

Places for People Downtown

Public Space & Public Life Study



Vancouverites — like people around the world — value inviting, interesting and creative public spaces. We recognize that a high quality public realm benefits our health, generates economic activity, fosters social connections and makes our city more exciting and inspiring.

Downtown is the heart of the city, and features much of what attracts people to our growing West Coast metropolis – vibrant and multi-cultural neighbourhoods, active and engaged communities, deep social and environmental values, and a growing and dynamic economy – all set against a stunning natural backdrop. Downtown is also home to some of the most popular public spaces in Vancouver, including Robson Square, Granville Street, the Seawall and Stanley Park, which draw hundreds of thousands of people on a daily basis.

As Downtown continues to grow with more residents, businesses and visitors each year, we are presented with opportunities, as well as challenges. This means increased demand on the existing public space network in the future. Since space and opportunities are limited, we need to be creative and strategic in how public space is delivered and managed.

We also need to consider the challenges of climate change and sea level rise, changing demographics, new technologies, social isolation, homelessness, as well as accommodating a population that is living in more compact spaces, where public space is the collective backyard and living room of many residents.

Places for People Downtown provides a unique opportunity to reflect on our past work, and the new challenges of our time, to put forward a new approach to public space planning with a focus on public life and people-centred design that starts with an understanding and appreciation of the people who use public space on a daily basis.

To help us develop this new approach, the City of Vancouver partnered with Gehl to conduct the largest and most comprehensive Public Space and Public Life Study in the Americas.

This report contains a summary of the study and its findings. Using 'people data', it considers how people use our Downtown public spaces and streets, and provides an assessment of how people get around the Downtown Peninsula and how our public spaces could better promote public life. The report also provides us with a useful benchmark to assess our city against other cities that have been studied by Gehl, including New York City, San Francisco, Seattle, Copenhagen and Melbourne.

I am pleased to present the summary of this work, which will help us make informed decisions in the development of a Downtown Public Space and Public Life Strategy in order to transform and elevate our Downtown into a welcoming, accessible, connected, attractive, distinct and people-centred heart of the city. This study could not have been completed without the tremendous effort of the dedicated volunteers who contributed their time and passion to this effort. We would like to extend a huge thank you to everyone who participated in this study and we are excited to continue to build relationships with community partners and directly involve the public in this and future endeavors.

We are at a moment in Vancouver's history where we are experiencing immense change, and it is imperative that we are intentional about the future of our city – how we live in, work in and enjoy Vancouver. As we develop a shared vision for our future, we can ensure that Vancouver continues to evolve as a great city for people.

Gil Kelley,

General Manager, Planning, Urban Design & Sustainability City of Vancouver



Executive summary

Through this study we found that Downtown Vancouver is:

→ an outstanding walking city that invites people out walking all year → a vibrant series of neighbourhoods, where people live, work and recreate → providing a high quality public realm, that serves both locals and visitors → home to a community with a strong culture of participation People love Downtown, but they want more!

However...

Vancouver is growing, and it's growing fast. It is more important now than ever that the city continue to foster Public Life with:

- → Invitations to spend time in the public realm all year-round, for all Vancouverites.
- → Opportunities to connect and socialize with each other.
- → A public realm that supports everyday life experiences, not just events.
- → Opportunities for Vancouverites to shape their public realm and actively participate.

Why does public life matter?

The high quality of life that we enjoy is very much interconnected with public space and public life; successful public spaces and public life promotes civic agency, fosters health and sustainability, supports local business, builds social capital, and connects people to their local communities.

Public Life

Public Life is the shared experience of the city created by people when they live their lives outside of their homes, workplaces and cars. It is the everyday life that unfolds in streets, plazas, parks, and spaces between buildings.

Taking Downtown to the next level requires creativity and a collaborative discussions as we navigate challenges and opportunities related to the public realm.

Public Space

Public Spaces are all places publicly owned or of public use, accessible and enjoyable by all for free and without a profit motive.

Through Places for People: Downtown, the City has an opportunity to further invest in public spaces and public life.

Table of Contents

This report is part of a larger scope of work under the 'Places for People Downtown initiative'. The following pages describe the initiative and intent of the project as well as the project approach.

A 'Data Appendix' that outlines all the collected observational Public Life data and a report outlining a series of 'Emerging Strategic Directions' will follow this report.

Note: In this document, 'Downtown' refers to the Peninsula and includes the West End.

i –

Introduction

This chapter introduces the context of the Public Space Public Life (PSPL) Downtown Vancouver project and the people involved. It highlights the reasons for doing this work now and provides background on the Public Space Public Life methodology developed by Gehl.

'Places for People Downtown' Strategy	8
Why do a PSPL Study?	9
PSPL Volunteers	10
What is Public Life and why does it matter?	13
What is Public Space and why does it matter?	14
Downtown Vancouver Today	16
Downtown Vancouver Tomorrow	17

<u>A</u>

PSPL Survey Methodology

The methods used for collecting Public Life data are introduced along with the approach to survey site selection and development of intercept survey questions. PSPL is short for: Public Space -Public Life.

PSPL Guiding Questions	25
4 Snapshot Survey Days	26
Selecting Survey Locations	28
Method 1: Intercept Surveys	32
Method 2: Observational Surveys	34
1. Age & Gender	36
2. Body Posture	38
3. Activity	40

B

What we heard

Each of the eight stories in this chapter highlight key findings from the intercept survey responses.

'What we heard' Key Findings				
1. Mo	de Choices			
2. Vis	it Frequency			
3. Rel	ationship to Downtown			
4. Rea	asons to come Downtown			
5. Ser	ntiments about Downtown			
6. Wh	at people would like to do			
7. Per	ception of Safety			

8. Social Interaction

<u>C</u>

44

46

48

49

50

52

54

56

60

Public Life Across Downtown

This chapter's focus is on the Public Life trends across all surveyed sites, Summer and Winter combined. An overview summarizes eight stories and highlights key findings about Public Life in Downtown. The following pages dive deeper into each of the stories.

Р	ublic Life Key Findings
Р	eople Walking by Season
1.	People Walking by Gender
2.	People Walking by Age
3.	People Biking: Active Mobility
4	People Staying by Season
5.	People Staying: Activities by Season
6.	People Staying by Gender
7.	People Staying by Age

D

64

66

68

70

72

74

78

82

84

Public Space Across Downtown

This chapter provides an introduction to the Public Spaces of Downtown by typology. Spatial qualities and challenges are highlighted by Public Life data, which visualizes how each of the spaces are used and experienced today.

F	88	
1	. Plazas	92
2	. Privately Owned Public Spaces	98
3	. Street-Plazas	100
Z	. Station Areas	104
5	. Mini-Parks	106
ł	. Neighbourhood Parks	108
7	. Seawall	112
8	. Laneways	116
9	. Streets	120
	Facade Quality	122
	Setbacks	124
	Sidewalk & Furnishing Zone	126
	Curbside Flexible Zone	128
	Intersections	130
	Key Profiles	132

'Places for People Downtown' Strategy

Places for People Downtown is a City-led initiative that will provide a framework to shape the public space network in Downtown Vancouver over the next 30 years.

The strategy will explore opportunities for public space and public realm improvements in the street right-of-way (including wider sidewalks, street-to-plaza conversions and laneway improvements), public spaces on City-owned or other public land (including plazas and open spaces), and privately-owned public spaces (POPS) such as office plazas.

The findings outlined in this document will inform a vision for Downtown Vancouver that enhances public space and public life, and will help shape the development of the Downtown Public Space and Public Life Strategy.





Why do a Public Space Public Life (PSPL) Study?

The purpose of this PSPL is to put people at the forefront of urban design and decision-making in Vancouver, rated as one of the most livable cities in the world, starting with the Downtown Peninsula.

The PSPL is a way to study how Public Life unfolds in the city today and to understand what some of the needs and demands are for future Public Space development. It is a way to benchmark Public Life and provide strategic recommendations for future Public Space development to inform the Places for People Downtown strategy and vision.

With this PSPL, Downtown Vancouver joins a network of world-class cities that are choosing to put Public Life first. Among them are the cities of Copenhagen, San Francisco, Melbourne, Moscow and New York City.

About Gehl

Gehl practice has conducted Public Spaces Public Life studies in cities around the world. A PSPL provides empirical evidence and arguments for improving public space. Once we understand the life of a place, we start looking at what changes are needed in the physical environment to create a more sustainable and livable city for all.

Gehl's work is based on the research conducted by professor Jan Gehl. By considering the human dimension as a starting point for design, he has worked to improve cities for over 50 years.



Working with Gehl

The City of Vancouver is proud to work with Gehl Studio on Places for People Downtown. Gehl will support this work through the coordination of this Public Space and Public Life study in Downtown Vancouver.

Gehl will deliver a number of strategic recommendations based on their analysis of the date collected during these studies, and will work with the Places for People team to build capacity for future studies in Vancouver.

PSPL Volunteers

The PSPL was kicked off with the help of the city's greatest asset: Vancouverites!

Catherine Neill Belen Welch Tess Munro Adam Finlavson Jared Dalziel **Kristen Elkow** Hale Jones-Cox Alena Straka **Brittany Morris Kaicea Pitts** Thomas Wade Jimin Park Stephanie Johnson Karen Dar Woon Aaron Lao Helen Popple Leslie Shieh Halev Roeser Devon Harlos Raissah Kouame Frances Maddin Sailen Black **Dorsai Sharif** Laurel Evton **Katie Stewart Tristan Brimble Crystal Wickey** Harprit Chamba Amanda Mitchell

Sandy Hollenberg Art Cooke Rachna Ahuia Shali Fadainia **Brittany Olson** NadiaAl-Wahaibi Fausto Inomata Eleonore Leclerc **Cody Gerow** Kristen Falconer Ann McLean Frankie Mao **Miquel Castillo** Grace Alindogan-Agapito **Ray Tomalty** Linda Gillan **Brendan Bailev** Michelle Pollard Ian Mac Phee Leslev Fordham **Brady Faught** Jerry Wolfe Jacqueline Ting Lecia Desiarlais Peggy Geary Doug Stever-Akesson Jennifer Page Harcharan (Ron)Datta

Iva Jankovic Alix Krahn Kaicea Pitts Lihwen Hsu Fern Walker Vicki Scully Cory Dobson

Tina Chen

Patricia Fraser Ann Goodell Imelda Nurwisah Gordon Fraser **Emily Morales** Sasha Mc Arthur Daniel Gibson Guercy Thimoleon John Cooper **Heather Rumble Riley McLeod** Alana Marin Bourne James Oborne Jennifer Catarino Michael Tyne Megan Herod Nancy Zegarchuk Katherine Gerry Sara Jellicoe Nicholas Gallant Natasha O'Byrne Nancy Derpak Jim Balakshin Tavebeh Fahimivala Alyssa Ready **Riley Iwamoto Arielle Dallev** Darcel Moro Lex Dominiak Patricia Gooch Naina Varshnev Kasper Richter **Colette Parsons Graham Cunningham** Danielle Neer Leonardo Coelho Jordi Honey-Roses Allison Biggs Brenda Longland

