RENTAL INCENTIVE GUIDELINES

Authority - Director of Planning
Effective May 15, 2012
Amended January 10, 2013, December 3, 2013, May 26, 2015, January 12, 2016, June 1, 2016,
January 31, 2017, January 26, 2018, July 11, 2018, and January 8, 2019

*On November 26, 2019 Council approved amendments to the City’s rental incentive policies. A new Rental Incentive Programs Bulletin reflecting the approved policy amendments was issued and is available on the City of Vancouver Zoning and Land Use Document Library: vancouver.ca/zoning-library

This document represents the previous version of the Rental Incentive Guidelines, as of January 8, 2019.

This Bulletin provides further information on the rental incentives approved by Council on May 15, 2012 through the Secured Market Rental Housing Policy. The guidelines contained in this document will help inform the way in which the rental incentives are applied to specific projects.

Parking Requirement Reductions

Parking reductions will be considered for all market rental housing units that are secured for a term of 60 years or life of the building, whichever is greater, through a Housing Agreement. Market rental housing applications involving new buildings, alterations of or extensions to existing dwelling units are eligible for parking reductions. For more information, please see “Secured Market Rental Housing” in the City of Vancouver’s Parking Bylaw: http://vancouver.ca/your-government/parking-bylaw.aspx.

Downtown: secured rental projects will have a greater opportunity to substitute car share services for required parking spaces.

Outside of the Downtown: secured market rental projects will benefit from a reduced parking standard and will have a greater opportunity to substitute car share services for required parking spaces.

Development Cost Levy (DCL) Waivers

Projects creating new rental supply, where 100% of the residential development is rental in tenure are eligible for a DCL waiver for the rental portion of the development. Under the City-wide Utilities DCL by-law (effective September 30, 2018), Vancouver and Area Specific Development Cost Levy By-laws (the “DCL By-laws”), DCLs for rental housing can be waived for “for-profit affordable rental housing” where the tenure is secured through a Housing Agreement. Projects that include existing rental units (e.g. alterations or extensions) are not eligible for the waiver.

The DCL waiver regulates maximum unit size and rents by unit type.
Average Maximum Rents for 2019

In order to be eligible for the DCL waiver in 2019, proposed project rents must meet or fall below the following (Updated December 2018):

<table>
<thead>
<tr>
<th>Unit Type</th>
<th>East Area DCL Maximum Rents¹</th>
<th>West Area DCL Maximum Rents²</th>
</tr>
</thead>
<tbody>
<tr>
<td>Studio</td>
<td>$1,607</td>
<td>$1,768</td>
</tr>
<tr>
<td>1-bedroom</td>
<td>$1,869</td>
<td>$2,056</td>
</tr>
<tr>
<td>2-bedroom</td>
<td>$2,457</td>
<td>$2,703</td>
</tr>
<tr>
<td>3-bedroom</td>
<td>$3,235</td>
<td>$3,559</td>
</tr>
</tbody>
</table>

Please refer to the map below for more information on Vancouver neighbourhood boundaries.

Vancouver Map – East and West Areas

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1. For studio, 1-, 2-, and 3-bedroom units, the maximum DCL rents are the average rents for all residential units built since the year 2005 in the City of Vancouver as published by CMHC in the fall 2018 Rental Market Report.

2. For studio, 1-, 2-, and 3-bedroom units, the maximum DCL rents are the average rents for all residential units built since the year 2005 in the City of Vancouver as published by CMHC in the fall 2018 Rental Market Report plus 10%.
Two Option Approach for 3 bedroom units

One of Council’s objectives is to create more diversity in the rental housing stock. This includes encouraging more housing suitable for children and families, especially 3-bedroom units. In order to meet this objective, a full and partial DCL waiver is available for projects proposing 3 bedrooms as illustrated below:

![Figure 1: Project Eligibility for DCL Waiver System - Meeting the Rental Rates](image)

Projects eligible for full DCL waiver

- Average rents in all studio, 1-, and 2-, and 3-bedroom units are at or below rents in DCL By-laws
  - ELIGIBLE FOR FULL WAIVER

Projects eligible for partial DCL waiver

- Average rents in all studio, 1-, and 2-bedrooms units are at or below rents in DCL By-laws
  - ELIGIBLE FOR WAIVER OF THESE UNITS ONLY

Projects not eligible for DCL waiver

- Average rents in 3-bedroom units exceed rents in DCL By-laws
  - NOT ELIGIBLE FOR WAIVER FOR 3-BED UNITS

- Average rents in studio or 1- or 2-bedroom units exceed rents in DCL By-laws (even if 3-bedroom units comply)
  - NOT ELIGIBLE FOR ANY WAIVER

Projects that meet all criteria, including the average rent for all bedroom types will receive a full waiver.

