CITY OF VANCOUVER COMMUNITY SERVICES GROUP

DEVELOPMENT PERMIT STAFF COMMITTEE REPORT MARCH 12, 2014

FOR THE DEVELOPMENT PERMIT BOARD APRIL 7, 2014

55 EXPO BOULEVARD (COMPLETE APPLICATION) DE417537 - ZONE CD-1

PC/BM/LK/LH

DEVELOPMENT PERMIT STAFF COMMITTEE M Present: J. Greer (Chair), Development Services M. Holm, Engineering Services A. Thompson, Real Estate Services	EMBERS Also Present: P. Cheng, Urban Design & Development Planning B. Mah, Development Services L. King, Development Services Y. Hii, Social Infrastructure P. Huber, Central Area Planning K. Isaac, Park Board
APPLICANT: Walter Francl Architecture Inc. Attention: Walter Francl 1684 2 nd West Avenue	PROPERTY OWNER: Vancouver School Board Attention: Kelly Isford-Saxon 1580 West Broadway
Vancouver, BC	Vancouver, BC

EXECUTIVE SUMMARY

V6J 1H4

• **Proposal:** To develop a four storey elementary school over existing below grade parking. A portion of the elementary school will be located within the existing Firenze tower at 688 Abbott Street.

V6J 5K8

See Appendix A Standard Conditions

Appendix B Standard Notes and Conditions of Development Permit

Appendix C Processing Centre - Building comments

Appendix D Plans and Elevations

Appendix E Applicant's Design Rationale

Appendix F Council Report Regarding New Elementary School at International Village

Appendix G Summary of Vancouver School Board Public Information Meeting

Appendix H Park Board Memo to Council

Appendix I School Parking Spaces in Previous Development Permits

• Issues:

1. Building encroachments over adjacent property, requiring legal arrangements.

• Urban Design Panel: Support (8-0)

DEVELOPMENT PERMIT STAFF COMMITTEE RECOMMENDATION: APPROVE

THAT the Board APPROVE Development Application No. DE417537 submitted, the plans and information forming a part thereof, thereby permitting the development of a four storey elementary school over existing below grade parking with a portion of the elementary school located within the existing Firenze tower at 688 Abbott Street, subject to the following conditions:

- 1.0 That the conditions set out in Appendix A be met prior to the issuance of the Development Permit.
- 2.0 That the Notes to Applicant and Conditions of the Development Permit set out in Appendix B be approved by the Board.

• Technical Analysis:

	PERMITTED (MAXIMUM)	REQUIRED		PROPOSED
Site Size	-	-		irregular (air space parcel)
Site Area	-	-		air space parcel
Use	Institutional Use			Elementary School 40 employees 510 students (60 Kindergarten, 450 Grades 1-7)
Frontage	-	20.1 m		44.8 m
Floor Area ¹	n/a	-		0 m ² (excluded 4 670 m ²)
Height	86 m	-		16.5 m (top of parapet wall)
Parking ²	27 Small Car (25% max.) 7	Disability Spaces	3	Standard18Small Car9Disability1Total28
Loading ³	-	Class A Class B Class C	n/r 2 1	Class A n/r Class B 1 Class C 0
Bicycle Parking	-	Class A Class B	2 26	Class A 3 Class B 26

¹Note on Floor Area: Pursuant to Section 7 (Floor Area and Density) of the CD-1 By-law, community facilities, including school – elementary [7.3(g)] or secondary are excluded in the computation of floor area.

²Note on Parking: Pursuant to Section 3.2 (Relaxation) of the Parking By-law, the Director of Planning may relax the proportion of small car spaces [3.2.1(f)], where literal enforcement would result in unnecessary hardship. Standard Condition A.1.3 seeks the provision of two additional disability parking spaces.

³Note on Loading: Pursuant to Section 3.2 (Relaxation) of the Parking By-law, the Director of Planning may relax the number of off-street loading spaces [3.2.1(c)], where literal enforcement would result in unnecessary hardship.

• Legal Description

• History of Application:

Lot: Air Space Parcel 1 Plan: False Creek Air Space Plan BCP29637 13 12 19 DE submitted14 01 29 Urban Design Panel14 03 12 Development Permit Staff Committee

• Site: The site is located due north of Expo Boulevard, midblock between Abbott and Carrall Streets, as the final remaining site of the Firenze development, which includes two residential towers and a six storey podium with commercial retail at-grade, and a daycare.

• Context: Significant adjacent development includes:

- (a) Firenze Tower I: 58 Keefer Place 26-storey residential tower
- (b) Firenze Tower II: 688 Abbott Street 32-storey residential tower
- (c) Firenze Daycare: 648 Abbott Street two-storey childcare facility
- (d) Andy Livingstone Park
- (e) International Village Mall
- (f) Espana I: 689 Abbott Street 33-storey residential tower
- (g) Espana II: 188 Keefer Place 35-storey residential tower



• Background:

In summer 2012, the Vancouver School Board (VSB) began discussions with City staff to develop the last remaining sub-parcel in the International Village zoning area with a new four storey public school. During these discussions, a major challenge emerged in that the programming and projected enrolment of the school had increased from 350 to 510 students. Following a review of preliminary design sketches, it was determined that the required building form for this site was larger and taller than previously anticipated when the CD-1 By-Law was adopted in 1990. Since the larger building could potentially compromise the livability of existing dwelling units located directly adjacent to the school site at the third and fourth storeys of the school, staff required enhanced design requirements to protect the overall livability of these dwelling units, which included a minimum 50 ft. distance between the dwelling units and any proposed building element of the school building, as seen from the living rooms of the private dwelling units in question.

In direct response to staff's design requirements, the resulting building design proposes that a significant portion of the school's second, third and fourth storeys be cantilevered over the adjacent property located due east, which is a Province-owned parcel with a long-term lease to the City and subject to a restrictive covenant requiring that the land be used exclusively as public park land.

The ability of the VSB to proceed with the school as designed was predicated on a successful British Columbia Supreme Court application to modify the restrictive covenant to allow the school to cantilever into the park. In addition, the cantilever requires complex approvals involving the Vancouver School Board, the City Park Board, and the Province as owner of Andy Livingstone Park. Due to the complexity of the situation, Council provided the necessary direction and authorization to facilitate the legal arrangements required to advance the project as proposed (See Council Report RTS 10197 dated July 15, 2013, Appendix F, and Standard Conditions A.2.1 and A.2.2).

The VSB and the City of Vancouver jointly applied to the British Columbia Supreme Court in summer 2013 to amend the restrictive covenant registered on Andy Livingstone Park and the amendment was approved on November 1, 2013 without opposition.

• Applicable By-laws and Guidelines:

• CD-1 By-Law (265) International Village

In 1990 City Council adopted this Comprehensive Development By-Law to permit the construction of a mixed-use development of six city blocks including park land, at-grade retail, an entertainment complex, market residential mid-rises and towers, social housing, a community daycare, community recreational facilities and a public school.

• International Village CD-1 Guidelines

The Guidelines provide urban design guidance with respect to the siting and massing of buildings, the ground-plane interface with the public realm as well as minimum criteria to ensure the livability of the residential dwelling units.

Specifically, article 2.12.5 of these guidelines states that all residential dwelling units should have an unobstructed view of a minimum length of 25 m (82 ft.) and should be oriented to longer views where these exist.

• Response to Applicable By-laws and Guidelines:

The proposed public school development is sited on the last undeveloped parcel of the overall CD-1 site area (sub-area 5), where all other uses and buildings have already been established during earlier phases of this comprehensive development. The proposed uses, which include a public school and a community use space, completes the overall programming originally intended and envisioned by the CD-1 By-Law (265).

Staff have reviewed the proposed building form and have determined that the building mass has been sufficiently sculpted to retain the minimum standard of livability, delineated in the CD-1 Guidelines, for the private dwelling units that are located directly adjacent to the proposed school.

• **Conclusion**: Staff consider this proposal a well-resolved response to the existing site and urban design constraints. Taking advantage of its proximity to a public park and playground, this new public school located in the high-density area of downtown Vancouver will serve as significant contributor of public life to the community. As such, Staff recommend approval of this application, with conditions noted in this report.