Chervn Wong Sahisna Chitrakar **Evan Hammer** Scott Erdman John Chapman **Robert White** Sam Fu Andrea Tam Wavne Yee **Charlotte Zesati** Meg Kwasnicki Ingrid Hwang Hwang Alexandra Turnbull Silvia Cordivani Amanda Blicharski Nicole Hillis Sylvia Coleman Nancy Hoang Amelia Huang Celina Vosilla Hema Ramnani Sebastian Mather **Renee Miles** Batuhan Yesilbursa Peter Brouwer Mitra Mansour Melanie Trottier Halina Rachelson Katrina May Miriam Wilson Helen Ma Scott Bell Kirsten Robinson Anna Zhuo **Travis Warren** Manali Yadav Serena Yang Katie Kulpas Erin Bullen Fernanda Canziani Michelle Thai **Hilary Romans** Cliodhna Bourke Sarah Chen Grace Jiang Landon Hawryluk Peter Richard

Kevin Shackles Peter Steel David Paterson Erik Perrier Mary Kristine San Jose Andrew Nakazawa Farzaneh Naraghi Lipika Singh Stuart Hamre Leigh Stickle Robert Catherall Adele Therias Mandeep Sidhu Angele Clarke Monika Blat Mojdeh Kamali Lilly Wilson Peter Mc Gregor **Beau Tanner** Michael Mc Burnie Elona Saro Marvam Ghaffari Dolama Lea Chambers Filippos Gkekas Kacey Ng Kitty Wong **David Mahjour Emily Rennalls** Julia Morlacci Helene Miles **Olivia Hart** Sander Mozo Joe Hyett Chris Mah Saki Aono Jodi Shragge Mandy Yu Sarah Desaulniers Yael Stav Hector Abarca Fiona Jones Kayla Woodruff Wayne OBrien Vivienne Megas Felipe Lima Michael Wang

Bo Guan Guerric Haché Danielle Vallee Yihan Ma Kathy Dunster Jeremy McElroy Mary Ellen Pearce Eva Murray Daniel Hurt Peter Kostka Andrea Spakowski Lilv Raphael **Elizabeth Godley** Shirley Shen Ian Mac Carthy Ellen Molloy Craig Busch **Jada Stevens Matthew Friesen** Inge Neumeyer Nickolas Collinet Maria Lobit **Diana Chan** Yasmin Banitaba Jordan Konyk Paul Hayes Valerie Bruce Paul Cheng Nicholas Gallant Simon Liem **Emerson Mangilit** Anna Chow Elavne He Lisa Odland

Rachel Wong Korine Deol Dan Ward Andrew Pask Lipika Singh Juliette Dubois Cat Wong Mojdeh Kamali AnaNic Lochlainn Peter Steel Charn Gill Lance PatrickSv Jacqueline Lam Qiangiao Zhu Anke Hurt Zane HIII Veronika Metchie Samuel Baron **Yinatina Xie Rob Gleeson** Diana Liao Lindsav Neufeld Lizzie Morris Qian(Lexi) Feng **Claire Duxbury** Kelvin Lit Edrick Dudang Zak Bennett Stella Zhou **Ignatius But** Mauson Akhtar **Angeligue Crowther** Nereida De la Mata Eoin O'Connor



Sashavan Stavel **Emily Macrae** Amrutha S Aaron Lao Alfonso Hernandez Andrew Al-Assadi Fariche Allevne Iva Jankovic Justinne Ramirez Nell Gasiewicz Sarah Labahn **Celine Hong** David Dunz Fiona E. Walsh Lincoln Saugstad Linda Gillan Matthew Callow Angele Clarke **Angelique Crowther Ben Daly** Brenda Clark Cody Gerow Elayne He

Eric Wang Erik Mustonen Esther Yuen Graeme Muir Jada Stevens Joyce Liao Juliette Dubois Kacey Ng Kaitlin Wiebe Karen Campbell Kelvin H. Castillo Rocha Kristen Falconer Lea Chambers Lora Terzieva Michelle Ocfemia Mozhdeh Eftekhari Patrick Enright Paul Haves Rebecca Paton Rhi Kirkland

Rilev Iwamoto Ryan Dinh Sander Mozo Tania Oswald Tjasa Demsar Yue Qiu Adrian Myszka Bonnie Ma **Cindy Nachareun** Fernanda Oliveira Golmehr Kazari leva Cornford Janelle Zhao **Tina Barisky** Wesley Joe Abdo Refael Amrutha Sundarajan Brittany Olson Edwin Yee Jane Bateman

212

people in the

winter



270

summer

Kristen Elkow Sasha van Stavel Shareen Chin **Zachary Bennett** Adam Finlayson Aria Raufi Danny Ross Kamelia Ansari Lesley Fordham Liyang Wan Luc Bagneres Michael Nagel **Michelle Hoar** Qiangiao Zhu Antonietta Gesualdi Elayne He Lilly Wilson Sam Bai Shawn Deng Amanda Morgan **Christine Pilarim** Craig Busch John Chapman Leif Thorseth Michelle Cuomo Natasha O'Byrne **Riley McLeod** Serena Yang Thor Boe Urantsetseg Munkhbayar Frankie Mao Gramt Diamond Jiwon Song **Kaicea Pitts** Marvam Ahmadi Oloonabadi Mélanie Trottier Michael McBurnie Renita Kralik Scott Erdman Tammy M Anna Chow Benas Lukas **Christine Popovich Cristian Chavez**

Jessie Singer

Darcy Keester Emily Johnson Hector Abarca Judy Hussein Julia Morlacci Laurence Renard Lisa Lai Maria Lobit Nicole Foth Shazeen Tejani Terri Doi Theo Finseth Willie Ng Amelia Huang Ehtesham Azad Jenny Lee Maxime Forges **Richa Chuttani** Sarah Kristi Lone Dan Ward Huihui Shen Kimberly Na Mary Kristine San Jose Sarah Chen Shali Fadainia Tania Oliveira Todd Hunter Alan Chen Alexandra Lea Ali Arzouni Alycia Doering Amandeep Kalsi Amv Bolt Ana Ni Andrea Telfer Andrea Spakowski Andrew Nakazawa Annelise van der Veen Art Cooke Avishah Chui Beau Tanner **Beverley White Bruce Pagnucco** Bruna Ribeiro Camilo Gil Cabral Filho Cara Fisher Charling Li



Claire Duxbury Colleen Miller Cristina Horta David Paterson Derek Robinson Emily Paterson Eric Douglas **Erik Perrier** Erin LaRocque Eryn Kim Graham Cunningham Gwendal Castellan Gwendolyn Tian Heather Fletcher Hema Ramnani Hilary Onno lan Lam **Jasmine Pena** Jen Harvey Jeremy McElroy Joey Cheung John Paul De Sousa Juby Samuel Judy Jiang Julie Wong **Juliette Link** Kai Okazaki Kate MacArthur Kathleen Heggie **Khristine Carino** Kim Barnsley **Krystal Renschler**

Lanei Lee Leah Karlberg Lecia Desjarlais Leigh Stickle Lex Dominiak Linda Do Lisa Slakov Marco Sotres Maria J. Verdugo Mota Mary Yu Maureen Solmundson Melissa (Lauren) Wright Michael Tyne Minvoung Hwang Nati Herron Nicole Markwick Patti Walshe Peter Stair Rebecca Anderson Sandy Hollenberg Sarah Ellis Scarlett Miao Shannon Lambie Taylor Keene Ted Uhrich Uvtae Lee Van Lee Zane Hill



What is Public Life and why does it matter?

Public Life is the shared experience of the city created by people when they live their lives outside of their homes, workplaces and cars. It is the everyday life that unfolds in streets, plazas, parks, and spaces between buildings.

Public Life is measurable, and cities that do so can help develop a high quality of public life through changes in the public realm over time. Public Life thrives when all people can enjoy being in public together, and is encouraged by quality Public Space that fosters social interaction. Vibrant Public Life promotes civic agency, supports health and sustainability, builds social capital, and connects people to their local communities.

What is Public Space and why does it matter?

Public Spaces are all places publicly owned or of public use, accessible and enjoyable by all for free and without a profit motive.

Public spaces are a key element of individual and social well-being, the places of a community's collective life, expressions of the diversity of their common, natural and cultural richness and a foundation of their identity.¹ The community recognizes itself in its public spaces and pursues the improvement of their spatial quality.

The **public realm** includes all elements that shape our public experience of the city, including public spaces, privately-owned spaces that are of public use, and the buildings that frame this environment. It is recognized that the public realm at its best expresses a collective vision which is greater than the sum of its parts, and it is important to consider how the many elements are arranged and designed to reflect the city's character and aspirations. Pairing peoples' needs, values and principles with the creation of beautiful, usable, intelligent spaces that adapt to how people use them, helps people engage in the types of life they want to see flourish in our city.

¹Source: The Charter of Public SpaceBiennial of Public Space and adopted by the United Nations Program on Human Settlements (UN-Habitat)



Downtown Vancouver Today

Vancouver has done really well in creating an active Downtown. It is growing fast, and the public realm will need to work harder to accommodate more people in the future. Now is the time to make sure that there is a shared strategic vision targeting efforts moving forward.





More than 150,000 jobs Downtown activate the city during the day. Hundreds of shops and places to eat Downtown cater to a broad audience. Every year millions of visitors come to Downtown.

Source: 2016 Census

Downtown Vancouver Planning for Tomorrow

Downtown Vancouver has a strong urban design culture with many initiatives working for a better Vancouver for all. A lot has been done already to create an active and thriving public realm and more initiatives are underway.

City Documents & Initiatives Informing 'Downtown Places for People' Strategy: Healthy City Strategy Action Plan (2015), Mayor's Engaged City Task Force (2014), West End Plan (2013), Transportation 2040 (2012), Vancouver Economic Action Strategy (2011), Greenest City Action Plan (2011), Complete Streets Policy Framework (2017), Downtown South Guidelines (Excluding Granville Street) (1991/2004), DD (Except Downtown South) C-5, C-6, HA-1 & HA-2 Character Area Descriptions (1975/2003), Downtown (Except Downtown South) Design Guidelines (1975/1993), Plaza Design Guidelines (1992), Central Area Plan (1991)

Source: http://council.vancouver.ca/20170329/documents/pspc2.pdf



West End Community Plan

The West End Community Plan provides a framework for this growing neighbourhood that focuses on neighbourhood character, housing, local business, heritage, transportation, and enhancing the public realm through projects that include the creation of Jim Deva Plaza and the Robson-Bute Plaza.

Note: Text above are all excerpts from the initiatives' websites.



Transportation 2040

Transportation 2040 is a long-term strategic vision for the city that will help guide transportation and land use decisions, and public investments for the years ahead. This vision is a part of our larger strategy to ensure an inclusive, healthy, prosperous, and liveable future for Vancouver that puts pedestrians first and promotes other active transportation options. It includes specific directions to enable and encourage creative uses of the street, and to create more public plazas and gathering spaces.



VIVA Vancouver

VIVA Vancouver is the City's tactical urbanism and public space innovation program. Working with community partners, VIVA facilitates the transformation of road spaces into people places, builds community capacity, and tests new locations, ideas, and ways of doing things to foster more and better public life. (Source: City of Vancouver)

How does Downtown Vancouver compare?

Vancouver is characterized by a dense Downtown surrounded by a sprawling metropolitan population, many of whom commute daily into Downtown. Active transportation is first choice for many people in Vancouver and when looking at the overall breakdown it's clear that Vancouver is a city of walking, setting precedent for the future of mobility in cities in North America and around the globe.

Why is active mobility important?

Streets that prioritize walking, biking and transit are good for people, communities, the environment, and business. Active mobility options have clear quality of life benefits for the cities that promote them. High prevalence of people walking, biking and taking transit is good for the public health and economic resilience of cities and for street safety. Active mobility also tends to spur positive social interaction more than other modes of transportation.

The following comparison cities were chosen for their likeness in geographical and population characteristics, including a shared proximity to water and a cultural ambition for resilience and active mobility.