Projects with 3-bedroom units that do not meet the rent requirement, but meet the average rents in all the other bedroom types will be eligible for a partial waiver for the studio, 1- and 2-bedroom units. A full DCL will be charged for the 3-bedroom units.

Apart from meeting the rental rates requirements, projects eligible for a full or partial waiver must not exceed the maximum unit size for all unit types outlined in the DCL By-laws.

Note: a partial waiver is not permitted for studio, 1- and 2-bedroom units. These unit types must all meet the maximum rental rates in order to qualify for any waiver.

Average Maximum Unit Sizes

Unit size can contribute significantly to affordability. The maximum sizes for units, excluding storage, are as follows:

- studio – 42 square meters (450 sq. ft.)
- one-bedroom – 56 square meters (600 sq. ft.)
- two-bedroom – 77 square meters (830 sq. ft.)
- three-bedroom – 97 square meters (1,044 sq. ft.)
These unit sizes generally correspond to BC Housing standards for affordable housing and City of Vancouver Housing Design and Technical Guidelines. They will be used in determining eligibility for DCL waivers. Bulk storage, excluded from FSR Calculations, shall NOT be included in the measurement of the dwelling unit floor area.

**Construction Costs**

On July 11, 2018, Council amended the Vancouver DCL By-law and the Area Specific DCL By-law to remove the construction cost limit in the waiver for for-profit affordable rental housing as an interim measure (effective July 24, 2018). The new City-wide Utilities DCL By-Law takes effect on September 30th, 2018 and it does not include the construction cost limit in the waiver for for-profit affordable rental housing.

**Social Housing**

Projects where 100% of the residential development is rental in tenure and also contain another type of housing exempt from DCLs, such as social housing, are eligible for the DCL waiver provided that the market rental units meet the requirements under the DCL By-laws.

**Administration of the Waiver**

*How are rental rates evaluated for each project and when do they come into effect?*

The starting rents for eligible projects must not exceed the maximum rental rates set out in the DCL By-laws. For applications requiring rezoning, the proposed starting rents would be evaluated against the DCL maximum rents at the time of the public hearing. For projects developing under existing zoning, rents would be evaluated against the DCL maximum rents at the time the ‘prior-to’ letter of approval is issued.

Once projects are approved, the proposed starting rents may be increased from the time of approval (until occupancy) by the allowable rent increases set out annually by the Provincial Tenancy Office. This is the maximum starting rents that the project can charge at initial occupancy.

*Note:* the rent requirements under the DCL By-laws apply only to the starting rents at initial occupancy. After occupancy, rent increases are regulated by the Provincial Residential Tenancy Act.

*When is the DCL waiver processed?*

Once projects are approved, DCLs are calculated and waived at the time of Building Permit issuance.

*Does the DCL waiver extend to the Citywide Utilities DCL Bylaw?*

On July 11, 2018, Council approved the new City-wide Utilities DCL by-law, which provides a waiver for for-profit affordable rental housing. Staff will report back in spring of 2019 on a complete review of the DCL rental waiver program and possible adjustment to align with Housing Vancouver Strategy objectives around delivery of affordable rental housing unit. For more information, please see the council report here: [https://council.vancouver.ca/20180711/documents/cfsc1.pdf](https://council.vancouver.ca/20180711/documents/cfsc1.pdf).
**Additional Floor Area**

Applications made under Policy 1.2 (Residential Rental Projects Requiring a Rezoning for Secured Purpose-Built Rental Housing for projects where 100% of the residential floor space is rental) are eligible for additional density. All projects requesting additional floor area through a rezoning are subject to urban design review and a rezoning process including public hearing. Proposals will be reviewed for conformance to the City’s livability standards including tower spacing, setbacks, shadowing, view impacts, overlook and contextual fit. All applicable guidelines of Council will be considered.