URBAN DESIGN PANEL

The Urban Design Panel reviewed this application on January 29, 2014, and provided the following comments:

EVALUATION: SUPPORT (8-0)

• Introduction: Paul Cheng, Development Planner, introduced the proposal and mentioned that the site was rezoned several years ago to allow for a complex development involving two condominium towers, a mixed-use podium of six storeys with retail at grade, a day care and a future school to be built on the site. The school was not originally built with the rest of the project because the estimation of enrollment at that time was much lower than the actual number of children now in the neighbourhood. As a result, the program for the school has grown which presents a challenge in terms of adjacency since there are dwelling units in the tower that would be looking out onto the taller and larger school. Staff have required a minimum 50 foot distance from the living rooms of those units. This in turn results in a massing of the school that is 5 meters over the property line over the park property. Mr. Cheng stated that all the legalities are being addressed. He added that there has been an ongoing discussion with respect to the resulting space underneath the cantilever next to the park given location regarding potential CPTED issues and asked the Panel for suggestions on how to address this issue.

Mr. Cheng took questions from the Panel.

• Applicant's Introductory Comments: Walter Francl, Architect, further described the proposal and mentioned that there was also an anticipated (community centre) for this on the site. The entire ground floor including the gym and multi-purpose spaces will be available to the public off hours. He said that the City will be building some of the multi-purposes spaces that will be on the ground floor. There are only two facades to the building and they have tried to give that over as much as possible to the public. They have organized the ground plane so that it can be used by the rest of the community throughout the day. Mr. Francl described the program for the school and noted that the circulation is organized around the various classrooms as well as the private south facing learning pods. The building has been designed to achieve LEED™ Gold equivalent and will plug into the hot water utility that is currently operating in the towers. The roofscapes have been sculpted to step back from the residential tower and there are class screens for added privacy. The primary entrance is off the park and there will be doors in the multi-purpose rooms that open up onto the

park as well. The atrium will eliminate the interior of the school up through four storeys. The strategy on the south side has been to modulate the light through a series of louvers and the little learning pods on the outside face of each of the classrooms to temper the light. All of the classrooms have natural light. Mr. Francl described the material and colour palette.

Jennifer Stamp, Landscape Architect, described the landscaping plans and mentioned that play spaces are often challenging in the downtown. She mentioned that they have had discussions with the Park Board regarding using Andy Livingstone Park including the play structures and courts. There are going to be some upgrades to the park that will benefit the school. The play spaces on the roof are more passive learning environments for kindergarten and grade one aged children. They are trying to provide opportunities for outdoor learning and provide good connections between inside and out. There will be seat walls and science boxes as well as chalk boards. On the ground plane they have looked at running the flooring of the park walkway up to the face of the building. They have addressed the CPTED concerns with lighting and along Expo Boulevard they have added a double row of street trees. They are asking the City to have no parking in the morning and later in the day for drop off for the school and asked the Panel for suggestions on how to address this issue.

The applicant team took questions from the Panel.

- Panel's Consensus on Key Aspects Needing Improvement:
 - The Panel had no substantial aspects needing improvement.
- **Related Commentary:** The Panel supported the proposal and thought it was a wonderful infill project in an area that is in need of a new school.

The Panel liked the architecture and thought it was well handled and a sophisticated expression considering the challenges. The supported the choice of materials including the coloured glass and the raised reading nooks. One Panel member suggested applying them to the exterior spaces that face stair wells so they become seating edges. A couple of other Panel members thought the south façade was not as well handled as the east façade.

The Panel thought the applicant had done a good job with the setback from the adjacent tower and daycare as well as the view slots into the park. They also thought the cantilever was a strong and exciting part of the building with the park coming up to the edge of the building. One Panel member thought more could be done at the edge to strengthen the relationship to the park.

The Panel supported the landscaping plans however it was suggested that the five trees that are going to be removed could be replaced elsewhere on the site. As well it was suggested that where the plaza meets the street there was an opportunity to announce the plaza.

With respect to the park areas located under the cantilevered portions, one member suggested bright artificial lighting during night hours.

• Applicant's Response: Kelly Isford-Saxon thanked the Panel for their comments. She said that it has been a challenge to take on a community that has iconic views of what schools should look like but felt that there was renewed hope that they are going in the right direction.

ENGINEERING SERVICES

The recommendations of Engineering Services are contained in the prior-to conditions noted in Appendix A attached to this report.

CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN (CPTED)

Due to the introduction of building elements that cantilever over park property, staff are concerned that undesirable activities may occur on these spaces. During school operation hours, it is understood that Vancouver School Board staff will be present to survey these spaces to their proper use. During night-time hours, however, when no Vancouver School Board staff are present, these spaces should not present the easy opportunity for crime or other undesireable activities to occur. As such, CPTED Standard Condition A.1.13 requires continuous night-lighting to be provided as a deterrent for crime while also enhancing the surveyabiliy of these public spaces.

SOCIAL PLANNING

There is an extreme shortage of licensed childcare in the downtown peninsula, including spaces for school-age children. The International Village School's proposed catchment area has seen extraordinary population growth from 2006 to 2011. In particular, between 2006 and 2011, the percentage of very young children (under 5 years old) living in the area was on par with downtown. This suggests the neighbourhood is becoming more attractive to young families.

Two multipurpose rooms are proposed on the ground floor of this project, with the potential to deliver a total of 60 spaces of school-age care. The proposal includes multipurpose room 1 (MP1) with a net activity area of 1980 sq. ft., and a second multipurpose room (MP2) with a net activity area of 1154 sq. ft., each with potential capacity for a 30 space school age care program.

The proposed MP2 is attached to the school, and situated adjacent to the pre-existing childcare centre on site. Responding in part to the strong community support for school-age care and family programs received at the 2009 public open houses for the Northeast False Creek public benefits strategy, and in the 2012 Community Workshop held to gather feedback for ideas to program a community space on the school site, this multipurpose room will be used primarily for licensed school-age care, and will have enhanced potential to function as a space for community use during and after school hours (e.g. parenting programs, health clinics, etc.). The proposed space has a separate exterior entrance, and has the potential to be locked off from the rest of the school in order to function independently outside of school hours and on weekends. Without City capital, this 30 space school age care program and multipurpose / community use space will not be built. The City's share of project costs are not yet confirmed but will include fit and finish of MP1 and the full costs to construct MP2. Project funding approval and timing will be brought forward as part of the Capital Plan and Budget processes. Prior to issuance of a building permit for the school, including MP2, the proposed partnership between the City and Vancouver School Board will be detailed in signed joint agreements for the funding and operation of this space (See Standard Conditions A.1.14 and A.1.15).

The provision of school-age care in this school helps to facilitate healthy child development in downtown Vancouver. These new spaces align with the mandate of the Joint Childcare Council to plan for and develop childcare on public lands, and to promote the joint use of space for a range of early care and learning opportunities. The proposed new school-age spaces will also count towards Council's target to create new childcare spaces between 2012-2014.

Further design development of the multipurpose rooms is required to ensure they are appropriate for licensed school age care use, in accordance with the Guideline for Shared Multipurpose Space for Out of School Care in Vancouver Board of Education (VBE) Schools (2012), and to the satisfaction of the Director of Social Development, Director of Facilities and Community Care Facilities Licensing (See Standard Condition A.1.16).

PARK BOARD

The Park Board supports this application as it has the potential to create an active community hub that will become a social and cultural focus for the neighbourhood. The school will have its main entrance off the park, and the area immediately adjacent will be used as a school recess area, while maintaining the existing pedestrian circulation.

Park Upgrades:

The Park Board is proposing to improve the children's play environment in the portion of Andy Livingstone Park adjacent to the proposed new school. This new play environment will provide diverse play opportunities, promote active living and provide capacity for both the students of the new school as well as the surrounding residents. As such, the playground will be completely redesigned to better accommodate a wider range of ages, abilities and the increased intensity of use. The new design will feature separate play zones targeted for pre-school and school-age children, comfortable seating and overlook areas for parents and caregivers will also be integrated. Improved accessibility in the playground will be addressed as well as the need for additional shade trees. The playground will feature high quality equipment that meets current CSA standards as well as custom and nature play elements that will create a unique play destination. Connections through the playground to the new school will be designed to minimize conflicts with other park users.

In 2012 a small playground, approximately 80 m to the east of the proposed playground renewal, was removed to facilitate the creation an off leash dog area. This new destination playground will fully address this loss as well as the increasing demand for children's amenities in the downtown area.

Andy Livingstone Park has contaminated soils that have been capped with an impermeable membrane. The playground design and construction contingency will reflect this site condition.

