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Date: 3/4/2020 6:47:09 PM

Subject: 2020 Federal Budget Consultation Submission

Attachments: Letter to Minister Morneau 2020 Federal Budget Consultation Submission.pdf

Federal Budget Priorities and Funding Recommendations.pdf

### Greetings Mayor and Council,

The Mayor has submitted the attached cover letter and City of Vancouver 2020 Budget Priorities and Funding Recommendations document to Finance Minister Morneau. The letter was submitted on March 3, 2020, to inform the federal government's pre-budget consultation in advance of the 2020 Budget.

The City's submission focused on securing funding for our top priorities related to non-market housing, rapid transit, overdose prevention, climate emergency, and Indigenous relations and reconciliation.

Best, Sadhu

Sadhu Aufochs Johnston | City Manager Office of the City Manager | City of Vancouver 604.873.7627 | sadhu.johnston@vancouver.ca

Pronouns: he, him, his



The City of Vancouver acknowledges that it is situated on the unceded traditional territories of the Musqueam, Squamish, and Tsleil-Waututh peoples.



March 3, 2020

The Honourable Bill Morneau, P.C., M.P. Department of Finance Canada 90 Elgin Street Ottawa, Ontario K1A 0G5

Dear Minister Morneau,

# RE: City of Vancouver Submission to the 2020 Pre-Budget Consultation

The federal-Vancouver partnership has never been stronger with your government's bold vision for Canada and support for municipalities to deliver local solutions to national problems including housing affordability, climate change and social inclusion.

In Vancouver we are grappling with a number of critical issues that I am confident can be solved by working in partnership. In the spirit of working together I am pleased to present the City of Vancouver's submission to inform your pre-budget consultation in advance of the 2020 Budget.

Included with this submission, you will find a copy of our 2020–2021 Federal Budget Priorities and Funding Recommendations document, which provides an overview of funding and partnership opportunities across eight priority areas. While all of the projects listed in the budget priorities document are important to make Vancouver livable, affordable and equitable for our residents, I would like to use this cover letter to draw your attention to our top five current priorities, which include:

- building more non-market housing,
- expanding rapid transit infrastructure,
- funding programs and services to end the ongoing overdose crisis,
- addressing the climate emergency, and
- continuing to work towards reconciliation with Indigenous communities.

# **Non-market Housing**

While the federal government has already made historic investments over the last four years to tackle housing affordability, we are still working towards developing a portfolio approach to affordable housing delivery and require an additional federal investment of \$356 million in order to address Vancouver's housing crisis.



Vancouver's top non-market housing priorities in need of federal government funding are:

- New modular homes to reduce street homelessness \$76 million
- Renewal of existing non-market housing \$200 million
- Single-room occupancy building renewal to stem homelessness \$80 million

# **Rapid Transit**

As Vancouver continues to grow our transportation goals are focused on reducing carbon emissions, congestion and commute times. Our top transit priority for meeting these goals is extending the Broadway Subway rail connection from Arbutus Street to the University of British Columbia (UBC).

Seamlessly completing the SkyTrain line all the way to UBC is broadly supported by the public and regional partners. On January 29, 2020, the City signed a historic memorandum of understanding with UBC and the Musqueam, Squamish and Tsleil-Waututh Development Corporation, advocating for the completion of the SkyTrain line. In order for this project to continue, we require funding commitments from the Federal Government to further the business case development.

# **Overdose Prevention**

Vancouver City Council greatly appreciates the recent confirmation from Health Canada that the Vancouver Coastal Health Authority's (VCH) funding application to the Substance Use and Addictions Program was accepted. With this funding, staff can begin to work on the Safer Alternatives For Emergency Response initiative, which will fill a critical gap in the overdose response by implementing a new flexible safer supply model.

