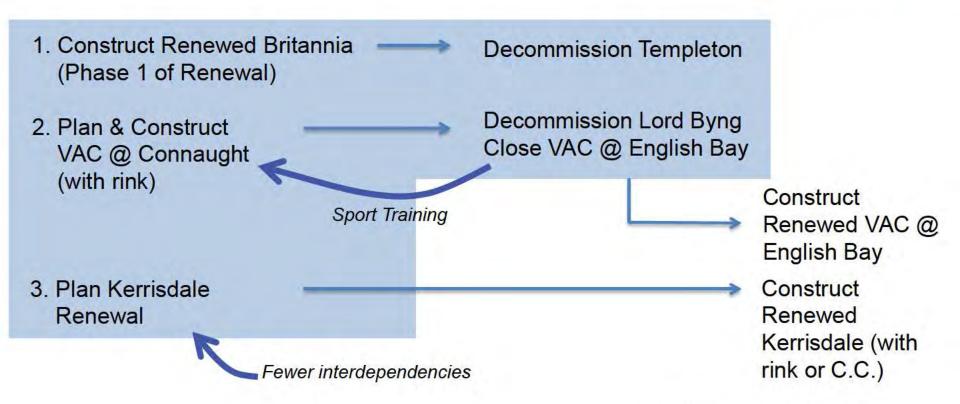




Indoor Pool Recommendations Sequencing







Economics of Pool Operation – Phased Approach

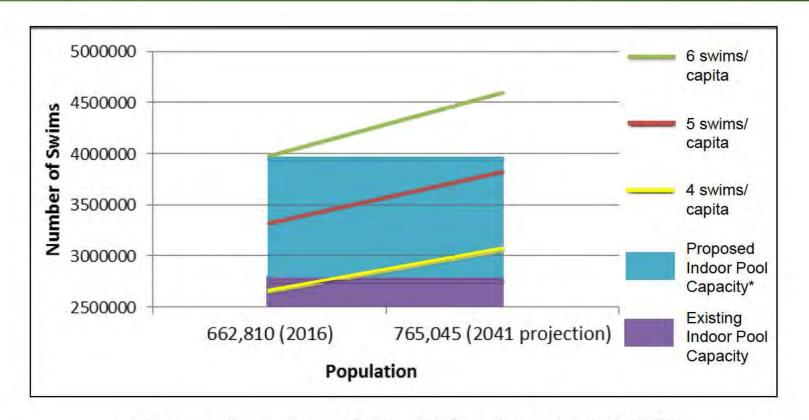


 To comfortably meet a target of 5 swims/capita, we would need to build for 6 swims/capita.

Vancouver should try to size its pools to meet current and short term future needs, and not the needs of the very long term future – requiring an incremental approach to system growth.

Capacity





^{*} Assumes Destination pool at English Bay, does not include Value of Fol #2018-181, page 312

Balance of Renewal and Growth



- Approximately 70% of the proposal is renewal and service enhancement.
- Approximately 30% of the proposal is for population growth, based off current projections.

Value Engineering



- Co-locating facilities Connaught, Kerrisdale.
- Move away from neighbourhood scaled pools.
- Plan to decommission or replace older pools, which are operationally less efficient, and require higher subsidies.
- Reduction in total number of Park Board owned pools.
- Connaught as a sport training pool, but not a hosting facility.

Order of Magnitude Costs



- \$120M \$150M, ROM estimate.
- N.B. not considering: site constraints, demolition, co-location implications, etc.
- Based off \$/sqft of comparable facilities

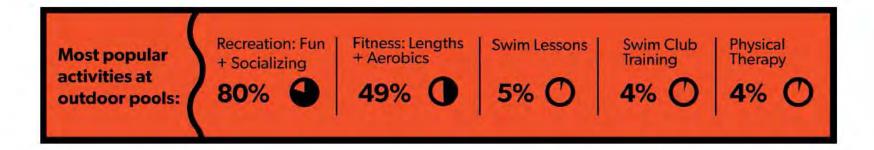


Strategy Approach and Key Considerations



- 2001 Strategy has been followed:
 - Maintain existing outdoor destination pools over long term.
 - Close small stand alone outdoor pools as they wear out (Sunset, Mount Pleasant).
 - Introduce outdoor components at indoor pools (Hillcrest).
- The 2017 Strategy builds on this approach.





Recommendations intend to balance recreation and fitness interests in swimming across the city through a range of outdoor pool facilities and experiences.

Outdoor Pool Analysis

Determine "What's not working..."

- change rooms at all outdoor pools are inadequate

 concession stands/food services for all outdoor pools could be improved

- inadequate shade

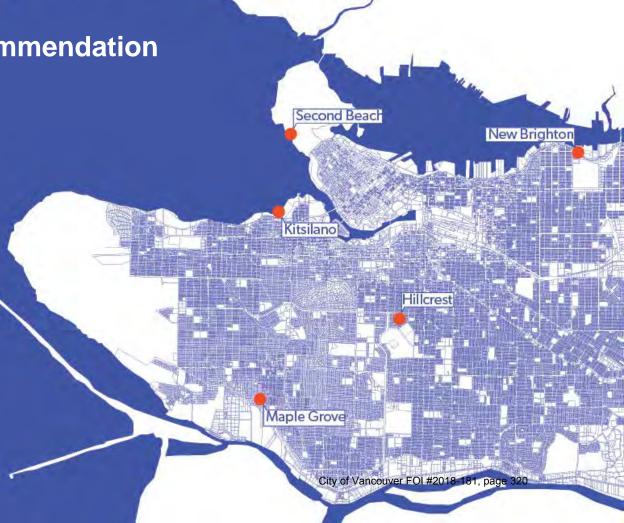




Continue to invest in existing pools to keep them as gems within Vancouver.

Review + Upgrade change rooms and concession stands/food services for all outdoor pools.

Consider upgrades to provide shade, and potentially chair and umbrella rentals.