Harbour, N.Yaletown, S.Yaletown



72, 73, 74.01, 74.02, 75, 76, 79, 80.01, 80.02, 81, 82,

83, 84, 85, 86, 87, 90, 91, 92

Southbank, W.Melbourne

Nørrebro, Østerbro, not including Frederiksberg ** Municipality of Copenhagen, not including Frederiksberg

Downtown Vancouver | Public Space & Public Life 19

A

Public Space Public Life Survey Methodology

Downtown Vancouver | Public Space & Public Life 21

Overview of Public Space & Public Life Survey Methodology

Each data set tells stories about people and places in the city. When overlaid more granular stories emerge, such as understanding of how many people 'stop and stay' or 'stickiness' of a place. It also highlights areas of opportunity for more Public Life to unfold and an understanding of desires for the future of Public Space and Public Life in Downtown, directly expressed by the citizens.

Guiding Questions

How can Downtown Vancouver better support vibrant and dynamic Public Life with everyday experiences, events and activities that serve all people?

What is the character and quality of Public Space in Downtown today? How can we expand the Public Space network and make better use of existing spaces? **Survey Locations**

115 Survey Locations across the Downtown Peninsula The locations reflect different Public Space typologies across the Downtown Peninsula

and were chosen in order to understand how Public Life unfolds in different conditions and neighbourhoods.

Survey Days



Snapshot Survey Days



To get an understanding of Public Life in the city, with a focus on the everyday experience, surveys were conducted on a weekday and a weekend, outside of days with major public events in the city. For this survey a Winter study was also conducted, in order to study Public Life across seasons and to address aspects around seasonal use of the Public Spaces in Downtown.

Method 1: Intercept Surveys

1.500+

People took the Survey

We talked to people to get an understanding of public space and public life beyond what can be counted and observed. Method 2: Observing People



We counted people moving through the city by different modes. We also mapped and counted people stopping and staying, noting the different activities they engaged in.



PSPL Guiding Questions

How can Downtown Vancouver better support vibrant and dynamic Public Life with everyday experiences, events and activities that serve all people?

What is the character and quality of Public Space in Downtown today? How can we expand the Public Space network and make better use of existing spaces?

Questions from 'Places for People Downtown' to inform PSPL Guiding Questions:

How can the existing Downtown public space network work harder to meet demands of a growing population?

The majority of Downtown residents have low and modest incomes. How do we ensure that our public spaces are welcoming to all? How do we deliver new spaces with a limited land supply?

How do we consider a more mobile population who want unique and active urban experiences when planning and designing our public spaces? How do we promote stronger community ties and social connection through the design, programing and use of our public spaces?

How do we ensure public spaces are accessible and attractive to Vancouverites of all ages and abilities? How do we continue to build upon community partnerships and empower the public to get involved in the creation, stewardship and activation of our public spaces?

How do we ensure safe and fun spaces for kids of all ages?

How do we meet the various needs of residents living in smaller homes to ensure they have the places and spaces they require to relax and enjoy the city? How can we ensure public and semi-public spaces truly feel public?

How can we design spaces that balance mobility and access with great place-making?

How do we determine whether corporate-sponsored activities might be appropriate, while balancing the need for community-based events and spontaneous activities?

4 Snapshot Survey Days

Surveys were conducted on a weekday and a weekend day in both summer and winter.

Surveys were collected from 8:00am to 8:00pm on each day, although a select few locations were surveyed from 8:00pm to 10:00pm to capture some late night activity.



Summer

Weekday

Thursday September 14, 2017

Sunny all day Min 11°C Max 20°C Weekend

Saturday September 16, 2017

Sunny most of the day Min 12°C Max 23°C



Weekday

Winter

Thursday February 1, 2018

Rainy most of the day Min 3°C Max 6°C Weekend

Saturday February 3, 2018

Rainy most of the day Min 7°C Max 9°C

Observational Surveys and Intercept Surveys were carried out at the same time, both weekday and weekend as well as summer and winter, but by different volunteers.

0

Selecting Survey Locations

The focus of this PSPL was the sidewalks, laneways, neighbourhood parks and plazas in the Downtown Peninsula. Large open spaces such as Stanley Park were not included in the survey, although they are a major component of the Downtown area open space network.

Chinatown and Gastown were also not included, because they will be the focus of a future targeted survey. Survey locations were selected by the Places for People Downtown project team in collaboration with Gehl during a two day PSPL Kick-Off workshop that included site walks and meetings with City staff across departments.

The locations reflect different Public Space typologies across the Downtown Peninsula and were chosen in order to understand how Public Life unfolds in different conditions and neighbourhoods.







Survey Locations across the Downtown Peninsula

115+ locations were surveyed

Intercept surveys were distributed across the Downtown Peninsula, focused around the observational study areas.

1A-English Bay Beach Path (SEAWALL) **1B-English Bay Beach** 2A-Cardero St & Harwood St 2B-Davie St & Denman St 2C-Morton Park 3A-Comox St & Denman St 3B-Denman St & Comox St 3C-Denman St (SOUTH) **4A-West End Community Centre Mews** 4B-Denman St & Barclav St 4C-Denman St (NORTH) 5A-Denman St & Georgia St 5BC-Georgia St & Cardero St 5D-Cardero St & Bayshore Dr 6A-Comox St & Nicola St 6B-Cardero St & Comox St 6C-Cardero St 7C-Barclay Heritage Square 8AB-Robson St & Cardero St 8C-Robson St (WEST) 9B-Coal Harbour Quay 10A-Bute St & Beach Ave 10B-Sunset Beach Path (SEAWALL) 10CD-Burrard Bridge

11A-Bute St & Davie St 11B-Davie St & Bute St 11C-Davie St (WEST) 11D-Jim Deva Plaza 12A-Mole Hill (LANEWAY) 12B-Comox St & Bute St 12C-Nelson Park 13A-Robson St & Jervis St 13B-Bute St & Haro St 13C-Bute St Mini-Park 13D-Bute St Trial Plaza 13EF-Georgia St & Howe St 14AB-Robson St & Bute St 14C-Robson St (CENTRAL) 15AB-Georgia St & Burrard St 15C-Alberni St & Bute St 15D-Alberni St (WEST) 16A-Bute St & Hastings St 16B-Harbour Green Park Path (SEAWALL) 16C-Harbour Green Park 17AB-Burrard St & Drake St 17C-Davie St & Burrard St 17D-Davie St (EAST)

18C-Wall Centre 19AB-Robson St & Burrard St 19C-Robson St (EAST) 20AB-Burrard St & Alberni St 20C-Alberni St & Burrard St 20D-Alberni St (EAST) 21AB-Burrard St & Melville St 21C-Park Place Plaza (Burrard) 21D-Discovery Square / Art Phillips Park 22A-Thurlow St & Hastings St 22B-Jack Poole Plaza 23D-Oceanic Towers Plaza 24A-Robson St & Hornby St 24B-Robson 800 Block (SOUTH) 25AB-Hornby St & Robson St 25C-Art Gallery Plaza 26AB-Granville St & Helmcken St 26C-Helmcken St & Granville St 26D-Granville St (SOUTH) 27AB-Granville St & Robson St 27C-Granville St (CENTRAL) 28AB-Granville St & Georgia St 28C-Granville St (NORTH)

29A-Alley Oop (LANEWAY) 29B-Granville St & Pender St 29C-Seymour St & Dunsmuir St 29D-Dunsmuir St & Richards St 30A-Waterfront Station (ENTRY) **30B-Waterfront Station** 30C-Granville 200 32A-Richards St & Drake St 32B-Davie St & Richards St 32C-Emery Barnes Park 33A-Richards St & Smithe St 33B-Smithe St & Richards St 33C-Nelson St & Homer St 33D-Yaletown Park 34A-Robson St & Homer St 34B-Library Plaza (including interior lobby) 35D-BMO Plaza 36A-Richards St & Dunsmuir St 36B-Dunsmuir St & Homer St 36C-BC Hydro Plaza 36D-Cathedral Square 37A-Hamilton St & Helmcken St 37B-Mainland St & Helmcken St 37C-Helmcken St & Mainland St 37D-Mainland St 38A-Cambie St & Georgia St 38B-Hamilton St & Robson St 38C-CBC Plaza 38D-Terry Fox Plaza 39A-David Lam Park Path (SEAWALL) **39B-Roundhouse Community** Centre Mews 39C-Davie St & Marinaside Crescent 39D-Roundhouse Plaza **40A-Marinaside Crescent** Path (SEAWALL) **40B-Aquarius Mews** 40C-Marinaside Crescent Waterfront 41A-Abbott St & Keefer Pl 41B-Chinatown Station Mews 41C-Beatty St & Dunsmuir St 41D-Stadium-Chinatown Station 42A-Cooper's Park Path (SEAWALL) 42B-Cambie Bridge 42C-Cooper's Park (underneath Cambie Bridge) 43C-Andy Livingstone Park



Method 1: Intercept Surveys

We talked to people to get an understanding of Public Space and Public Life beyond what can be counted and observed.

We asked people questions related to the purpose of their trips and the duration of visits.

We asked questions about sentiment, sense of safety, feelings about Downtown, and what might be missing from Downtown.

We asked questions focused on social interaction as well as on basic demographics including age, gender identification, and income.

We also asked winter specific questions related to time outdoors and invitations to spend more time Downtown in the winter



878 people took the survey in the summer!



About 42 volunteers (Summer) and 36 (Winter) took on the task of talking to people in the streets and public spaces of the Downtown Peninsula, and asking them to fill out a survey.

Note: Responses reflect the locations that were surveyed and the people who accepted the survey. 1175 people declined the survey in the Summer, insufficient data on declined surveys in the winter.



Method 2: Observational Surveys

We counted PEOPLE MOVING through the city by different modes



People walking (or in wheelchair or stroller)

People walking or running. This Includes children being carried or in a stroller and people moving in wheelchair.



People on Wheels

A person riding a bike or on skateboard, roller blades, scooter, or other wheeled device. Note that people in wheelchairs are considered pedestrians.



Age & Gender of people moving

This count represents the perceived age and gender of people moving. We observed who was there to learn how the public realm invites different user groups out walking and moving around, as well as to understand who was not represented.

We mapped and counted PEOPLE STAYING and the activities they engaged in

The relationship between PEOPLE MOVING and PEOPLE STAYING reveals stories about 'capacity'* and 'stickiness'**. PEOPLE MOVING indicates the success of ensuring a safe and well connected public realm, whereas PEOPLE STAYING indicates that the Public Space offers invitations to spend time, comfort and enjoyment.

See following pages for detailed descriptions



Age & Gender of people staying

We observed who was there to learn how the public realm invites different user groups out staying and spending time, as well as to understand who was not there.



Body Posture

We observed how the public realm invites different body postures.



Activity

We observed people spending time in the city, measuring how the public realm invites for different activities.

*Ability to sustain pedestrian volumes **Ratio of people moving to staying



Group

We observed how the public realm invites different group sizes.

1 Age & Gender (method 2, further detailed description)

quardians, but where the older

start to move and stop and stay

by themselves.

Why do we measure age & gender?

