

From: **"Mochrie, Paul" <Paul.Mochrie@vancouver.ca>**

To: **"Direct to Mayor and Council - DL"**

Date: 11/19/2023 8:21:02 PM

Subject: Memo for Mayor and Council - Broadway Subway Project Supportive Policies Agreement

Attachments: PDS - SPA memo for Mayor and Council - Nov 15 2023_.pdf
2023-10-23 Broadway SPA Annual Report.pdf
Attachment 1 - 2023 Broadway SPA Annual Report.pdf

Dear Mayor and Council,

Please see attached memo from Doug Smith and Lon LaClaire regarding the Broadway Subway Project Supportive Policies Agreement (SPA). The SPA outlines City and TransLink policies and plans within the Broadway Corridor that will support the success of the Broadway Subway Project.

In summary:

- A Supportive Policies Agreement (SPA) is required for all major transit projects within Metro Vancouver with the Broadway Subway Project SPA being the first of its kind signed in 2018.
- SPA Annual Reports provide updates on progress towards SPA commitments, which are generally on track.
- Key achievements over the past year include the completion of a City of Vancouver led public land holdings analysis and the initiation of TransLink's Burrard Peninsula Area Transport Plan.

The draft SPA and Annual Report is also attached for your information. If you have any questions, please contact either Doug Smith at doug.smith@vancouver.ca or Lon LaClaire at lon.laclaire@vancouver.ca.

Best,
Paul

Paul Mochrie (he/him)
City Manager
City of Vancouver
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The City of Vancouver acknowledges that it is situated on the unceded traditional territories of the xʷməθkʷəy̓əm (Musqueam), Skwxwú7mesh (Squamish), and səlilwətał (Tsleil-Waututh) Nations.

MEMORANDUM

November 16, 2023

TO: Mayor and Council

CC: Paul Mochrie, City Manager
Armin Amrolia, Deputy City Manager
Karen Levitt, Deputy City Manager
Sandra Singh, Deputy City Manager
Katrina Leckovic, City Clerk
Maria Pontikis, Chief Communications Officer, CEC
Teresa Jong, Administration Services Manager, City Manager's Office
Mellisa Morphy, Director of Policy, Mayor's Office
Trevor Ford, Interim Chief of Staff, Mayor's Office
David Li, Solicitor, Legal Department

FROM: Doug Smith
Acting General Manager, Planning, Urban Design and Sustainability
Lon LaClaire
General manager, Engineering Services

SUBJECT: Broadway Subway Project Supportive Policies Agreement 2023 Annual Report

RTS #: N/A

Dear Mayor and Council,

All major transit projects in Metro Vancouver are required to sign a Supportive Policies Agreement (SPA). A SPA is an agreement in good faith that seeks commitments for actions by the municipality and TransLink but are beyond the direct scope of the rapid transit project delivery. In June 2018, the City of Vancouver and TransLink executed the Broadway Subway Supportive Policies Agreement (SPA), which identifies a range of initiatives by the City and TransLink related to land use, housing, transit, transportation demand management, cycling and walking. The Broadway Subway Project SPA can be found [here](#).

Annual reporting to decision-makers on the SPA takes place in the fall of each year and is focussed on progress towards SPA commitments. Attached to this memo is the most recent 2023 Annual Report and accompanying memo by TransLink. The 2023 Annual Report outlines that the SPA commitments are generally on track including ongoing collaboration between agencies. It also highlights key commitments delivered in the past year including the City's

completion of a public land holdings analysis and TransLink initiating the Burrard Peninsula Area Transport Plan.

TransLink will be presenting the Annual Report and accompanying memo to the Mayors' Council on November 23 and the TransLink Board on December 6 (Mayors' Council agenda packages can be found [here](#) and TransLink Board agenda packages can be found [here](#)). The Annual Report and memo will be posted on TransLink's website in advance of one of these meetings. Until such time as TransLink posts the Annual Report to its website, it is considered confidential and should not be distributed.

If you have any questions or concerns, please contact either one of us.

Regards,



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TO: Board of Directors and Mayors' Council

FROM: Sarah Ross, Vice President, Transportation Planning and Policy
Angus Beaty, Planner, Partner Planning, Transportation Planning and Policy

DATE: October 23, 2023

SUBJECT: Broadway Subway Supportive Policies Agreement – 2023 Annual Report

PROPOSED RESOLUTION:

That the TransLink Board of Directors and the Mayors' Council on Regional Transportation receive this report.