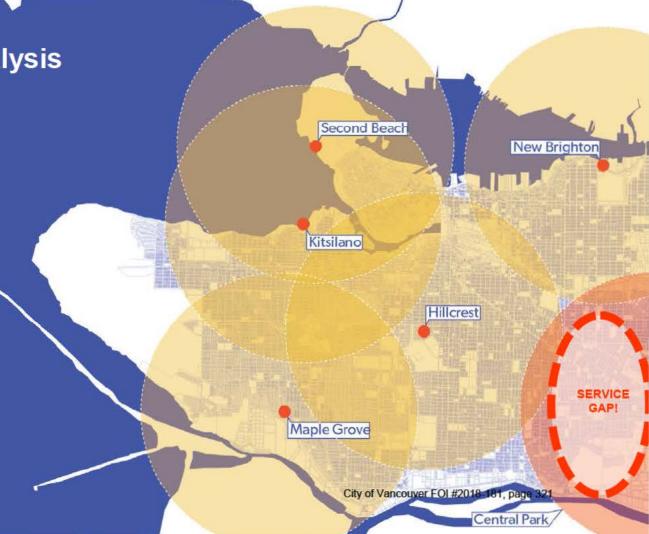


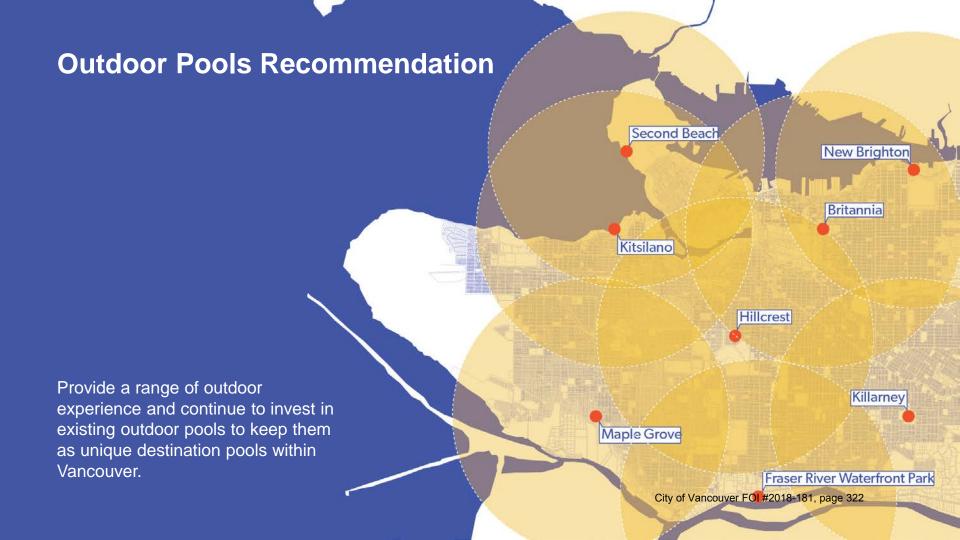
Other facilities

4km radius shown, no previous standard for outdoor pools.

Burnaby's Central Park provides outdoor fitness swimming.

Gap for outdoor leisure swimming in south-east Vancouver.





Outdoor Pools Recommendation

Provide a new outdoor pool at the existing Killarney Community indoor pool location.

Provide a new outdoor component at the new Britannia Community indoor pool location.

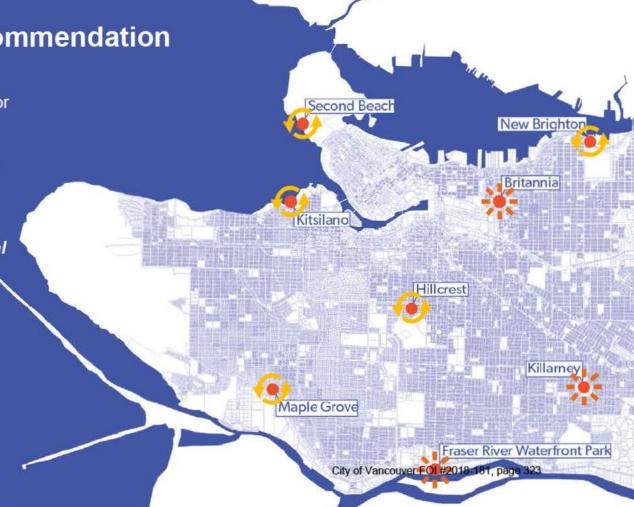
Provide a new **Destination natural outdoor** pool along the Fraser River.



New



Upgrade existing facility



Outdoor Pool Recommendations Phasing



- Design and Construct
 Killarney Outdoor Component (quick start)
- 2. Undertake Improvement Study on Existing Outdoor Pools ID and undertake quick wins, develop a phased approach, considering sea level rise.

Implement Upgrades

- 3. Design and Construct Britannia Outdoor Component/Urban splash park and hot tub
- 4. Design and Construct Natural Outdoor Pool in New Fraser River Park (long term)

Order of Magnitude Costs



- \$50M 60M, ROM estimate.
- N.B. not considering: site constraints, demolition, co-location implications, etc.

Value engineering

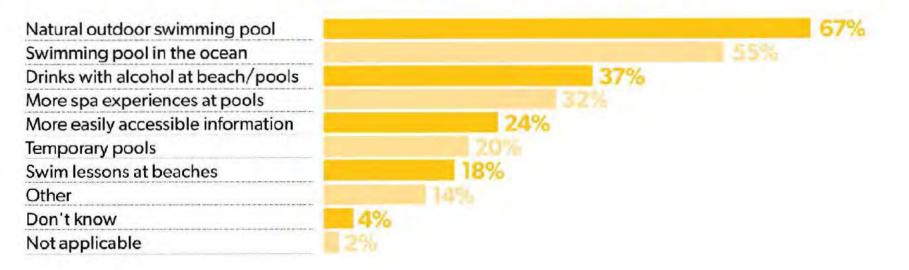


- Co-locate outdoor components at indoor pools, rather than stand-alone neighbourhood outdoor pools.
 - Higher number of swim opportunities and swim participants
 - Lower cost per swim
 - Extended outdoor season
 - Shared staff-guarding, maintenance customer service
 - Shared operations systems-admissions, marketing, program development
 - Shared infrastructure-facility, change rooms
 - Shared mechanical systems
 - Access to services, amenities and features



Non-Traditional Aquatics

MOST POPULAR FUTURE INNOVATIVE EXPERIENCES:



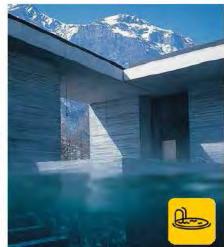
Non-Traditional Aquatics





More diversity of experiences, opportunities for greater equity across the city.













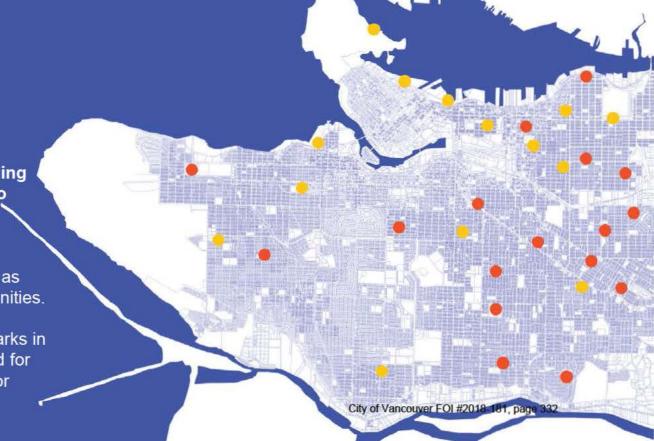




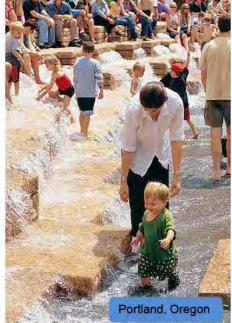


continue to phase-out all wading pools in the City, converting to spray parks or closing them, pending location criteria to be identified through the Parks and Recreation Service Master Plan as well as consultation with communities.

Where possible, design spray parks in a way that water can be recycled for park use, ie: adjacent irrigation or water features.















Value engineering



- Spray parks are more operationally efficient than wading pools as they do not require staffing.
- Current wading pools do not meet health act regulations – upgrades would be costly in terms of capital and operations.



Value engineering



 Maximizing beaches as cost effective approaches to aquatics service delivery.