Project funding must be secured to undertake the design work and park improvements so that the project can be scheduled for completion with the school opening. Project funding approval and timing will be brought forward as part of the Capital Plan and Budget processes.

Monitoring & Lighting:

There is a significant amount of monitoring required in this downtown park. The use of new rubberized resilient surfacing in the playground fall zone (as opposed to bark mulch or sand) will facilitate the easy removal of dangerous litter. The Park Board has committed to maintain the park including the removal of dangerous litter. A review of lighting in adjacent park areas will be considered to assess visibility and security. The Vancouver School Board has committed to provide extra monitors to ensure child safety during recess and before and after school.

As the school will cantilever out over the park by 5 m from the property line for the length of the façade, the Park Board requires a condition that design development discourage unwanted activities outside of school hours (See Standard Condition A.1.13). Ultimately, staff consider the overhang to be a small intrusion into a large park, outweighed by the positive impacts of creating the community hub and bringing more life to the park.

PROCESSING CENTRE - BUILDING

This Development Application submission has not been fully reviewed for compliance with the Building By-law. The applicant is responsible for ensuring that the design of the building meets the Building By-law requirements. The options available to assure Building By-law compliance at an early stage of development should be considered by the applicant in consultation with Processing Centre-Building staff.

To ensure that the project does not conflict in any substantial manner with the Building By-law, the designer should know and take into account, at the Development Application stage, the Building By-law requirements which may affect the building design and internal layout. These would generally include: spatial separation, fire separation, exiting, access for physically disabled persons, type of construction materials used, fire fighting access and energy utilization requirements.

Further comments regarding Building By-law requirements are contained in Appendix C attached to this report.

NOTIFICATION

This project has been the subject of considerable public engagement beginning in summer 2012 when an initial workshop was held with the VSB, City staff and stakeholders to discuss how the public elements of the proposed school could be designed to meet community use objectives. As the project design and technical details advanced, the VSB has met with the Strata Council for the Firenze project and also presented the project to the False Creek Residents Association (FCRA) and the Northeast False Creek Joint Working Group in the spring of 2013. A Public Information Meeting was held on July 16, 2013 and was generally well received (summary provided in Appendix G). The project was reviewed and supported by the Park Board at their July 22, 2013 meeting (Appendix H).

On February 7, 2014, 1893 notification postcards were sent to neighbouring property owners advising them of the application, and offering additional information on the city's website. Forty-five emails were sent to organizations and individuals that have requested to be added to a mailing list for the Northeast False Creek Joint Working Group.

There have been six responses received, the comments are summarized below:

- In favour of a new elementary school being built.
- The design is innovative and location near parks and a sports field is appropriate.
- Concern about the safety of school pick-up and drop-off on Expo Boulevard. Suggest a higher number of pick-up and drop-off areas adjacent to the school.
- Concern that 28 parking spaces for the school use is too high and fosters the use of cars to get to work.
- The Firenze strata does not recognize the 28 parking spaces shown as allocated to the Vancouver School Board proposal for the International Village Elementary School.
- The Firenze strata expected the school above the existing childcare.
- The Firenze strata considers proposed structural work to be outside the rights granted by the developer and cannot permit any alterations to the existing parking facility over the strata's common property.
- Concern that the portion of the school projecting over Andy Livingstone Park will result in the removal of trees and affect the existing pedestrian path.

Staff Response:

The development is well-serviced by transit and cycling facilities. It is expected however that some parents will drive their children to school. Staff agree with the Transportation Impact Study that identifies the parking on the north side of Expo Boulevard as pick-up and drop-off for the school however not as exclusive use. As such, removal of the current parking meters is not supported. The metered parking within a one-block radius of the school is in effect between the hours of 9 am to 10 pm and is currently under-utilized during anticipated drop-off and pick-up hours.

The parking proposed in this application is consistent with minimum requirements for elementary schools and is consistent in the locations and numbers identified in previous development applications (See Appendix I). If, over time, less parking is required for staff parking, the applicant may choose to repurpose the parking to drop-off parking for parents. –

While the CD-1 By-Law and Design Guideline offer general direction on the location of the school (within sub-area 5), explicit direction for the school to be located directly above the daycare does not exist. Since the entire site area of this CD-1 by-law would be developed in sequential phases, other components have been constructed well before the construction of the school. With the construction of the daycare, a portion of sub-area 5 was left undeveloped as a formal place-marking for the future school, resulting in an open undeveloped sub-lot on the property, visually-implying the future location of the school as being located due south of the daycare. Any perception by members of the Firenze strata that the future school would be located directly on top of the daycare is unfortunate, but not substantiated by the By-law and Design Guidelines, or the visual appearance of the site itself.

Any structural work to the underground parkade that may be required will likely require an agreement between the Firenze strata and the Vancouver School Board. This legal requirement, however is considered by staff to be outside the primary scope of this Development Permit Application, which is to ensure the conformance of the project to Council-adopted policies, By-Laws and guidelines.

The existing pedestrian circulation will be maintained in the area of Andy Livingstone Park immediately adjacent to the school. There would be five trees removed under the cantilever; however the proposal includes new tree planting on the roof gardens as well as street tree planting along Expo Boulevard.

DEVELOPMENT PERMIT STAFF COMMITTEE COMMENTS:

The Staff Committee has considered the approval sought by this application and concluded that with respect to the Zoning and Development By-law it requires decisions by both the Development Permit Board and the Director of Planning.

With respect to the decision by the Development Permit Board, the application requires the Development Permit Board to exercise discretionary authority as delegated to the Board by Council.

With respect to the Parking By-law, the Staff Committee has considered the approval sought by this application and concluded that is seeks a relaxation for small car spaces and off-street loading per Section 3.2. The Staff Committee supports the relaxations proposed.

The Staff Committee has considered the proposal, taking into consideration the intended use of the site for a school and completion of the overall programming originally intended and envisioned by the CD-1 By-Law (265). The Staff Committee supports the proposal subject to the conditions contained in the report.

Greer

Chair, Development Permit Staff Committee

P. Cheng **Development Planner**

B. Mah Project Coordinator

Project Facilitator: L. King

DEVELOPMENT PERMIT STAFF COMMITTEE RECOMMENDATIONS

The following is a list of conditions that must also be met prior to issuance of the Development Permit.

A.1 Standard Conditions

A.1.1 consideration to provide a direct pedestrian access from the staff parking area to level 2 of the proposed school;

Note to Applicant: As proposed, access to the school from the parking spaces would involve a highly circuitous route through two levels of the parking garage. The applicant should consider providing a direct access from the level 2 parking area if it is physically possible.

A.1.2 provision of large-scale detail drawings of the proposed exterior building elements, including the proposed cladding and sun-shading devices;

Note to Applicant: The proposed exterior cladding finishes are considered highly appropriate to the downtown context of this neighbourhood. As such, they should be further elaborated to demonstrate further demonstrate their compatibility with the surrounding built-forms.

A.1.3 provision of large-scale detailed drawings of the landscaped roof gardens on Levels 3 and 4, including the glazed guardrails, and all other outdoor play area design elements;

Note to Applicant: The proposed landscaped outdoor roof spaces are considered important to the overall design of this downtown school where there are proximate adjacencies with private residential uses. As such, the proposed glass partitions and roof landscaping treatments are critical in maintaining a high level of livability for the private residences with respect to visual and aural amenity.

A.1.4 provision of two additional disability parking spaces;

Note to Applicant: The required number of disability parking spaces is three as required under Section 4.8.4 (Required Disability Parking Spaces) of the Parking By-law. Although the Project Data indicates two disability parking spaces are provided, the existing Level 02 parking plan (DP 14) identifies only one disability parking space. Add wheel stops to parking spaces that are perpendicular to the side of adjacent parking spaces.

A.1.5 clarification of the number of Class B bicycle parking spaces provided;

Note to Applicant: Level 01 floor plan south (DP 11) needs to be reconciled with the landscape plan (L1.1) showing the correct number of Class B bicycle parking spaces on both plans.

- A.1.6 addition of perimeter dimensions on all floor plans, including setbacks and encroachments of the building from the property lines, and City building grades on the site plan and Level 01 floor plan south;
- A.1.7 provision of updated gross floor areas in the Project Data to match the FSR plans;
- A.1.8 deletion of all references to the proposed signage located at the southeast corner, or notation on plans stating: "All signage are shown for reference only and is not approved under this Development Permit. Signage is regulated by the Sign By-law and requires separate approvals. The owner[s] assumes responsibility to achieve compliance with the Sign By-law and obtain the required sign permits.";

Note to Applicant: The Sign By-law Coordinator should be contacted at 604.871.6714 for further information.