Age and gender representation is a crucial part of understanding who is using a particular space. Ideally, the age and gender breakdown of people using the space should coincide with the census data of that part of the city in general and consider periods for flux throughout the day and day of the week. For example, weekday workforce. Often it is much more important to ask, 'Who is not there?' than who is there. For example, the presence of women and children speak to the feeling of safety in a space, which in turn speaks to the overall vitality of the space. The presence of a broad range of users speak to the quality of the public space and how well it invites (or doesn't invite) users to occupy a space, although a targeted user group is not necessarily a sign of lack of quality. For example, a playground invites children and parents, while a street lined with shops might invite teens and young adults, this is not only related to quality, but also to preference.

although some may be students

or retired (including volunteer,

informal, care-giving, part-time

etc.)



their first job out of school, often

spending time in public space

with others in the same age

group.

Largely retired, although many still may be actively engaged in some form of paid or unpaid work (volunteering, care-giving, etc.)

Downtown Vancouver | Public Space & Public Life

guardians and often carried or in

strollers when moving.

36


Male / Female / Other Ratio

Gender was estimated by the surveyors to the best of their ability. If a person is perceived as non-binary or the surveyor does not feel comfortable assigning gender, that person would fall into the category of 'other'. Infants and toddlers were all recorded as 'other'. In the Observational Surveys the surveyor counts people based on judgement of a persons' age and gender presentation. In the Intercept Survey respondents were asked to report their age and gender identity.

ICC

2 Body Posture (method 2, further detailed description)

Why do we measure body posture?

Body posture offers insight into what invitations exist for staying and which might be missing. For example, a space with a high amount of standing and informal sitting might show a latent demand for more public seating. A mix of body postures in a space can also translate into a more vibrant and interesting public realm for people to pass through or be a part of. Like the rest of these tools, the context in which body posture is measured should be considered when interpreting the data.

*The body posture assignment is used to define the average number of people in a Public Space per hour / day



Sitting, Public

Sitting on an object intended as seating which is usually fixed, and provided for the general public for free. This will typically be a designated bench, but can also be a movable chair.



Sitting, Commercial

Sitting on furniture that is owned by a commercial establishment. Sitting is typically accepted in exchange for a purchase of goods or food.



Sitting, Private

Sitting on furniture that is privately owned by individuals. This can be a chair or a bench in someone's front garden, or furniture that people have brought for themselves into public space and which they will take with them upon leaving the public space.



Sitting, Informal

Sitting on an object not designed as seating. Could be the ground, steps, or planter edge.



Standing

Standing freely in space or while leaning against an object.

38 Downtown Vancouver | Public Space & Public Life



Lying Down

Lying down on the ground or on a piece of furniture. Most of the surface of the body in contact with the ground or furniture.

A person can only be assigned one body posture

PSPL Survey Methodology

3 Activity (method 2, further detailed description)

Why do we measure activity?

The Stationary Activity Mapping tool maps what people are doing in a space and where. It helps take a snapshot of all the activities happening in the survey area at a given time. These activities represent the life of the public realm. A healthy mix of activities in a space can also translate into a more vibrant and interesting public realm for people to pass through or be a part of.

Most often, when one activity dominates a space, that space is not offering invitations for a diverse set of users to participate or stop and stay. Activities usually vary greatly over the day and across the city, providing insight into the daily rhythms of public life. The activities include both optional activities, were people are there by choice as well as more necessary activities, such as waiting for transit, civic work and activities related to systemic inequities.



Waiting for Transit

Waiting for public transit. Could be the bus, train, or ferry.

Eating or Drinking

Consuming food or drinks.

Engaged w/ Commerce Cultural Activity

In the process of buying or selling foods and goods. Both the person performing a transaction and the people queuing are counted. Participating in or observing a cultural activity of either artistic, communal, political, or religious character. This could be listening to a street musician or having one's portrait painted by an artist in public. A communal activity could be enjoying the screening of an outdoor movie or participating in a street event. Active Recreation

Exercising or playing outside within an area. Could be playing basketball, using a jump rope, or running stairs This includes children at play.

A person can be assigned one or multiple activities



Passive Recreation

Includes people-watching, sight-seeing, playing stationary games like a board or card game, showing physical affection towards another person, reading or writing, drawing, painting, or playing music for one's personal enjoyment.



Using Electronics

Engaging with technology in some form. Could be listening to audio via headphones, conversing on a phone, reading/ writing/playing/working on a computer, or photographing people or the surroundings.



Civic Work

Working to maintain or take care of the public space. Could be fixing potholes, sweeping the street, or providing security.



Substance Use, Panhandling, Rough Sleeping, Intoxication

Certain activities and behaviours have stigma associated with them, and arise from systemic inequities. These activities are generally viewed as "challenging" by a large sector of society. Examples include substance use and the behaviour that may arise from it; outdoor sleeping associated with lack of housing/homelessness, often accompanied by storage of personal belongings; requesting support, usually in the form of money, food, or goods. These behaviours and activities are not always connected or exhibited together. The four listed activities represent different kinds of stigmatized public life behavior.



B

What we heard

What we Heard

-Key Findings from Intercept Surveys

There is a strong culture of walking in Downtown Vancouver that is outstanding not only for North American cities but also for cities

across the globe.

When asking people Downtown how they get around, 9 out of 10 respondents chose active mobility—walking, biking or taking public transportation. 1 out of 2 respondents chose walking as their primary mode, and the walking culture stays strong in the winter.

2

The city has been successful in cultivating a city core that serves as a local and a tourist destination, as well as an economic center and a neighborhood.

Downtown Vancouver attracts residents, workers and visitors. This is a key factor in creating a 24/7 city that is active throughout the whole day on both weekdays and weekends. When asking people about their relationship to Downtown, 52% of respondents identified themselves as Downtown neighbours or residents and 19% identified as employees. 1 out of 3 employees (6% of all respondents) also live Downtown.

3

Downtown Vancouver is a vibrant neighborhood that supports both everyday life and events, and people spend time here often.

When asking people how often they visit Downtown, more than 1/3 of survey respondents reported visiting daily and 1/3 visit weekly. Frequent visits indicate that Downtown Vancouver is a vibrant and attractive neighbourhood. Unlike many other Downtown city cores, this is not just a tourist destination or a financial district that only comes alive at certain times of the day, week or year.

4

People come to Downtown to socialize with friends and family, but socializing in the Downtown public realm is not inviting people of all income levels.

1 out of 3 respondents reported spending time with friends and family as the main reason for their visit Downtown. However, when asked the same question, people with lower incomes reported that the reason for their visit was spending time alone. This could indicate that there are less invitations for people of lower income to meet and socialize with their friends and family in Downtown Vancouver.

5

People love Downtown! It is a place that makes people who live, work and visit feel comfortable and welcome.

4 out of 5 respondents reported feeling positive or strongly positive about Downtown. People who reported being both residents and employees Downtown were even more positive, with 9 out of 10 feeling positive or strongly positive about Downtown.



People want more varied programming all year long in Downtown, and they express a desire for affordability and supporting services.

When asked what they would like to do in Downtown that they cannot do today, people reported wanting more variety as well as more of the programming and activities that are already there. People expressed concerns around affordability, accessibility and inclusion. In addition, people recognize a lack of supporting functions and elements such as shelters, seating, and public restrooms, that could broaden use all year long by various user groups.

7

People generally feel safe Downtown, but location and season affect how safe they feel. Responses showed that more can be done to make people feel safe in the winter.

Overall, respondents reported feeling safe Downtown. But perception of safety is impacted by the respondents' relationship to Downtown as well as to where they spend time. 71% of tourists felt very safe while only 39% of employees feel very safe. The seasons also affected the feeling of safety responded. 60% of respondents felt very safe in the summer while only 47% felt very safe in the winter.



Chance social interactions in the public realm are prompted by design queues and programming. More of these invitations could help cultivate a sense of social connectedness Downtown.

When asked about chance interactions with people in the public realm, 64% of respondents interacted with someone they did not plan to meet. 50% of respondents interacted with someone they had never seen before. These interactions were prompted by sitting next to each other, pets, kids, activities, and other invitations to connect.

People are walking Downtown, rain or shine!





People are visiting Downtown often

Frequent visits indicate that Downtown Vancouver is a more vibrant neighbourhood than an average city core. It is not just a tourist destination or a financial district that only lives at certain times of the day, week or year, as is the case for many Downtown cores.

36% of respondents visit Downtown daily and an additional 28% visit Downtown weekly

Intercept Question: How often do you visit this place? (Combined Summer and Winter data)



Note: There is a higher proportion of first time visitors in the Summer (13%) than the Winter (8%) which corresponds to the higher number of tourists Downtown during the Summer.

Λ

What we heard

1/3 of

Owntown is first and foremost a neighbourhood

Downtown Vancouver attracts residents, workers and visitors. This is a key factor in creating a 24/7 city that is active throughout the whole day on both weekdays and weekends.

52% of respondents identified themselves as Downtown neighbours / residents and 19% identified as employees



Intercept Question:

What best describes your relationship to Downtown? (Combined Summer and Winter data, respondents can select multiple answers)

Λ

There is a healthy mix of reasons to come Downtown

People are not just coming to Downtown for necessary activities, but choose to spend time and enjoy the city with friends and family.

1 out of 3 people come Downtown to socialize

Intercept Question: What brings you to this space today? (Combined Summer and Winter data)



What we heard



People feel very positive about Downtown!

In general, Downtown Vancouver is a great place that makes people who live, work and visit feel comfortable and welcome.

79% of respondents feel positive or strongly positive about Downtown

Intercept Question: How do you feel about the Downtown? (Combined Summer and Winter data)

Λ



Sentiment about Downtown



(Event or institution)

0%

20%

40%

Sentiment about Downtown by relationship to Downtown (Combined Summer and Winter data)

Strongly Positive Positive

Neutral

Negative

Strongly Negative

1

60%

1

80%

100%

People want more variety & programming for Downtown



What we heard

People want programming all yearround. With protection from the elements and invitations to spend time Downtown, small interventions could have a big impact on public life.

Intercept Question: What two things would you like to do in the public spaces Downtown - in the winter that you cannot do now? (Winter data)

Λ



^

Overall, people feel safe Downtown, but...

Respondents feel less safe during the Winter.

60% of respondents felt very safe in the summer while only 47% felt very safe in the winter

Intercept Question: How would you rate your feeling of personal safety in this space right now? (Summer vs. Winter data)

This could indicate that with fewer hours of daylight in the Winter, lighting is even more important! But it could also indicate that people spend time in different public spaces in the city summer vs winter.



Feelings of safety increase with age.

Overall, none of the reported age groups show a significant challenge with sense of safety, but it is noticeable that 10% of teens reported feeling unsafe. This response may relate to where respondents spend time in the city. There is a consistent increase in the percentage of respondents who report feeling very safe as age increases.

^

Intercept Questions: How would you rate your feeling of personal safety in this space right now? What is your age? (Combined Summer and Winter data)



Perception of Safety by Age (Summer data)

15-19	50%					
20-29	55%					
30-39	58%					
40-64	59%					
65+	67%					
	ا 0%	ı 20%	ı 40%	ا 60%	ا 80%	100%

Overall, people feel safe Downtown, but...

Perception of safety is impacted by the respondents' relationship to Downtown.

While 71% of tourists feel very safe, only 39% of employees do

Intercept Questions: How would you rate your feeling of personal safety in this space right now?

What best describes your relationship to Downtown?"

(Combined Summer and Winter data)



Unsafe

Very Unsafe

58 Downtown Vancouver | Public Space & Public Life

People who are likely to be visiting for the first time, such as tourists, are the most likely to feel very safe. People whose relationship to Downtown brings them there often, such as residents and employees, are more likely to feel unsafe. This may speak to frequency of visits as well as to where people spend time in the city. Residents tend to have a different understanding and knowledge of certain civic challenges such as homelessness and substance use, where visitors may lack the same exposure and therefore perceive the same environment differently.