Next Steps



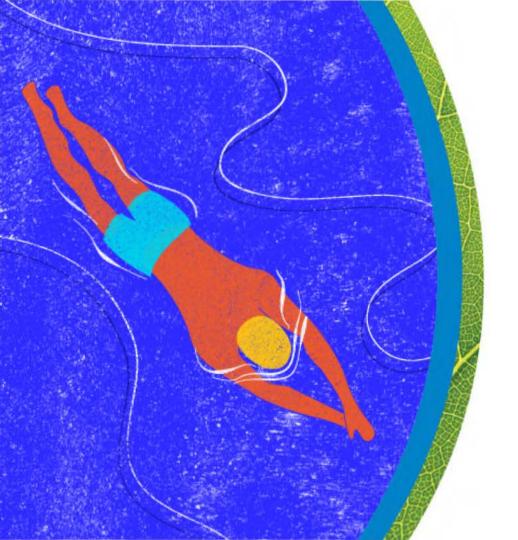
- Draft Implementation Plan Costing, Connaught Park
 Test Fit May
- Park Board Briefing June, TBD
- Public Engagement July, TBD
- Board Presentation for Approval December

Discussion



Discussion





VanSplash Aquatic Strategy

Final Report and 10 Year Implementation Plan

November 22, 2017



City of Vancouver FOI #2018-181, page 341

Purpose



Present an overview of the Final Strategy, with a focus on the 10 year implementation plan.

Strategy Objectives and Progress - Scope



- Reviews condition, effectiveness and performance of current system.
- Validates optimum city-wide service levels and delivery, including metrics.
- Establishes a timeline for renewal and replacement of existing facilities (indoor and outdoor).
- Assesses the feasibility and recommends the location of a new outdoor pool.
- Considers aquatic services within a 25 year time-frame (accounting for anticipated population growth).
- Provides a 10 year Implementation Plan, but a longer vision 18-181, page 343

Process & Schedule



Policy Review, Current State Analysis & Round 1 public consultation









Analysis & Recommendations

Round 2 Public Consultation

Vision



Deliver a wide range of aquatic experiences for residents and visitors that support Vancouver as a highly-livable, world-class coastal city.

Principles and Goals





Hierarchy of Vancouver's Pools

LEVEL	DESCRIPTION + PROVISION STANDARD	
NEIGHBOURHOOD	Modest pools with a 25 m six lane tank providing basic aquatic services for a local area of 60,000 to 90,000 residents, with capacity for about 200,000 swims per year	
COMMUNITY	A multi-tank pool with more specialized aquatic services serving one quarter to one half of the City, with capacity for about 400,000 swims per year	
CITY-WIDE (DESTINATION)	Much more comprehensive multi- tank pools serving all residents of the City, centrally located and easily accessible from all parts of the City, with capacity for about 750,000 to 800,000 swims per year	





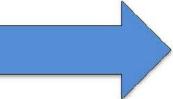




- 2001 Strategy represented the beginning of a transformation of the system.
- 2011 Update confirmed the success of the new hierarchy of facility sizes (Hillcrest and I'''-----





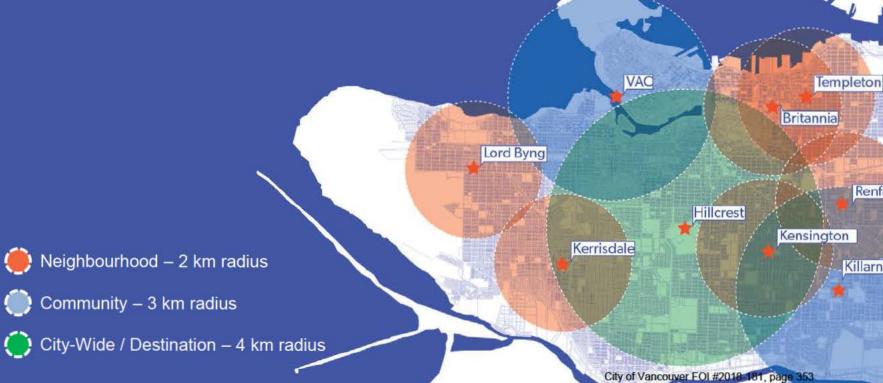






- The 2017 strategy builds on this transformation:
 - continuing to focus on renewal of indoor facilities
 - while increasing the capacity of the system to accommodate anticipated population growth.
- Increase 2001 swim target of 4 to 5 swims/year/capita, building for up to 6.
- Retain geographic coverage target.