EXECUTIVE SUMMARY

Annual reporting on Supportive Policies Agreements (SPAs) provides a significant opportunity to hold signatories accountable for commitments and actions intended to support major rapid transit investments. The 2023 Broadway Subway SPA Annual Report documents that commitments made by City of Vancouver and TransLink are overall on track, supporting the achievement of outcomes beyond the direct scope of the subway project such as housing and mode share. Highlights of the past year include the completion of the public land holdings analysis for the corridor, key decisions made on Broadway street design, and the initiation of the Burrard Peninsula Area Transport Plan (ATP). The upcoming year anticipates further collaboration on Broadway Plan implementation commitments, continued work on the ATP, and delivery of the first SPA Performance Report, which will include performance measures and indicators data, in addition to tracking progress on SPA commitments and collaboration.

PURPOSE

The purpose of this report is to provide the Mayors' Council and Board with the Broadway Subway SPA 2023 Annual Report (Attachment 1) for information, consistent with the SPA monitoring and reporting schedule related to progress on SPA commitments.

BACKGROUND

Annual reporting ensures partner commitments are advanced so outcomes are realized

In 2018 the Mayors' Council and Board endorsed the Supportive Policies Agreement (SPA) signed by TransLink and the City of Vancouver for the Broadway Subway Project. SPAs are one of the Partnership Agreements required for major projects and include commitments for land use and transportation actions by TransLink and the project host local government(s), and in some cases other partner agencies. The 2014 Mayors' Vision first called for Partnership Agreements as a condition of a major project's funding and inclusion in an approved investment plan. This direction was reiterated in the 2022 Transport 2050: 10-Year Priorities (Access for Everyone plan).

The policies and actions included in SPA commitments are outside the direct scope of the Project but have significant influence on Project success. Annual SPA monitoring focuses on progress made

towards achieving SPA commitments and considers any adjustments to commitments if and when necessary. The Annual Report is itself a SPA commitment, along with periodic Performance Reports, set to begin in 2024. The periodic Performance Reports will provide updates on performance measures indicators data, timed to align with the availability of updated custom Census data.

The Annual Report and progress toward SPA commitments are overseen by the Broadway Subway SPA Monitoring Committee chaired by TransLink, with senior staff representatives from the City of Vancouver, the Province, and Metro Vancouver. The Monitoring Committee is tasked with tracking commitments and adjusting actions as required to ensure progress.

DISCUSSION

In October, the Monitoring Committee endorsed the 2023 Annual Report, the fourth such report to be shared with the Board and Mayors' Council, including minor adjustments to the timing and/or scope of select commitments. The 2023 Annual Report highlights that SPA commitments are largely on track and that collaboration between SPA partners continued over the past year, supporting the implementation of various commitments.

Advancing SPA commitments through collaboration between Partner agencies

Collaborating between SPA partners is crucial to the success of the SPA, and in 2023 the partners have continued to collaborate effectively. The SPA partners implement, review and monitor compliance with SPA commitments through staff-level Working Group meetings throughout the year, with the Working Group supporting the senior staff Monitoring Committee.

The completion of the analysis of public land holdings and the initiation of the Burrard Peninsula Area Transport Plan (ATP) were the two most significant milestones of the past year. The City's analysis of public land holdings identifies lands held by governments, Crown corporations and non-profits within the corridor, in order to help determine opportunities for housing, jobs, parks and community facilities. The Burrard Peninsula ATP is a critical step in enhancing the multimodal transportation network and infrastructure within the SPA corridor.

In March 2023, City Council provided direction to staff to advance work on a Great Street design for Broadway. This decision allowed work to proceed on several paused SPA commitments, including the City-led Broadway Streetscape Plan and Urban Design Guidelines, to be informed by TransLink-led modeling through our authority over the Major Road Network (MRN).

The 2023 reporting period was also the first full year for the implementation of the City's Broadway Plan, a core commitment in the SPA and the policy that will guide future growth in the SPA corridor. The impacts of the Broadway Plan approval were felt in the development community this past year. By early 2023, over 100 rezoning enquiries had been received. The coming years are expected to be very significant in terms of new housing and job space approvals in the SPA corridor if current development activity trends continue.

The upcoming year will see continued coordinated efforts to advance SPA commitments. These include Broadway Plan implementation items, continued work on the Burrard Peninsula Area Transport Plan, and the development of five-year forecasts for population, dwelling units and employment within the Broadway corridor.