Rain or shine, people are interacting Downtown

Changes to the physical environment could impact social connectedness in the city.

64% of respondents interacted with someone they did not plan to meet

Intercept Question: Did you interact with someone here today who you did NOT come with? (Same for both Summer and Winter)

*A recent study conducted by The Vancouver Foundation: Connect & Engage, found that many Vancouverites find it difficult to make friends and often feel lonely. The fact that people interact when out it the public realm indicate that invitations to spend time out in Public Space could have an effect of social connectedness in the city.

https://www.vancouverfoundation.ca/our-work/initiatives/ connections-and-engagement



Public Space design and invitations to spend time affect the likelihood of people interacting.

50% of respondents who interacted with someone reported interacting with a person they had never seen before!

^

Intercept Questions: Did you interact with someone here today who you did NOT come with? Did you know them before today? (Combined Summer and Winter)



By creating more invitations for play, pets, activities, sitting, and volunteer opportunities in the public realm, people may be more likely to engage is new social interactions.

Reasons for interacting (Combined Summer and Winter Data) Note: Reasons for interacting are fairly consistent between Summer and Winter, except slightly more people meet because of children in the Summer (6%) than Winter (2%) Public Life Across Downtown

Public Life Across Downtown

Public Life Across Downtown

-Key Findings from Observing people MOVING (pages 64-71)



Counts of people walking

Downtown Vancouver invites people to walk all year round, with some parts of Downtown working harder than others to support pedestrians.

The highest pedestrian volumes are seen in areas with retail, transit nodes or key destinations. Retail streets and station areas often exceed capacity, making for uncomfortable walking experiences, while other streets see low pedestrian activity. On average, pedestrian activity dropped by 20% across all sites surveyed in the Winter. Observed gender-presentation

Overall, pedestrians Downtown reflect a fairly even gender-balance. This balance shifts during the winter, and is affected by time of day and location.

The overall gender-balance of pedestrians Downtown is a relatively even split. However, some locations, especially those with lower overall pedestrian counts, fewer active frontages or poor lighting, demonstrate a drop in female-presenting pedestrians in the winter. 3

Observed age-presentation

People of all ages walk in Downtown, but not everywhere and not at all times. Season, time of day and location affect who is out walking.

When compared to neighbourhood and citywide census data, not all neighbourhoods see balanced age representation in pedestrian counts. In the winter, fewer older adults and children are out walking.



Counts of people on bikes

Cycling is becoming increasingly common, in line with infrastructure improvements Downtown. Still, cycling counts are low, especially in the winter.

Not surprisingly, there are more people on bikes in Downtown Vancouver where investment in infrastructure supports safe cycling. People on bikes are part of Public Life. They are out in the Public Space, where eye contact and direct communication are possible and democratic negotiation of the space happens.

-Key Findings from Observing people STAYING (pages 72-83)



Counts of people staying

In the summer, Downtown is bustling with city life and a many people choose to stop and stay in the public realm. In the winter, staying activity drops by 70%.

People choose to stop and stay when they feel invited. Public spaces that invite people to enjoy the positive aspects of climate, provide views to nature and inspire people watching see a lot of activity in the summer. In the winter, activity is confined to areas that offer comfort and protection from the elements.

6

The majority of stationary activities observed are related to outdoor serving and passive recreation, with many people sitting on stairs in the summer. In the winter, most people are standing and engaged in necessary activities.

Mappings of stationary activities

In the summer, many people choose to sit outside and enjoy food and drinks. In the winter most people are standing, more people are spending time by themselves, and necessary activities dominate public life. Weekends invite for more social activities and more diverse activity profiles.

7

Observed gender-presentation

The gender balance of people staying closely represents the demographics of Downtown residents. But, when compared to people moving, there is a lower percentage of femalepresenting people choosing to stop and stay.

The gender balance of people spending time in the public realm very closely reflects the gender balance of Downtown residents, which has a lower percentage women than the City of Vancouver. Major destinations with higher overall counts show a more balanced ratio, while smaller public spaces reflect greater gender imbalance.



Observed age-presentation

When it comes to stopping and staying, the youngest and oldest age groups are underrepresented in the public realm.

By comparing stationary counts to the census data, we see that few public spaces are inviting older adults to spend time there. During the winter, when protection from the elements and adequate lighting are most important, this imbalance is greater. Interestingly, most areas have more kids stopping and staying than walking nearby.

Downtown invites people to walk all year round!

The highest pedestrian activity volumes are seen in areas with retail, transit nodes or key destinations.

During summer weekdays, high pedestrian counts were concentrated around retail streets and station areas, while secondary streets saw significantly lower numbers.

On average, Summer weekend pedestrian counts were the highest observed.

During the summer, key destinations outside the retail areas such as English Bay Beach are active on both weekdays and weekends.



Note: Some count averages that were not carried out as full day counts are skewed higher, as they do not include lower pedestrian activity in the morning or evening. *Hourly counts, averaged over the day

See Appendix for a map of count locations and detailed count profiles

66

• Weekday Weekend 2000+ 1500-1999

1000-1499 500-999

- 1-499







On average, pedestrian activity dropped by 20% across all sites surveyed in the Winter

During the winter, pedestrian activity was even more concentrated, with secondary streets seeing significant drops in activity.

Winter weekend counts, especially related to retail areas, are higher than weekday counts, even in the summer.

Key destinations outside the retail areas such as English Bay Beach see a significant drop in activity the winter, due to weather and fewer hours of daylight.

• Weekday

2000+

1000-1499

500-999

- 1-499

Weekend

1500-1999



Winter Pedestrian Counts*

Note: Some count averages that were not carried out as full day counts are skewed higher, as they do not include lower pedestrian activity in the morning or evening. **'Hourly counts, averaged over the day**

See Appendix for a map of count locations and detailed count profiles

Overall, pedestrian gender representation is balanced



Ratio of female to male residents in Vancouver, according to 2016 census data

Downtown Vancouver

47% Female

53% Male

City of Vancouver

51% Female 49% Male

British Columbia

51% Female

49% Male

In the Winter, some Downtown locations experience a drop in the percentage of femalepresenting pedestrians.

While the average percentage of femalepresenting pedestrians is relatively consistent (49.2% in the summer and 47.9% in the winter), some locations with lower overall pedestrian counts see a larger drop in the winter.

This indicates that some areas may be perceived less safe in the winter, which can be attributed to public spaces having fewer active frontages, being poorly lit, and having fewer people out in general (including fewer stationary people).



SummerWinter

55-59% 50-54% 50-54%

- 39-44%





People of all ages are walking Downtown, but not everywhere

While all age groups are represented out walking, the ratio is affected by the season and the day of the week.

On weekends the percentage of young adults out walking exceeds their census representation. In the winter there is a significant drop in the percentage of older adults out walking.

This indicates that more can be done to make sure that toddlers, kids and older adults are invited to walk all year-round.

Census age demographics for all of Downtown compared to age demographics for people walking Older Adults (65+)
Adults (25-64)
Young Adults (15-24)
Kids (7-14)
Toddlers (0-6)



Age division for Downtown Vancouver, according to 2016 census data

Toddlers	Kids	Young Adults	Adults	Older Adults
Ages 0-6	Ages 7-14	Ages 15-24	Ages 25-64	Ages 65+
2.8%	2.6%	8.5%	73.6%	12.5%

Some Downtown neighbourhoods do better than others toward inviting all age groups to walk.

When comparing the ages of residents in each neighbourhood to pedestrian counts in the same area, some age groups are underrepresented.

This indicates that not all neighbourhoods provide a walking environment that caters to its residents. This can be related to the quality of the walking environment (its safety, comfort and delight) and it can be a representation of the functions and destinations that attract these age groups to the neighbourhood.

Census age demographics compared to age groups of people walking, by neighbourhood

Summer and winter counts are averaged, as the seasonal differences were comparable with the Downtown-wide data. Older Adults (65+)
Adults (25-64)
Young Adults (15-24)
Kids (7-14)
Toddlers (0-6)

See Appendix for a map of count locations and detailed count profiles



People on bikes are part of Public Life

Vancouver has taken crucial steps towards getting more people out biking in the city.

People on bikes are part of Public Life. They are out in the Public Space, where eye contact and direct communication is possible and democratic negotiation of the space happens.

Not surprisingly there are more people on bikes in Downtown Vancouver where investment in infrastructure invites people to bike safely. Still, counts of people biking are fairly low relative to the amount of people overall who choose active mobility (see introduction pages for comparison).

Even on the most active routes, winter cycling counts see a drop.

••••••	•••••
Summer Cyclist Counts*	weekday
	weekend
*Hourly counts, averaged over	
the day	200+
	150-199
	100-149
See Appendix for a map of count	50-99
locations and detailed count profiles	<u> </u>


Public Life Across Downtown



1/2

OK C

10%

5km

For the second year in a row, Vancouver residents made half of their trips by sustainable modes (walking, cycling, and transit). Page 4

For the second year in a row, 10 per cent of Vancouver residents cycled to work and nearly a quarter walked to work. Page 12

Vancouver residents are comfortable cycling moderate distances – the average bike trip distance is over five kilometers – and we can support longer trips by expanding our AAA network. Page 14

Active transportation is good for social connectedness — people who walk and cycle are most likely to have a friendly interaction during their trip. Page 18

Weather impacts active transportation - 2016 was a wetter year than 2015 and it likely contributed to slightly lower bike volumes recorded at our bike counter locations. Page 29

A lot is being done to support people biking in

< Vancouver 2016 Active Transportation Report Card



< One of the busiest on-street bike lanes Downtown, Hornby Street.

The Transportation 2040 plan sets targets for the future, including cycling.

Mobi bike share provides a popular alternative to private bikes

5 The seasons affect where people stop and stay Downtown







Public spaces adjacent to retail streets see a lot of activity



near public



The Seawall attracts a lot of activity, inviting people to enjoy the beautiful weather, views, and recreation

5 The seasons affect <u>where</u> people stop and stay Downtown

In the <u>Winter</u>, stationary activity on average drops by

70% and public spaces that offer shelter from the elements see the majority of the activity that remains. This is not surprising, as Vancouver winters bring a lot of rain. But, because pedestrian counts are still high, this indicates that more can be done to get people to 'stick' around longer' in the winter.



the day

Public Life Across Downtown





People continue to enjoy food and drinks outside, specially when serving areas offer shelter

Public spaces that offer activities sheltered from the elements see more activity in the winter





The Seawall does not invite a lot of people to stop and stay in the winter, although a lot of people are still moving through

6 The seasons affect what people do when they stop and stay

In the <u>Summer</u>, most people spending time in public space are eating and drinking or engaging in passive recreation. Weekends invite more diverse and more social activities.



Weekday activity peaks around lunch and after work. People enjoy food and drinks at outdoor serving areas when the weather is conducive to recreation. While more people are engaged with commerce around lunch and commuter hours, active recreation increases mid-afternoon.

See Appendix for a map of count locations and detailed count profiles



Weekend activities increase steadily throughout the day and include a wider range of stationary activities. These include cultural activities, commerce and active recreation. Weekend activities tend to be more social and less solitary. In addition, they are composed of a greater proportion of optional activities (ie. recreation) to necessary activities (ie. waiting for transit). This means that people are there because they want to be, not because they have to be.







Standing - Waiting for Transit Sitting - Commercial - Eating / Drinking



6 The seasons affect what people do when they stop and stay

In the <u>Winter</u>, necessary activities dominate. More people are by themselves, and the vast majority of people are standing.