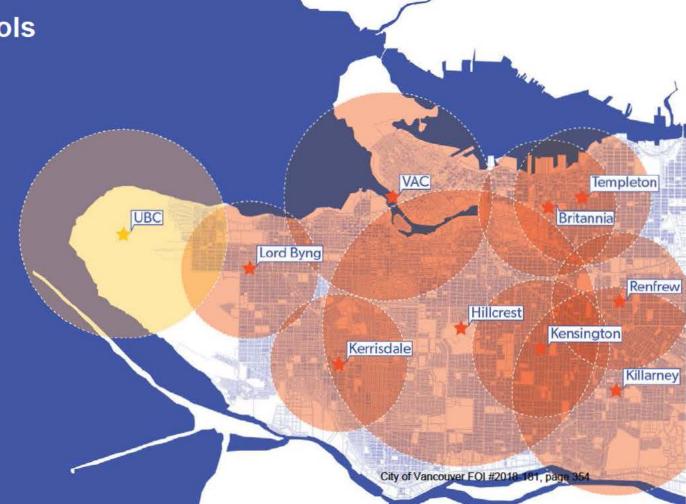




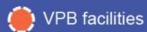
Renfrew

Killarney

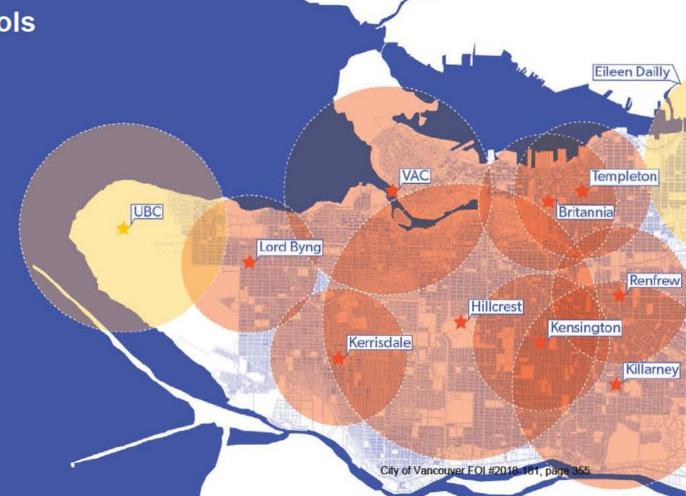
Current Indoor Pools







Current Indoor Pools





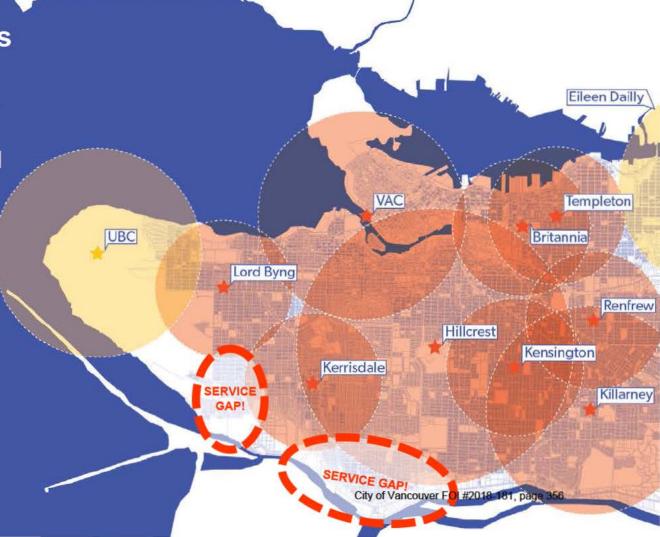
VPB facilities

Current Indoor Pools

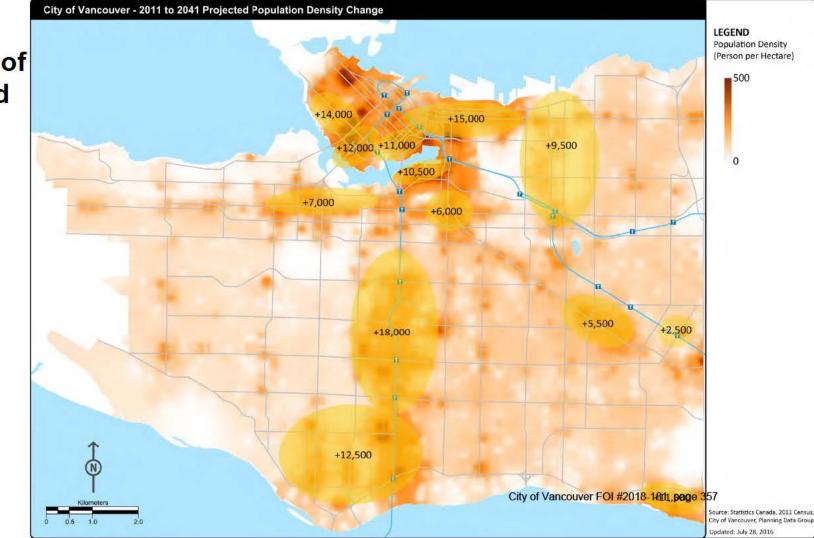
Geographically, all areas of Vancouver are well served with indoor pool facilities within the targeted range of a 10 minute drive, with the exception of a small area in South Vancouver.

Other facilities

VPB facilities



Key Areas of Anticipated Growth & Density (25 Years)



Current State Highlights: Demographic Influences



- The population is expected to grow by up to 15% over the next 25 years.
- It is expected to age significantly, with fewer net school aged children.
- With an aging population, we foresee a change in swimming programming and need to be able to adapt. (aligned with Park Board Motion: Seniors Strategy (02/2016))

Indoor Pools Analysis

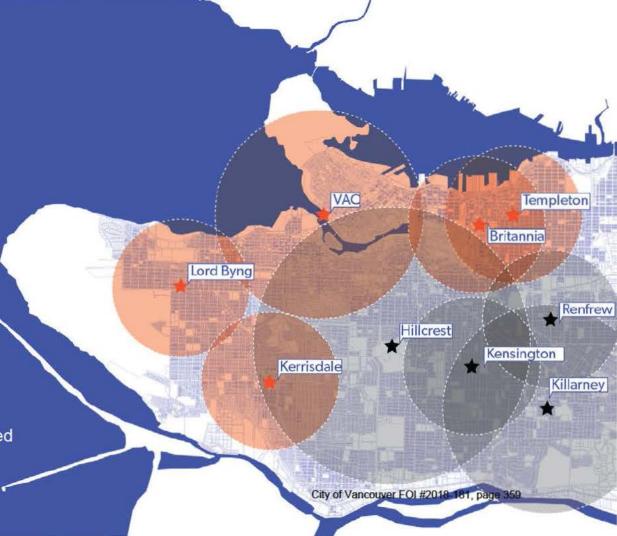
Determine "What's working..."

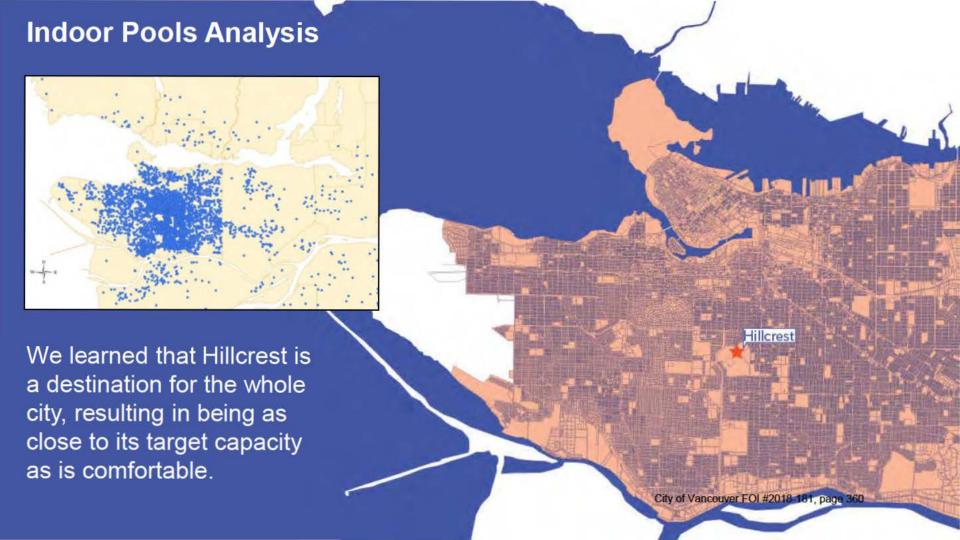
The pools that are the newest, or have had significant investment (Renfrew, Killarney, Hillcrest) are the best utilized and most financially efficient.

Indoor pool use has increased since these investments (from 2.4 to 3.4 swims/capita).

Significant changes recommended

No significant changes recommended





Indoor Pools Analysis

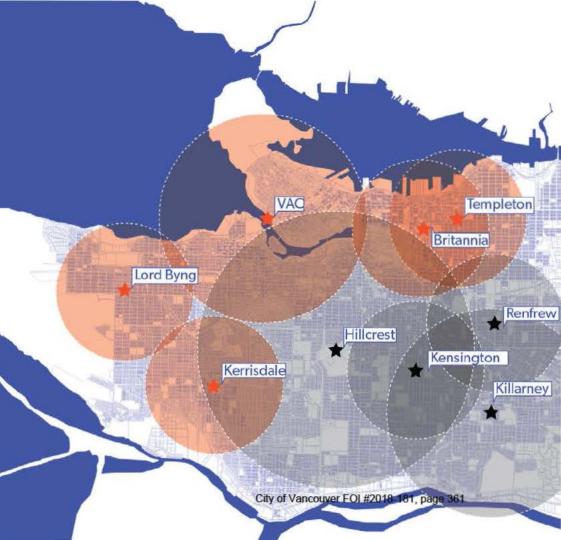
Determine "What's not working..."