CONCLUSION

This past year featured significant progress on various commitments outlined in the SPA. These advancements were shaped by a collaborative and cooperative approach among SPA partners. Heading into 2024, this same approach will continue with forthcoming SPA work items and next year's Performance Report, which will be brought forward at by the end of 2024 to the Mayors' Council and Board.

ATTACHMENTS

Attachment 1: Broadway Subway Supportive Policies Agreement 2023 Annual Report



BROADWAY SUBWAY
SUPPORTIVE POLICIES AGREEMENT
2023 ANNUAL REPORT

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Publication Date: October 23, 2023



Source: *Broadway Subway Project*

EXECUTIVE SUMMARY

The 2023 Annual Report for the Broadway Subway Supportive Policies Agreement (SPA) provides an update on the key commitments made by the City of Vancouver and TransLink in the 2018 Broadway SPA. The SPA is an agreement to support the long-term success of the Broadway Subway Project through commitments to collaborate and advance land use and transportation initiatives that are outside the Project's direct scope. This report is a key mechanism to monitor progress on the commitments enshrined in the SPA, wherein progress on the actions of the signatories is provided to the senior staff SPA Monitoring Committee and to local and regional decision makers. It is a unique agreement, the first of its kind in the Metro Vancouver region, which supports rapid transit investment through cross-governmental collaboration at the municipal, regional, and provincial levels. The agreement includes specific committed actions related to land use, housing, transit, transportation demand management, cycling and walking.

This past year featured significant progress on various commitments outlined in the SPA, including the completion of the public land holdings analysis, key decisions made on Broadway street design, and the initiation of the Burrard Peninsula Area Transport Plan. Also key in 2023 was the first full year for the implementation of the City's Broadway Plan, a core commitment in the SPA and the policy that will guide future growth in the SPA corridor.



Source: [Broadway Subway Project](#)

This year's Annual Report is divided into two sections:

2023 Updates: describes the major milestones SPA commitments achieved in the past year, the status of both City-led and TransLink-led initiatives to date, upcoming work, and any refinements to the scope and/or timing of SPA initiatives. This section also provides an overview of how the SPA commitments are tracking and the approach for future reports.

Background: this details the intent, development, and objectives of the Broadway Subway SPA, and describes the approach for SPA reporting.

The focus of the Annual Report is the progress of SPA commitments. Based on prior adjustments to SPA reporting, the performance measures (indicators) will be part of periodic Performance Reports, with the first publication anticipated for 2024. This reporting approach aligns with the availability of updated custom Census data and the tracking of long-term trends within the SPA geography.

2023 UPDATES

Last year featured the significant SPA milestones of the adoption of the Broadway Plan and the Vancouver Plan. The impacts of the Broadway Plan have been felt in the development community this past year, with the market responding strongly.

In 2023 SPA partners continued to advance important commitments, including the completion of the analysis of public land holdings by City of Vancouver staff in spring 2023. This work identifies lands held by governments, Crown corporations and (at the request of Monitoring Committee members) non-profits within the corridor, in order to help determine opportunities for housing, jobs, parks and community facilities. Another City milestone was Council's decision in March 2023 to advance work on a Great Street design for Broadway. This work, which is now underway as part of the Broadway Streetscape Plan, is anticipated for completion in 2024. Work on the street network design also includes modeling led by TransLink, in consideration of the Major Road Network (MRN). Both the Streetscape Plan and the street network review comprise SPA commitments.

2023 also featured TransLink's initiation of the Burrard Peninsula Area Transport Plan, a critical step in enhancing the multimodal transportation network and infrastructure within the SPA area. TransLink staff will continue to engage with City officials and residents on the ATP through the end of this year and through 2024. The City and TransLink continue to explore TDM initiatives, working with various external partners including BIAs, employers and developers within the Broadway corridor.

BROADWAY SUBWAY SPA COMMITMENTS TRACKER

The SPA Commitments Tracker shown below provides a snapshot of the past year's progress towards achieving SPA commitments as well as any adjustments endorsed by the senior staff Monitoring Committee. The timing to complete SPA commitments may vary depending on external circumstances, and the SPA partners continue to demonstrate dedication in advancing these commitments. Despite various earlier complications relating to the COVID-19 pandemic, commitments are tracking well overall.