During the winter, fewer people chose to spend time in public space. This means that with fewer optional activities, necessary activities such as waiting for transit are more dominant. Similarly, the percentage of people engaged in less socially acceptable activities such as panhandling, intoxication and substance use is higher (13.5% of all activity over the day across all sites).

See Appendix for a map of count locations and detailed count profiles



On the weekend more people are spending time in public space with a greater diversity of activities. Outdoor serving areas that offer shelter from the elements invite a fair amount of activity and the number of people spending time alone drops, relative to weekday counts. Still, the majority of people that stop and stay are engaged in passive recreation or waiting for transit and many are on their phones.

14

Time

15

16

17

18

19

21

10

11

12

13

Public Life Across Downtown



Standing - Waiting for Transit

During the winter, the vast majority of people are standing. This is likely because surfaces are wet, and indicates a need for seating that is protected from the elements.

The Gender balance for people staying represents Downtown

Though gender balance for people staying very closely represents Downtown resident demographics, it is not representative of the metropolitan region.

Unlike the counts for people walking, the ratio of female-presenting people staying is significantly lower than the gender ratio for the City of Vancouver and British Columbia. This difference is exaggerated in the winter when only 40.5% of the people counted staying are femalepresenting compared to 43.2% in the summer. Fewer female-presenting people staying could indicate a lack of invitations for both genders.

Census demographics for all of Downtown vs. gender presentation for people Other* walking and people staying

Male Female



See Appendix for a map of count locations and detailed count profiles

*Represented on survey but no 'Other' observed

Ratio of female to male residents in Vancouver, according to 2016 census data

Downtown Vancouver	City of Van	
•••••••••••••••••••••••••••••••••••••••	•••••	
47% Female	51% Female	

53% Male

couver

51% Female 49% Male

British Columbia

Staying

- 51% Female
- 49% Male

Walking

At major destinations, there tends to be a higher percentage of female-presenting people spending time.

Major destinations are also the places that have higher numbers of people staying overall and offer a variety of reasons to stop and stay. In contrast, the majority of streets and smaller scale public spaces in the CBD see more male-presenting people spending time.

This indicates that public spaces that offer a variety of options for stopping and staying are more inclusive, and that perception of safety is higher when more people are staying in the space.





Some age groups stop and stay more than others

While young adults are wellrepresented in the public realm, the youngest and oldest age groups are not.

Older adults are especially underrepresented during the winter, and counts of kids spending time in the public realm were especially low on winter weekdays. These lower numbers may be related to a lack of protection from the elements, insufficient lighting to mitigate the lack of daylight, or not enough programming for all age groups throughout the year.

Census age demographics for all of Downtown compared to age demographics for people staying Older Adults (65+)
 Adults (25-64)
 Young Adults (15-24)
 Kids (7-14)
 Toddlers (0-6)



Age division for Downtown Vancouver, according to 2016 census data,

Toddlers	Kids	Young Adults	Adults	Older Adults
Ages 0-6	Ages 7-14	Ages 15-24	Ages 25-64	Ages 65+
2.8%	2.6%	8.5%	73.6%	12.5%

Public Life Across Downtown

Not all Downtown neighbourhoods invite all age groups to stop and stay.

By comparing counts to the census data, we see that few public spaces invite older adults out. Interestingly, most areas have more kids stopping and staying than walking.

This indicates that not all neighbourhoods have public spaces that cater to their residents, but it is clear that with the right public space program in place all age groups will stop and stay.



Census age demographics compared to age groups of people staying, by neighbourhood

Summer and winter counts are averaged, as the seasonal differences were comparable with the Downtown-wide data.

See Appendix for a map of count locations and detailed count profiles 100 10

Public Space Across Downtown

Public Space Across Downtown

Downtown Vancouver | Public Space & Public Life

Public Space Across Downtown —Key Findings



Access and variety

While it's noteworthy that all Downtown Vancouverites are within walking distance of a public space, not everyone has access to different types of public spaces that provide diverse programming to serve their individual needs.



Identity and character

The public spaces across Downtown are unique, with each place defined by specific contextual, historical, and cultural qualities. These distinct public space identities have the potential to be vcelebrated and leveraged in order to evoke a stronger sense of place and identity.



Everyday, event and seasonal use

There are enough residents and visitors in Downtown to activate all of the public spaces Downtown, however, many of these spaces could be doing more to attract people to stay during the day as well as throughout the various seasons.



Perception of public and private spaces

Some public spaces throughout Downtown are experienced being private even when public. There is an opportunity to deploy better design cues to invite more people to stop and stay. These spaces are challenged by jurisdictional boundaries and necessary service uses that limit their full potential.

By understanding and leveraging the diversity of Public Spaces in Downtown, Vancouver may better support diverse Public Life profiles. It is important to note that streets are included in the Public Space network, as they are valuable spaces not only for moving, but also for spending time.

5

Community hearts and meeting places

Civic institutions, such as libraries and community centers, function as neighbourhood meeting places all year around and could greatly benefit from more distinguished public spaces that make this public life visible and invite people to spend time outside.

<u>6</u>

Places of arrival

Places of arrival, such as station areas and bridge landings, have the potential to be celebrated as great public spaces that provide high quality connections to civic assets and destinations. At the moment, they are not as inviting or comfortable as they could be for people who are passing through, waiting, or spending time there.

7

Connections to neighbourhoods and amenities

Connections are not always seamless between neighbourhoods, the city core and the Seawall. Wide streets that are hard to cross and lack integrated wayfinding create barriers to these destinations.

8

Streets and Seats

Overall, streets are of high quality and support people walking with generous sidewalks, high quality paving and street trees. But, they do not all invite people to stop and stay other than 'pay to stay'. Public benches are few, if any, and the popularity of street plazas along retail streets show an acute need for more public seating.

Public Space Overview Map

The Downtown Peninsula is comprised of Public Spaces of varying scales and character. While the overall quality of the public realm is high, there is potential for existing Public Spaces to better support Public Life. Each Public Space has physical and contextual qualities that make it unique. However, when looking across the Public Spaces surveyed, trends in the Public Life profiles emerge by typology.

The following section is not an exhaustive list of all collected Public Life and Public Space data. Stories have been selected to provide an overall understanding of the current use of Public Spaces Downtown. See Appendix for detailed data profiles for each location.





Public Space Across Downtown



Plazas are largely related to civic destinations and landmarks. They vary in scale and character and their Public Life profiles show that in general they can do more to promote everyday life.

While some plazas invite for a variety of activities, some see activity only during events.

Plazas adjacent to indoor civic functions, such as libraries and community centers, function as neighbourhood meeting places all year around and have the opportunity to encourage more Public Life to spill outside.





All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles, including winter data



Roundhouse Plaza





9% 7.5% 6.5%

60%

19 people

hourly avg.

Weekend

78%

15 people

hourly avg.

Weekday

18%

60% commercial sitting Weekend peak at 2pm people staying



Roundhouse Plaza

Despite its' adjacency to a community center that serves as a neighbourhood destination, Roundhouse Plaza sees very little activity besides commercial seating. The outdoor seating areas provide the only active ground floor frontages at the plaza. The entrances to the community center are not on the plaza, and the active grocery store across the street is not directly accessible from the plaza. This causes people to cross outside of designated crossing areas in order to go between the two.

There is an untapped potential for inviting more people to enjoy this high quality plaza by improving accessibility, leveraging activity from the community center, and creating more invitations for users of all ages to spend time here. 18% commercial sitting Weekend peak at 3pm 124 people staying



Library Plaza

The Library Plaza is most active around lunch, when people enjoy the afternoon sun, and people-watch from the stairs leading into the library. Because it is located on a busy street, the plaza sees a lot of foot traffic and is a popular spot for markets, panhandling and gatherings.

The atrium leading into the library provides an alternative to the steps, with public benches and ground floor retail venues that offer additional seating. The atrium is also one of the few public spaces that is active in the winter, offering shelter from the elements. Still, overall activity was low, which indicates that more can be done to invite all user groups who visit the library to stop and stay.

Plaza Case Study: Art Gallery Plaza (VAG)

The newly redesigned plaza is one of the largest improvements to the pool of Public Spaces Downtown, but has not yet reestablished itself in people's mental maps of the city

High quality paving and furnishings indicate that significant investment has been made here. However, there is little activity other than people waiting in line to get into the Art Gallery. Being next to Georgia Street is both a challenge and an opportunity. The wide street suffers from high traffic volumes and noise, but the two intersections by the plaza show very high pedestrian volumes. More invitations are needed to invite people to stop and stay everyday.

BERNIST ROBSON'S. **Art Gallery Plaza** UGHONSI NELSON PARK VANCOUVER ART GALLERY COMOTST ROBSON SQUARE DAVIEST CENTRAL LIBRARY SURRARD SEMERY BCPLACE BARNES WAMANDST > STADIUM PARK



Stationary Activities

Waiting for Transit	Using Electronics	
Eating / Drinking	Civic Work	
Commerce	Substance Use	
Cultural Activity	Rough Sleeping	
Active Recreation	Panhandling	
Passive Recreation	Intoxication	
	Not assigned	
Coo Annondiv for a man of count locations and		

See Appendix for a map of count locations and detailed count profiles.

Public Space Across Downtown

Standing in line for the gallery

Summer weekend peak at 10am **66 people staying**

Winter weekend peak at 8am **110 people staying**











Art Gallery Plaza is a great event space right off the ceremonial Georgia Street, but there is little every day life.

Body Position

Standing Sitting - Public Sitting - Private Sitting - Commercial Sitting - Informal Lying Down 1.5% .9%



Downtown Vancouver | Public Space & Public Life 95

2 POPS (Privately-Owned Public Spaces)

POPS vary in character and accessibility. While some are legible as Public Spaces, many are perceived as private. In general, activity is limited to weekdays during lunch, though a few POPS stand out.

Many POPS are inaccessible because they are detached from the street, either elevated or sunken below grade. More can be done to put the POPS on peoples' mental map and to invite for more Public Life throughout the day.

CBD typology that are not currently represented in the West End POPS are the publicly 200 Granville accessible open spaces outside of offices and are typically **Park Place** associated with commercial areas. POPS are sometimes secured through a Community Use agreement, which **Hydro Plaza** can allow for arts and cultural events, as well as other activities to be held in these spaces. **CBC Square Terry Fox Plaza**

Stationary Activities



All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles, including winter data

200 Granville



Park Place



POPS are primarily a

LUNCH SPOT - WEEKEND SPOT! Weekend peak at 12pm 102 people staying



Granville Square (200 Granville)

Located on the waterfront and right by Waterfront Station, Granville 200 functions as a destination, as a space that people move through and as a lunch spot for people that work in the surrounding buildings. People come to enjoy the views over the water, to the natural backdrop of the mountains and the working harbour. The plaza is elevated above street level and 'dead ends', which challenges the perception of safety outside of business hours when there is little activity.

Granville 200 shows high activity at noon but very little activity for the rest of the day, indicating that more can be done to invite people to stop and stay outside of office hours.

ACTIVE ALL DAY Weekend peak at 12pm people staying



Park Place

Park Place is located along Burrard Street and essentially functions as a generous sidewalk extension. It feels like an inviting public space. It offers a variety of options to sit with public benches situated both near and away from the busy sidewalk. The water feature adds 'white noise' that mitigates traffic noise, and lawns invite people to sit on the grass when weather permits. Located next to a busy bus stop, Park Place contributes to the waiting experience for bus passengers and offers a welcome alternative to the sidewalk bus stop.