The indoor pools approaching the end of their functional lifespan are the most underutilized, least efficient, and have the highest subsidy per swim (VAC, Kerrisdale, Brital Lord Byng, Templeton).

They make up only 34% of all visits to indoor pools.

Significant changes recommended

No significant changes recommended



Subsidy per swim*



- Subsidy per swim at newer/renewed facilities is \$1 - \$1.75.
- Subsidy per swim at pools reaching the end of their functional lifespan is \$2.15 - \$4.35.

Energy Use Intensity



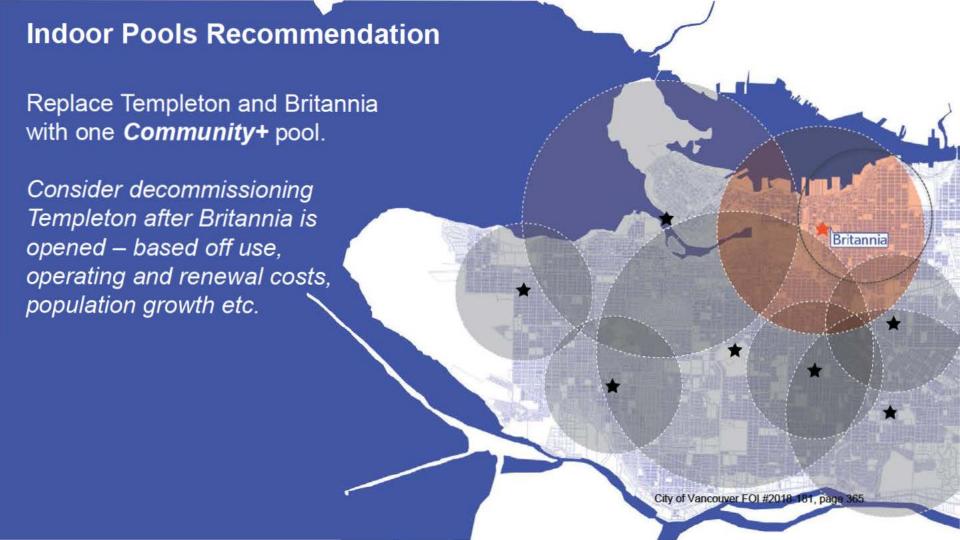
- Utilities are typically 10 15% of a pool's operating expenses.
- Co-located facilities are less energy intensive.
- Newer facilities, utilizing newer technologies, are less energy intensive.
- Pools with deep water or high ceilings are more energy intensive.

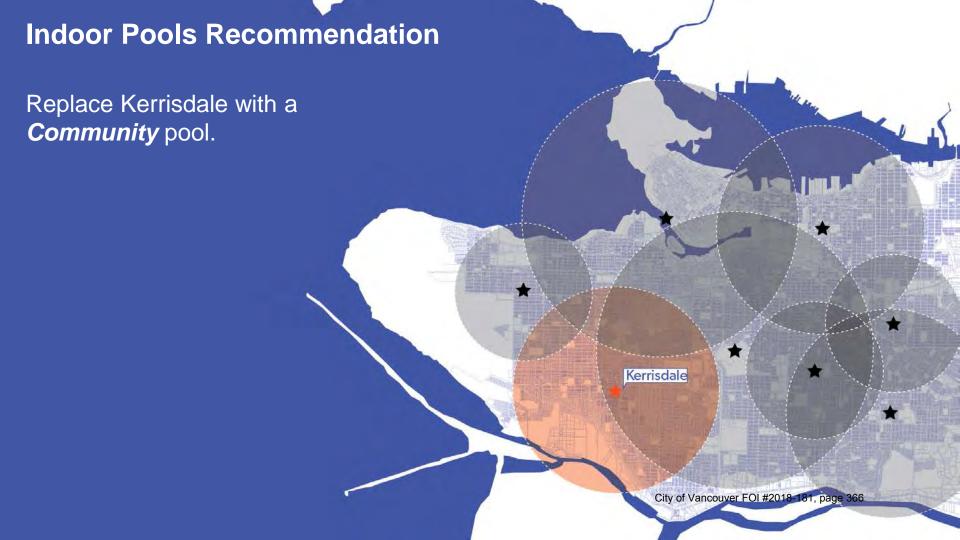
Indoor Pool Replacements/Consolidations

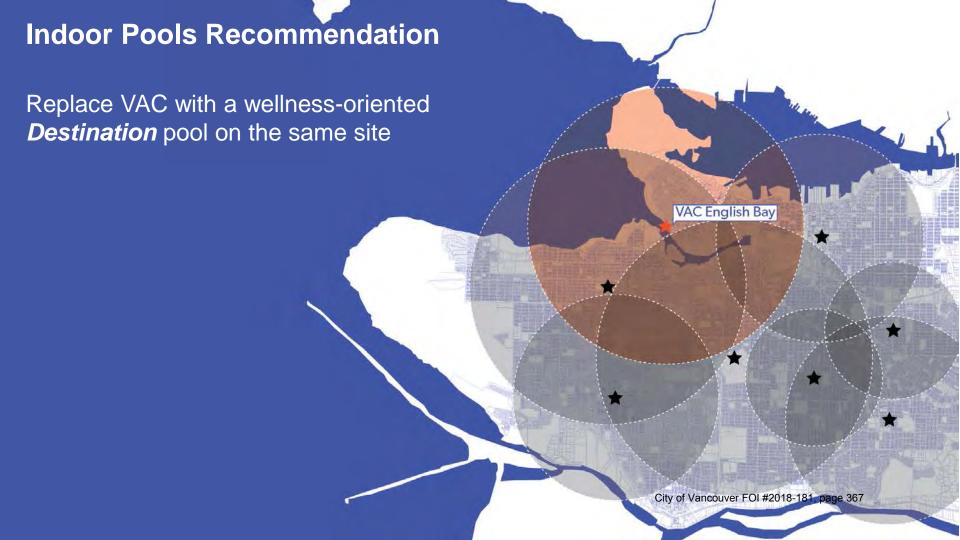


All pools proposed for replacement are at end of their functional life cycle, and all have public pressure.

