Greetings Mayor and Council,

The attached memorandum from Gil Kelley, General Manager of Planning, Urban Design and Sustainability is provided in response to the recent public feedback sent to Council regarding the potential for animal testing at the proposed New St. Paul’s Health Centre, which is currently subject of a rezoning application at 1002 Station Street.

- Animal testing presently occurs at sites in the City of Vancouver, such as at the existing St. Paul’s Hospital, at other hospitals and in other buildings where laboratory use exists.
- The activity is not regulated by the City of Vancouver, as this is the responsibility of senior government jurisdictions.
- Staff do not intend to bring forward for Council’s consideration any regulation with respect to animal testing in conjunction with the New St. Paul’s rezoning application.
- In accessing the matter, staff asked the applicant, Providence Health Care Society, to provide a response and an overview of the regulatory framework in which the society works in association with UBC to ensure humane treatment for all animals used in medical research. A copy of that response is enclosed.

Thank you,
Paul

Paul Mochrie | Deputy City Manager
Office of the City Manager | City of Vancouver
paul.mochrie@vancouver.ca
604.873.7666

The City of Vancouver acknowledges that it is situated on the unceded traditional territories of the Musqueam, Squamish, and Tsleil-Waututh peoples.
MEMORANDUM

TO: Mayor and Council

CC: Sadhu Johnston, City Manager
    Paul Mochrie, Deputy City Manager
    Lynda Graves, Administration Services Manager, City Manager’s Office
    Rena Kendall-Cruden, Civic Engagement and Communications Director
    Katrina Leckovic, City Clerk
    Neil Monckton, Chief of Staff, Mayor’s Office
    Alvin Singh, Communications Director, Mayor’s Office
    Anita Zaenker, Chief of Staff, Mayor’s Office
    Jeff Greenberg, Senior Solicitor - Development Projects, Legal Services

FROM: Gil Kelley, General Manager of Planning, Urban Design and Sustainability

SUBJECT: Response to animal testing correspondence received in relation to the New St. Paul’s Hospital rezoning application

This memorandum is provided in response to the correspondence Council has recently received from various members of the public regarding the potential for animal testing at the proposed New St. Paul’s Hospital, which is currently the subject of a rezoning application at 1002 Station Street (the “Rezoning Site”). The application is expected to be brought forward for Council consideration this fall.

Animal testing presently occurs at sites in the City of Vancouver, such as at the existing St. Paul’s Hospital, at other hospitals and in other buildings where laboratory use exists. The activity is not regulated by the City of Vancouver. The correspondents are requesting that the City use its regulatory powers over land use to prohibit animal testing as permitted uses.

Animal testing is currently regulated under senior government jurisdiction.

In analyzing the correspondence from those opposed to animal testing being a permitted use of the Rezoning Site, staff asked the applicant, Providence Health Care Society (“PHC”), to provide a response to the May 14, 2019 letter to Council from the "Rezoning for the Animals" Campaign. The attached response from the Providence Redevelopment Team provides an overview of the existing regulatory framework in which PHC works in association with UBC to ensure humane treatment for all animals used in medical research.
Laboratory uses, including animal testing, are proposed to be permitted in the forthcoming CD-1 By-law for the Rezoning Site. After discussions with PHC, staff are satisfied that the activity is responsibly regulated by other bodies. If Council determines the need to create policy regarding animal testing in Vancouver, then it is recommended that the issue be further studied and brought forward comprehensively to apply equally to all sites within the city.