Source: [City of Vancouver](#); [The Broadway Plan](#)

City-Led Initiatives	SPA Section	Timing (end of)	Adjustment(s) from SPA	Monitoring Committee	Progress
Prepare and adopt Vancouver Plan	5.1(a)(i)	2022	City committed to prepared City Core Plan in SPA, which has since been replaced by the Vancouver Plan	ENDORSED – July 14, 2020	Completed in 2022 – Vancouver Plan approved by Council on July 22, 2022.
Prepare and adopt Broadway Plan	5.1(a)(ii)	2022	SPA referred to this initiative as “Broadway Planning”	ENDORSED – Dec 12, 2018	Completed in 2022 – Broadway Plan approved by Council on June 2, 2022.
			To be completed by end of 2022, as opposed to by end of 2021	ENDORSED – Sep 20, 2021	
Complete Vancouver Employment Lands and Economy Review (ELER)	5.1(a)(iii)	2020	SPA referred to this as the “Vancouver Employment Lands Study”, which was to be completed by the end of 2019	ENDORSED – July 14, 2020	Completed in 2020 – ELER Phase 2 Report approved by Council in October 2020.
Collaboration between City, TransLink and Province on the development of Land Use Plans	5.1(c)	Per Plan timing			Completed in 2022 – Vancouver Plan, Broadway Plan and ELER Phase 2 Report all approved by Council.
City will monitor the progress of the land use plans through the Regional Context Statement process	5.2	Per Plan timing			Future initiation.
Complete Analysis of public land holdings (all levels of government and Crown corporations) for land use opportunities and provide the list of land holdings to SPA partners	5.3	2023	Analysis to be completed as part of Broadway Plan, as opposed to by end of 2018	ENDORSED - Dec 12, 2018	City provided analysis results to SPA partners on June 7, 2023. Fall 2023 SPA Monitoring Committee agenda included review of the public land holdings analysis results, as opportunity for collaborative discussion of land use opportunities.
			Analysis to be completed by end of 2022, per change to timing for the Broadway Plan	ENDORSED – Sep 20, 2021	
			Change to remove estimated compensation required to each level of government and to revise completion timing to end of 2023	ENDORSED – via email May 3, 2023	
Parking By-law review and update	9.1	Timing not specified			Parking By-law update effective January 1, 2019.

Broadway Plan <i>Initiatives to be addressed in the Plan</i>					
City-led Initiatives	SPA Section	Timing (end of)	Adjustment(s) from SPA	Monitoring Committee	Progress
Develop forecasts for population, dwelling units and employment for years 2025, 2030, 2035, 2040, and 2045.	5.1(b)	2024	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	In progress. Custom Census data order for baseline data not available until later in 2023. Forecasts will be developed following receipt of Census data and delivered in 2024.
			Change date of completion to end of 2023 to align with availability of Census data	ENDORSED - Sep 29, 2022	
			Change date of completion to 2024 to align with completion (and analysis) of custom census data order	ENDORSED – Oct 6, 2023	
City will collaborate with TransLink and the Province on the development of the Affordable Housing Strategy (as part of Affordable Housing Strategy: purpose-built rental housing program/ policy development, non-market housing needs analysis)	6.1(b)	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through SPA Intergovernmental Housing Workshops.
Existing Affordable Housing Stock Analysis (Rental Housing Stock ODP review, approaches to preservation/ replacement of existing stock, mitigation of tenant displacement)	6.2	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Subway SPA Working Group and Intergovernmental Housing Workshops.
Provide opportunities for retail and entertainment uses at appropriate locations	6.5	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Subway SPA Working Group
Identify opportunities for office, institutional and industrial uses	6.6	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Subway SPA Working Group.

City-Led Initiatives	SPA Section	Timing (end of)	Adjustment(s) from SPA	Monitoring Committee	Progress
Identify opportunities for community services and amenities	6.7	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Subway SPA Working Group.
Street Connectivity and Major Road Network (MRN) review and analysis	7.2	2024	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Broadway Plan approved by Council on June 22, 2022. Collaboration on street network completed prior to Broadway Plan adoption via Broadway Plan Transportation Workshops and direct City/TransLink discussions.
			Change date of completion to by end of 2023 based on City Council's direction for review of options for an active transportation lane on Broadway	ENDORSED – Sep 29, 2022	In March 2023, Vancouver Council approved "Great Street" design for Broadway with option for future active transportation lanes.
			Change date of completion to end of 2024 to coordinate analysis with City initiatives	ENDORSED – Oct 6, 2023	TransLink to advance street network modeling in 2023 and 2024 in consideration of the Major Road Network, in coordination with the completion of the Public Realm Plan and engagement on a preferred Broadway streetscape design.
Develop a Cycling Strategy	7.3	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Plan Transportation Workshops.
Develop a Pedestrian Strategy	7.4	2022	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Completed in 2022. Broadway Plan approved by Council on June 22, 2022. Collaboration through Broadway Plan Transportation Workshops.