Pool	Constructed	Renovated	Recommendation
Vancouver Aquatic Centre	1974		Replace
Templeton	1974		Consolidate/ consider decom
Kensington	1979		Upgrade for adaptive swimming
Lord Byng	1979		Consolidate/ consider decom
Kerrisdale	1955	1996	Replace
Britannia	1975	1998	Replace
Renfrew	1963	1970, 2005	Maintain
Killarney	2006		Maintain
Hillcrest	2011		Maintainpuver FOI #2018-181, page 364



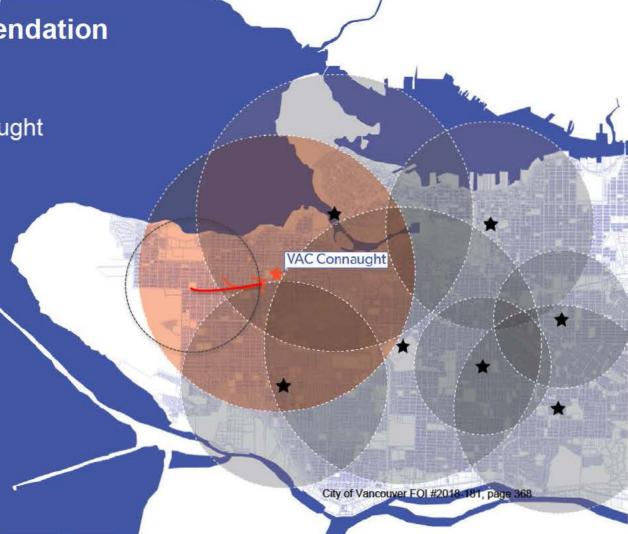


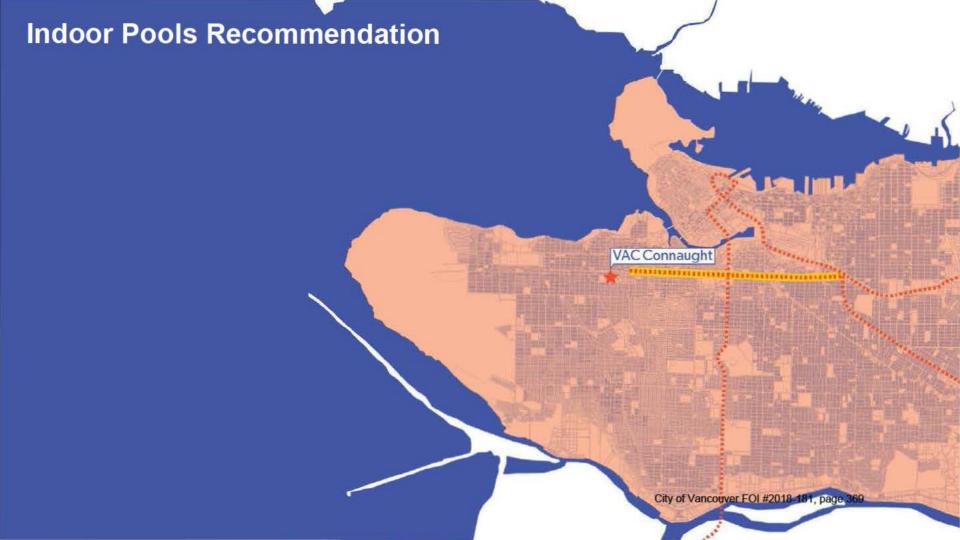




(Destination) pool at Connaught Park, with a sport focus.

Consider decommissioning Lord Byng after Connaught is opened – based off use, operating and renewal costs, population growth etc.





VAC @ Connaught Park



VAC @ Connaught Park

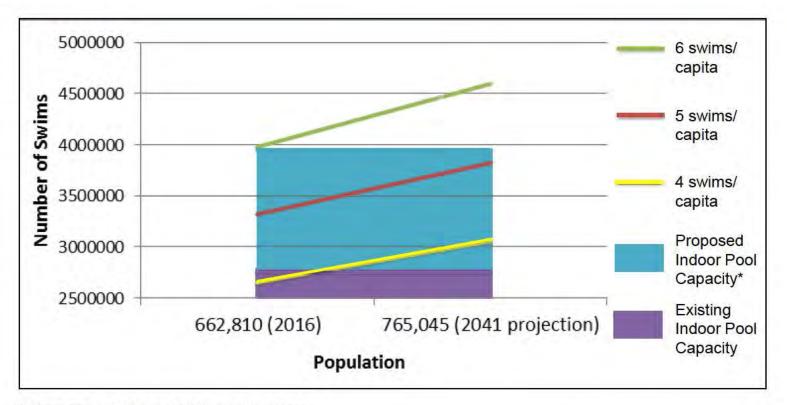


- An initial test fit shows that the pool can be accommodated in a renewed facility complex with minimal effects on park service levels.
- Design and engagement with facility and park users will be undertaken through future study.
- The pool will include sport training and some levels of competition, similar to current VAC pool, as well as a leisure component.

Indoor Pools Vision Variety of aquatic experiences Eileen Dailly across improved geographic coverage and increased capacity. **VAC English Bay** UBC Britannia **VAC Connaught** Renfrew Hillcrest Kensington Kerrisdale Killarney Other facilities YMCA Recommended VPB facilities City of Vancouver FOI #2018-181, page 372 Consider Decommissioning

Capacity





^{*} Does not include potential partnerships.

Balance of Renewal and Growth



- Destination Pool 800,000 swims/year
- Community Pool 400,000 swims/year
- Neighbourhood Pool 200,000 swims/year

Balance of Renewal and Growth



- Approximately 70% of the proposal is renewal and service enhancement.
- Approximately 30% of the proposal is for population growth, based off current projections.
- Staff will assess growth vs renewal during each facility's site planning phase.

Delivery Model



- Focus on Park Board facilities, primarily co-located with rinks and community centres.
- Testing a partnership model.

Approach



- Co-locate facilities with rinks and community centres.
- Move away from neighbourhood scale pools to offer greater diversity of experiences.
- Plan to decommission or replace older pools, which are operationally less efficient, require higher operating subsidies and are less popular with most users.

Indoor Pools



1980	1985	1990	1995	2000	2005	2010	2015	2020
1979			1996	1998	2005 2006	2011		
New Pools At Kensington & Lord Byng			Kerrisdale Renovation		Renfrew Renovation	New Pool At Hillcrest	TODAY	
				ritannia enovation	New Pool at Killarney			

Indoor Pools: Sequencing Relationships



Britannia is contingent on phasing and funding.



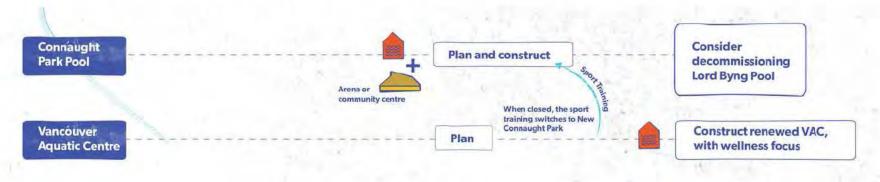
Kerrisdale requires site planning for the whole complex.



Indoor Pools: Sequencing Relationships



VAC is expressly linked to the new Connaught Pool.



Indoor Pools: 10 Year Plan



2019 2023 2027

Britannia replacement Pool (within CC Renewal)

Kensington Pool Accessibility Upgrade

New Connaught Pool (within rink and/or CC renewal)

VAC replacement pool

Indoor Pools: 10 Year Plan



2019

2023

Britannia replacement Pool (within CC Renewal)

Kensington Pool Accessibility Upgrade

New Connaught Pool (within rink and/or CC renewal)

VAC replacement pool

2027

Future: Kerrisdale Pool replacement (within rink and/or CC)

Feasibility and Site
Planning Study to occur
with Kerrisdale Community
Planning.

Risks



- Mechanical failure at older pools.
- Structural failure at older pools VAC is seismically at risk.