Standard Landscape Conditions

A.1.9 coordination of street trees with the Engineering Department and Park Board to determine ultimate street tree types and locations;

Note to Applicant: This can be achieved by contacting the respective City departments and obtaining final tree specifications for the new trees and locations for relocating the existing street trees which are proposed for removal. The new street trees should appear on the Plant List with all pertinent information and the following note: "Final location, quantity, tree species to the satisfaction of the General Manager of Engineering. Contact Eileen Curran at 604.871.6131 to confirm planting location. New tree must be of good standard, minimum 6 cm calliper and installed with approved root barriers, tree guards and appropriate soil. Root barriers shall be 8 feet long and 18 inches deep. Planting depth of root ball must be below sidewalk grade. New street trees to be confirmed prior to issuance of the building permit. Call Cabot Lyford at Park Board at 311 for tree species selection and planting requirements. Park Board to inspect and approve after tree planting completion" (See also Standard Condition A.2.3).

- A.1.10 provision of additional information on larger-scale (1/4"=1' or metric equivalent) landscape sections and architectural sections, coordinated to demonstrate adequate soil depth by showing dimensions, notations and accurately sized tree rootballs;
- A.1.11 provision of complete details at a larger (1/2"=1') scale for all landscape elements, including science boxes, benches, seatwalls, log bridge and play furnishings, etc., as well as all streetscape elements;
- A.1.12 provision of a Landscape Lighting Plan, including details, key and locations of existing light poles;

Crime Prevention Through Environmental Design (CPTED)

A.1.13 design development to discourage the possibility of undesirable activities underneath the proposed building portions that cantilever over the park, by providing continuous night lighting to these public spaces;

Note to Applicant: The lighting should be bright enough to render this public space easily surveyable during night-time hours.

Social Infrastructure

- A.1.14 submission, prior to issuance of a development permit, of a signed Letter of Understanding to the satisfaction of the Managing Director of Social Development and the Managing Director of Facilities;
- A.1.15 submission, prior to issuance of a building permit for the school, including multipurpose room
 2, of signed Funding and Operating Agreements, to the satisfaction of the Managing Director of
 Social Development and the Managing Director of Facilities;

- A.1.16 design development of the two multipurpose rooms, licensable for school-age childcare, to the satisfaction of the Director of Social Development, to include the following:
 - a table of areas for multipurpose rooms 1 and 2;
 - a security plan for multipurpose rooms 1 and 2 to ensure that school-age care programs are licensable by Vancouver Coastal Health Community Care Facility Licensing;

Note to Applicant: Licensing will require local alarm chimes for the door. Intruder alarm spec should include a local alarm chime function.

- dutch doors in the doorway to the café-kitchen instead of a solid door in multipurpose room 1;
- a location for a computer and telephone, including phone and data hookups in multipurpose room 1;

Note to Applicant: Consider locating a computer/telephone by the south wall.

• a small sign-in counter and a long art sink counter, separated by a partition, with upper and lower cabinets for art storage in multipurpose room 1;

Note to Applicant: Include a backsplash behind the art sink, and whiteboard on wall behind sign-in counter.

• millwork for a staff counter and a 3 ft. lockable filing cabinet in multipurpose room 1;

Note to Applicant: Consider locating the staff counter and cabinet in the "City Storage Room."

 more dedicated storage in multipurpose room 2, as per the Vancouver School Board-City Design Guidelines for School age care;

Note to Applicant: Consider increasing the amount of storage cupboards along the window. The proposal currently includes 7.5 m^2 of storage per childcare space. Design guidelines for school-age care programs in shared multipurpose spaces in Schools set a minimum storage quota of 15 m^2 per childcare space.

- a sign-in counter by the door in multipurpose room 2 connecting multipurpose room 2 to the school;
- a more robust kitchenette in multipurpose room 2, with the addition of a kitchen island that is accessible on one side to the children, and a domestic stove;
- deletion of the dishwasher in the kitchenette in multipurpose room 2;
- a location for a computer and telephone in multipurpose room 2; and
- A.1.17 design development of the parking area to relocate the daycare bike parking to the space directly adjacent to the entrance in the parking garage.

A.2 Standard Engineering Conditions

- A.2.1 arrangements to be made, as may be determined necessary by the Director of Real Estate Services and Director of Legal Services, for the transfer of Airspace Parcel 1 False Creek Air Space Plan BCP29637 to the Vancouver School Board and the lease back to the City of the Daycare Facility on said Airspace Parcel 1;
- A.2.2 arrangements to be made, as may be determined necessary by the Director of Real Estate Services and Director of Legal Services, to secure tenure and access over the Park (Lot 195 False Creek Plan 23011), in favour of the owner of Airspace Parcel 1 False Creek Air Space Plan BCP29637, to enable the use of the Park for i) the building projections, ii) pedestrian access to and from the School and Daycare facility, iii) surface treatments within the Park, iv) a no-build spatial separation area adjacent to the building projections to enable compliance with the VBBL;
- A.2.3 delete references to removal of existing street trees on Expo Blvd. Existing trees are to remain as-is and infill street trees are to be supplied where space permits including adjustment and reconstruction of the sidewalk to accommodate new infill trees (See Condition A.1.9);
- A.2.4 provision of written confirmation from residential tower owners that they are agreeable to sharing the existing residential garbage room with the school and confirmation that there is adequate space within the existing room for both uses;

Note to Applicant: Please reference the City's garbage and recycling supplement and provide details of bins, toters and or compactors as needed, indicating that the current room can accommodate all containers and adequate access to use them;

- A.2.5 delete reference to "future school drop off zone" from site plan (DP-07);
- A.2.6 relocate the new columns to be 1.2 m or less from the end of the stalls or provide additional stall width;

Note to Applicant: This applies to stalls 13-23 on P2 and stalls 11-20 on P1.

A.2.7 provision of 100 covered Class B bicycle parking for students;

Note to Applicant: Engineering acknowledges that the required 26 Class B bicycle spaces are being provided but is seeking additional Class B spaces for the 510 students of the school. Given the close proximity to numerous existing bikeways, and to achieve Transportation Plan mode share targets, Engineering recommends increasing the number of Class B spaces from 26 (5% mode share) to 100 (20% mode share). Coordination with the Parks Board may be required should the immediately adjacent park be proposed to locate some of the 100 covered Class B spaces.

- A.2.8 provision of an annual limited Traffic Management Plan update for 3 years post occupancy outlining the following:
 - travel mode survey for the entire school students and staff with a minimum 90% response rate;
 - current and future TDM measures being implemented at the school;
 - is the school meeting the previously set travel mode targets and to set new targets for the future;
 - include any neighbourhood concerns regarding the school traffic;
 - submit a copy of the limited TMP to the School Liaison at the City of Vancouver for review;
 - designate a TMP administrator at the school that will be responsible for conducting the mode surveys, dealing with traffic concerns around the school and implementing the TDM measures;

- development of an Active and Safe Transportation Plan with a Best Routes to School Plan in conjunction with their TMP. Both plans would be in accordance with the Green Communities Canada Active and Safe Transportation Planning Program and Best Routes to School Program;
- develop an internal Traffic Management Plan brochure that can be posted and distributed to all parents;
- review of the pick-up/drop-off and on-street parking supply and demand;
- A.2.9 provision of funding for the installation of School zone signage on Expo Boulevard; and
- A.2.10 clarify access routes to the school from the proposed parking spaces.

Note to Applicant: Routes should not require pedestrians to travel down the steep vehicular access ramps to get between the spaces and the school. Pedestrian access to the school that is safe and as convenient as possible should be provided from the parking spaces.