While new and innovative programs are having positive effects, Vancouver continues to remain under the public health emergency that was declared in April, 2016, and we need to continue implementing bold policies and programs that improve access to safe supply and reduce the number of overdoses that are having devastating effects in our communities. The Mayor's Overdose Emergency Task force has identified crucial gaps in existing services that serve or indirectly serve vulnerable populations that are at high risk of overdose.

The City is requesting a total of \$4.96 million in federal funding to address the remaining service gaps. The requested funding will allow us to extend hours for existing programs,



supplement Indigenous-led healing and wellness programs, pilot low-barrier employment programs and fund prevention programs for vulnerable youth transitioning out of care.

# **Climate Emergency**

Vancouver City Council declared a Climate Emergency on January 16, 2019, and one of our key priorities is to reduce carbon emissions from existing buildings. There is a significant opportunity for the federal government to take a portfolio approach to funding energy retrofits for buildings with affordable housing. Beginning work on retrofits now will move the market forward and ensure these building are ready when jurisdictions begin to regulate GHG emissions from existing buildings.

In addition to reducing carbon emissions, the City must continue to invest in upgrading and adapting its infrastructure and buildings to become more resilient and able to withstand the impacts of earthquakes and flooding. We require \$5 million in federal funding to move ahead with work related to flood protection measures in 2021-2022.

The City would also like to apply for and use funding from the Disaster Mitigation Fund to increase the resiliency of critical infrastructure in Vancouver, and a decrease in the current \$20 million project funding threshold would enable staff to submit appropriate applications that do not fit within the current threshold. Lowering the threshold will increase municipal governments' ability to use these funds to do critical infrastructure upgrades, including increasing shoreline resiliency, mitigating the impacts of urban heat, and upgrading infrastructure to respond the earthquakes and flooding.

# **Indigenous Relations and Reconciliation**

As a City of Reconciliation, we have made a strong commitment to supporting additional services for local First Nations and urban Indigenous communities. Our top priority in this area is the renewal and expansion of the Urban Native Youth Centre to include childcare and affordable housing. We require \$55 million in federal funding to proceed with this project and can start construction in 2021.

As we tackle our common issues and work to meet shared goals, it is important to recognize that the demand for City services continues to grow in type and scale. Having access to permanent and predictable funding sources in the future will help us plan strategically to try and stay a step ahead on these critical issues in the future.



The City of Vancouver appreciates this opportunity to provide input and ideas to the development of the 2020 Federal Budget. Our City Council and staff look forward to continuing to work with the Government of Canada to provide innovative programs and services that will improve the lives of our residents and make Vancouver a more resilient and sustainable city.

Sincerely,

**Kennedy Stewart** 

Mayor, City of Vancouver



# 2020 Federal Budget Priorities and Funding Recommendations



The City of Vancouver (the City) and the Government of Canada have many shared goals and priorities. As partnerships are central to achieving mutually desired outcomes, it is vital that we work together to continue delivering the results the people we represent expect.

While the federal government has already made historic investments in public transit, social and green infrastructure, and taken bold steps to tackle housing affordability, more partnership and funding opportunities remain. The bilateral agreement signed by the federal and provincial governments in 2018 will allow for unprecedented investments in public transit, recreational and cultural infrastructure in BC. Together we can ensure Vancouver remains livable for all residents by building a healthy environment, accessible public transit and housing that meets residents' needs.

In July 2018, the City approved its 2019-2022 Capital Plan, which outlines investments in the key priority areas of: non-market housing, transportation, childcare, urban health and community infrastructure. The City's four-year plan anticipates \$2.8 billion in capital investments to renew and expand municipal infrastructure. The plan also lays out a long-term infrastructure renewal strategy and funding approach to address the growing need to maintain and renew our critical infrastructure to ensure the resilience of our city.

Given the challenges facing Vancouver and the investments necessary to meet our Capital Plan, the City has identified eight priority areas to guide investments, both in the short- and long-term. This document outlines each of these priority areas, and provides details on the most pressing federal funding and partnership opportunities.