City-Led Initiatives	SPA Section	Timing (end of)	Adjustment(s) from SPA	Monitoring Committee	Progress
Develop Urban Design Guidelines	8.1	2024	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Commitment partially fulfilled. New urban design policies are embedded in adopted Broadway Plan for use in new rezoning applications. Further work is underway to update or replace existing C-3A guidelines aligned with broader city-wide work to expedite delivery of new housing and job space. Additional time needed given expanded scope, which will also explore potential for amendments to the C-3A zoning itself to reflect the Broadway Plan land use policies.
			Change completion date to end of 2023 to reflect Broadway Plan as approved	ENDORSED – Sep 29, 2022	
			Change completion date to end of 2024 to reflect expanded scope and associated requested changes to Vancouver Charter	ENDORSED – Oct 6, 2023	
Develop a Public Realm and Streetscape Plan (including Project station areas)	8.2	2024	To be completed by end of 2022, per change to timing for Broadway Plan	ENDORSED – Sep 20, 2021	Council approved direction in March 2023 for staff to advance “Great Street” design for Broadway. Technical work and public engagement for overall Public Realm Plan and Broadway Streetscape Plan ongoing through 2024.
			Change completion date to end of 2023 to reflect Broadway Plan as approved	ENDORSED – Sep 29, 2022	
			Change completion date to end of 2024 to reflect ongoing technical work and public engagement timelines	ENDORSED – Oct 6, 2023	
TransLink-led Initiatives	SPA Section	Timing (end of)	Adjustment from SPA	Monitoring Committee	Progress
Identify opportunities for wash-room access, including at stations, as part of system-wide review of customer washroom facilities	6.7(b)(ii)	2018			Completed in 2018 – Customer Washrooms on Transit Policy adopted. Completed in 2019 – Accommodations for customer accessible washrooms to be provided at Broadway-City Hall and Arbutus stations.
Identify opportunities to maintain or enhance bus travel times and reliability	7.1(a)	2019	SPA referred to this as a consolidated “Bus Priority and Integration Plan”		Completed in 2019 – Bus Speed and Reliability Report completed, which provides technical findings and resources for bus priority.

TransLink-led Initiatives	SPA Section	Timing (end of)	Adjustment from SPA	Monitoring Committee	Progress
Prepare a Bus Network Integration Plan	7.1(a)	By Opening Day	SPA referred to this as a consolidated "Bus Priority and Integration Plan"	ENDORSED – July 14, 2020	Future initiation, informed by Area Transport Plan.
Provide cost-sharing opportunities for transit priority measures based on approved regional transportation plans and funding	7.1(d)	Timing not specified			Cost-share opportunities provided through Bus Speed and Reliability municipal cost-share funding program.
Use TravelSmart to encourage alternate modes during and immediately after Project construction	7.1(e)	During construction and at opening	Adjust the timing and approach currently referenced in SPA TransLink will highlight Broadway Subway in pandemic-related regional ridership recovery campaigns (marketing, events, etc.), and will seek to implement more corridor specific TDM initiatives in 2023/2024, and at the opening of the Broadway Subway	ENDORSED – Sep 29, 2022	TransLink and City staff are exploring TDM initiatives for late 2023 and 2024, collaborating together and also working with various external partners including BIAs, employers, developers, HUB Cycling and Mobi Bike Share.
Update the Burrard Peninsula Area Transport Plan	7.1(f)	2025 (early)	Project renamed from Vancouver Area Transport Plan to 'Central Area Transport Plan', adjust completion date to end of 2024 to reflect expanded project scope.	ENDORSED – Sep 29, 2022	Project kick-off with local government and partner agency staff for the Burrard Peninsula Area Transportation Plan in March 2023. Work on the ATP is now underway with increased local government engagement and public engagement planned for late 2023.
			Project renamed to "Burrard Peninsula Area Transport Plan", adjust completion date to early 2025 to reflect revised timeline for engagement phase 2, which begins in Fall 2024.	ENDORSED – Oct 6, 2023	
The City and TransLink will establish a multi-stakeholder committee (the "Monitoring Committee")	10.1	2018			Completed in 2018 – Inaugural meeting in December 2018.