B.1 Standard Notes to Applicant

- B.1.1 The applicant is advised to note the comments of the Processing Centre-Building, Vancouver Coastal Health Authority and Fire and Rescue Services Departments contained in the Staff Committee Report dated March 12, 2014. Further, confirmation that these comments have been acknowledged and understood, is required to be submitted in writing as part of the "prior-to" response.
- B.1.2 It should be noted that if condition 1.0 have not been complied with on or before October 7, 2014 this Development Application shall be deemed to be refused, unless the date for compliance is first extended by the Director of Planning.
- B.1.3 This approval is subject to any change in the Official Development Plan and the Zoning and Development By-law or other regulations affecting the development that occurs before the permit is issuable. No permit that contravenes the by-law or regulations can be issued.
- B.1.4 Revised drawings will not be accepted unless they fulfill all conditions noted above. Further, written explanation describing point-by-point how conditions have been met, must accompany revised drawings. An appointment should be made with the Project Facilitator when the revised drawings are ready for submission.
- B.1.5 A new development application will be required for any significant changes other than those required by the above-noted conditions.
- B.1.6 This approval does not in any way constitute a representation or warranty that the necessary approval of the form of development of the rezoning will be granted by Council. All proceedings by the applicant prior to action by Council are therefore at his/her own risk.

B.2 Conditions of Development Permit:

- B.2.1 All approved off-street vehicle parking, loading and unloading spaces, and bicycle parking spaces shall be provided in accordance with the relevant requirements of the Parking By-law prior to the issuance of any required occupancy permit or any use or occupancy of the proposed development not requiring an occupancy permit and thereafter permanently maintained in good condition.
- B.2.2 All landscaping and treatment of the open portions of the site shall be completed in accordance with the approved drawings prior to the issuance of any required occupancy permit or any use or occupancy of the proposed development not requiring an occupancy permit and thereafter permanently maintained in good condition.
- B.2.3 All approved street trees shall be planted in accordance with the approved drawings within six
 (6) months of the date of issuance of any required occupancy permit, or any use or occupancy of the proposed development not requiring an occupancy permit, and thereafter permanently maintained in good condition.
- B.2.4 Any phasing of the development, other than that specifically approved, that results in an interruption of continuous construction to completion of the development, will require application to amend the development to determine the interim treatment of the incomplete portions of the site to ensure that the phased development functions are as set out in the approved plans, all to the satisfaction of the Director of Planning.

55 Expo Boulevard (Complete Application)	APPENDIX B
DE417537 - Zone CD-1	Page 2 of 2

- B.2.5 Determination of the final sewer servicing connections is required for the building permit for the school. Please contact the Sewers design branch to make these arrangements.
- B.2.6 This site is affected by a Development Cost Levy By-law and levies will be required to be paid prior to issuance of Building Permits.

Processing Centre - Building Comments

Processing Centre - Building and Fire Comments

The following comments are based on the architectural drawings by Francl Architecture dated December 17, 2013 that have been submitted for Development Application DE417537. This is a cursory review in order to identify issues which do not comply with the 2007 Vancouver Building By-law.

- 1. * The "annex" of the existing Firenze tower that is to contain the mechanical and electrical rooms and the teachers' lounge is to be considered part of the new school building from a functional and fire and life safety perspective. It shall be separated from the existing tower by a continuous 2-hour fire separation. It shall be separated both structurally and by a continuous 2-hour fire separation from the rest of the school structure.
- 2. * Various legal agreements will be required to address the proposed exiting via the park, the cantilever overhanging the existing property line, and the spatial separation facing the park.
- 3. * An accepted Alternative Solution will be required for the proposed treatment of the new school as a new building discrete from the existing parkade and Firenze tower.
- 4. The mechanical and electrical rooms on the ground floor open into the exit/egress corridor from the gymnasium. A vestibule is required if the corridor is an exit facility.
- 5. * The north exit stair appears to lead through the entry vestibule for multipurpose room 2. Appropriate fire separations, travel distances, and consideration for the various user groups and occupancy schedules of the two spaces will be required.
- 6. The new exit from the daycare outdoor play area to the park may be exposed to hazard from the school, specifically multipurpose room 2.
- 7. Travel distance from the daycare via the exterior play area shall be measured to the new gate to the park.
- 8. During after-hours use of multipurpose room 2, the two available egress doors from the space are not sufficiently remote from one another. Further, they converge at the exterior gate from the outdoor play area. An additional exit from multipurpose room 2 should be provided for times when access to exit through the school is not available.
- 9. The egress doors from multipurpose room 1 and from the Kindergarten area do not appear to be remote enough to be prudent. Note that the 2014 VBBL is expected to include a provision requiring two egress doors from a room or suite to be separated by a distance of at least a third of the diagonal dimension of the room.
- 10. If multipurpose room 2 provides a required exit from the school, confirmation that the route through the community-funded space will be available at all times during school hours.
- 11. The second-floor corridor leading to the teachers' lounge exceeds the 6 m limit for deadend corridors.
- 12. * An Alternative Solution will be required to address the multi-storey interconnected floor space created by the main stair.

- 13. Travel distances via the Outdoor Learning Spaces are to be measured to the north exit stair via pathways.
- 14. The egress routes via the Outdoor Learning Spaces to the north exit stair shall be signed and lit as interior exits.
- 15. * Occupied roofs shall have means of egress in conformance with 3.3.1.3.(4).
- 16. All washrooms must be accessible in conformance with 3.8.2.3.(2).
- 17. Door clearances are required in conformance with 3.3.1.13.(10)(b).
- 18. An accepted Alternative Solution or generic Alternative Solution to 3.1.5.3.(1) may be required for the green roof assemblies. The procedure to be followed will vary based on the date of application and status of acceptance of the 2014 VBBL by Vancouver City Council.
- 19. Demonstration of compliance with ASHRAE 90.1-2010 will be required at the Building Permit stage.
- 20. Compliance with the 2014 VBBL may be required depending on the date of application.

* Items marked with an asterisk have been identified as serious non-conforming Building By-law issues.

Written confirmation that the applicant has read and has understood the implications of the above noted comments is required and shall be submitted as part of the "prior to" response.

The applicant may wish to retain the services of a qualified Building Code consultant in case of difficulty in comprehending the comments and their potential impact on the proposal. Failure to address these issues may jeopardize the ability to obtain a Building Permit or delay the issuance of a Building Permit for the proposal.

Please indicate the address and permit number on the subject of your incoming mails and emails to the city.

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INTERNATIONAL VILLAGE ELEMENTARY SCHOOL 55 EXPO BOULEVARD LEGAL ADDRESS: Air Space Parcel 1, Air Space Plan BCP 29637 False Creek

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PROJECT DATA

Appendix \mathcal{D} ; page 2 of 3























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DESIGN RATIONALE

Appendix \mathcal{E} ; page / of 2

Urban Design Response and Massing

The new school at International Village is being proposed on a compact site with several building constraints that define the overall massing. At the ground plane, the most public functions of the program include multi-purpose rooms and reception areas that front the street and park with large transparent facades. On the upper floors, the building massing responds to its context in several ways, the most prominent being the setbacks from the adjacent residential tower and daycare. In order to protect the residents' park views and exposure to eastern daylight, levels 3 and 4 of the school step away from the tower 15 and 27 metres respectively. These set-backs also serve to mitigate shading on the existing daycare's outdoor play area to the north. In turn, these two setbacks create usable outdoor areas to serve as passive learning environments for the students. To maintain the program, spatial requirements, and design standards of the school, the massing has had to respond by extending a 5m overhang of Andy Livingstone Park.

Architectural Character

The massing and articulation of the school is designed as a response to its context and programmatic elements. Each of the set-backs from the residential tower are expressed on the southern facade of the building as a definitive linear transition at each level. This stepped massing extends out towards Andy Livingstone Park, creating a 3-storey box above an open, transparent ground floor. This box is punctuated with a series of small reading nooks that project from the classrooms through the facade, creating a visual connection to the street while facilitating interaction and study. The proportions, scale, and colours of these reading nooks are varied, giving a lively and dynamic expression along Expo Boulevard.

Along the building's eastern facade, the upper levels of the school are effectively composed of two distinct frames that are separated to define the main entrance below. The two elements are fragmented and articulated through a differentiation of paneling and colour. Linking these elements together are the school's learning commons which sit behind a continuous glazed wall that creates a vertical connection through all levels of the building.

Connections

The school's connection to Andy Livingstone Park and the surrounding community is expressed through the treatment of the ground floor. The large glazed walls that enclose the multipurpose space and main entrance to the building create strong visual connections to the street and promote an enhanced community presence within the school. The flexibility of the multipurpose space extends to its opening onto the park, whereby it creates a relationship with the playground and extends the school's programme into the public realm.