The following guidelines provide general direction for consideration of additional density.

<table>
<thead>
<tr>
<th><em>Areas</em></th>
<th><strong>Zoning District</strong></th>
<th><strong>General Guidelines</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Commercial Areas and Arterials</td>
<td>C-1, C-2, C-2B, C-2C, C-2C1</td>
<td>Generally consider C-2 form of development (e.g. 4 storeys and 2.5 FSR)</td>
</tr>
<tr>
<td></td>
<td>C-3A, C-5, C-6</td>
<td>Generally consider increases up to 6 storeys and commensurate achievable density</td>
</tr>
<tr>
<td>RT zones on arterials</td>
<td></td>
<td>Consider additional density; adhere to existing height limits and generally to guidelines</td>
</tr>
<tr>
<td>Multi-Family areas</td>
<td>RM-3, RM-3A, RM-5A, RM-5B, RM-5C, RM-6</td>
<td>Consider redevelopment of sites where existing rental units do not currently exist and infill development where appropriate on sites where existing tenants are not displaced Adhere to existing height limits and generally to guidelines</td>
</tr>
<tr>
<td>CD-1 zoned areas</td>
<td>CD-1</td>
<td>Consider redevelopment of sites where existing rental units do not currently exist and infill development on suitable sites where existing tenants are not displaced; height and density as appropriate to location and context</td>
</tr>
<tr>
<td>Industrial areas that allow residential</td>
<td>MC-1</td>
<td>Consider modest increases in height and density</td>
</tr>
<tr>
<td>Areas with Official Development Plans that allow residential</td>
<td>ODP areas</td>
<td>Consider development sites which allow for residential density where there are no conflicts with existing policies for social housing (e.g. the density bonus for social housing for small sites in the Downtown South) Consider additional density appropriate to context; adhere to existing height limits</td>
</tr>
</tbody>
</table>

Interested applicants are encouraged to inquire with City staff at the pre-application stage to determine the suitability of a site and the merits of a particular rental housing proposal.

In areas undergoing community planning programs, there are interim rezoning policies in place. These will continue to apply. Appropriate locations for market rental housing will be considered pending the outcome of these planning processes.
**Concurrent Processing**

Applications made under Policy 1.2 (Residential Rental Projects Requiring a Rezoning for Secured Purpose Built Rental Housing for projects where 100% of the residential development is rental) are eligible for concurrent processing of rezoning and development permits where the form of development at rezoning is known and supportable. Applicants are not encouraged to incur the expense of development permit drawings when the form of development is uncertain at rezoning.

**Housing Agreement Requirements**

*Security of Tenure*

The rental units will be secured for a term of 60 years or life of the building, whichever is greater, through legal agreements, (e.g. Housing Agreement pursuant to section 565.2 of the Vancouver Charter including no stratification and no separate sales covenants), or any other legal mechanism deemed necessary by the Director of Legal Services and the General Manager of Arts, Culture, and Community Services.

*Proposed Starting Rents*

Proposed starting rents will be secured through a Housing Agreement.

If the project is subject to a rezoning, the proposed starting rents will be specified in the Council Report and approved by Council following a Public Hearing. For projects that do not involve a rezoning, the proposed starting rents will be specified in the “prior-to” letter of approval. Once projects are approved, the proposed starting rents may be increased from the time of approval (until occupancy) by the allowable rent increases set out annually by the Provincial Tenancy Office. This is the maximum starting rents that the project can charge at initial occupancy.

After occupancy, rent increases are regulated by the Provincial Residential Tenancy Act.

**Family Housing Requirements**

The City’s Secured Market Rental Housing Policy encourages the inclusion of family housing. For rezoning applications, the target for family housing units is set at 35 percent of units. The General Manager of Planning, Urban Design, and Sustainability may consider a relaxation for projects that demonstrate significant design challenges or where the application of the policy would deter the development of a project that meets other Council approved policies and objectives. For more information, please see “Family Room: Housing Mix Policy for Rezoning Projects”: [http://vancouver.ca/people-programs/housing-options-for-families.aspx](http://vancouver.ca/people-programs/housing-options-for-families.aspx)

For simple stream applications (involving a development permit only), the target for family housing units is set at 25 percent of units.

Family units will be 2 or more bedrooms designed to meet the Council adopted guidelines for High Density Housing for Families with Children.