The City's 2020 Priority Areas include:

- 1. Non-market Housing
- 2. Rapid Transit
- 3. Overdose Crisis, Mental Health and Addiction
- 4. Climate Emergency Actions and Resilient Infrastructure
- 5. Indigenous Relations and Reconciliation
- 6. Poverty Reduction
- 7. Childcare and Early Childhood Education
- 8. Community and Cultural Infrastructure

For these projects, the City is proposing a cost sharing structure similar to the *Green Infrastructure and*Community, Culture and Recreation Infrastructure streams of the Canada - British Columbia Integrated Bilateral

Agreement for the Investing in Canada Infrastructure

Program. Projects approved under this program receive minimum contributions from the Government of British Columbia of 33.33% of eligible expenditures and maximum federal contributions of 40% of eligible expenditures per project.



# 2020 Priority Areas and Requests

# NON-MARKET HOUSING

Vancouver's housing market has become one of Canada's least affordable for low- and middle-income earners. Homelessness and housing instability, particularly for renters, has reached a crisis level. The 2019 homeless count identified 2,223 individuals experiencing homelessness in Vancouver - the highest number since the first count was conducted in 2002.

The immediate funding requirement is substantial and it is imperative that all levels of government are receptive to new approaches when working together, including the use of a portfolio approach to non-market housing delivery. Recent studies have also affirmed strong public support for more direct federal funding to the City to deliver non-market housing.

The City and BC Housing are working together to deliver approximately 5,000 social, non-market and supportive homes on City-owned lands over the next 10 years. Support from the federal government is vital to reaching this target, such as the recent federal government commitment of \$184 million to help the Vancouver Affordable Housing Agency, BC Housing and the Community Land Trust construct an additional 1,100 units in nine projects that include temporary modular housing, fixed market rental and housing co-operatives.

The City has identified over 2,000 non-market homes that would greatly benefit from overlaying provincial and federal contributions. Priorities include stabilizing and renewing existing rental housing and building additional temporary and permanent non-market rental housing.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

58 WEST HASTINGS: In addition to the \$38 million contribution of City-owned land and in-kind support, the Province (through BC Housing) and the Vancouver Chinatown Foundation have each committed \$30 million to support this 230-unit project, which includes 115 shelter rate units.

Federal Ask: \$30 million investment from Canadian Mortgage and Housing Corporation (CMHC).

NEW MODULAR HOMES: The City is in discussions with BC Housing to deliver up to 300 additional supportive modular homes which will be expedited to address the growing number of individuals experiencing homelessness in Vancouver. The 2019 provincial budget included \$76 million for new modular housing across the Province contingent on the federal government committing to a similar level of support. In June 2019, the City received a commitment from BC Housing to fund a portion of up to 300 additional supportive modular homes over the next three years. This commitment is also contingent on the federal government making a contribution towards these homes.

#### PORTFOLIO APPROACH TO RENEW EXISTING HOUSING:

Past federal and provincial housing investments on land provided by the City coupled with partnerships with non-profit and co-op housing providers has resulted in the creation of more than 12,000 non-market homes in Vancouver – accounting for over 40% of the entire non-market housing stock in the city.

Many of these homes are now in need of significant repairs, and support from all levels of government is required to maintain this crucial non-market housing stock. In addition, some of these homes have substantial redevelopment potential, which could significantly increase the number of non-market homes on those sites.

Moreover, many homes have land leases with the City which are up for renewal. The City has been working with co-operative and non-profit organizations to secure lease renewals, while also encouraging these organizations to apply for CMHC renovation/development funding. Unfortunately, progress to date has been minimal.

The City has approached CMHC to develop a portfolio approach to renew these 12,000 units, which we believe will maximize opportunities to deliver the right supply of housing in Vancouver. Using this approach, the City would receive grant funding from CMHC to enable us to offer lease holders a package comprised of extended land leases and renovation grants. The Vancouver Affordable Housing Endowment Fund has been created to support this work.