Multipurpose room 02, located directly below and adjacent the Daycare, will be funded by the City of Vancouver. The City will use this space in conjunction with multipurpose room 01 for a 60 child, before and after school care program. The ground floor has been designed to allow active use, from the local community after school and on weekends, of both Multipurpose Rooms, the Kitchen and the Gymnasium.

Sustainable Building Design

Through the conscientious use of solar shading devices, connections to existing heating systems, and a mixed-use program promoting transit and offering amenities for the immediate neighbourhood, this proposal seeks a high level of design and sustainability as it will be designed to reach or exceed the equivalent to LEED Gold

On the building's south facade, horizontal solar shading devices are employed to mitigate the heat gain through the glazing system. Similar vertical components are used on the east side of the building, which in addition to their sustainable features, add greater rhythm and variation to this facade.

The new school is tightly knit into the existing Tower and Daycare development, sharing the parkade, garbage/waste facilities, electrical and mechanical connections as well as an existing foundation. These shared amenities, which were all part of the original development plans are combined with the relatively small footprint and non-typical multiple storey layout of the new school to significantly reduce the environmental impact of the project.

The new mechanical system will utilize the existing incoming steam connection in conjunction with radiant panels and low velocity displacement air in each classroom to form an efficient heating system. The efficiency of this system will be enhanced by a durable, air tight exterior envelope system that includes rainscreen cladding, continuous insulation, and reduced thermal bridging throughout.

DESIGN RATIONALE

AppendixE; page 2 of 2

VBE School Design Principles

Maximum flexibility and adaptability for today and the future

- · Design reflects current understanding of how students learn
- Spaces designed for large groups, small groups and individual activity
- · Support for a variety of teaching style
- Every space fosters interaction and learning

School Community Connections

- The design promotes feeling of belonging and sense of community
- · Classrooms are clustered to create learning communities
- Learning communities provide home base and serve as gathering space for students

Professional Support

- Educators have access to resources and spaces to share
 knowledge with each other
- · Ability to connect with experts in their field, students and families
- Learning communities incorporate space to promote collaboration
 and professional sharing

Healthy and Sustainable Environment

- · A healthy, safe environment is provided for all users
- · Optimization of natural lighting, temperature control and acoustics
- · Provisions for outdoor learning and physical activities
- Integration of sustainable design concepts through durability, energy efficiency and reduction in maintenance costs

Connections to the Wider Community

- The design invites community participation
- The design allows for separation of learning space from community usage space (gym, multi-purpose room, library, meeting rooms)
- · Establishes an appropriate civic presence in the neighbourhood

Appendix F; page / of 10



ADMINISTRATIVE REPORT

 Report Date:
 July 15, 2013

 Contact:
 Kevin McNaney

 Contact No.:
 604.871.6851

 RTS No.:
 10197

 VanRIMS No.:
 08-2000-20

 Meeting Date:
 July 24, 2013

- TO: Standing Committee on Planning, Transportation and Environment
- FROM: General Manager of Planning and Development Services in collaboration with the General Managers of the Parks and Recreation, Community Services and Real Estate and Facilities Management
- SUBJECT: New Elementary School at International Village 55 Expo Boulevard Considerations and Approvals

RECOMMENDATION

It is recommended that Council indicate support for the planning and on-going resolution of matters needed to advance the construction of a new school at International Village through approval of the following recommendations:

- A. THAT Council authorize the Director of Real Estate Services to enter into a purchase and sale agreement on behalf of the City with the Board of Education of School District No. 39 (Vancouver) (the "VSB") pursuant to which the City will sell to the VSB for \$100.00 the City-owned air space parcel (the "Air Space Parcel") located above the parking structure at 618 Abbott Street (legally described as PID: 027-045-765, Air Space Parcel 1 False Creek Air Space Plan BCP29637), on the following conditions:
 - the VSB will lease back to the City, at nominal cost, the area used for the International Village Children's Centre (the "Childcare Centre") located at 680 Abbott Street, which area is generally shown on Appendix A;
 - ii) the City will enter into a new sublease of the Childcare Centre to the Vancouver Society of Children's Centres ("VSOCC") on substantially the same terms and conditions as the existing lease of the Childcare Centre entered into by the City and VSOCC as of November 18, 2009; and
 - all of the above to be on such terms and conditions as may be required by the Director of Real Estate Services and the Director of Legal Services.

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- B. THAT Council authorize the Director of Legal Services to execute such legal documents and take such steps on behalf of the City as she may determine in her discretion to be reasonably necessary to enable an application to the British Columbia Supreme Court to be made by the VSB and/or the City, subject to all required consents of the Province, to vary the Restrictive Covenant registered under numbers BJ133626 and BJ133627 ("the Restrictive Covenant") on title to Andy Livingstone Park (the "Park") to allow for the proposed new elementary school at International Village (the "School") to cantilever 5m into and over the Park and to enable additional areas of the Park to be used by School staff, students and parents and the public for entering and exiting the School, and by Children's Centre staff, children and parents and the public for entering and exiting the Children's Centre, generally as illustrated on Figure 2.
- C. THAT, if the Court varies the Restrictive Covenant as requested, Council authorize the Director of Legal Services and the Director of Real Estate Services to execute such legal documents and take such steps on behalf of the City as they may determine in their discretion to be reasonably necessary, to enter into an agreement with the VSB and the Province to grant such rights to the VSB as necessary to enable the portions of the Park identified in Figure 2 to be used for the School and for exiting and entering the School and the Childcare Centre.

REPORT SUMMARY

This report seeks approvals and consent needed to move forward with the construction of a new elementary School at International Village. To accommodate a larger school which is needed due to the growing number of children in the local area, meet program requirements and limit impacts on the adjacent residential tower and childcare centre, the school has been designed with the upper floors cantilevered five (5) metres over the property line common with Andy Livingstone Park. Because Andy Livingstone Park contains contaminated soils from the development of the former Expo Lands, it is owned by the Provincial Government and is the subject of a restrictive covenant limiting use to park purposes only. The City has a 999 year lease for the park and the Board of Parks and Recreation (Park Board) is responsible for management and maintenance of the park.

The ability for the Vancouver Board of Education (VSB) to proceed with the school as designed is predicated on a successful BC Supreme Court application to modify the restrictive covenant to allow school use in the park (5m cantilever). In addition, the cantilever requires complex approvals (yet to be resolved) involving the Vancouver Board of Education (VSB), the City Park Board, and the Province as the owner of Andy Livingstone Park. Council approval and consent on the recommendations in this report.

COUNCIL AUTHORITY/PREVIOUS DECISIONS

False Creek North Official Development Plan (1990)

International Village Rezoning (1990)

Northeast False Creek: Directions for the Future (2009)

Appendix F; page3 of 10

Greenest City 2020: A Bright Green Future

Transportation 2040 Plan

Healthy City Strategy

CITY MANAGER'S/GENERAL MANAGER'S COMMENTS

In a letter dated March 1, 2013 the VSB advised that all of the existing elementary and secondary public schools in the downtown area west of Main Street are operating at full capacity. New schools are required to meet the needs of the growing population of young families downtown and allow children to attend school in their own neighbourhoods.

The proposed school design is an innovative approach that addresses both program and design objectives. Implementing the project as proposed is complex and requires a willingness on the part of all parties involved to do things differently. This project is an example of the real challenges facing the VSB and the City in the downtown area and of how we can work together to develop creative and sensitive solutions that optimizes use of public land while minimizing impacts.

REPORT

Background and Context

Two elementary schools were included in the planning of False Creek North. The Elsie Roy School was constructed in 2004 as part of the Roundhouse Neighbourhood. An addition of four (4) classrooms was built in 2011, including accommodation for school-age childcare. This site has no opportunity for further expansion.

The International Village (IV) site was rezoned for comprehensive development with accommodation for a school, community centre space and a childcare as community amenities to serve the new population. Initially, it was anticipated that all three facilities would be built at the same time, sharing the same building located in a City-owned air space parcel. Provincial funding for the school was not available at that time and the City had subsequently completed design testing that indicated it would be a significant challenge to fit the school, a childcare and satellite community centre into the available air space parcel and even more challenging to phase the construction. To avoid compromising the design of a future school and because of operational concerns with a satellite community space, Council accepted a \$2,100,000 payment to be used to increase the size of the future childcare facility and for restoration of the artificial playing field at Andy Livingstone Park in lieu of requiring the developer to build the community space (RTS 07121). Consequently, the childcare centre was developed on its own within the air space parcel and completed in 2009.