Gil Kelley, FAICP
General Manager, Planning, Urban Design and Sustainability
604.873.7456 | gil.kelley@vancouver.ca

Attached: Letter from Providence Health Care Redevelopment Team dated July 18, 2019
Dear CoV Planning Department:

Providence Health Care (PHC) acknowledges the letter dated May 14th, 2019 referencing the, “Rezoning for the Animals” Campaign, and would like to provide the following response:

PHC and our associate partners are committed to the highest standards for the ethical and humane treatment of animals used for research purposes. It is important to note that animal research in Canada is highly regulated and in the case of the Canadian Council on Animal Care (CCAC), is monitored by an impartial third party formed for the benefit of the animal. The information below details both legislation and regulatory bodies that oversee the animal research process:

**Canadian Legislation and Policies**

Under the *Constitution Act 1867*, the federal government does not have the jurisdiction to legislate experiments involving animals. Animal experimentation falls, instead, under provincial jurisdiction. However, there are some areas in which the federal government has influence over animal-based science:

- Sections 444 to 447 of the *Criminal Code of Canada* protects animals (in general) from cruelty, abuse, and neglect.

- CCAC certification is a condition for all institutions that receive funding from the federal granting agencies (Canadian Institutes for Health Research [CIHR] and the Natural Sciences and Engineering Research Council [NSERC]) for animal-based projects. (See the *Agreement on the Administration of Agency Grants and Awards by Research, Section 4.4 "Research Involving Animals"*).

- **Clause A9015C of the Public Works Standard Acquisition Clauses and Conditions Manual** imposes conditions related to the care of research animals in all federal government-awarded contracts, including the requirement for the institution involved to hold a **CCAC Certificate of GAP – Good Animal Practice**.
In addition to the above legislation, animal research by our associate partner, UBC, is overseen at multiple levels.

**FUNDING AGENCIES**

In order to receive funding from granting agencies, such as the Tri-Agency in Canada (NSERC/CIHR/SSHRC) projects are reviewed in a competitive environment by a panel of experts to determine the scientific merit of the proposed project and its methodology.

**UBC ANIMAL CARE COMMITTEE**

The UBC Animal Care Committee (ACC) is mandated to safeguard the welfare of animals involved in research and teaching at UBC and at all affiliated locations. The Committee is responsible for ensuring that all UBC animal researchers conform to the mandatory guidelines of the Canadian Council on Animal Care.

The ACC reports to the Vice-President, Research & Innovation Office, and its membership includes representatives from the general public and from a number of UBC departments that may or may not involve animals in research.

**CANADIAN COUNCIL ON ANIMAL CARE (CCAC)**

The CCAC is the national body responsible for setting, maintaining and overseeing the implementation of high standards for animal ethics and care in science throughout Canada. All users of animals must complete CCAC training, and the CCAC monitors and inspects UBC animal care facilities on a regular, ongoing basis.

**POST-APPROVAL MONITORING**

Once approved by the ACC, research protocols are subject to annual reviews by the ACC, as well as routine audits through the post-approval monitoring program. A Continuing Review team which includes a full-time veterinarian is assigned to monitor and continuously review the progress of research protocols and care of animals, as part of UBC’s post-approval monitoring program.

**UBC VETERINARIANS**

UBC veterinary staff regularly visits all UBC animal research facilities to observe and advise on animal research conduct, advise on administering anesthetics and analgesics (painkillers) and are available for animal care including 24-7 emergency services.

Six veterinarians are involved in the care of UBC animals

**ANIMAL WELFARE LAWS**

UBC must comply with provincial and federal Cruelty to Animals legislation and may be investigated by the relevant enforcement agencies.
WHISTLE-BLOWING

It is the responsibility of everyone working with animals at UBC to ensure adherence to approved animal care protocols. In addition to regular veterinarian visits and external audits, UBC has a “whistleblower” process for identifying non-standard animal care practices. Anyone witnessing questionable animal use conduct may report anonymously to the UBC Director of Animal Care who will personally investigate the matter. Individuals may also report concerns to any UBC veterinarian or to the Animal Care Committee.

University discipline options include immediate closure of a research facility.

As the information above suggests, any organization seeking to perform research must undergo rigorous approval and compliance processes to ensure any animals used are handled ethically. We encourage anyone seeking additional information about the animal research process to contact the CCAC at ccac@ccac.ca

Sincerely,

[Signature]

Shaf Hussain
Vice President
Public Affairs, Communications, and Stakeholder Engagement
Providence Health Care