Federal Ask: \$200 million over five years from CMHC to fund the capital costs of renewing approximately 1,250 units.



WOMEN'S LEGACY PROJECT: In May 2019, CMHC approved seed funding of \$150,000 to support initial scoping and planning for this project. Work will begin in Q1 of 2020. A fundamental principle of the Women's Legacy Project is that the guiding principles, objectives, functional programming and design of the project be co-created with the women and communities the project is intended to serve. As a result, the City is striving to create a governance structure that includes partners in a way that contributes significantly to decisions and shares authority, while demonstrating reciprocity. This structure has now been established and the new project steering committee will be able to begin scoping and planning the project early in 2020. When this work is complete, the City will be pursuing a long term partnership with CMHC through an MOU, as well as funding and financing to complete the project.

#### **EMERGING PRIORITIES:**

single Room occupancy Buildings: The City is implementing an SRO Revitalization Strategy to prioritize the purchase/lease and renovation of 10 privately-owned SRO buildings in the City to improve living conditions for low-income tenants. The goal is to work towards a joint investment fund between the City and community partners as well as our provincial and federal partners. The City's recent steps to expropriate two derelict privately-owned SRO buildings for redevelopment as social housing in the Downtown Eastside provides a catalyzing opportunity to embark on this work together. SRO Strategy implementation will ideally be embedded in a multi-lateral Urban Agreement that is linked to health improvements, overdose prevention and increasing economic opportunities for marginalized residents.

Cost Estimate: - \$200 million Federal Ask: \$80 million

# RAPID TRANSIT

Vancouver has seen unprecedented growth in regional transit use. However this has created some significant bottlenecks in our regional transit network. While the Broadway Subway Project will bring much needed capacity connecting the region to the second largest business district in the Province, there will remain a capacity challenge from Arbutus to UBC.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

ARBUTUS TO UBC SKYTRAIN: The City is seeking commitments from provincial and federal governments to support the Metro Vancouver region's remaining unfunded transportation priorities in the Mayors' Council on Regional Transportation's 10-Year Vision, including the Arbutus to UBC SkyTrain.



New funding should match the scale of investment in Canada transit commitments with the same federal/provincial/regional cost-sharing formula.

# OVERDOSE CRISIS, MENTAL HEALTH AND ADDICTION

April 14, 2019 marked three years since the Province of British Columbia declared a Public Health Emergency due to a contaminated drug supply. Vancouver continues to lose lives at an alarming rate. In the last three years, almost 1,000 lives have been lost to overdose deaths in Vancouver, with an estimated 376 lives in 2017, 378 lives in 2018 and over 100 overdose deaths in 2019. Vancouver Fire and Rescue Services have responded to an average of 124 emergency calls per week relating to overdoses in 2019, compared to a weekly average of 101 in 2018. A new multi-lateral approach is needed to address this crisis. The high demand for professional and community first responders has created tremendous pressure for people in both groups.

The Mayor's Overdose Emergency Task Force report highlights several key directions for partnerships and investments in 2019/2020. These include Indigenous healing and wellness; peer-based employment and service organizations; overdose prevention strategies, harm reduction and treatment support; and safe spaces for communities. Consultation with over 50 partner organizations, academics and drug users resulted in the approval of \$500,000 in City funding. In addition to direct funding of identified initiatives, there continues to be a need for de-stigmatization and collaboration amongst different levels of government and community organizations.



#### PRIORITIES AND FUNDING RECOMMENDATIONS:

SAFE SUPPLY: The primary driver of the current overdose emergency is a contaminated and unregulated illicit drug supply. Addressing the toxic illicit supply with safer, accessible alternatives is critical for continued progress in addressing the crisis. Harm reduction initiatives, including Overdose Prevention Sites (OPS) and Opioid Agonist Therapy (OAT), have been effective in reducing the number of overdose deaths. The City calls on the federal government to expand access to safe supply by proactively supporting all doctors, health authorities, provinces and all relevant professional colleges (including physicians and surgeons across Canada) to safely provide regulated opioids or other substances through a free and federally available Pharmacare program.