The Province has now funded the new school at International Village to meet existing and the growing number of children living downtown. Funding for the school was approved in 2012 and the VSB has been advancing the planning so that construction of the school can be completed for fall 2015.

The City and the VSB have recently signed a Childcare Facility Funding Agreement to facilitate the creation of school-age care spaces within schools (June 2013). This partnership

identifies the value of creating early care and learning spaces that are integrated, designed and purpose-built with joint uses in mind.

Andy Livingstone Park is owned by the Province and is a permanent contaminated soils storage facility (part of the development of the former Expo lands). The City has a 999 year lease from the Province for the park and a restrictive covenant is registered on title limiting the use of the land for park purposes only. The restrictive covenant (registered in 1995) identified some of the large development parcels adjacent to the park as beneficiaries of the covenant. The parcels have since been developed and strata titled so that today there are approximately 1,100 beneficiaries and the covenant can only be modified with the consent of all of the beneficiaries (strata owners) or by order of the BC Supreme Court.

The Proposal

A new school at International Village School is to be built in an air space parcel situated above the existing surface parking lot (constructed as part of the Firenze development) located north of Expo Boulevard and west of Andy Livingstone Park. See Figure 1 below.

Figure 1: Significant adjacent development includes:

- (a) 188 Keefer Place
- (b) 618 Abbott Street
- (c) Andy Livingstone Park
- (d) Rogers Arena
- (e) International Village Children's Centre



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The program for the school has expanded from 3 storeys and 350 students to 4 storeys and 510 students (due to population growth downtown), including an all-day kindergarten and flexible multi-purpose space to accommodate school-age childcare. To allow the expanded program to fit into the tight site, provide a minimum 15m setback from the adjacent residential tower and limit shadow impacts on the outdoor play area to the north, the VSB is proposing to a build the school over the property line common with Andy Livingstone Park (the upper floors of the school cantilever approximately 5m into the park). A further benefit of the proposed design is that it allows for the creation of outdoor learning garden spaces on the two upper floors.

The proposed design creates a strong connection between the school and the park with a major school entrance located at the property line common with the park. Pedestrian access/egress for the new school and the existing childcare centre is proposed via the park (see section 3 - Impacts and Implications).



Figure 2: Illustration of School Cantilever and Pedestrian Access/Egress

The Vancouver Building By-law (VBBL) generally prohibits buildings from crossing property lines. However, the VBBL allows the Chief Building Official to consider an alternative way of meeting the requirements of the VBBL referred to as an "Alternative Solution".

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The City is proposing to partner with the VSB to accommodate school-age care within the multi-purpose spaces planned for the school with City funding anticipated to be provided through NEFC community amenity contributions. Opportunities to meet any demand for additional multi-purpose community space will also be explored and be included in future recommendations to Council along with the scope, costs and final funding sources.

Strategic Analysis

Alignment with City Priorities and Policies

The construction of a new school at International Village has been long anticipated as part of the planning and build out of False Creek North. International Village School is the second school to be developed as part of False Creek North. Future development in Northeast False Creek is expected to add another 7200 people or more to the area with potential viaduct removal. The growing population of school-aged children downtown, the addition of all-day kindergarten and the limited availability of sites is creating significant challenges for the VSB and the City to provide schools required to meet present and future needs. Elementary school aged children that now reside in the International Village school catchment area are attending school at Strathcona Elementary School, Elsie Roy and beyond.

The completion of the new school at International Village benefits the community and supports Council priorities and policies as follows:

- supports building strong, safe and inclusive communities;
- facilitates healthy child development;
- supports the active transportation goals of the 2040 Transportation Plan and Greenest City 2020 Strategy, to get children walking and cycling to school by connecting all primary and secondary schools in Vancouver within 300m of the existing greenway system; and
- aligns with other key building blocks of the emerging Healthy City Strategy, including belonging, inclusion and critical social connections close to home;
- aligns with the Joint Childcare Council (JCC) mandate (involves City Council, Park Board and VSB) to plan for and develop childcare on public lands and promote the joint use of space for all types of early care and learning opportunities.
- New licensed school-age spaces provided in the school will count towards Council's target to facilitate the creation of 500 new spaces in the years between 2012-2014.
- aligns with the objectives of the Memorandum of Understanding being developed between the City, the Board of Parks and Recreation, the Vancouver Public Library Board and the VSB for the optimization of public spaces.

Impacts and Implications

1. Building Design

While a school has always been anticipated on this site, a smaller 3 storey building was originally envisioned affording generous setbacks from the adjacent residential tower and views toward the park. One of the design objectives in the planning of this larger school is to maintain generous setbacks from the adjacent resident tower to protect livability. A further design objective is to limit the loss of sunlight access to the International Village Children's Centre outdoor play area immediately to the north. These objectives led to the exploration of possible options and identified the cantilever option as the best performing design solution.

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If the VSB is not successful with the Court application to revise the restrictive covenant or if the Province, the City and Park Board do not all provide consent to the approvals required for the cantilever into Andy Livingstone Park, the school will need to be constructed within the property lines. This means that the 3rd floor would get smaller (creating program challenges) and the 4th floor would need to get larger to compensate lost floor area. The 4th floor is currently setback approximately 25m from the adjacent tower. Without the cantilever the 4th floor would shift to the west and extend further north. The 4th floor setback from the adjacent tower would be reduced from 25m to 15m and no setback would be provided from the adjacent childcare outdoor play area. This massing arrangement would have a greater impact on the light and views from the adjacent residential units and would significantly limit sun exposure to the childcare play area (sunlight access to outdoor play area is a childcare licensing requirement). Another option would be to construct a smaller school within the air space parcel. However this would mean reductions to the capacity and program of the school neither of which would be desirable to the VSB or the community. As the implications of requiring the school to be constructed within the existing air space parcel are severe, and the impacts on the park can be mitigated, staff support the cantilever as the preferred design solution.

2. School and Park Relationship

When the school site was originally secured it was anticipated that the school would use the adjacent Andy Livingstone Park for recess and before and after school play. This arrangement exists throughout Vancouver with many schools such as Elsie Roy School reliance on David Lam Park. The playground was built in 1994 and is in need of renewal to meet the increased intensity of use that will come with the construction of the school. The park renewal design process will include the VSB and the neighbourhood. Once a concept plan is confirmed in 2014, a total project budget and funding sources can be finalized with the objective of having the renewed playground constructed for school opening in the fall of 2015.

The upper floors of the proposed school will extend 5m into Andy Livingstone Park at a height of approximately 3.6m (12) above grade. Parks Board staff have reviewed the implications of the cantilever in terms of any limitations it may place on park use and the potential to attract uses that are not compatible with playground use. The park facilities along this western edge are limited to grass, small trees and pathway paving. The existing playground nearby is not impacted by the school cantilever into the park. While the design of the school and the relationship with the adjacent park are still evolving, staff have had an initial meeting with the VSB design team and are confident that design solutions are possible that would allow the space below the cantilever to be used by children for play while also discouraging other undesirable uses in the evenings and weekends. Staff anticipate that a preferred design solution will be identified and refined as part of the Development Permit process.

3. International Village Children's Centre - Access and Lease Provisions

The design of the existing international Village Children's Centre provided for some level of integration and shared entry with the future school. The current childcare entry gate adjacent to the park is accessed by a ramp built on the future school site. Due to building code differences between the childcare and the future school, it is no longer possible to share an entry. Consequently, this childcare centre entrance will need to be modified so that it is separate from the school entry and accessed directly from Andy Livingstone Park.

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The childcare centre is leased to and operated by the Vancouver Society of Children's Centres (VSSOC). The pre-existing lease with VSOCC will continue on the same terms and conditions and will continue to operate independently from and free of charge of the VSB. VSSOC is directly involved in the on-going school planning discussions and is aware of all implications for the International Village Children's Centre.

4. Contaminated Soils

As part of the City's current agreements with the Province, liability for environmental and soils risks and other park use risks are clearly established. As a condition of a future easement or other tenure arrangements, the VSB will need to indemnify the Province and the City from any incremental environmental and contaminated soils liability related to the school building extending into the park and related school use over a limited area of the park.

5. Precedent

As the school is a critical amenity needed to support the existing and future population of the area, and as the project involves only public entities (City, Parks Board, VSB, and Province) staff support the design as proposed with a cantilever across the property line common with the park and all of the approvals related to that. As this is a public project, involving only public lands the situation is unique such that it will not provide a precedent for private projects.