10 Year Capital Costs



Pool	Capital Cost	Cost Context	
Britannia Pool	\$40M	Within CC renewal, phasing unknown + Underground Parking Premium	
Kensington Pool accessibility renovation	\$2 - 4M		
Connaught Pool	\$75M	CC renewal: \$30 – 50M Arena renewal: \$30 – 40M + Underground parking premium	
Vancouver Aquatic Centre	\$70M	Requires Connaught to be open prior to rebuild	
Kerrisdale Pool and CC Site Planning	\$400,000	Undertake with community planning	
Total	~\$190M	Aquatics costs only. Assumes VAC	

construction is Prolypteder FOI #2018-181, page 384

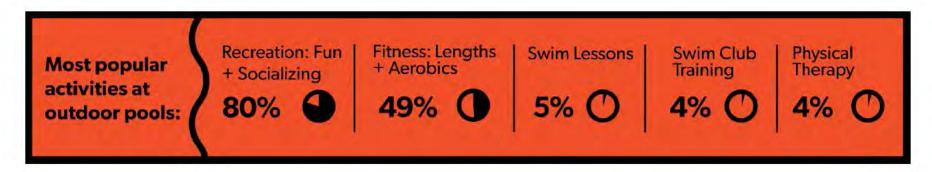
^{*}Pending Capital Plan Approval



Approach



The 2017 Strategy balances recreation and fitness through a range of outdoor pool facilities and experiences.



Context











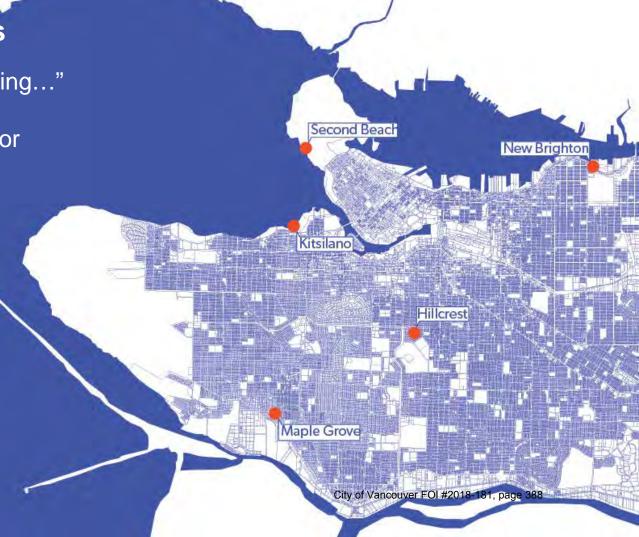
Outdoor Pool Analysis

Determine "What's not working..."

change rooms at all outdoor pools are inadequate

 concession stands/food services for all outdoor pools could be improved

inadequate shade



Recommendations – Existing Pools



- Continue to invest in renewal and revitalization of existing pools to keep them as gems within the system.
- Upgrade change rooms.
- Consider concession stands/food services through the separate Park Board Concession Strategy.
- Integrate hot tubs at New Brighton, Kitsilano and Second Beach Pools.

Outdoor Pools Analysis

VPB facilities

Other facilities

4km radius shown, no previous standard for outdoor pools.

Burnaby's Central Park provides outdoor fitness swimming.

Gap for outdoor leisure swimming in south Vancouver.



Criteria on locating outdoor pools



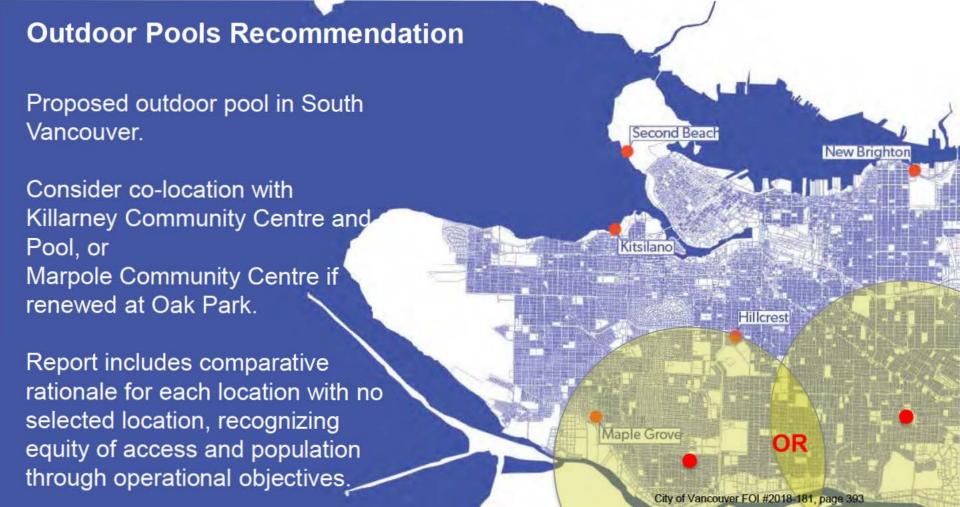
Co-locate outdoor components with indoor pools, rather than stand-alone neighbourhood outdoor pools.

- More swim opportunities and swim participants
- Lower subsidy required per swim
- Extended outdoor season
- Shared staff guarding, maintenance customer service
- Shared operations admissions, marketing, program development
- Shared infrastructure facility, change rooms
- Shared mechanical systems
- Access to services, amenities and features City of Vancouver FOI #2018-181, p.

Additional criteria on locating outdoor pools



- Prioritization given to service area gaps south-central and south-east Vancouver.
- Emphasis on providing a range of experiences across the system including leisure swimming and water play, not exclusively fitness swimming.
- The outdoor pool system is further supplemented by other outdoor aquatic amenities.





Outdoor Pools: 10 Year Plan



2019 2023 2027

New South Vancouver Outdoor Pool (Killarney or Marpole)*

Renewal and optimization of existing outdoor pools including change rooms

Replacement of beach change rooms/washrooms

Outdoor Pools: 10 Year Plan



2019

New South Vancouver Outdoor Pool (Killarney or Marpole)* 2023

2027

Timing Unknown:

- Trout Lake Improvements
- Fraser River Natural Outdoor Pool

Renewal and optimization of existing outdoor pools including change rooms

Replacement of beach change rooms/washrooms

Unknown Timing



 Trout Lake Improvements are tied to the John Hendry Master Plan and water quality improvement work by the Park Board and CoV engineering.

 A natural outdoor pool along the Fraser River is contingent on land acquisition and health authority permitting.

10 Year Capital Costs

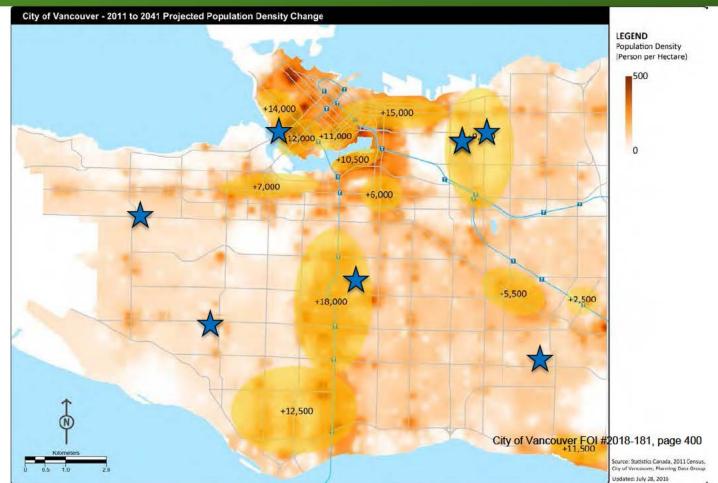


Pool	Capital Cost	Cost Context
South Vancouver Outdoor Pool	\$6 - 9M	Timing pending location decision
Renewal and upgrade of existing outdoor pools	\$26M phased work	Ongoing – investment in each upcoming capital plan
Renewal and upgrade of existing beach change rooms	\$3 – 5M per beach	Ongoing – investment in each upcoming capital plan
Total	Up to \$50M - 70M	Some renewals may occur beyond 10 years.