SUPPORTING EXISTING SERVICES AND ADDRESSING SERVICE GAPS: Given the City's jurisdictional limitations, we require investment and leadership from senior levels of government to address the overdose crisis in a sustained way. Additional investments will address current gaps in overdose prevention services, which include gaps in services outside the Downtown Eastside, and increased hours of operation for existing services, including 24-hour service.

Federal Ask: \$4.96 million in requests from the Mayor's Overdose Emergency Task Force.

Included in this request are:

- \$500,000 in one-time funding to EMBERS for Eastside Works to pilot a program to evaluate and demonstrate the impact of income generation and purposeful activity on people with mental health and addictions;
- \$2.8 million in investments for all agencies in Vancouver offering services to those at risk for overdose death;
- \$1.3 million to the Vancouver School Board to ensure the continuation of the Supporting and Connection Youth (SACY) and SACY Leadership and Resilience Program (LRP) team through the National Crime Prevention Program;
- \$150,000 for three years of funding to McCreary Centre Society to ensure essential prevention initiatives for youth aging out of care provided by the Transition in Resources, Relationships and Understanding Support Together (TRRUST) Collective Impact project are not interrupted during the overdose crisis; and
- \$225,000 for an Indigenous Healing and Wellness program run by the Metro Vancouver Aboriginal Executive Council and Pacific Association of First Nations Women.

#### CANNABIS AS HARM REDUCTION FOR OPIOID USE:

Recent scientific findings have raised the possibility that cannabis might have a beneficial role to play in the overdose crisis. The City is seeking the federal government's support for a clinical research program, to supply and study medicinal cannabis as an alternative to opioids or as a harm reduction strategy for opioid use.

# CLIMATE EMERGENCY ACTIONS AND RESILIENT INFRASTRUCTURE

In January 2019, Vancouver City Council voted unanimously to declare a climate emergency. In addition to climate adaptation measures, the City is committed to reducing greenhouse gas emissions and dependence on fossil fuels through greater energy efficiency and speeding up the transition to renewable energy sources. Vancouver also faces significant risk from earthquakes and the City must continue to invest in upgrading and adapting its infrastructure and buildings to become more resilient. Priorities include reducing carbon pollution from buildings and transportation, providing electrical infrastructure that helps reduce reliance on carbon emitting activities, building a more resilient shoreline, mitigating the impacts of urban heat, and creating upgraded resilient infrastructure to respond to earthquakes and flooding.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

#### REDUCE CARBON EMISSIONS FROM EXISTING

BUILDINGS: The City of Vancouver is working hard to meet our Zero Emissions Buildings goal for both new and existing buildings. Most new buildings being constructed in Vancouver will be near zero emissions after 2022, and we're also pursuing reductions in scope three embodied emissions. Our next big challenge is decarbonizing existing buildings. The federal government can play a pivotal role in this work. We believe there is a significant opportunity for the federal government to couple deep de-carbonization and affordable housing together, with funding provided at a portfolio or program scale. Past experiences have demonstrated that predictable funding is necessary to move the market aggressively forward to ensure buildings with affordable housing are ready when jurisdictions begin to regulate GHGs in existing buildings.

GREEN BUILDINGS: Support the continued rapid decrease in regulated limits for greenhouse gas emissions in Vancouver's new construction by providing incentives and tax exemptions for key building components such as high efficiency heat pumps, heat recovery ventilators, thermal break technologies, windows, doors, and air tightness. Rapidly expand incentives for high performance, cost effective and attractive new buildings that meet the highest step of the Energy Step Code or Passive House.