Park Place provides strong evidence that under the right conditions, POPS can be just as inviting and accessible as publicly owned and operated spaces.



The Street-Plaza is a newer typology in Downtown Vancouver, similar to Mini-Parks in scale and layout but characterized by a more playful and urban experience.

Street-Plazas are closed to traffic but allow people walking and cycling through. While some of the Public Space typologies do not cater to everyday life, Street-Plazas show allday activity on both weekdays and weekends. They offer places to stop and stay along the way with public seating that does not require that you 'pay to stay'. These spaces support retail streets that lack public seating, with plenty of places to rest.

Using Electronics

Civic Work





Stationary Activities Waiting for Transit

Eating / Drinking



See Appendix for a map of count locations and detailed count profiles, including winter data

ON AVERAGE 65% SITTING-PUBLIC Weekend peak at 12pm 48 people staying Weekend peak at 3pm 50 people staying



Jim Deva Plaza

Jim Deva Plaza serves both as a meeting place and as an event space. It features events like karaoke nights and reflects the local identity around Davie Village with a whimsical, colourful and playful character. It has active edges including restaurants that offer seating options, next to public seating with both fixed and movable chairs and tables.

This plaza demonstrates that it pays off to include the public in testing ideas before implementation. Furthermore, facilitating community expression in the public realm builds ownership and might invite more people to stop and stay.



Bute Street Trial Plaza

The Bute Street Trial Plaza serves as a neighbourhood meeting place and offers a quiet respite off of busy Robson Street. It offers public seating, which is limited on Robson Street. The Trial Plaza pilot project was successful in inviting people to stop and stay, which resulted in strong support for the plaza and Council approving the request to make it permanent.

This pilot demonstrates that there is a demand for Public Spaces near retail streets, offering opportunities for people to stop and stay without having to pay to sit.

Street-Plaza Case Study: Robson 800 block

Robson 800 Block is bustling with city life. Large numbers of pedestrians flow through the space and many choose to stop and stay.

This street-plaza invites a variety of uses and gets especially crowded on the weekend, when shoppers, people attending public gatherings, and lines of people waiting to get into the Art Gallery coexist in the space.

The space features a variety of seating options including movable tables and chairs as well as attractive steps for people-watching.



See Appendix for a map of count locations and detailed count profiles.





Summer

100 Downtown Vancouver | Public Space & Public Life



Winter weekend peak at 2pm 62 ppl staying









The Downtown station areas serve massive amounts of transit riders daily. However, few passersby choose to stop and stay because there are few invitations to sit, lean, or spend time.

Station areas show a higher percentage of less socially acceptable stationary activities than the other Public Space typologies. This might be related to the programming and layout of the spaces as well as the fact that few people stop and stay. This indicates that station areas are not well-used as public spaces that cater to a broader audience and provide a significant untapped potential.

Stationary Activities



All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles, including winter data





49% STANDING Weekday peak at 2pm 42 people staying



Burrard Station Area

Burrard Station Area, which includes Art Phillips Park, is challenged by its location. It is partially on a traffic island with multiple levels and corners. It is directly connected to the surrounding public spaces and sidewalks only at the main entrance on Burrard Street.

There is limited space by the station entrances. With a lack of seating and no other activities to engage in while waiting between modes, the station area does not offer an inviting experience.

There is an opportunity to do more to enhance the waiting experience for the many transit riders, and to make better use of the space as a potential hub of Public Life. 55% STANDING Weekday peak at 12pm 80 people staying



Waterfront Station Area

As one of the main gateways to the city, Waterfront Station is a place where many locals and visitors first interface with Downtown. However, it does not uphold its role as a key Public Space. While a lot of people make use of the lunchtime offerings by the station, most people are simply waiting for transit or looking at maps. Lunchtime peaks on weekday stood out with 80% of people staying, using private seating while they ate.

This indicates that the station area does not offer invitations to sit, nor does it offer design cues that indicate the way to the city core, even though Granville Street is right there. The Station area is not perceived as the integral Public Space or the welcome mat to Downtown that it could be.



Mini-parks, a West End typology, serve as local meeting places and convenient neighbourhood short-cuts.

The Mini-Parks were once streets within the public ROW (Right-Of-Way), that are now closed for traffic with cycling allowed, making them a safe space for kids to play. They are predominantly community spaces, and many communities show expressive appriopriation of them by creating interesting environments for people passing through.

Stationary activity is fairly limited, likely because of the location and scale of these spaces and the fact that they mostly serve adjacent residential units.

23%

Stationary Activities



All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles, including winter data





*not surveyed all day

Weekend peak at 2pm

65% STANDING

28 people staying

50% SITTING PUBLIC Weekend peak at 11am 12 people staying



Bute Street Mini-Park (by Haro Street)

Bute-Street Mini-Park functions as a walkway within the neighbourhood, but few people stop and stay even though it offers public seating and seating edges. Only 1 person for every 42 passing through stop and stay.

This indicates that more can be done to invite adjacent residents and by-passers to stop and stay, but also shows that the mini-parks serve as quality pedestrian short cut in the neighbourhood.



Cardero Street Mini-Park (by Comox Street)

This mini-park has an active retail corner and is in close proximity a schoolyard. There is a variety of seating in sun and shade.

Although more people stop and stay here than in Bute Street Mini-Park, higher pedestrian numbers mean that the 'stickiness factor' is limited. Only 1 in 63 stop and stay, though peak hour activity is more higher.

This indicates that active ground floors, with public functions, can invite more people to stop and stay.



Neighbourhood Parks are high quality Public Spaces that invite for a range of uses and users, especially in the summer.

While Neighbourhood parks show a lot of activity in the summer, they show limited activity in the winter, when soft surfaces get wet and there is limited access to covered areas. That said, 'necessary-optional activities' like taking pets to the dog park, occur all yearround.

This indicates that there is a lack of offerings for people to stop and stay in the winter, but there is an opportunity to build on summer success by understanding the needs of users that continue visiting in the winter.

Stationary Activities



All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles, including winter data



Nelson Park



Emery Barnes Park





Nelson Park

Nelson Park is a community meeting place offering a wide range of things to do in the summer. In the winter, activity is mostly related to the dog park and the play area by the school. A local farmers' market that operates from May to October invites hundreds of people out shopping alongside community gardens, play areas and the dog park. In the summer visitors are invited to lay on the grass or rest on a bench while enjoying their local community.

According to Intercept survey responses, the majority of people visiting Nelson Park come from the surrounding neighbourhood and visit daily or weekly. Income levels represented are either mostly high or lowincome, with little in-between.



Emery Barnes Park

Emery Barnes Park is especially active at the play areas, water fountains, and dog park. Whereas Nelson Park is very much a community meeting place, Emery Barnes Park functions more as a city destination where people come to play and enjoy being outside.

According to Intercept survey responses, the majority of people visiting Emery Barnes Park come from places other than the surrounding neighbourhoods and only visit weekly or monthly. The majority of people visiting reported having a medium-income.

Neighbourhood Park Case Study: Yaletown Park

Yaletown Park shows very little activity despite being situated in a densely populated area.

There is little to do in Yaletown Park besides sitting along the edge, which was the main activity observed. People also come to walk their dogs or drink coffee.

The space turns its back to the street, which may challenge peoples' perception of safety in the space. At the same time, it offers a quiet respite from the busy street. Because it is primarily paved, Yaletown Park reads as a plaza more than as a park.

Yaletown Park could serve as a neighbourhood plaza, but it is important to understand what the local community needs.

Stationary Activities



See Appendix for a map of count locations and detailed count profiles.





Winter *not surveyed all day


Summer weekday peak at 4pm **17 people staying**

Winter weekend peak at 12pm 6 people staying







Meighbourhood Park Case Study: Cathedral Square

Cathedral square is one of the smaller public squares in the Downtown, similar in scale to some of the POPS, and has a higher percentage of less socially accepted Public Life.

Today the square has design challenges. It is in deterioating condition and is partially separated from the surrounding urban fabric. There is a significant difference in use between street level and the rest of the square. As one of the few public plazas with a more intimate scale, Cathedral Square has the potential to serve both as a local meeting place for the residents as well as a lunch spot for the many people that work nearby.

Stationary Activities



See Appendix for a map of count locations and detailed count profiles.





110 Downtown Vancouver | Public Space & Public Life

Summer peak hour is high!!!

Summer weekend peak at 12pm **60 people staying**

Winter weekend peak at 12pm **13 people staying**

cathedral detached from the square





7 Waterfront Parks & Seawall

Waterfront parks invite locals and visitors alike to enjoy the beautiful natural setting that surrounds Downtown.

The Seawall, which passes through these parks, is a popular destination for active recreation, with many people out walking, biking and running. It also serves as a popular bike commute route.

In the summer many choose to stop and stay, enjoying the views and making use of the large green spaces for rest, picnics and play. In the winter few people stop and stay, even though the number of people moving through is still high. This indicates that more can be done to invite for winter activities.

Stationary Activities



All graphs show summer averages. See Appendix for a map of count locations and detailed count profiles.



67% SITTING COMMERCIAL Weekend peak at 3pm 142 people staying



Marinaside Crescent (Burrard Inlet)

The majority of the activity in Marinaside Crescent is composed of people sitting at the outdoor cafés. Compared to the size of the space, the stationary peak activity numbers are impressive. 1 in 9 passers-by choose to stop and stay. Marinaside Crescent differs from large parts of The Seawall. It is located by the water, but has an urban setting with active ground floors. The street running through functions more as a shared street, with a safe and comfortable feel.





Harbour Green Park (False Creek Inlet)

Harbour Green Park has a fountain for waterplay and varied seating options. Still, the majority of the activity observed is people sitting in commercial seating areas. It is 1/2 as 'sticky' as Marinaside Crescent with 1 in 18 choosing to stop and stay.

Seawall Case Study: English Bay Beach

English Bay Beach is a local and metropolitan destination. This is one of the busiest public spaces in the summer.

In the summer this location was one of the busiest observed, it was also one of the most 'sticky', with 1 in every 2 people passing by choosing to stop and stay.

In the winter the numbers change dramatically with very few people staying, even though pedestrian numbers only drop by 50%. Only 1 in 14 choose to stop and stay in the winter.







See Appendix for a map of count locations and detailed count profiles.

Summer



Winter



Summer weekday peak at 7pm 688 people staying

Winter weekday peak at 2pm **39 people staying**

(intercept survey)









Laneways are important service corridors, but they have a potential to offer more.

There are two types of laneways across the Downtown Peninsula that serve the same program and have a similar feel: the wider West End laneways and the narrower Downtown laneways east of Burrard Street.

Buildings and street fronting functions are served by the laneways. This is where trash is handled, parking is accessed and the majority of deliveries are taken.

Laneways make great neighbourhood shortcuts and have the potential to contribute to the public realm more than they do.



Laneways

- West End
- Downtown
- Converted

Note: More conversions are currently underway. See Appendix for a map of count locations and detailed count profiles, including winter data



West End (typical)

The West End laneways are wide. At first glance they look like streets, which can make it confusing for newcomers to navigate. For residents, they serve as shortcuts and service for the buildings.

In the West End, laneways are orientated east-west and often have setbacks or smaller scale buildings fronting, which allows for more light and sun.

Since 2018 lanes have been named for addressing and fire fighting purposes in response to infill housing on the lanes resulting from the West End Community Plan and Laneways 2.0. Having names also makes them places and this speaks to the lanes being more than just service arteries.

Downtown (Typical)

The laneways east of Burrard Street are narrow. Because of their width and orientation they are often in shade, which makes them less appealing as places to stop and stay. Still, they serve as important short-cuts in the area.