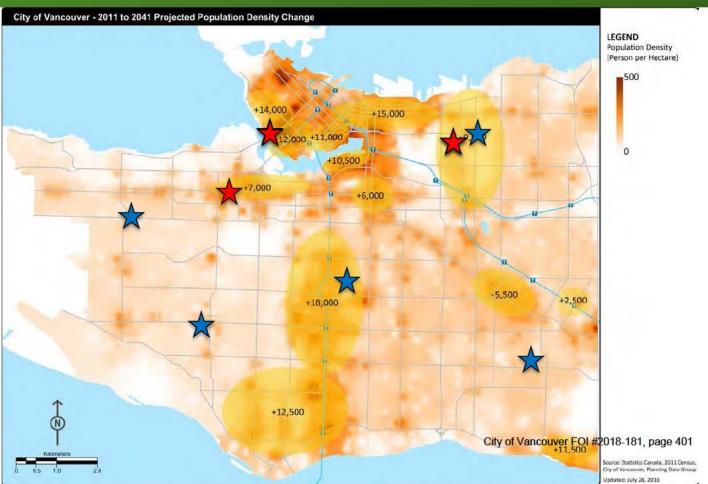
★ Existing Indoor Pools





★ Existing Indoor Pools

★ 10 Year Plan – New / renewed

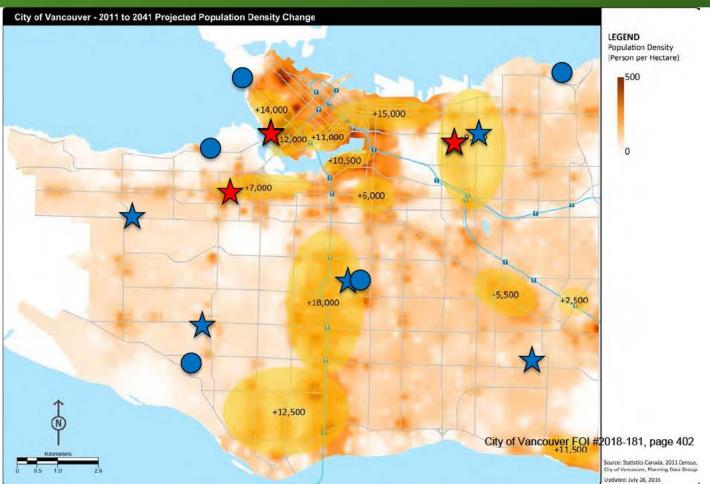




Existing Indoor Pools

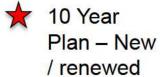
★ 10 Year Plan – New / renewed

Existing Outdoor Pools – renewals

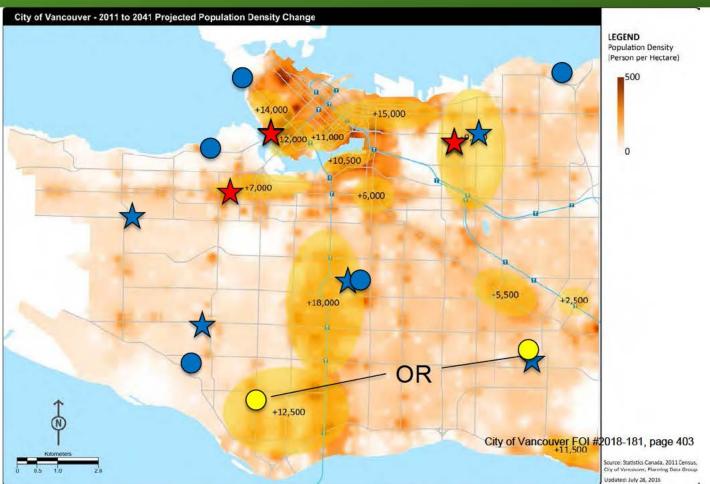








- ExistingOutdoorPools –renewals
- 10 YearPlan NewOutdoorPool





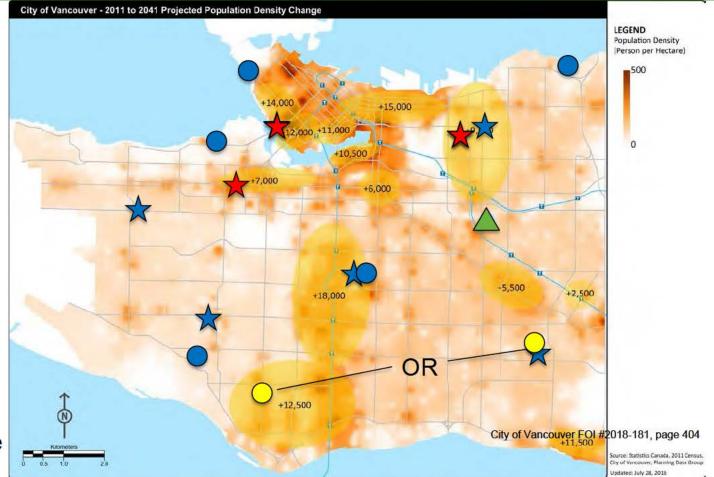
Existing Indoor Pools

★ 10 Year Plan – New / renewed

Existing Outdoor Pools – renewals

Outdoor
Pool

▲ Trout Lake







Innovation

"Non-traditional" aquatic amenities that add opportunities for recreation, fun and relaxation.



A combination of temporary and permanent recommendations.



Build a harbour deck for improved access to our inlet.



Provide wellness amenities, connected with existing and future pools.



Provide play structures in the ocean at existing beaches.





Add outdoor hot tubs to outdoor pools that aren't co-located with an indoor pool or hot tub.



Build a naturally-filtered outdoor pool for botter connection to nature.



Build destination spray parks for fun and cooling aquatic experiences in urban areas.

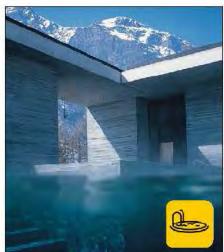


Assess feasibility of a floating pool in False Creek.



Create urban beaches for relaxation and play.















Innovation Costs



Aiming for 1 innovation per capital plan, exploring partnerships:

- Urban Beach each \$25,000
- Ocean Play (Wibit "Sports Park") \$250,000
- Floating Pool cost TBD
- Destination Spray Park \$1 3M
- Harbour Deck (with pontoon system) up to \$9M



Next Steps



- Finalize Report to the Board November 27th
- Seek Board Approval December 11th