RENEWABLE ENERGY: While British Columbia has very clean electricity, thermal energy for heating and hot water is still predominately sourced from fossil fuels and is the source of more than 50% of the CO2 emissions in Vancouver. In addition to green buildings, low carbon district heating systems, such as the False Creek Neighbourhood Energy Utility (NEU), result in significant reductions to CO2 emissions by utilizing local renewable energy resources (e.g. waste heat recovered from sewage).

Cost Estimate: - \$42 million (\$15 million for expansion of sewage heat recovery capacity, plus \$27 million for new distribution and plant infrastructure to expand the NEU).

City Commitment: - \$14 million Provincial Ask: - \$14 million Federal Ask: - \$14 million

ELECTRIC VEHICLES: To align with the Province's CleanBC Plan commitments, convert approximately 30 medium, and heavy-duty vehicles in the City's fleet to renewably-powered transportation; install 40-50 publicly accessible EV charging stations across Vancouver; and support the deployment of charging infrastructure in existing multi-unit residential buildings.

Cost Estimate: - \$10 - \$15 million City Commitment: - \$4 - \$9 million

Provincial Ask: - \$4 million Federal Ask: - \$2 million

**SEWER SEPARATION:** Guided by the Sewer Utility Renewal Program for aging infrastructure and supported by the Rain City Strategy, the City seeks to replace 5 km of aging combined sewer pipes with 10 km of separated pipes (one for rainwater and one for wastewater) over the next two years, representing a 25% investment increase over current levels. The investment would further contribute to cleaner water in Burrard Inlet, False Creek and English Bay.

Cost Estimate: - \$20 - \$25 million

City Ask: - \$7 - \$12 million Provincial Ask: - \$5 million Federal Ask: - \$8 million



BLUE-GREEN SYSTEMS AND DISTRICT-SCALE GREEN RAINWATER INFRASTRUCTURE: The City is striving to create a citywide network of intensified green rainwater infrastructure corridors as part of delivering core water infrastructure services to serve growth, mitigate overland flood and urban heat vulnerability, and to help transition and adapt our current systems to be more climate resilient, multi-functional and cost-effective. These blue-green systems are an approach that integrates nature-based solutions and engineered water management systems to support combined sewer overflow and stormwater pollutant mitigation, climate resilience, public health, placemaking, walking and cycling. Central to the approach is the use of green rainwater infrastructure that uses vegetation, soils and engineered elements to slow down, absorb, infiltrate, evaporate and remove pollutants from urban rainwater run-off, Priority projects under development include the Alberta Street Blue-Green System and Columbia Park Renewal (\$19 million), Broadway Corridor Blue-Green Systems and Engineered Wetland (\$10 million) and the St. George Rainway (\$2 million).

Cost Estimate: - \$31 million
City Commitment: - \$11 million
Provincial Ask: - \$10 million
Federal Ask: - \$10 million

**SEA LEVEL RISE PROJECTS:** Construct flood protection measures in East Fraser Lands (Fraser River) as climate change adaptation projects. Construction anticipated to start in 2021 or 2022. To engage the public, the City will host a Sea Level Rise Design Challenge about innovative flood protection designs.

Cost Estimate: - \$13 million
City Commitment: -\$5 million
Provincial Ask: - \$3 million
Federal Ask: - \$5 million



# INDIGENOUS RELATIONS AND RECONCILIATION

On July 8, 2014, the City was designated a City of Reconciliation as a step towards forming a sustained relationship of mutual respect and understanding with local First Nations and the urban Indigenous community. Our long-term goals are to strengthen local First Nations and Urban Indigenous relations; promote Indigenous arts, culture and awareness; and to incorporate Indigenous perspectives in the delivery of City services. In alignment with these goals our Indigenous budget priorities include additional services for local First Nations and urban Indigenous communities, including healing and wellness centres, non-market housing, and youth centres.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

URBAN NATIVE YOUTH CENTRE: Renew and expand the existing facility located in the Grandview-Woodland community. The proposed project is a multi-story mixed-use development which will include the Native Youth Centre, childcare and approximately 180 affordable housing units. Construction can start in 2021. CMHC approved seed funding of \$150,000 to support initial scoping and planning for the project.