TransLink-led Initiatives	SPA Section	Timing (end of)	Adjustment from SPA	Monitoring Committee	Progress
The Monitoring Committee will provide City Council, the Mayors' Council, TransLink Board and officials from the Province with an annual report outlining the progress of the commitments of each Party as set out in this SPA	10.3(e)	Timing not specified	Rename 'Annual Dashboard' to 'Annual Report'	ENDORSED – July 14, 2020	Ongoing – Annual Reports released each fall.
			Annual reports to track SPA commitments; 5-year performance reports to track both commitments and performance measures, leveraging updated Census data*	ENDORSED – Sep 20, 2021	
The City and TransLink will work jointly and cooperatively to prepare a comprehensive report every three to five years**	11.1(a)	Timing not specified			The first 5-Year Performance Report to be released in fall 2024.
Data collection for 800m SPA geography	5.1(b) and 11.3	n/a	Remove Central Broadway and replace traffic zones with block-level data	ENDORSED – Dec 12, 2018	Ongoing
			Streamline data collection from original geographies (400m, 800m Central Broadway and traffic zones) to 800m, snapped to city blocks	ENDORSED – July 14, 2020	

*The Broadway Subway SPA Annual Report published in 2021 omitted inclusion of this Committee-endorsed adjustment.

** Previous Broadway Subway SPA Annual Reports documented a Monitoring Committee-endorsed adjustment to rename the 'Comprehensive Report' to "5-Year Performance Report"; this adjustment is no longer referenced here, given that the term 'Performance Report' is used in the SPA.

CONCLUSION AND NEXT STEPS

The past year featured the advancement of several important SPA commitments by the City of Vancouver and by TransLink. From the completion of the public land holdings analysis, to key decisions on Broadway street design, and the launch of the Burrard Peninsula Area Transport Plan, SPA partners continue to work together to align policies, programs and initiatives to support the Broadway Subway Project for opening day and decades to come. If development activity trends continue, the coming years will be very significant in terms of new development approvals in the SPA corridor.

In 2024 the first 5-Year Performance Report will provide custom Census data from 2021, providing an updated base case to track how effectively the objectives of the SPA are

aligning with outcomes in future years. In 2025 and beyond, SPA partners will continue to coordinate the development of the SPA Annual Reports, focused on progress updates on the SPA commitments.

2023 represents the continuing successful evolution of the SPA. This unique multi-level government agreement has remained effective and impactful since its adoption in 2018, with an oversight structure that has proven both resilient and flexible over the past five years. This success speaks to the value of shared objectives paired with constructive relationships and remains a model to support future rapid transit projects across the Metro Vancouver region.

Source: City of Vancouver



SPA BACKGROUNDER



Source: Broadway Subway Project

The **Broadway Subway Project** is an under construction rapid transit extension of the Millennium Line from VCC-Clark station to a new western terminus at Arbutus Street, spanning approximately 5.7 kilometres. The Broadway Subway Project is a major rapid transit investment along the Broadway Corridor which will connect a number of vibrant neighbourhoods with a high number of residents, jobs and destinations to the regional rapid transit network. Rapid transit along the Broadway Corridor was first identified in 1993 and included in the 10-Year Vision for Metro Vancouver Transit and Transportation in 2014.

The 10-Year Vision also outlined the need for Project Partnership Agreements to codify

coordination, collaboration, and mutually supportive actions by project partners to advance the shared objectives of major transit investments. This was the direction which resulted in TransLink and the City of Vancouver executing a SPA for the Broadway Subway Project (the “**Broadway Subway SPA**”) in June 2018. The SPA is a ground-breaking approach to supporting transit in the region and recognizes that the linkages between transportation and land use are deep and complementary. This direction for Project Partnership Agreements is reiterated more recently in the Transport 2050: 10-Year Priorities.