The laneways in the Downtown are informally named when converted, which adds to their perception as 'non-spaces' even though they can appear to be streets.

*Distance from property line to property line





Mole Hill

Mole Hill laneway (part of recently named Jepson-Young Lane) is both a service corridor and a neighbourhood meeting place. Setbacks have been utilized to support different types of activities, with community gardens, seating, pocket libraries and infill buildings. Traffic calming and street greening contribute to a high quality pedestrian experience.

There are opportunities to make use of underutilized space in the laneways, while still servicing utilities, trash and parking.



Alley Oop

This CBD laneway conversion offers a whimsical feature with its playful design. Nevertheless, it is used more as a 'pause on the way' than a place to stop and stay. Seating along the active ground floor invites people into the first part of the laneway, but many are not compelled to explore further. People stop at the corner to take selfies, but few walk its' entire length. Because this laneway still functions as a service corridor and the paint colours are light, the street paint has begun to deteriorate.

There is an appetite for playful features in Downtown, but invitations to walk and opportunities to stop require more than playful paint. Active ground floors and functions that open up to the laneway add to the experience and invite people to spend time in a space. Alley Oop offers a selfie moment and some colourful fun factor to the CDB, but does not provide active edges or invitations to do more than pause on the way.

1

LEASE

втече новочите 604 689 1119

RELIANCE

NO EXIT

-

.....

150

Public Space Across Downtown

Downtown Vancouver | Public Space & Public Life 119

255-6522



Streets serve as the connective tissue of the city and get people from A to B. Streets also account for the majority of the public realm and are a primary scene of public life - there are opportunities for them to do more.

Streets serve different purposes in the city, but the components that create a quality environment for walking, stopping and staying translate across typologies. These public space street typologies capture the perceived character and Public Life role of surveyed streets.









See Appendix for a map of count locations and detailed count profiles.

Open space makes up 20-30% of a city, and Streets often account for 80% of that open space (NACTO The Urban Street Design Guide)





generous sidewalks little street life a lot of street life wall of busses Predominantly residential (ex. Richards Street) Hung l Street (ex: Mainland Street) Secondary Re ************ Transit mall and Retail Street (ex: Granville Street)

(Above) Photo Credit: GoToVan

Street Experience: Facade Quality

Retail streets offer stimuli and invite more people to stop and stay, while other Downtown streets are challenged by large units, inactive facades and few reasons to linger.

Buildings that meet the street create a more interesting walking environment and provide a safer space with more eyes on the street. A mix of functions on one block adds to facade vibrancy and a sense of safety 24/7. A person walks with an average speed of 5 kph and needs 1 stimuli every 4 seconds (8-10 entrances per 100 meters) to perceive the environment as interesting- Gehl / Gemzøe

Ground Floor Facade Quality

- Vibrant
- Active
- Dull
- Inactive
- Monument

Note: The street survey was focused on streets with public functions and larger pedestrians flows, and less so on residential streets. Tool and definitions developed by Gehl. See Appendix for a map of count locations and detailed count profiles





Retail streets are particularly vibrant in Vancouver, especially around the West End villages.

- Small units with many doors
- High transparency
- No vacant or passive units
- Lots of character
- Good articulation, materials and details



Active

Some retail units are larger, but still open up to the street.

- ith many Relatively small units • Some transparency
 - Some transparencyFew passive units
 - Some articulation and detail
- Large units with few doors

Dull facades are usually

office buildings, larger

residential units and

public buildings.

Helmcken Street

- Low transparency
- Some passive units
- Few or no details

Dull



Inactive

Inactive facades are most often offices and parkades.

- Parking or vacant lot
- Large units with few doors
- Very little or no transparency
- Many passive units
- Uniform facades with no details or nothing to look at



Monument

Historical buildings stand out from the majority of the buildings built in the last 30 years.

• A historic or visually interesting facade that may not be very active or transparent, but is visually remarkable

generic 'fence'

Street Experience: Setbacks

Setbacks come in many types and sizes and are often part of the streetscape. These buffer zones could contribute more to the public realm.

Some serve as stoops and terraces for residents, creating a buffer between public and private realms, while others seem like they are part of the public realm but don't invite use.

Residential setbacks can have ground floors that are both vibrant and active, and add character to the public space. Many entrances, detailing, stoops and planting can add to the street-life experience.

Commercial setbacks are often underutilized, but are experienced as part of the public realm. They often have untapped potential that could be utilized to create more opportunities to stop and stay.

Larger corporate setbacks are mostly uninviting, but could play a role in making sure that there is accessible public space for all. Residents and building owners treat the semi-private buffer zone in different ways. Some are active toward the street and show signs of life and ownership that add to the walking experience. Others close off towards the street, even if there are stoops, making for a dull experience.





Setbacks are an untapped potential, restricted by ownership, but oftentimes experiences as part of the Public Space





Corporate and residental large setbacks - publicly accessible but with limited use, not inviting residents nor the public to use it = untapped potential!



part of the public realm





Fully part of the public realm, but governed by building owner, and offer no invitations to stop and stay.

Street Experience: Sidewalk and Furnishing Zone

Streets Downtown today offer few places to rest that are not 'pay to stay', even though they generally have wide sidewalks, high quality paving, and street trees.

Not all people can afford to 'pay to stay', meaning that the public realm does not serve all residents if this is the only option. In order to be equitable, streets need to offer public benches and a range of seating options for everyone.

There are opportunities within the sidewalk space to offer more varied opportunities to stop and stay, by making use of what is already there.

Seating and Street Trees

Public Seats		Café Seats
	1-25	
	26-49	
	50-99	
	100+	

See Appendix for a map of count locations and detailed count profiles





During the winter, the vast majority of people are standing. This is likely because surfaces are wet and indicates a need for seating that is protected from the elements.

Street Experience: Curbside Flexible Zone

The road space along the curb is used in different ways across Downtown, and is being used for more than just traffic and parked cars.

In some cases, the space is used by bike lanes, people waiting for transit or Parklets that replace parking spots to provide additional seating. Still, these alternative uses have not been applied broadly. There is a need and opportunity for considering the use of this zone in a more varied and flexible way, using high quality design and adaptive use to support biking, transportation, and stationary activities.

Bus Stops and Bike Lanes

Protected Bike Lanes
Painted Bike Lanes & Sharrows
Proposed Bike Lanes

Bus Stops

See Appendix for a map of count locations and detailed count profiles







Parklets that replace a couple of parking spots, such as this one on Robson St show that there is a need for public seating on the streets





People lining up along the curb to wait for the bus is a common sight in Downtown Vancouver

Street Experience: Intersections

Many intersections are heavily used. Large amounts of people stack up on the corners and wait to cross the street in a limited amount of space.

In the winter umbrellas add to this challenge as each person then takes up more space.

In general, intersection treatments are very high quality and are focused on pedestrian safety and comfort. Waiting times are short and corner radii have been minimized. But large and growing pedestrian numbers, especially in the CBD and along retail streets, are challenging intersection capacity. In many intersections people waiting to cross take up the whole sidewalk and are forced to stand very close to moving traffic.

There is a need to consider alternative intersection treatments in high pedestrian activity areas.

People stacking up on busy street corners, summer and winter









Robson Street (by Thurlow / Bute)

This part of Robson Street is very active, with high volumes of people walking. Even though sidewalks are generous, there are challenges with the capacity, especially on the weekend. The majority of the retail is mainstream and less specialty stores.

4,164





Downtown Vancouver | Public Space & Public Life

132

On the western part of West End, Robson Street offers shops and eateries that are of a more local character. The sidewalk capacity exceeds comfort all afternoon and evening. Oftentimes, the throughzone is narrow, as the sidewalk also serves as location for display of goods and outdoor serving.

Robson Street (by Cardero / Bidwell)



10' 11' 5' 10'

A comfortable sidewalk capacity is 13 people per metre of unobstructed sidewalk per minute.*

* Upper limit for an acceptable density in streets and on sidwalks with 2-way pedestrian traffic -Jan Gehl, Life Between Buildings (2011),134.

> All graphs show summer averages. See Appendix count locations and detailed count profiles.



Da

Combo Specials

Vancouver | Public Space & Public Life

Foot Reflexology Delux

\$50

133

5 min. Foot \$88 30 min. Foot \$90

338

• Spa nience Store

1000 Robs



Granville Street North

As a transit mall, there are naturally a lot of busses on this corridor. But at the same time, Granville is one of the busiest walking streets in Downtown. Other than transit stops, there are few invitations to stop and stay. In the evening, the sidewalk capacity is further challenged with lines of people waiting to get into venues.



Commercial





Granville Street South

On this part of the street, pedestrian numbers are slightly lower and the sidewalk capacity is challenged on weekend evenings when this is a nightlife destination. The sidewalk is obstructed with a maze of bollards and parked cars. While outdoor serving adds character and life to the street, the lack of space does challenge the walking experience.



3' 3' 11' 11' 12' 11' 11'

Parking Traffic Lane

Davie Street (Davie Village)

Overall, the through-zone for pedestrians is challenged on this part of Davie Street where many people come to enjoy eateries, venues and shops. The street offers few places to sit and rest, other than bus stops and the outdoor serving areas.



3' 4' 4' 11' 11'

The sidewalks on Denman offer a comfortable walking experience, with a mostly unobstructed sidewalk where capacity rarely is exceeded although sometimes challenged by fast moving traffic. The street is 'stickier' than most surveyed, but besides bus stops and the outdoor serving areas, the street offers few places to sit and rest.



Denman Street (by Comox)



4' 6' 3' 3' 6' 4' 10' 10' 10' 10'

Public Space Across Downtown

0

135







Downtown Vancouver | Public Space & Public Life 136

Setback Through zone Furnishing zone Bike lane Bike buffer



protected cycling infrastructure.



Public Space Across Downtown

137



Richards Street (by Nelson St)

Richards Street is a beautiful tree-lined neighborhood street off of the bustling retail corridors. It offers a different walking experience and invites a lot of people walking their dogs. With generous sidewalks, sheltered on one side from vehicular traffic by the protected bike lane, Richards has the capacity to invite for more walking and staying.

Note: No stationary data for this location





138

Downtown Vancouver | Public Space & Public Life



************************* Alberni has the sidewalk capacity to invite more people walking and staying. It is part high end retail in the CBD and part residential street, as well as the location of some of the less accessible POPS.

Alberni Street (by Bute St)



Mainland Street (by Yaletown Station)

Unlike Alberni Street, Mainland Street is very sticky! On both weekdays and weekends, people flock to this segment of the street to wine and dine. The street has uniquely designed lighting fixtures, adding identity and sense of place. However, parked cars take up a large area of the street, while space for walking is limited and oftentimes exceeds capacity, especially on the incredibly narrow and obstructed east sidewalk.







Bute Street

Bute St is a beautiful green neighborhood connector that is home to Comox is a beautiful green street that is home to mini-parks and both mini-parks and street plazas. Other than at key nodes, it does not serves as a neighborhood connector. The nodes and the marked bike stand out from the adjacent neighborhood streets, and is just as dark infrastructure distinguish Comox from adjacent neighborhood streets. in the evening.

Note: No stationary data for these locations





140

Downtown Vancouver | Public Space & Public Life

942 Peak weekend 648 Peak weekday 13 14 15 16 17 20 21 18 19 --------10' 6' 10' 8' 6'

Commercial Setback Through zone Furnishing zone Bike lane Bike buffer Parking Parking Traffic Lane

Comox Street