Cost Estimate: - \$102 million (excludes Urban Native Youth Association (UNYA) and City land contribution).

Provincial contribution under discussion: \$47 million

Additional funding required from provincial and/or federal governments: - \$55 million

INDIGENOUS HEALING CENTRE: Capital funds are needed for the development and construction of an Indigenous Healing Centre operated by Vancouver Native Health Society (operations funded through Vancouver Coastal Health) within an Indigenous-led mixed use project at 52-92 East Hastings. The Aboriginal Land Trust (ALT) is proposing to develop the overall project in partnership with Lu'ma Native Housing and Vancouver Native Health Society on a long-term land lease from the Provincial Rental Housing Corporation (PRHC) to "serve people in need with hope and with Indigenous ways of knowing and being" in the Downtown Eastside. The Healing Centre facilities will provide a wide range of health and wellness services to the community, as well as education, cultural awareness, and space to practice Indigenous culture. The proposed project also includes a food centre, supported housing units (53), Indigenous family housing (58), and demonstrates reconciliation through Indigenous culture, connection to the land, and Indigenous leadership and design.

Federal Ask: \$18 million



# POVERTY REDUCTION

Nationally Vancouver has the second highest gap in income between rich and poor, with more than 10% of the working-age population considered working poor. Poverty disproportionately affects certain communities in Vancouver, often as the result of historical dispossession, systemic racism and inequality. With the cost of living increasing and wages staying relatively stagnant, an increasing number of people are struggling to make ends meet across Vancouver. This has resulted in complex inter-related issues such as homelessness, mental health and substance use.

Our city also has a significant deficit in childcare spaces. As of December 2018, only 38% of the total childcare needed in the city for 0-4 year olds is being met. Families with children between 0-2 years old are the most poorly served, with only 19% of the need being met.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

**URBAN AGREEMENT:** The City is seeking a formal five-year, multi-lateral Urban Agreement with regional, provincial and federal governments to systemically address poverty reduction, homelessness and complex mental health and substance use issues.



# CHILDCARE AND EARLY CHILDHOOD EDUCATION

Early childhood education is a key factor in building foundational life skills. Access to affordable, quality childcare is also fundamental to women's equity, a productive labour force, and affordability for families. High costs of housing, coupled with child care costs, place significant strain on families.

As of September 2019, only about 40% of the total childcare needed in the city is being met, leaving roughly 60% of households in need. Vancouver is also home to a large urban Indigenous population, and yet early childhood education and childcare supporting Indigenous culture and communities is largely absent and systematically underresourced. The request below highlights suggested federal investments in urban Indigenous child supports that would be in addition to important and existing investments in First Nations communities. Further, about 36% of Vancouver's children are identified as being vulnerable and not ready to enter kindergarten (UBC Early Human Learning). While a universal vision for quality and affordable childcare is an important vision to maintain, this request will provide fully funded child care spaces in areas that are the most in need and where child vulnerability rates are the highest.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

URBAN INDIGENOUS CHILDREN AND FAMILIES: Fund the development, capital construction, programming and ongoing operations of an Indigenous children and family centre that includes 69 childcare spaces, as well as other programing and services for urban Indigenous families. This project will also serve as a 'centre of excellence' to help share resources and build capacity and cultural competency of childcare and other early childhood education services.

Federal Ask: \$15 million

Fund a separate stream of childcare operating funding, and childhood education supports, including quality child minding that includes cultural supports and services for parents. Current family programs at existing centres and programming sites are overstretched and inadequately resourced. Needs include: building administrative capacity; attracting, retaining, and training staff; developing culturally appropriate programing; and creating wraparound supports for families.