700
metres of above-grade track

5.7
kilometres of underground track

6
new underground stations

	ANNUAL REPORT	5-YEAR PERFORMANCE REPORT
Timing	Every year, except in 5-Year Performance report years; first Annual Report published in 2020	Every five years, with the first 5-year Performance Report planned for 2024 (pre-Subway opening) - timed to align with availability of updated Census data.
Scope	Reports progress and provides oversight and accountability on all SPA commitments	Reports progress and provides (1) oversight and accountability on all SPA commitments and (2) SPA performance measures (outcome) data based on updated, custom Census data
Level of Analysis	Intended as an annual progress “snapshot” on SPA commitments	Provides a comprehensive analysis of the long-term trends/outcomes monitored and may recommend actions if outcomes are not tracking as expected.

Table 1: SPA Reporting Deliverables

In December 2018, TransLink and the City, working with the Province and Metro Vancouver, established a multi-stakeholder senior staff monitoring committee (the **“Monitoring Committee”**) tasked with reviewing land use and transportation outcomes and progress on the commitments and responsibilities in the SPA. Additionally, a staff-level working group (the **“Working Group”**) was also established, reporting to the Monitoring Committee and supporting its duties and responsibilities.

Progress on the initiatives and outcomes of the SPA is monitored and reported to decision-makers through two primary means: the **“Annual Report”** and the **“5-Year Performance Report”**. The nature of these reports is described in Table 1.

Table 1 also reflects the updated focus of the Annual Reports on the progress of the SPA commitments. The 5-Year Performance Reports will include the performance measures (indicators data) and will be timed to align with the availability of updated custom Census

data for the SPA geography. This approach (1) ensures that year-over-year progress on SPA commitments continues to be closely tracked and reported to decision-makers, and (2) continues to use the performance measures to track the longer-term trends of SPA-related outcomes in more substantive 5-Year report cycles. If any concerning trends arise in years between the 5-Year Performance Reports, those would be identified to decision-makers at that time.



Source: [Broadway Subway Project](#)

MONITORING SPA COMMITMENTS

The SPA includes commitments to a broad range of specific City-led and TransLink-led initiatives. Each initiative advances the project and broad policy objectives within the Broadway Subway SPA. Some commitments require the cooperation of the City and TransLink, and in some cases collaboration with the Province as well. Included too are commitments to ongoing monitoring and reporting, both through the annual reports and the 5-year performance reports.

These commitments:

- Are identified for completion between 2018 and 'Opening Day' of the Broadway Subway.
- Will be monitored and reported on until 2045 or 20 years after the Broadway Subway opens, whichever is later.
- Will be reviewed and assessed periodically through the monitoring process.



Source: [Broadway Subway Project](#)

GLOSSARY

5-Year Performance Report – One of the two primary SPA reporting deliverables that is published on a five-year basis to provide a comprehensive analysis of progress on SPA commitments and outcomes, and may recommend actions if outcomes are not tracking as expected.

10-Year Priorities – A updated blueprint identifying the region’s top transportation priorities, rapid transit projects, and service increases for the first ten years of Transport 2050, adopted by TransLink in 2022.

Annual Report – One of the two primary SPA reporting deliverables that is published on an annual basis to provide a high-level snapshot of progress on SPA commitments.

Broadway Subway Project – An approximately 5.7-kilometre extension of the Millennium Line from its current terminus at VCC-Clark to a new western terminus at Arbutus Street.

Broadway Subway Supportive Policies Agreement (SPA) – The Supportive Policies Agreement for the Broadway Subway Project, executed by the City of Vancouver and TransLink in June 2018.

Broadway Subway SPA Geography – A defined geography that will be used for data collection and outcomes monitoring; delineated by city blocks and constitutes an approximate 800 metre walk, using existing walking networks, from the Broadway Subway Project stations.

Monitoring Committee – A multi-stakeholder committee formed by TransLink and the City in December 2018 to review the performance of land use and transportation outcomes for the Broadway Subway Corridor and monitor compliance by each party with the commitments and responsibilities set out in the Broadway Subway SPA, with senior staff representatives from TransLink, City of Vancouver, the Province of British Columbia, and Metro Vancouver.

Transport 2050 – A long-range vision that will guide transportation decisions in Metro Vancouver for the next three decades, including significant expansion of rapid transit, completion of a traffic-separated bikeway network, and promotion of electric and shared vehicles, adopted by TransLink in 2022.

Working Group – A multi-stakeholder staff working group from the agencies represented on the Monitoring Committee that reports to the Monitoring Committee and supports its duties and responsibilities, with representatives from TransLink, City of Vancouver, the Province of British Columbia, and Metro Vancouver.