6. Agreements and Approvals

The VSB would like to advance the project as designed with the cantilever into the park. All conditions and requirements for the project have not been fully resolved. However, to expedite the project, all parties involved have adopted a framework for the approvals/consent that will be required. In addition to obtaining a development and building permits, this proposal requires the following special considerations and approvals:

- a. British Columbia Supreme Court An application to the Court will require broad notification and could take some months for a decision so the VSB is taking steps to initiate this as soon as possible.
- b. The Province (Ministry of Forests, Land and Natural Resources) As owner of Andy Livingstone Park, the Province must consent to an agreement required for the school to cantilever into the park. In discussions to date with staff from the VSB and the City, the Province has indicated that it does not object to the school cantilevering into the park as proposed.
- c. Vancouver Park Board The Park Board is responsible for the management and maintenance of the park and must approve an agreement required for the school to cantilever into the park.
- d. Vancouver City Council Staff recommend that Council approve the following:
 - i. Transfer of the air space parcel to the VSB As construction funding has been approved by the Province and the VSB is working towards permit applications, staff recommend transfer of the school site to the VSB now. The terms of the purchase and sale agreement with the City require that the VSB lease back the

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> portion of the air space parcel occupied by the International Village Childcare Centre (owned by the City and leased to the Vancouver Society of Children's Centres (VSOCC) and that if the air space parcel is no longer required for school purposes the City would have an option to buy it back for a nominal price;

ii. Tenure Over Andy Livingstone Park - If the VSB is successful in its application to modify the restrictive covenant now registered on Andy Livingstone Park to allow for the cantilever into the park and pedestrian access/egress for the school from the park, an agreement (e.g. lease, easement, right-of-way or sale) will be required to allow the VSB to proceed with the project. The modification to the covenant must also allow for pedestrian access/egress for the International Village Children's Centre from the park. Over the coming months the VSB, City and Province will determine the best method to secure long term tenure for the school cantilever in the park.

Implications/Related Issues/Risk (if applicable)

Financial

The value of the sale of the City-owned air space parcel to the VSB and the lease back of the daycare centre will be nominal amounts.

It is anticipated that the VSB will be responsible for all financial aspects of the proposed overhang over Andy Livingstone Park (construction, building maintenance, repairs, insurance, etc.).

Environmental

The VSB will need to indemnify the City from any incremental environmental and contaminated soils liability related to the school building extending into the Andy Livingstone Park and related school use over a limited area of the park.

Consultation

The VSB has met with the Strata Council of the Firenze project and has also discussed the project with the False Creek Residents Association and with the Northeast False Creek Joint Working Group. Further meetings with the FCRA the NEFC JWG and the broader neighbourhood are planned including a Public Information Meeting to be held on July 16, 2013. This project will also be reviewed by the Park Board at their July 22, 2013 meeting.

A summary of the response from both of these meetings will be provided to Council prior to consideration of this report.

CONCLUSION

The construction of the new school at International Village is critical to the existing neighbourhood and future development of the Northeast False Creek Area. While complex and not fully resolved, staff recommend support for all the considerations and approvals needed at this time to advance the project as proposed.

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Vancouver School Board July 16, 2013

New Elementary School at International Village Community Information Session Summary of Comments

We would like to thank everyone who took the time to come to the Community Information Session. VSB Staff, representatives from the City of Vancouver and the Project Architect Team were in attendance to explain the design concept, answer questions and to receive community feedback.

53 people attended the Community Information Session (17 were neighbours, and 27 were parents of future students, and 9 did not identify a particular relationship the project) and 26 comment forms were completed.

45 people participated in the Mode of Transportation Survey.

Parents of future student(s)	24	
Community members - no children		
TOTAL	45	

	Parent	Community	TOTALS	
Car	്റ്റ്റ്റ്റ	1	1	
Transit	0	2	2	
Walking	22	16	38	
Bicycle	2	2	4	
TOTAL	24	21	45	

General Distribution of Where People Live that Attended the Community Information Session

Green Dot = Parent Yellow Dot = Community Member



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ancouver School Board

- 1 Do you have any comments regarding the building design?
 - Have concerns regarding height at top level potential view disruption and privacy
 - Sensory impacts le. Lighting, noise pollution and structural vibration during and post construction
 - Installation / operation of structural fans, vents, exhausts
 - It would be a good idea to make it possible for persons using the daycare to arrive and leave via the park. The present situation of having little children running in the parkade may lead to a child being run over by a car.
 - The design does not seem to fit with the rest of the complex.
 - It's a different aesthetic and does not fit in.
 - I think it looks amazing. Very modern.
 - I think it looks great.
 - Love the 4 storey urban building. Great scale!
 - Key is to make sure the ground floor classrooms do not create blank walls facing the street.
 - It looks great. Better than an unused parking lot.
 - I love it! Use as much natural light which I believe is being done.
 - Request for a full size gym ۰
- 2 Do you have any comments regarding the rooftop outdoor learning areas?
 - Sensory and noise from students during school hours
 - Types of activities and VSB curriculum that will be implemented or takes place in the space
 - Good idea
 - Great idea
 - Very nice
 - Excellent
 - One of the problems living so close to two tall condos are things being thrown off the balconies by tenants. How will the students be protected from potential objects falling on them?
 - Are the outdoor learning areas intended to hold a full complement of students during lunch breaks or is the park going to be used as well?
- 3 Do you have any comments on the proposed building overhang into Andy Livingstone Park?
 - No problem. Good use of the park. Greater use of the park will improve the overall quality of the park.
 - This seems extreme but I understand why it's needed
 - How are you going to manage the homeless sleeping under the overhang?
 - Totally fine
 - That's ok. .
 - Overhang creates an interesting relationship to the park.
 - Creates an interesting look to the building.
 - It is fine providing it is well lit.
 - Will the overhang be an issue with earth quake designs and codes?
 - I think it will only provide rain cover for passer-bys and of course a place to live for the homeless.
- 4 Do you use Andy Livingstone Park? Yes 7 No
 - a. If Yes, how often?
 - Almost daily
 - 1 2 / week (4)
 - A few times (2)
 - 2 3 / week (2)

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Vancouver School Board

5 What activities do you do at Andy Livingstone Park?

- Walk / picnic
- Read / run
- Playing in the playground
- Soccer / sitting in the park
- Play, kicking soccer balls, discovering nature and some unnatural things (syringes)
- Mostly use the play structures

6 Do you have any other comments?

- Hours of construction, especially if timeline becomes tight
- Use of school after hours? Impacts?
- The overall project looks good. Please ensure that parents dropping off children by car have a safe space to do so. A safe space would not be in the parking garage.
- I am very concerned about the car traffic and pick up / drop off by parents. I would like to see this
 on Expo and not Abbott or in the Firenze parkade area, so as not to slow down traffic flow on
 Abbott which has major traffic in this area.
- I am hoping that the school will be ready by 2015!
- I would like the VSB website to have clear information about registration and registration for after school care.
- I would appreciate if you could provide updates about when the school is going to be ready for sure. Thank you.
- I look forward to sending our daughter through kindergarten and her elementary years there. We will be living right beside all the construction noise and dirtiness but as long as we have a place at the end of all that for our daughter it will be worth it.
- Is the timeline practical?

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VANCOUVER BOARD OF PARKS AND RECREATION

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Supports Item No. 3 PT&E Agenda July 24, 2013

July 23, 2013		
МЕМО ТО	:	Vancouver City Council
FROM	:	Pat Boomhower Vancouver Board of Parks and Recreation
SUBJECT	:	Andy Livingstone Park - International Village School

In reference to the Council Report "New Elementary School at International Village – 55 Expo Boulevard Considerations and Approvals" (scheduled for the Planning, Transportation & Environment Committee meeting on July 24, 2013), please be advised that the Park Board, at its regular meeting on July 22, 2013, received a staff report "Andy Livingstone Park - International Village School" seeking support for the proposed cantilever over the park, and passed the following motion unanimously:

THAT the Park Board support the proposed relationship between Andy Livingstone Park and the planned International Village Elementary School.

Pat Boomhower Executive Assistant, Office of the General Manager

Phone: 604.257.8453 Fax: 604.257.8427

cc: Malcolm Bromley, General Manager, Vancouver Park Board of Parks and Recreation Tilo Driessen, Manager of Planning and Research, Parks

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