Federal Ask: \$3 million/year (ongoing)

#### OPERATING INVESTMENT FOR EXISTING CHILDCARE

SPACES: The Province recently launched the Universal Child Care Prototype Sites program, committing \$60 million (until 2020) to operationalize the \$10/day universal childcare plan. Seven of the 53 prototype sites are located in Vancouver and evidence demonstrates significant impacts for children and families. Additional federal dollars will support about 500 children in an additional seven centres in areas of highest vulnerability.

Federal Ask: \$4.2 million/year (ongoing)

CAPITAL AND OPERATING INVESTMENT FOR NEW CHILDCARE SPACES: The City recently signed an MOU with the Province for \$33 million to add to the City's investment of \$123 million over the next three years to deliver 2,200 new childcare spaces. These investments only close the existing 17,000 space gap by about 15%. Combined provincial and federal contributions between 2019-2022 that match the City's capital contribution of \$123 million, will help to create an additional 1,300 spaces. While additional spaces are needed across the city, federal funding will target communities with the highest levels of child vulnerability. In order to bring new City-facilitated childcare centres in-line with the \$10/day universal childcare plan, ongoing operating investments of approximately \$600,000 per year, per centre will be required beginning at the operational start date of each new centre.

Cost Estimate: - \$250 million City Commitment: \$123 million Provincial Commitment: \$33 million

Federal Ask: \$90 million for Capital – over four years; - \$600,000 per year, per new centre (ongoing).



# COMMUNITY AND CULTURAL INFRASTRUCTURE

Vancouver is growing steadily, with 5,000 to 6,000 new residents per year. This growth requires the addition of new infrastructure and facilities to maintain an acceptable level of service for residents and businesses. Priorities include renewing and enhancing community and cultural facilities across the city.

#### PRIORITIES AND FUNDING RECOMMENDATIONS:

MARPOLE LIBRARY AND CIVIC CENTRE: Redevelopment of library (built in the 1970s) and construction of Civic Centre, creating approximately 54,000 square feet of community space, including childcare. Design phase is underway. Construction is anticipated to start in 2022 or 2023.

Cost Estimate: - \$80 million (including housing)

City Commitment: - \$20 million Provincial Ask: - \$30 million Federal Ask: - \$30 million

MARPOLE COMMUNITY CENTRE: Reconstruct and expand the community centre (built in the 1940s) creating approximately 57,000 square feet of community space, including childcare and an outdoor pool. The design phase is underway. Construction is anticipated to start in 2022 or 2023.

Cost Estimate: - \$60 - \$65 million City Commitment: - \$15 - \$20 million

Provincial Ask: - \$20 million Federal Ask: - \$25 million

BRITANNIA COMMUNITY CENTRE: Reconstruct East Vancouver's largest community centre which includes a library, swimming pool, ice rink and Indigenous arts spaces. Construction can start in 2021.

Cost Estimate: - \$100 million City Commitment: - \$27 million Provincial Ask: - \$33 million Federal Ask: - \$40 million **SUNSET SENIORS CENTRE:** Construct a new facility of approximately 10,000 square feet adjacent to the existing community centre (rebuilt in 2007). Project planning has been completed and construction can start in 2020 or 2021.

Cost Estimate: - \$10 - \$12 million City Commitment: - \$2 - \$4 million

Provincial Ask: - \$4 million Federal Ask: - \$4 million

VANCOUVER ART GALLERY (VAG): Relocate the VAG to a new downtown site (about 1 km east of current location), which the City is contributing and build a new 300,000 square foot facility with increased exhibition and educational space.

Cost Estimate: - \$350 million (excluding land)

City Commitment: Land Contribution - \$60 million

Provincial Ask: - \$50 million in addition to the current \$50 million already contributed

Federal Ask: - \$100 million

ARTS INFRASTRUCTURE FUND: Explore a partnership with the provincial and federal governments to establish an Arts Infrastructure Fund to secure funding for capital projects of local, provincial and national significance and to provide affordable live/work/production space for artists.